STATE OF CALIFORNIA

DEPARTMENT OF INDUSTRIAL RELATIONS

OCCUPATIONAL SAFETY & HEALTH STANDARDS BOARD PUBLIC MEETING AND BUSINESS MEETING

In the Matter of:)
June 15, 2023 OSH)
Standards Board Meeting)
______)

IN-PERSON & TELECONFERENCE

Attend the meeting in person:

Walnut Creek City Hall
Council Chambers
1666 N. Main Street
Walnut Creek, California

Attend the meeting via Video-conference

THURSDAY, JUNE 15, 2023 10:00 A.M.

Reported by: C. Caplan

APPEARANCES

BOARD MEMBERS PRESENT AT COUNTY ADMINSTRATION CENTER:

Dave Thomas, Chairman
Barbara Burgel, Occupational Health Representative
David Harrison, Labor Representative
Chris Laszcz-Davis, Management Representative
Laura Stock, Occupational Safety Representative

BOARD MEMBERS PRESENT VIA TELECONFERENCE:

Kathleen Crawford, Management Representative Nola J. Kennedy, Public Representative

BOARD STAFF PRESENT AT COUNTY ADMINSTRATION CENTER:

Christina Shupe, Executive Officer Amalia Neidhardt, Principal Safety Engineer Autumn Gonzalez, Chief Counsel David Kernazitskas, Senior Safety Engineer Sarah Money, Executive Assistant

BOARD STAFF ATTENDING VIA TELECONFERENCE AND/OR WEBEX:

Steve Smith, Principal Safety Engineer - Special Consultant Lara Paskins, Staff Services Manager Jesi Mowry, Administration & Personnel Support Analyst

ALSO PRESENT IN WALNUT CREEK:

Jeff Killip, Cal/OSHA Chief Eric Berg, Deputy Chief of Health, Cal/OSHA

TKO STAFF:

Sean Acrea Maya Morsi John Roensch

INTERPRETERS:

Fabian Lonzono Erin Lafargue

APPEARANCES (Cont.)

PRESENTERS:

Roger A. Isom, California Cotton Ginners and Growers Association; Western Agricultural Processors Association.

PUBLIC MEETING COMMENTERS: (*Online testimony)

- Steve Johnson, Associated Roofing Contractors of the Bay Area Counties, Inc.
- Kevin Bland, representing the Western Steel Council, California Framing Contractors Association, and the Residential Contractors Association
- *Helen Cleary, Phylmar Regulatory Roundtable OSH Forum
- *AnaStacia Nicol Wright, Worksafe
- *Mitch Steiger, California Labor Federation
- *Judith Neidorff, CSP Safety Analyst
- *Anne Katten, California Rural Legal Assistance Foundation
- *Michael Miiller, California Association of Winegrape
 Growers
- *Robert Moutrie, California Chamber of Commerce
- *Robert Sarnoff, Self
- Bruce Wick, Housing Contractors of California

1.	CALL	TO O	RDER AND INTRODUCTIONS	/	
II.	PRESENTATION				
	Α.	Pres	fornia Cotton Ginner & Growers Association entation on Heat Illness Prevention in or Places of Employment.	10	
			 Roger Isom, President/CEO California Cotton Ginner & Growers Association 		
III.	PUBLIC MEETING (Open for Public Comment)				
	A. PUBLIC COMMENT - 30				
	B. Al	DJOURI	NMENT OF THE PUBLIC MEETING - 57		
IV.	BUSINESS MEETING - All matters on this Business Meeting agenda are subject to such discussion and action as the Board determines to be appropriate.				
	The purpose of the Business Meeting is for the Board to conduct its monthly business.				
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IV. BUSINESS MEETING (Cont.)

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С.	NEW BUSINESS	75				
	1. Future Agenda Items					
	Although any Board Member may identify a topic of interest, the Board may not substantially discuss or take action on any matter raised during the meeting that is not included on this agenda, except to decide to place the matter on the agenda of a future meeting. (Government Code sections 11125 & 11125.7(a).).					
D.	CLOSED SESSION	78				
	Matters Pending Litigation					
	1. Western States Petroleum Association (WSF v. California Occupational Safety and Heastandards Board (OSHSB), et al. United States District Court (Eastern District California) Case No. 2:19-CV-01270	alth				
	2. WSPA v. OSHSB, et al., County of Sacramer CA Superior Court Case No. 34-2019-002602					
	<u>Personnel</u>					

1. Report from Closed Session

RETURN TO OPEN SESSION

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IV.	BUSINESS MEETING (Cont.)				
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F.	ADJOURNMENT OF THE BUSINESS MEETING	78			
	Next Meeting: July 20, 2023 Cal/EPA Building Byron Sher Auditorium 1001 I Street Sacramento, CA 95814 10:00 a.m.				
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- 2 JUNE 15, 2023 10:01 A.M.
- 3 CHAIR THOMAS: Good morning. This meeting of the
- 4 Occupational Safety and Health Standards Board is now
- 5 called to order. Let's stand for the Pledge.
- 6 (Whereupon the Pledge of Allegiance was recited.)
- 7 CHAIR THOMAS: Thank you. My name is Dave
- 8 Thomas, I'm the Chair. And the other Board Members present
- 9 here in Walnut Creek are Ms. Barbara Burgel, Occupational
- 10 Health Representative; Dave Harrison, Labor Representative
- 11 -- sorry, Chris Laszcz-Davis, Management Representative and
- 12 Laura Stock, Occupational Safety Representative.
- 13 The Board Members attending via teleconference
- 14 are Kathleen Crawford, Management Representative and Nola
- 15 Kennedy, Public Member.
- Present from our staff for today's meeting are
- 17 Christina Shupe, Executive Officer; Amalia Neidhardt,
- 18 Principal Safety Engineer, who is also providing
- 19 translation services for our commenters who are native
- 20 Spanish speakers. Autumn Gonzalez, Chief Counsel; Dave
- 21 Kernazitskas, Senior Safety Engineer; and Ms. Sarah Money,
- 22 Executive Assistant.
- 23 Also present is Eric Berg, Deputy Chief of Health
- 24 for Cal/OSHA and Cal/OSHA Chief, Jeff Killip.
- 25 Supporting the meeting remotely are Steve Smith,

- 1 Principal Safety Engineer, Special Consultant; Lara
- 2 Paskins, Staff Services Manager; and Jesi Mowry,
- 3 Administration and Personnel Support Analyst.
- 4 Copies of the agenda and other materials related
- 5 to today's proceedings are available on the table near the
- 6 entrance to the room, and are posted on the OSHSB website.
- 7 This meeting is also being live broadcast via
- 8 video and audio stream in both English and Spanish. Links
- 9 to these non-interactive live broadcasts can be accessed
- 10 via the "Meetings, Notices and Petitions" section on the
- 11 main page of the OSHSB website. By the way, before I
- 12 forget, we welcome Jeff Killip, Cal/OSHA Chief.
- If you are participating in today's meeting via
- 14 teleconference or videoconference, we are asking everyone
- 15 to place their phones or computers on mute and wait to
- 16 unmute until they are called on to speak. Those who are
- 17 unable to do so will be removed from the meeting to avoid
- 18 disruption.
- 19 As reflected on the agenda, today's meeting will
- 20 consist of two parts. First, we will hold a public meeting
- 21 to receive public comment on proposals or occupational
- 22 safety and health matters. Anyone who would like to
- 23 address any occupational safety and health issues including
- 24 any of the items on our business meeting agenda may do so
- 25 when I invite public comment.

- 1 If you are participating via teleconference or
- 2 videoconference, the instructions for joining the public
- 3 comment queue can be found on the agenda. You may join by
- 4 clicking the public comment queue link in the "Meetings,
- 5 Notices and Petitions" section on the OSHSB website, or by
- 6 calling 510-868-2730 to access the automated public comment
- 7 queue voicemail.
- 8 When the public meeting begins, we are going to
- 9 alternate between three in-person call -- three in person,
- 10 and then three remote commenters. When I ask for public
- 11 testimony, in-person commenters should provide a completed
- 12 speaker slip to the staff person near the podium and
- 13 announce themselves to the Board prior to delivering a
- 14 comment.
- 15 For commenters attending via teleconference or
- 16 videoconference, please listen for your name and an
- 17 invitation to speak. When it's your turn to address the
- 18 Board, unmute yourself if you're using WebEx, or dial *6 on
- 19 your phone to unmute yourself if you are using the
- 20 teleconference line.
- 21 We ask all commenters to speak slowly and clearly
- 22 when addressing the Board, and if you are commenting via
- 23 teleconference or videoconference, remember to mute your
- 24 phone or computer after commenting. Today's public
- 25 comments will be limited to two minutes per speaker, and

- 1 the public comment portion of the meeting will be extended
- 2 for up to two hours, so that the Board may hear from as
- 3 many members of the public as is feasible. Individual
- 4 speaker and total public comment time limits may be
- 5 extended by the Board Chair.
- 6 After the public meeting is concluded, we will
- 7 hold a business meeting to act on those items listed on the
- 8 business meeting agenda.
- 9 Let's see, today's agenda includes a presentation
- 10 by the California Cotton Ginners and Growers Association.
- 11 Roger Isom, President and CEO of the California Cotton
- 12 Ginners and Growers Association who will be presenting --
- 13 or will be presenting.
- 14 Board Members will have an opportunity to ask
- 15 questions and members of the public will be provided an
- 16 opportunity to comment on the presentation before we move
- 17 to our next agenda item.
- 18 Mr. Isom, would you please brief the Board?
- 19 MR. ISOM: Is this working okay?
- 20 CHAIR THOMAS: Yeah, go right ahead.
- MR. ISOM: Well good morning, Chair, and Members
- 22 of the Board and Ms. Shupe. Thank you very much for the
- 23 opportunity to make this presentation this morning.
- 24 For those that might not know my name is Roger
- 25 Isom. I'm the President and CEO of both California Cotton

- 1 Ginners and Growers Association, and the Western
- 2 Agricultural Processors Association.
- 3 CHAIR THOMAS: Just hold on for one second,
- 4 because we are getting some reverb.
- 5 And I don't know if you can take care of that,
- 6 John. Let's try again and see, sorry.
- 7 MR. ISOM: No, no.
- 8 (Off-mic colloquy.)
- 9 CHAIR THOMAS: Go ahead, Roger.
- 10 MR. ISOM: Okay. I don't know if you want me to
- 11 go back or not. But again, I represent the California
- 12 Cotton Ginners and Growers Association, and the Western
- 13 Agricultural Processors Association. The Cotton
- 14 Association represents cotton gins and cotton growers
- 15 throughout California. Western Agricultural Processors, we
- 16 represent haulers and processors of almonds, walnuts,
- 17 pecans, and pistachios.
- 18 We are an ag trade association. We're voluntary
- 19 dues. We're a little bit different than your normal trade
- 20 association in that we provide services to our members for
- 21 both environmental safety and food safety.
- 22 So I want to make sure that, to put some context
- 23 around my presentation, that we are very proactive on
- 24 worker safety. It's extremely important to us. I know
- 25 Amalia from some of the heat illness training she's done in

- 1 the Valley and provide -- certainly appreciate that in
- 2 working with us on that.
- 3 One of the things I wanted just to share, just to
- 4 again emphasize how important it is to us. This is what we
- 5 call our WAPA HIP Kit, our Heat Illness Prevention Plan
- 6 Toolkit. It's in a plastic folder so that our members, our
- 7 foremen that are driving the pickups out on the farm can
- 8 carry this with them and be protected from the weather and
- 9 the elements. We also provide it at our gins and our
- 10 haulers so that they can carry it on their golf carts or
- 11 their pickups, or anywhere on the facility.
- 12 It includes not only their plan, but their
- 13 emergency numbers, their map, which is especially important
- 14 out on the farm, because you've got to get the emergency
- 15 services to that point. And if we have certain ranches,
- 16 you want to know how to get them directly to that point
- 17 where that person is at. It also includes tailgate topics
- 18 so that out in the field, they don't have to come back.
- 19 They're always carrying, there's like 14 or 15 in here.
- 20 They can do a tailgate training every single day on heat
- 21 illness and different aspects of it. So I wanted to put
- 22 that in context on how we are, and what our organizations
- 23 do, and what our comments are based on today.
- 24 As you can see on the slide, and I'm assuming
- 25 everybody can see that. We do annually train the trainers

- 1 with our employees. We've trained over 1,300 this last
- 2 year. We've done -- we have an ASCHA grant that we got to
- 3 do nut harvest safety with AgSafe. We have a grant right
- 4 now, a specialty crop block grant, to provide training on
- 5 yard truck and stockpiler safety. Which I know most of you
- 6 probably may not know what I'm talking about, but it's
- 7 equipment used at our haulers.
- 8 And what's interesting on both the nut harvest
- 9 safety and the yard stuff is there was no safety materials
- 10 out there. So people were using this equipment, being
- 11 exposed to things, but had no safety materials. So we're
- 12 able to produce that and provide that and get that out
- 13 there.
- So again, just trying to give you that that
- 15 mindset of where we are and where we're coming from. Most
- 16 of our trainings though are geared towards areas where we
- 17 really have concerns. And that's something I want to
- 18 emphasize today. That includes lockout, tagout, confined
- 19 spaces, fall protection, airlift equipment, things like
- 20 that. But with regards to the issue today and that's the
- 21 indoor heat illness, is that one, we are very concerned
- 22 with how low the temperature thresholds are.
- 23 For us in our facilities, I'm going to show you
- 24 some pictures I want to talk about. It's extremely
- 25 expensive. And I want to emphasize that we feel this is

- 1 very different from, at least for our situation. And I
- 2 want to make sure I'm emphasizing I'm talking about our
- 3 facilities, our gins, our haulers, our farm shops. This
- 4 isn't like outdoor heat illness. We have no issue on
- 5 outdoor heat illness, that is an issue that has to be
- 6 addressed. And again, why do we spend so much time and
- 7 effort on that.
- 8 What we're very concerned is that when you add up
- 9 all the things we're doing now between nighttime light
- 10 requirements and all the other trainings, it's taken our
- 11 eye off the ball on where we really need to emphasize our
- 12 safety efforts. Where we see injuries in our members is
- 13 more failure to lock out, not following fall protection,
- 14 not following your aerial lifts things, which is another
- 15 area that doesn't have a lot of safety material that we're
- 16 doing. And that's really where we want to keep our focus
- 17 at, if at all possible.
- 18 So just to give you a little bit -- there's one
- 19 concern, and I actually shared this recently with Mr. Berg.
- 20 It comes down to one word, and it's what is "feasible."
- 21 Because I think common sense would tell you that putting
- 22 air conditioning in a 36,000 square-foot building if it's
- 23 open and it's provides that shade that it's not as --
- 24 probably doesn't make sense or maybe it isn't feasible, but
- 25 it's not defined in the regulation. And that's our concern

- 1 is what might seem infeasible to me might not seem
- 2 infeasible to you or to someone else.
- 3 And we understand why it's vague and are not
- 4 necessarily defined.
- 5 (Brief colloquy re: slowing down speech for
- 6 interpreters.)
- 7 MS. ISOM: So the biggest concern is that
- 8 definition. What is feasible and I don't necessarily have
- 9 a recommendation today. But I think that's -- we just want
- 10 to draw your attention to that's where we're most
- 11 concerned.
- 12 This is a picture looking down a cotton gin, on
- 13 the left the equipment there are the gin stands. But you
- 14 can see it's a very large open building. And so -- and you
- 15 can see light down at the end there, that's because we have
- 16 -- the ends are open. We have -- we move large volumes of
- 17 air up to in some cases 300,000 CFM of air in a gin.
- 18 That's actually how the cotton moves through the equipment
- 19 is air is pushing it and the fans are inside. If you close
- 20 all that up to put air conditioning in it's going to suck
- 21 the sides of the building in.
- 22 But with that air, or with those openings, that
- 23 air flows through the building. So it's we actually use,
- 24 we have workers on the outside. We have the outdoor heat
- 25 illness plans. We actually bring them into the gin when

- 1 there's an issue if they're experiencing heat illness. And
- 2 we haven't had an issue with that. So we that's how we
- 3 look at it.
- 4 Here's another picture of a gin. This is a
- 5 little bit larger one. But again, you can see just trying
- 6 to emphasize here the vastness, the size of what we're
- 7 talking about. Again you can see light down on the end.
- 8 It's where the sides like our big garage doors are open and
- 9 air flows through that building.
- 10 So we've actually looked into costs. What would
- 11 it cost to get air conditioning to bring that temperature
- 12 down to 87 degrees, which is what the regulation calls for.
- 13 And for us it's a million to a million-and-a-half. And
- 14 these facilities just to give you a little explanation is
- 15 we tend to operate for two or three months out of the year.
- 16 There are year time people that do the repairs and
- 17 equipment, but it's only a couple of people per facility.
- 18 We, during the late fall and into the winter is when we
- 19 typically operate. So it wouldn't be as an issue at that
- 20 time of the year. But again, when we have done our repairs
- 21 and our two or three guys during the summer would be the
- 22 area or the time that we would be concerned.
- We do have facilities that have multiple
- 24 buildings. And when we added those up that had multiple it
- 25 was 3.5 million to nine million. The 9 million is we have

- 1 a large walnut processor up in the Sacramento Valley that
- 2 has ten huge buildings. And that's what it would cost to
- 3 do that facility if we had to get it down to 87 degrees.
- But what do we do today? You know, how are we
- 5 trying to make sure we're protecting our employees? Number
- 6 one, especially during the summer we start much earlier in
- 7 the day. Between 5:00 or 6:00 depending on where you're
- 8 at. One of the things, and I'll show some pictures on here
- 9 to explain it, in the morning we work on the high areas of
- 10 the facility. You'll see some of the pictures, the
- 11 equipment is stacked. So when you tend to work up towards
- 12 the top of the building you do that in the morning, and
- 13 then you work downstairs. Or in some cases where we have
- 14 pits or basements you work on that during the heat of the
- 15 day, or when it's warmer.
- 16 We utilize fans and portable coolers. That we
- 17 move them around so that wherever a person is working on a
- 18 piece of equipment, we can move those around and direct
- 19 that air to where they're at. We have water throughout our
- 20 facilities, typically five gallon jugs that are there. But
- 21 we do have smaller water coolers and things that they can
- 22 carry around as well.
- 23 If we did have an issue, we do have break rooms
- 24 very much like what the regulation calls for. Or the
- 25 office is air conditioned, it's much smaller. Or even our

- 1 electrical motor control centers have to be air conditioned
- 2 to keep that equipment cooler. They're much smaller. We
- 3 can bring them into those areas if we have an issue that we
- 4 experience in there.
- 5 So again just to try to show this picture, it
- 6 might be a little bit difficult to see, but if you look up
- 7 towards the top where the skylight is there that's the type
- 8 of equipment when we're doing repairs. We'll do that early
- 9 morning. And then we'll work down here on the lower
- 10 equipment as it warms up during the day.
- Here's just an example of one of the larger
- 12 portable coolers. Water flows through that, you can't see
- 13 it, there's a big huge fan on the backside that blows
- 14 through it just like you would think of a swamp cooler.
- Okay. We do have one of our things on walnuts we
- 16 use, it's a dehydrator. You have to dry the walnuts,
- 17 because it's a wet process. And I'll show you a picture on
- 18 that. Typically, there's only one person in those
- 19 operations. And maybe I can just go to the picture and
- 20 make it make sense.
- 21 So this is from the end view of a walnut hauler.
- 22 Those bins, we call this a stadium dryer because it looks
- 23 like a stadium. The walnuts are dropped into those bins,
- 24 there's air blown up through the bottom. And it's not
- 25 huge, it's like 100 degrees just to try to bring those

- 1 down, you don't want to heat them too quickly. And the
- 2 individual, the employee, will walk back and forth, opening
- 3 and closing vents or gates to allow the walnuts to go in.
- 4 And then when they're dry, to go out the bottom and down a
- 5 conveyor. It doesn't happen all the time. So most of the
- 6 time he is outside or over at the hauler, making sure
- 7 everything's going there. But then when they do need to
- 8 load another, a different bin because those are sectioned
- 9 off, they'll come in there, open that gate, drop the
- 10 walnuts in there and then let it fill and walk away.
- 11 This is meant to be warmed up. And again, the
- 12 time of the year that this is done is typically October
- 13 through late November. Again, we have not seen an issue
- 14 here we don't see the typical things that we might see
- 15 outside. And again, these are all inside buildings shaded
- 16 with doors open on opposite ends.
- 17 So just in closing, for us in this particular
- 18 instance, it comes down to that word "feasible" or
- 19 "infeasible." It's a lot of cost that we don't see a
- 20 tremendous amount of benefit for in terms of worker safety
- 21 in our operations. I want to emphasize that. That this
- 22 isn't a very enclosed warehouse or an enclosed container,
- 23 things like that. We're talking very large open buildings
- 24 with air flowing through them. And again, we use these and
- 25 have been for the last several years as our shade for

- 1 outdoor heat illness issues.
- 2 So that's what it boils down to. Again, I just
- 3 want to thank you and apologize. I was going through that
- 4 quickly. If there's any questions, I'd be happy to answer
- 5 any questions.
- 6 CHAIR THOMAS: Thank you.
- Go ahead, Barbara.
- 8 BOARD MEMBER BURGEL: Thank you for your
- 9 presentation, very helpful. What are the current heat
- 10 index temperatures in some of the large indoor open ended
- 11 buildings?
- 12 MR. ISOM: I wish I could answer that. I
- 13 honestly don't know. We were actually taking measurements
- 14 starting last month through the summer. We've never
- 15 actually taken those measurements. Our focus has always
- 16 been on the outside. So I should know that or I wish I
- 17 knew that, but I do not.
- 18 BOARD MEMBER BURGEL: And the type of material
- 19 that is on the roof, does that translate to a higher heat
- 20 index inside or a lower heat index inside? I'm just
- 21 looking at other engineering controls that might not be air
- 22 conditioning.
- MR. ISOM: Sure. So typically these are sheet
- 24 metal, the majority. There are some that are concrete tilt
- 25 up buildings that are ones that are newer or have other

- 1 equipment in them. But typically these are sheet metal.
- 2 If I could -- well, anyway one of the pictures there you
- 3 can see the roof on several of them. They're not
- 4 insulated, because again, these are huge buildings.
- 5 BOARD MEMBER BURGEL: All right, thank you.
- 6 MR. ISOM: Yes.
- 7 BOARD MEMBER STOCK: Hi. Thank you. Yeah, I
- 8 have a couple of questions. First of all, I appreciate all
- 9 the things that you described that you're doing. And the
- 10 purpose of the regulation, of course, is to ensure that
- 11 other employers are doing that as well.
- I had the question about what the temperature was
- 13 inside, and that seems pretty critical. Because you know,
- 14 that's what would trigger whether you're subject to these
- 15 requirements. And of course, if the temperature is high,
- 16 then that would actually mean that you were in the category
- 17 of workplaces that could potentially be problematic.
- But my question is, one of the things you
- 19 mentioned is that you haven't had a lot of problems related
- 20 to heat illness inside. And as I said I have two
- 21 questions. But my first one is do you have a system to
- 22 capture reports from workers in those work settings? I
- 23 mean we've heard a lot about how workers are often fearful
- 24 of reporting, etcetera. So if part of your assessment is
- 25 that you haven't had those problems, I wonder if you could

- 1 describe to me what systems you have in place to encourage
- 2 workers who are concerned about the heat to report to you?
- 3 MR. ISOM: So good question. I can't speak to
- 4 every one of my 200 plus members. One of the things that
- 5 we do is, we do an injury survey every year and we break
- 6 down literally, there's 30 questions. And so it's to break
- 7 down what time of the shift did it happen? Was it somebody
- 8 who's assigned to work on the lint cleaner, but got injured
- 9 on the bail press? Did they -- are they night shift or day
- 10 shift? How many years of experience do they have? And we
- 11 break all that down. So we analyze every single accident
- 12 that's reported.
- Does that guarantee that they're reported, which
- 14 I think that's what you're getting at? No, but we've
- 15 haven't seen that be an issue, per se, whereas on outdoor,
- 16 we have. And so we tend to believe that if there was an
- 17 issue they would report it because we've -- again, we've
- 18 seen on the outdoor where people or employees have reported
- 19 that.
- 20 I've surveyed all of my members asking that,
- 21 because when we -- back a couple of years ago when this
- 22 started we just hadn't heard this. And so is there is a
- 23 set procedure for that? No. But in all the reporting or
- 24 the accident surveys we've done, and we've done it since
- 25 1994, we have not seen that be an issue. We've had again

- 1 everything from spider bites to you name it, twisted
- 2 ankles, backs, things like that, but not indoor heat
- 3 illness.
- 4 BOARD MEMBER STOCK: And do you have -- and it
- 5 sounds like you have training. I assume you're training
- 6 people about the symptoms of heat illness?
- 7 MR. ISOM: Yeah, absolutely. Because so for
- 8 example, and again I know you're not -- you don't know the
- 9 gin or the hauler, but these guys tend to go outside and
- 10 work outside sometimes. So that's why we write a plan for
- 11 every one of our members, just in case that employee may go
- 12 out there. And so yes, it's part of the training. We do
- 13 the training. I mentioned Amalia earlier. We do training
- 14 up and down the Valley with other ag organizations
- 15 specifically on heat illness, because it's such a serious
- 16 issue.
- But yes, we -- and that's included in here as
- 18 well.
- 19 BOARD MEMBER STOCK: Okay, perfect. And then my
- 20 last question is you talked about the costs that it would
- 21 take to implement that. I wonder whether you've assessed
- 22 the savings that might come. I mean, there's been a lot of
- 23 studies that show that exposure to heat can decrease
- 24 productivity, Workers' Comp costs, etcetera. So I wonder
- 25 if you've captured some of the benefits that would be --

- 1 you might get a crew with better protections for workers?
- 2 MR. ISOM: It's a good question. We have not.
- 3 Again during the summer when we do have those temperature
- 4 things we're not typically operating, so we don't have
- 5 anything to gauge like the productivity. Like did we do
- 6 more bales or did we do more tons of product?
- 7 Unfortunately, we have not looked at that aspect of it.
- 8 BOARD MEMBER STOCK: Okay, thank you.
- 9 CHAIR THOMAS: Any other, go ahead.
- 10 BOARD MEMBER HARRISON: Yeah, I just want -- I
- 11 have a follow up question to the cost that Laura asked.
- 12 You said 1 to 1.5 million to comply for each building. How
- 13 was that assessment reached? What were the key components
- 14 there? Maybe you could touch on some of those.
- MR. ISOM: Basically bringing in air conditioning
- 16 and what it would take to seal up the building and then put
- 17 air conditioning units on to bring that temperature down to
- 18 87 degrees.
- 19 BOARD MEMBER HARRISON: Okay, and you just purely
- 20 look at that aspect of sealing the building up and using
- 21 pure air conditioning as a -- okay.
- MR. ISOM: Yeah, now we have a couple that are
- 23 looking at -- and most of the time we have some of these,
- 24 are these they're big fans. They go by another name, but
- 25 they're big fans that are 12-foot diameter and move air

- 1 around. In some cases we have those, but again it's not
- 2 going to bring it down to 87 degrees. It does pull the
- 3 heat up. And but it does -- does it get to 87? We don't
- 4 think so, or below 87, sorry.
- 5 BOARD MEMBER HARRISON: Thank you.
- 6 MR. ISOM: Uh-huh.
- 7 BOARD MEMBER BURGEL: Are swamp coolers cheaper
- 8 than traditional air conditioning? I'm just wondering
- 9 about all the swamp coolers I see in the south.
- 10 MR. ISOM: So we think they would be. Again,
- 11 that portable one that I showed you, that makes it easy to
- 12 move around directly. We just don't have anybody or the
- 13 commercial people that we talk to that are members that
- 14 went out and got the quotes for, didn't offer that as a
- 15 solution necessarily. And I don't know how many of those
- 16 it would take to get the size that we're talking about.
- 17 BOARD MEMBER BURGEL: Right. Thank you.
- 18 CHAIR THOMAS: Any other questions?
- 19 (No audible response.)
- 20 Any questions from the public?
- 21 (No audible response.)
- 22 CHAIR THOMAS: John, do we have anybody online
- 23 with questions? Hello, John?
- MR. ROENSCH: We have some commenters, but at
- 25 this moment we don't have questions.

- 1 CHAIR THOMAS: Okay, so that would be -- okay.
- 2 MR. ROENSCH: So there are commenters for the
- 3 public section.
- 4 MR. JOHNSON: I do have one question that's kind
- 5 of --
- 6 CHAIR THOMAS: You might want to go up to the
- 7 mic.
- 8 MR. JOHNSON: Thanks. I'm Steve Johnson with
- 9 Associated Roofing Contractors, not directly related to nut
- 10 growers, but we do have buildings. And the portable fan
- 11 issue is you already have noise in the building, now you're
- 12 bringing in a portable fan that is pretty noisy. I've been
- 13 around them before when we've tried to cool warehouses
- 14 down, and you can't have a conversation in front of it. So
- 15 it just adds to cumulative noise.
- 16 That would be another issue with hearing
- 17 protection. So you're kind of -- you know, when you try to
- 18 solve one problem sometimes you can bring in another
- 19 problem. That was the only point I wanted to make.
- 20 BOARD MEMBER BURGEL: That's a good point.
- 21 CHAIR THOMAS: Any other comments? All right,
- 22 seeing that we have none, thank you very much.
- MR. JOHNSON: Thank you.
- 24 CHAIR THOMAS: Awesome. And we will go -- we
- 25 will move on to the public meeting.

- 1 MS. SHUPE: Let's make sure we don't have any
- 2 public comment regarding the presentation.
- 3 CHAIR THOMAS: He said we didn't.
- 4 MS. SHUPE: No? Okay, thank you.
- 5 CHAIR THOMAS: Okay, we will now proceed with the
- 6 public meeting. Anyone who wishes to address the Board
- 7 regarding matters pertaining to occupational safety and
- 8 health is invited to comment. Except, however, the Board
- 9 does not entertain comments regarding variance matters.
- 10 The Board's variance hearings are administrative hearings
- 11 where procedural due process rights are carefully
- 12 preserved. Therefore, we will not grant requests to
- 13 address the Board on variance matters.
- 14 For our commenters who are native Spanish
- 15 speakers we are working with Amalia Neidhardt to provide a
- 16 translation of their statements into English for the Board.
- 17 At this time, Ms. Neidhardt, will you provide instructions
- 18 to Spanish speaking commenters, so that they are aware of
- 19 the public comment process for today's meeting?
- 20 MS. NEIDHARDT: [READS THE FOLLOWING IN SPANISH]
- 21 Public Comment Instructions.
- 22 "Good morning and thank you for participating in
- 23 today's Occupational Safety and Health Standards Board
- 24 public meeting. Board Members present in Walnut Creek are
- 25 Mr. Dave Thomas, Labor Representative and Chairman; Ms.

- 1 Barbara Burgel, Occupational Health Representative; Mr.
- 2 David Harrison, Labor Representative; Ms. Chris Laszcz-
- 3 Davis, Management Representative; and Ms. Laura Stock,
- 4 Occupational Safety Representative. The Board Members
- 5 attending via teleconference are Ms. Kathleen Crawford,
- 6 Management Representative; and Ms. Nola Kennedy, Public
- 7 Member.
- 8 "This meeting is also being live broadcast via
- 9 video and audio stream in both English and Spanish. Links
- 10 to these non-interactive live broadcasts can be accessed
- 11 via the "Meetings, Notices and Petitions" section on the
- 12 OSHSB website.
- "If you are participating in today's meeting via
- 14 teleconference or videoconference, please note that we have
- 15 limited capabilities for managing participation during
- 16 public comment periods. We are asking everyone who is not
- 17 speaking to place their phones or computers on mute and
- 18 wait to unmute until they are called to speak. Those who
- 19 are unable to do so will be removed from the meeting to
- 20 avoid disruption.
- 21 "As reflected on the agenda, today's meeting
- 22 consists of two parts. First, we will hold a public
- 23 meeting to receive public comments or proposals on
- 24 occupational safety and health matters.
- 25 "If you are participating via teleconference or

- 1 videoconference, the instructions for joining the public
- 2 comment queue can be found on the agenda. You may join by
- 3 clicking the public comment queue link in the "meetings,
- 4 notices and petitions" section on the OSHSB website, or by
- 5 calling 510-868-2730 to access the automated public comment
- 6 queue voicemail.
- 7 "When public comment begins, we are going to be
- 8 alternating between three in-person and three remote
- 9 commenters. When the Chair asks for public testimony, in-
- 10 person commenters should provide a speaker slip to the
- 11 staff member near the podium and announce themselves to the
- 12 board prior to delivering a comment.
- 13 "For our commenters attending via teleconference
- 14 or videoconference, listen for your name and an invitation
- 15 to speak. When it is your turn to address the board,
- 16 please be sure to unmute yourself if you're using Webex or
- 17 dial *6 on your phone to unmute yourself if you're using
- 18 the teleconference line.
- 19 "Please be sure to speak slowly and clearly when
- 20 addressing the Board, and if you are commenting via
- 21 teleconference or videoconference, remember to mute your
- 22 phone or computer after commenting. Please allow natural
- 23 breaks after every two sentences so that an English
- 24 translation of your statement may be provided to the Board.
- 25 "Today's public comment will be limited to four

- 1 minutes for speakers utilizing translation, and the public
- 2 comment portion of the meeting will extend for up to two
- 3 hours, so that the Board may hear from as many members of
- 4 the public as is feasible. The individual speaker and
- 5 total public comment time limits may be extended by the
- 6 Board Chair.
- 7 "After the public meeting is concluded, we will
- 8 hold a business meeting to act on those items listed on the
- 9 business meeting agenda.
- 10 "Thank you."
- 11 CHAIR THOMAS: Thank you, Amalia.
- 12 If there are any in-person participants who would
- 13 like to comment on any matters concerning occupational
- 14 safety and health you may begin lining up at this time. Or
- 15 just go up to the microphone. And we'll start with three
- 16 in-person speakers, and then we'll alternate over to the
- 17 speakers on the phone. So do we have any commenters?
- 18 MR. BLAND: Just real quick, I know I think today
- 19 is your last meeting, Ms. Burgel?
- BOARD MEMBER BURGEL: Yes.
- 21 MR. BLAND: So I wanted to take this opportunity
- 22 to thank you for all of your service. You probably served
- 23 during -- well everybody here served during a very
- 24 difficult, probably the most difficult time period in at
- 25 least my career in front of this Board, going through the

- 1 COVID and all the things we've had. So I just wanted to
- 2 say thanks.
- 3 CHAIR THOMAS: Can you go ahead and introduce
- 4 yourself?
- 5 MR. BLAND: Oh, I'm sorry. I mean, I didn't know
- 6 an introduction was still necessary.
- 7 CHAIR THOMAS: For the record, it's for the
- 8 record.
- 9 MR. BLAND: Kevin Bland, representing the Western
- 10 Steel Council, California Framing Contractors Association,
- 11 and the Residential Contractors Association. So thank you.
- 12 CHAIR THOMAS: Thank you.
- MR. WICK: Bruce Wick, Housing Contractors of
- 14 California. I have a couple of things to say. But to
- 15 start with, for Barbara Burgel, thank you. This is not a
- 16 lucrative career as I understand it, but it's a vital one.
- 17 We're glad, we're proud to have our own OSHA program in
- 18 California. And it takes a lot of people to make that
- 19 work. And we need volunteers like all of you, and Nola and
- 20 Kate on the screen there.
- It's a noble service for the state, for the
- 22 workers and for employers. And you have to sort through a
- 23 lot of information and a lot of public commentary that
- 24 doesn't always agree with each other. So thank you for
- 25 taking the time and effort in sorting through that. You've

- 1 done a great service to your state and the people of it, so
- 2 thank you.
- I do want to just make a couple of comments. We
- 4 have a construction coalition that has been sorting through
- 5 -- trying to work through the lead proposal. There are
- 6 enormous logistic issues, there's a lot of preliminary
- 7 issues on costs that are kind of mind boggling. We're
- 8 working through it. So we're going to try and get a
- 9 meeting with the Division soon to express those issues,
- 10 concerns, and try and figure out how we work through those
- 11 and navigate this. Because it's -- lead is a serious
- 12 issue. This proposal is massive, and it's taken us a lot
- 13 of time to get through that.
- But also indoor heat on top of that for some of
- 15 us who have some members at some points exposed to some
- 16 part of that. There's a lot there, too. And we're trying
- 17 to get to that as we work our way through this, so that we
- 18 have a coherent set of thoughts about that. And trying to
- 19 work through again, how do we make this work the best we
- 20 can and sort through that.
- 21 So that's one of the, you know -- we're glad to
- 22 have our own OSHA program, but we get to work through all
- 23 these things. And it's too bad that the heat and indoor
- 24 heat and lead are at the same time, because it's just with
- 25 our full time day jobs we're trying to work through all

- 1 those things. So be patient with us. And we're working
- 2 through, and we'll present our thoughts as we get a chance
- 3 to meet with the Division and work through those things.
- 4 So thank you.
- 5 CHAIR THOMAS: Thank you.
- 6 MR. JOHNSON: Good morning Board Members, Steve
- 7 Johnson, Associated Roofing Contractors.
- 8 Barbara, I want to add thanks as well for your
- 9 service. And it's incredible to think that, you know, this
- 10 is a volunteer, one of the hardest volunteer jobs I can
- 11 think of and you have to fill out an application to do it.
- 12 (Laughter.) It's like a job interview. But you know, it's
- 13 kind of not. But thanks everybody for -- and people out in
- 14 cyberspace as well. Don't want to forget about you. But
- 15 the Board Members, it's a very thankless job, and it
- 16 doesn't go unnoticed. So thank you.
- I want to focus -- I also would just want to echo
- 18 what Bruce was talking about with the Lead Coalition. I'm
- 19 an active member of that coalition, and we are looking at
- 20 different issues we see from the employer side, feasibility
- 21 side. And I look forward to talking with the Division
- 22 about that and trying to work through some issues that we
- 23 have.
- 24 So I wanted to -- I know that the time for public
- 25 comment for the indoor heat has passed. But I do want to,

- 1 as we kind of move through the process of making this a
- 2 permanent regulation, I want to focus on three different
- 3 things that I am concerned about. One of them is
- 4 feasibility. Feasibility and infeasibility. And if you
- 5 ask three different Cal/OSHA inspectors what they think is
- 6 feasible from the language in the standard, you'll get
- 7 three different answers about what is feasible, what is
- 8 reasonable, what is practical.
- 9 And that's a concern, because you don't want to
- 10 be that employer that has to work their way through the
- 11 first citation and spend \$50 to \$75,000 fighting the appeal
- 12 to go through the process using up the employers resources,
- 13 using up the Division's resources, when the language wasn't
- 14 clear in the standard. So that's a concern. I've
- 15 personally witnessed one of our contractor members get
- 16 cited and see them go through a very expensive appeal
- 17 process, because of language that wasn't clear in the
- 18 regulation. So that's what we're trying to avoid.
- 19 The acclimatization, the model the Division has
- 20 for the acclimatization I think is unrealistic, new
- 21 employees acclimatization during a heatwave. I can't think
- 22 of any employees that want to start a new job and maybe get
- 23 20 hours the first week and 30 hours the second week of
- 24 their employment with a new job if it happens to be during
- 25 the summertime. So that needs to be sorted out and worked

- 1 through with the acclimatization part.
- 2 Infrequent use of buildings. We have -- our
- 3 contractors have storage buildings that are used
- 4 infrequently that they're not normally have people working
- 5 in them. And they might just need to go to retrieve some
- 6 materials, they'll be in there for less than 15 minutes.
- 7 And so I think that's something that really needs to be
- 8 thought about a lot more, and some -- either an exception
- 9 in the standard or some accommodation in the standard for
- 10 short term. Where you are just going to grab something, a
- 11 tool, materials, whatever it is for buildings that aren't
- 12 normally in use that are just essentially warehouses or
- 13 storage facilities. But they are considered indoor space
- 14 in the standard.
- 15 So those are some of the things that have been
- 16 bouncing around my head, and I appreciate your time today.
- 17 Thank you.
- 18 CHAIR THOMAS: Thank you.
- 19 Maya, do we have any callers on the line?
- MS. MORSI: Yes, we do. The first three are
- 21 Helen Cleary, AnaStacia Nicol Wright and Mitch Steiger. So
- 22 the first one is Helen Cleary with PRR, Occupational Safety
- 23 and Health Forum.
- 24 CHAIR THOMAS: Helen, can you hear us?
- MS. CLEARY: I can. Good morning, everybody.

- 1 CHAIR THOMAS: Good morning.
- MS. CLEARY: Welcome back, Chair Thomas. It's
- 3 ice to see you again.
- 4 CHAIR THOMAS: Well, thank you.
- 5 MS. CLEARY: Hello to Board Members, staff. I'm
- 6 Helen Cleary, I'm the Director of the PRR OSH Forum. We
- 7 just want to address requests that were made at the public
- 8 hearing for indoor heat last month.
- 9 We support the Division's decision to increase
- 10 the temperature from 80 to 82. The rulemaking's Statement
- 11 of Reasons notes that the increase was in response to
- 12 stakeholder concerns and PRR's written comments. So we
- 13 think it's appropriate to quickly share the reasoning that
- 14 we gave in 2018 and 2019 with the Board today.
- So PRR advocated for actually 85 degrees, because
- 16 a temperature trigger of 80 and 82 would run contrary to
- 17 recommended summer temperature settings to conserve energy.
- 18 For example, flex alerts recommend adjusting indoor
- 19 temperatures to 78 degrees, plus turning off your lights
- 20 and unplugging electronics. CDC and NIOSH recommends 75 to
- 21 80.5 and ASHRAE recommends 72 to 80.
- It's also important to note that lowering the
- 23 temperature will not change the required protections of the
- 24 employees who attended the hearing and shared the horrible
- 25 stories of working in spaces that reach over 100 or even 90

- 1 degrees. The proposed triggers are 82 and 87. The high
- 2 heat conditions they described will be subject to the
- 3 requirements regardless of a lower temperature. Going any
- 4 lower will expand the scope further away from the workers
- 5 in high heat environments it's intended to protect.
- 6 Not considering duration of exposure or the lack
- 7 of an exemption for administrative buildings, and this rule
- 8 not being industry specific, creates the risk that every
- 9 indoor space in the state will maintain an unnecessary
- 10 temperature around the clock in order to be in compliance.
- 11 We're concerned this will be a challenge for California's
- 12 energy grid and it's not a sustainable energy practice.
- So for all of these reasons, that we continue to
- 14 believe that a temperature even of 82 is inappropriate for
- 15 regulatory threshold. We urge the Board and the Division
- 16 to consider the additional consequences an even lower
- 17 temperature will have, especially when temperature is the
- 18 standalone factor in the rule. It's the employer's
- 19 response that's important, not the actual temperature.
- 20 Finally, we think it's important to remind the
- 21 Board of what happened during the First Aid Rulemaking.
- 22 The text was revised twice after the initial proposal.
- 23 Stakeholders on both sides and Board Members supported the
- 24 originally proposed text and did not expect or believe
- 25 significant changes were necessary. However, after the

- 1 hearing, consequential additions were proposed that would
- 2 have had a major economic impact with what we believed were
- 3 no benefit to health and safety. Then that significant
- 4 addition was removed, and a second 15-day notice was
- 5 published.
- We don't know what happened behind the scenes.
- 7 But we don't believe that this experience is representative
- 8 or a reason to deter the necessary revisions to the
- 9 proposed lead and indoor heat standards. It's part of the
- 10 official rulemaking process to listen to stakeholders make
- 11 changes that improve the proposed regulation. Considering
- 12 this legal framework is especially important for these two
- 13 rules that have been shelved for so many years due to the
- 14 attention given to the COVID-19 Standard.
- Regarding the presentation today we just want to
- 16 say that PRR members share similar issues regarding
- 17 feasibility and the requirement to install engineering
- 18 controls like air conditioners. We believe that returning
- 19 the exception to allow administrative controls before
- 20 engineering as we've previously recommended would help. We
- 21 also share the issue of using indoor areas for cool-down
- 22 areas for outdoor workers, and see this is a conflict that
- 23 needs to be addressed.
- 24 So thank you. That's it for me today for your
- 25 time. Best of luck to you, Barbara. It's been a pleasure

- 1 meeting you and working with you for the short time I've
- 2 had that experience. Thank you for your input, your
- 3 support, and your service to the Board. And your
- 4 experience and perspective as an occupational health nurse
- 5 been a benefit to all of us.
- 6 So thank you for the time today and I hope to see
- 7 you all in person next month.
- 8 CHAIR THOMAS: Thank you.
- 9 BOARD MEMBER BURGEL: Thank you.
- 10 CHAIR THOMAS: Who do we have next, Maya?
- 11 MS. MORSI: Up next is AnaStacia Nicol Wright
- 12 with Worksafe.
- MS. WRIGHT: Hi, everybody. Can you hear me?
- 14 CHAIR THOMAS: Sure. And can you make sure you
- 15 kind of slow it down? It just gets fast and it's hard for
- 16 them to transcribe. Go ahead.
- MS. NICOL WRIGHT: I always talk slow, you know.
- 18 This is me.
- 19 CHAIR THOMAS: (Laughter.) I'll take your word
- 20 for it.
- 21 MS. NICOL WRIGHT: Good morning, everybody, Board
- 22 Chair, Board Members. My name is AnaStacia. I'm a staff
- 23 attorney with Worksafe.
- 24 And I'd like to comment on the indoor heat
- 25 standard and draw attention to how the standard not only

- 1 protects workers, prevents worker death and serious injury,
- 2 but how it also actually results in increased productivity
- 3 for employers according to the Division Standard Regulatory
- 4 Impact Analysis.
- 5 June 21st will officially begin summer in
- 6 California this year. I know it's felt like it's already
- 7 started. But technically it's on June 21st, that it will
- 8 begin. And with that will come the incredibly high
- 9 temperatures with which we're becoming all too familiar
- 10 with here in Cali. And while many of us work from home, or
- 11 we go to offices that are filled with fans and air
- 12 conditioners, thousands of California workers will be
- 13 exposed to indoor work environments with little to no
- 14 protection from dangerous heat.
- Workers' Compensation records show that each
- 16 year, approximately 1,000 Californians, California workers,
- 17 submit claims for heat-related illnesses from occupational
- 18 heat exposure. Indoor workers account for approximately
- 19 185 of these heat-related illnesses each year. And these
- 20 numbers don't reflect those who suffer work-related heat
- 21 illness exposure without filing a workers compensation
- 22 claim.
- While that number might not seem significant in
- 24 terms of the amount don't forget that we're talking about
- 25 1,000 people, human beings, suffering from a completely

- 1 preventable and potentially fatal illness. Don't forget
- 2 all the stories we heard last meeting from several actual
- 3 workers who recounted their experiences with heat exposure
- 4 at work. Every single one of these instances of neglect is
- 5 heart wrenching, because no one should have to work for an
- 6 employer who cares so little about their wellbeing.
- 7 And while many California employers already take
- 8 steps to protect their workers from extreme heat, adoption
- 9 of indoor heat mitigation activities is not universal for
- 10 all employers, as evidenced by the Workers' Comp data and
- 11 worker testimony.
- 12 And in any case, the employers who are already
- 13 looking out for their employees in this way shouldn't have
- 14 anything or not as much to fear from the new regulations.
- 15 The largest concern for employers seems to be the cost
- 16 associated with protecting their workers from heat illness.
- 17 And while business costs is not a legitimate reason to
- 18 neglect the health of workers, businesses are actually
- 19 anticipated to benefit from increased labor output by using
- 20 heat mitigation measures.
- 21 Since worker productivity tends to decline in hot
- 22 indoor environments, because not only do employed employees
- 23 work fewer hours the hours that they work become less
- 24 productive. In fact, engineering controls such as air
- 25 conditioning units would be expected to improve

- 1 productivity and prevent several million dollars in
- 2 productivity losses by reducing the number of days
- 3 employees are exposed to extreme heat. And again, all this
- 4 data I mentioned here that I'm sure it's titillating
- 5 information is in the Division SRIA, our Standard
- 6 Regulatory Impact Assessment Report.
- 7 I'd also suggest that -- although I do work from
- 8 home -- but people in the Boardroom or in the meeting where
- 9 you all are today, put the temperatures at the numbers that
- 10 we're saying, or some people are saying aren't that high.
- 11 We should all have to work in those temperatures and see if
- 12 we think that that's extreme, or indoor heat that needs to
- 13 be addressed for people.
- 14 Lastly, I'd like to urge the Division to provide
- 15 a draft of the general ATD standard earlier than later. So
- 16 as to avoid the predicament we all found ourselves in last
- 17 time, where the Standards Board Chair demanded that changes
- 18 be incorporated into the two-year permanent COVID standard,
- 19 which were never implemented for lack of sufficient time.
- 20 Thank you all.
- 21 CHAIR THOMAS: Thank you.
- Who do we have next, Maya?
- MS. MORSI: Up next is Mitch Steiger with
- 24 California Labor Federation.
- 25 CHAIR THOMAS: Mitch, can you hear us?

- 1 MR. STEIGER: Yes, I can. It looks like I'm
- 2 having some video issues, so I'll just go ahead and turn
- 3 that off. Thank you, Mr. Chair, members and Staff for the
- 4 opportunity to testify. Mitch Steiger with the California
- 5 Labor Federation.
- 6 First, I would like to echo the comments of a few
- 7 previous witnesses honoring Board Member Barbara Burgel for
- 8 her years of service. A lot of very helpful, very
- 9 insightful wisdom has been offered by Board Member Burgel
- 10 over the years. And definitely the workers of California
- 11 have benefited from that perspective and we definitely
- 12 thank you for all of your work.
- 13 Regarding the issue of indoor heat. The
- 14 presentation I think is helpful in illuminating both the
- 15 need for the standard, and one of the benefits of the way
- 16 that the standard is written. As far as the need for the
- 17 standard, there were a few mentions through the
- 18 presentation along the lines of there has never been an
- 19 issue, we don't have an issue indoors.
- 20 And while it may be true that there hasn't been a
- 21 Cal/OSHA complaint related to indoor heat among any members
- 22 that that may be known about, I guarantee that there has
- 23 been an issue. I quarantee if we talk to the workers, if
- 24 we were able to get them at an offsite location and have an
- 25 honest conversation with them about their working

- 1 environment, they would have a lot to say about what it's
- 2 like to work in that kind of heat.
- I took the cotton ginning NAICS code and put it
- 4 into the IMA system to see what sort of citations were on
- 5 the record. And there weren't -- there weren't many
- 6 details in what was listed. But I did see one that talked
- 7 about a worker who lost a finger, had a finger pulled off
- 8 in one of the machines. And it made me think of pulp and
- 9 paper workers that I used to work with in Washington State,
- 10 and I've never met one who had 10 of their fingers. And
- 11 it's very common in facilities like that with a lot of very
- 12 big, very dangerous machinery that generate a lot of heat
- 13 for workers to suffer those injuries. And those pulp and
- 14 paper workers used to talk about the heat all the time, and
- 15 all the different ways that working in that extreme heat,
- 16 you're not at 100 percent, it slows you down.
- 17 And that's one of the main reasons for this
- 18 standard is not just reducing the number of illnesses and
- 19 Workers' Comp complaints, and Cal/OSHA complaints directly
- 20 related to heat illness, but also the effect that exposure
- 21 to extreme heat has on all of these other hazards. And
- 22 that it just -- it harms a worker's ability to be
- 23 productive, as was mentioned in the excellent testimony
- 24 from Worksafe. But also their ability to stay safe and pay
- 25 the kind of attention that they need to do to in this case,

- 1 keep all of your fingers.
- 2 And so it's one of the reasons that we really
- 3 need to take this issue seriously. And why we think the
- 4 way that the standard is written is so helpful, because as
- 5 much as we would like it to say, sorry, you have to do the
- 6 \$9 million HVAC system assuming that's what it actually
- 7 costs, that it doesn't say that. And it doesn't say it's
- 8 encouraged. It finds this middle ground of here are some
- 9 engineering controls. Here some administrative controls.
- 10 You have to do these to bring the temperature down unless
- 11 you can demonstrate that it's not feasible.
- 12 And yes, not everyone is going to agree on
- 13 exactly what that means, but it does give the employer the
- 14 opportunity to show that it wasn't feasible. And in the
- 15 case of these employers who are doing all sorts of other
- 16 administrative controls, as was mentioned in the
- 17 presentation, that's going to drastically reduce the
- 18 likelihood of there ever being an issue. So hats off to
- 19 those employers who are doing the right thing. It's going
- 20 to make it a whole lot less likely that the question of
- 21 whether or not an HVAC system is feasible ever comes up.
- 22 And so, we appreciate the presentation. But we
- 23 do think it really does help make the case for not just the
- 24 need for the indoor heat standard, but also the way that
- 25 it's written and that middle ground that it finds between

- 1 what the worker side would like to see in the standard and
- 2 what the employer side would like to see. We think what
- 3 we've got here would be a great start in helping workers
- 4 stay more safe on the job. So thank you for the
- 5 opportunity to speak.
- 6 CHAIR THOMAS: Thank you, Mitch.
- 7 Do we have any more public members who would like
- 8 to -- people that are here that would like to speak? It
- 9 looks like that's a no. So Maya, we'll continue with
- 10 callers.
- 11 MS. MORSI: Okay, the next speaker is Judith
- 12 Neidorff.
- 13 CHAIR THOMAS: Judith, can you hear us?
- MS. NEIDORFF: Yes, I can. Can you hear me?
- 15 CHAIR THOMAS: Yeah. Go right ahead.
- 16 MS. NEIDORFF: Okay. This was actually a comment
- 17 for the previous presentation. I apologize, I think I put
- 18 it in the wrong area when I was submitting it. It was just
- 19 in response to the question about swamp coolers. I just
- 20 wanted to share a little information that swamp coolers are
- 21 only effective in areas without a lot of humidity. So in a
- 22 lot of the industrial environments that would be indoors
- 23 they wouldn't be an effective solution. So that was
- 24 probably why they weren't proposed as a solution to the
- 25 gentleman who had researched how much it would cost to air

- 1 condition indoors.
- 2 CHAIR THOMAS: Is that your comment?
- 3 MS. NEIDORFF: (Overlapping colloquy.) And that
- 4 was it. Yep, that was it.
- 5 CHAIR THOMAS: Thank you, Judith.
- Who do we have next, Maya?
- 7 MS. MORSI: Up next is Anne Katten with CRLA
- 8 Foundation.
- 9 MS. KATTEN: Hi. Good morning.
- 10 CHAIR THOMAS: Anne, hi. Can you hear us, Anne?
- 11 Go ahead.
- MS. KATTEN: Yes, I'm here. This is Anne Katten
- 13 with California Rural Legal Assistance Foundation. And
- 14 first, I would like to echo the thanks to Barbara Burgel
- 15 for all your hard work and your commitment to work health
- 16 and safety. And I hope all your travels and the other
- 17 things you're planning go really well.
- 18 I also support the comments regarding the need
- 19 for the indoor heat standard provided by Worksafe and the
- 20 Labor Federation. And I appreciate the information
- 21 provided in the presentation. And I just wanted to point
- 22 out, to supplement, that many of the controls that Mr. Isom
- 23 described in place in cotton and nut facilities are not in
- 24 place in many indoor egg packing operations. And this
- 25 demonstrates the need for the proposed regulation.

- 1 And while I appreciate it, and agree with the
- 2 comment of the previous commenter that there are
- 3 limitations to how to -- use of swamp coolers. We have
- 4 talked with many workers in various packing operations and
- 5 where they've had fans near the workers and swamp coolers
- 6 in processes that don't generate a lot of humidity, and
- 7 also the readily available cooled drinking water, that
- 8 these have been really critically important for preventing
- 9 heat illness. And keeping the workers more comfortable and
- 10 therefore more productive. But even these controls are not
- 11 provided currently in many facilities.
- I also wanted to echo the conclusion of the SRIA,
- 13 that health and safety benefits of heat control required in
- 14 the proposed regulation according to their analysis exceed
- 15 the cost. And thank you for the opportunity to comment.
- 16 CHAIR THOMAS: Thank you, Anne.
- 17 Go ahead, Christina, you had a comment?
- MS. SHUPE: Thank you, Chair Thomas.
- 19 Staff have just brought it to my attention that
- 20 there are some members of the public who are using the
- 21 comment queue request form in order to leave comments for
- 22 the Board. And I want to clarify for everyone that that is
- 23 not a venue for providing comments to the Board. If you'd
- 24 like to speak with the Board, please enter our queue and we
- 25 will address you in open session. Thank you.

- 1 CHAIR THOMAS: Thank you.
- Who do we have next, Maya?
- 3 MS. MORSI: Up next is Michael Miiller with
- 4 California Association of Winegrape Growers.
- 5 CHAIR THOMAS: Michael, can you hear us?
- 6 MR. MIILLER: Yes, I can. Thank you very much.
- 7 Good morning, everybody. I wish I could be with you. I'm
- 8 in Walnut Creek, but I could not make the trip today. Too
- 9 tied up with legislation activities here in Sacramento.
- I too want to thank Ms. Burgel. This is the
- 11 ultimate thankless job, where it's almost impossible to
- 12 please all sides and decisions will always be challenged
- 13 and criticized. And I appreciate your work. Public
- 14 service is to be honored. And your service is greatly
- 15 appreciated both personally and professionally. I want to
- 16 thank you, and I salute your service.
- 17 I've been monitoring some congressional hearings
- 18 lately. And noticed two issues that have come up that are
- 19 relevant to the Board. The first issue is the COVID-19
- 20 standard. This standard was raised at a House
- 21 Representative's hearing last week. Not surprisingly, most
- 22 people including Californians had no clue that we still
- 23 have a COVID-19 standard in place.
- 24 So I again urge the Board to do some outreach and
- 25 remind the public that the requirements for masking, social

- 1 distancing, testing, etcetera is they're all still in place
- 2 in the workplace. Now this will help employers gain
- 3 cooperation from employees in complying with the
- 4 regulation.
- 5 But the second issue is much broader. A few
- 6 Republicans in Congress recently told Republican leadership
- 7 that they would not support any legislation that was a
- 8 product of cooperation with Democrats. It's as though they
- 9 have a Messiah Complex where they believe they are saving
- 10 the free world and everyone else is evil.
- I bring this up here, because I've noticed that
- 12 workplace safety regulations sometimes appear to take that
- 13 same approach. I believe that approach is unintended, and
- 14 we all try to avoid it. But some people firmly believe
- 15 that employers aren't doing enough and people will die
- 16 unless regulations are adopted. And others have pushed for
- 17 a more collaborative approach. Perhaps it's time to take a
- 18 look back to see what the regulations are actually
- 19 accomplishing in the real world.
- 20 Maybe just start with the COVID-19 regulation, as
- 21 an example. Do a study that asks three basic questions.
- 22 What would employers be doing without the regulation,
- 23 because of requirements elsewhere in law? What additional
- 24 requirements does the regulation create? And third what is
- 25 the outcome directly achieved, because of those additional

- 1 regulations? Obviously if any industry association or
- 2 labor union did the study people would say that the
- 3 findings of the study were biased. So it would be better
- 4 if a public agency could do that kind of a study on its
- 5 own.
- 6 When I worked for Jackie Spear when she was the
- 7 Chair of the Assembly Consumer Protection, Governmental
- 8 Efficiency, and Economic Development Committee -- it's a
- 9 long name -- she pushed for a top to bottom review of all
- 10 reports from state agencies to the Legislature. She wanted
- 11 to be sure that the reports actually accomplished a valid
- 12 public policy purpose. Otherwise those reports just amount
- 13 to a bunch of needless paperwork.
- 14 I think when we look carefully at some of the
- 15 regulations, we may find the same thing here. Some of the
- 16 regulations result in employers keeping mounds of
- 17 paperwork, but for minimal public benefit. In short, I
- 18 believe we can all achieve better outcomes when we come
- 19 together and collaborate. And again I thank you, Board,
- 20 and I especially want to thank Ms. Burgel for her service.
- 21 And I wish you well. Thank you.
- 22 CHAIR THOMAS: Thank you.
- Who do we have next, Maya?
- MS. MORSI: Up next is Robert Moutrie with
- 25 California Chamber of Commerce.

- 1 CHAIR THOMAS: Robert, can you hear us? I can
- 2 see you.
- MR. MOUTRIE: Yes, I can. Good morning, Chair
- 4 Thomas and members. Can you hear me?
- 5 CHAIR THOMAS: You might want to turn up your mic
- 6 a little bit.
- 7 MR. MOUTRIE: Let's try that. Is that better?
- 8 CHAIR THOMAS: Much better. Thank you.
- 9 MR. MOUTRIE: Okay. I'm not good at technology
- 10 yet, you would think the pandemic would have taught me. So
- 11 anyway, good morning to everyone. And I'll echo the thanks
- 12 to Board Member Burgel for your thoughtful questions and
- 13 your years of service on what -- I think it was said -- is
- 14 maybe the worst part time job. But it was appreciated, and
- 15 it was always nice to have your thoughtful comments here.
- 16 So that said, I'd like to turn briefly to indoor
- 17 heat. Many of my colleagues have made the points that I
- 18 would make regarding the temporal threshold of having it
- 19 click in after a number of minutes or some other threshold.
- 20 Similarly, I echo Helen Cleary's comments from the 82
- 21 degree threshold and how that is appropriate as a place.
- 22 And --
- 23 CHAIR THOMAS: If you could slow down just a
- 24 little, little bit.
- MR. MOUTRIE: Yes. Thank you.

- 1 CHAIR THOMAS: Yeah. A lot of little bit. Thank
- 2 you.
- MR. MOUTRIE: And as to the feasibility concerns
- 4 about lowering the temperatures, I thank Mr. Isom for what
- 5 I thought was a very hopeful presentation in bringing those
- 6 concerns from the theoretical to an application. Obviously
- 7 he did not speak for restaurant kitchens, but I will
- 8 reiterate that a number of my members who do food
- 9 processing or cooking remain concerned about that.
- I would just like to comment about the response
- 11 to one piece that was said. There was an assertion that
- 12 employers who are already doing things shouldn't worry
- 13 about that or shouldn't be concerned about citations and
- 14 costs. And I think that's -- I think the example of why
- 15 that is untrue was in the presentation you heard today.
- 16 Where you have an employee there who is doing that work and
- 17 has not had issues, but still remains concerned that the
- 18 details of the regulation are going to create cost and
- 19 citations and not necessarily improve outcomes.
- 20 So I think that assertion is one that's commonly
- 21 thrown, which is well if you're doing everything right,
- 22 there's nothing that's going to happen. And I don't think
- 23 that is correct from the experience on the employer side.
- 24 I just had to respond briefly there.
- I'd like to touch two other pieces briefly.

- 1 First, I'd like to say that we on the Chamber side at least
- 2 are looking forward to seeing the next draft from the
- 3 Division on the workplace violence standard, which I know
- 4 Kevin is working hard on. I've been looking forward to
- 5 seeing that next draft and participating in that advisory
- 6 committee process.
- 7 And I'd also like to flag a piece of legislation,
- 8 which I know Autumn Gonzalez is aware of and is in your
- 9 Board packet. But I'm not convinced that the members may
- 10 have seen, which is there's legislation moving through the
- 11 Legislature presently that would create a workplace
- 12 violence standard that is very different than what your
- 13 staff has proposed and worked on. That is SB 553. So you
- 14 may want to take a look at that in your in your board
- 15 packet. It is effectively using the hospital standard
- 16 which your staff has -- your staff's draft is very
- 17 different from on the Division side.
- 18 So that is my time. Thank you, and I hope it
- 19 wasn't too guick by the end.
- 20 CHAIR THOMAS: You did good at the end. Thank
- 21 you.
- 22 Amalia -- or I'm sorry, Maya, who do we have
- 23 next?
- MS. MORSI: Up next is Robert Sarnoff with the
- 25 State of California. To unmute yourself, please press *6.

- 1 CHAIR THOMAS: Robert, can you hear us?
- 2 MR. SARNOFF: I can hear you. Can you hear me?
- 3 CHAIR THOMAS: Yeah, you might want to turn your
- 4 mic up or get a little closer. But yeah, go ahead.
- 5 MR. SARNOFF: Okay, I'll put it up to my head. I
- 6 have a comment about teleworking and standards for COVID.
- 7 It seems like the standard that exists does -- I'm not sure
- 8 (indiscernible) but doesn't clearly address the question of
- 9 telecommuting as an option.
- 10 The state for -- at least I work for the
- 11 Department of Transportation, I don't speak for it, but has
- 12 invested in making sure that everybody has remote access by
- 13 VPN and then phone authentication to computer networks.
- 14 And for people who usually work in the office, for computer
- 15 network work there's also encrypted phone network in
- 16 meetings. Online meetings are most of the ways we
- 17 communicate in the office.
- 18 Yet the state, the same agencies that have
- 19 implemented this teleworking process and equipment, have
- 20 not implemented full time teleworking after COVID. And the
- 21 Pandemic, which is now Endemic, has ceased to exist and
- 22 that kind of threat has ceased to exist. So the state has
- 23 already spent the money to provide a way of relieving
- 24 people from exposure pretty much permanently. But it's
- 25 really insistent on having people report to work at least

- 1 two days a week and to the workplace at least two days a
- 2 week, and also in some cases everybody to the office on the
- 3 same day.
- 4 This increases traffic and increases the
- 5 opportunity for exposure. There's no quarantee that
- 6 similar serious pandemics won't continue to exist or a
- 7 strain of COVID doesn't or won't exist. So it's almost
- 8 like they never really accepted telecommuting even though
- 9 they had to implement the equipment.
- 10 So I'm looking for the possibility of the Board
- 11 making some standard that recognizing for teleworking
- 12 alternative exists, that the full time teleworking option
- 13 is encouraged. Because it's really clear to me that my
- 14 supervisors all the way up the chain really, really don't
- 15 accept teleworking as an alternative. They've embraced
- 16 something they call partial teleworking. But the act of
- 17 being in and out of the office is itself a waste of time,
- 18 because you have to take your laptop into the office, plug
- 19 it into a different network, and then maintain office
- 20 space, which the state would not have to maintain if they
- 21 accepted telework as a way of working.
- That's the end of my comment.
- 23 CHAIR THOMAS: Thank you.
- Who do we have next, Maya.
- MS. MORSI: And the last speaker is Gabriel.

- 1 CHAIR THOMAS: Gabriel, can you hear us?
- 2 Gabriel? I think I heard a click, so he might have hung
- 3 up. So let's go to the next, Maya.
- 4 MS. MORSI: At this time, we don't have any more
- 5 speakers.
- 6 CHAIR THOMAS: All right. All right, one more
- 7 chance for public speakers. Anybody here? (No audible
- 8 response.)
- 9 All right, let's see. All right. The Board
- 10 appreciate your testimony. This public meeting is
- 11 adjourned, and the record is closed. We'll now proceed
- 12 with the business meeting.
- The purpose of the business meeting is to allow
- 14 the Board to vote on matters before it and to receive
- 15 briefings from staff regarding the issues listed in the
- 16 business meeting agenda. Public comment is not accepted,
- 17 however, during the business meeting unless a member of the
- 18 Board specifically requests public input.
- 19 And so we have proposed variance decisions for
- 20 adoption. Autumn, can you brief, please brief the Board?
- 21 MS. GONZALEZ: Thank you, Chair Thomas. I'd like
- 22 to draw your attention to number 24 on your list. That
- 23 variance, we are recommending a grant. So we have variance
- 24 decisions number 1 through 24 ready for your consideration
- 25 and possible adoption.

- 1 CHAIR THOMAS: All right, do I have a motion to
- 2 adopt 1 through 24?
- BOARD MEMBER LASZCZ-DAVIS: I so move.
- 4 BOARD MEMBER STOCK: Second.
- 5 CHAIR THOMAS: I have a motion. I have a second.
- 6 Is there anything on the question? Hearing none, all in
- 7 favor signify by saying aye.
- 8 BOARD MEMBERS: Aye.
- 9 CHAIR THOMAS: Those opposed?
- 10 (No audible response.)
- 11 CHAIR THOMAS: So carried.
- 12 (Off-mic colloquy.)
- MS. MONEY: I was just going to say, don't take
- 14 my job away from me, Dave.
- 15 CHAIR THOMAS: See that's the way it should be
- 16 though.
- 17 Sarah, can you please call the roll?
- MS. MONEY: I have the motion as Chris Laszcz-
- 19 Davis, and the second as Laura Stock; is that correct?
- 20 BOARD MEMBER STOCK: Yes.
- MS. MONEY: Okay. Barbara Burgel.
- BOARD MEMBER BURGEL: Aye.
- MS. MONEY: Kathleen Crawford.
- 24 BOARD MEMBER CRAWFORD: Aye.
- MS. MONEY: I'm sorry?

- 1 BOARD MEMBER CRAWFORD: Aye.
- 2 MS. MONEY: Okay. Dave Harrison.
- BOARD MEMBER HARRISON: Aye.
- 4 MS. MONEY: Nola Kennedy.
- 5 BOARD MEMBER KENNEDY: Aye.
- 6 MS. MONEY: Chris Laszcz-Davis.
- 7 BOARD MEMBER LASZCZ-DAVIS: Aye.
- 8 MS. MONEY: Laura Stock.
- 9 BOARD MEMBER STOCK: Aye.
- MS. MONEY: Chairman Thomas.
- 11 CHAIR THOMAS: Aye. And the motion passes.
- I liked my way better, but I guess we have to do
- 13 this way. (Laughter.) Anyway so we'll go to reports.
- 14 Division Update, Eric, Division Update.
- MR. BERG: Okay. Can you hear me? All right,
- 16 thank you very much, Chairman Thomas and all Board Members.
- 17 We continue to work on the comments for indoor
- 18 heat and lead, so I'm going through all those comments that
- 19 are mentioned before. There's close to 600 pages on lead
- 20 and close to 400 pages on indoor heat. So we're going
- 21 through all those.
- 22 Some of the issues raised today weren't in the
- 23 official comment period, but they're very similar to
- 24 comments we received during the comment period. So we are
- 25 working on addressing everything that was raised today

- 1 specifically for indoor heat.
- 2 And we also are continuing to work on workplace
- 3 violence draft and silica. Obviously we know is a serious
- 4 problem; or silicosis that is and we did our evaluation
- 5 last month. So we look forward to your discussion on that
- 6 hopefully in the next meeting or August. That's about it.
- 7 Any questions?
- 8 CHAIR THOMAS: Any questions for Eric?
- 9 Go ahead. Go ahead, Barbara.
- 10 BOARD MEMBER BURGEL: Could you comment on the
- 11 legislation that passed through the Senate? I don't know
- 12 if it's been signed by the Governor, but the workplace
- 13 violence standard being so different than the draft of the
- 14 general workplace violence proposed language?
- MR. BERG: I don't have any comments on it, per
- 16 se. I mean, I -- sorry, I don't have anything.
- 17 CHAIR THOMAS: Yeah, go ahead, Laura.
- 18 BOARD MEMBER STOCK: Well, just to follow up on
- 19 the workplace violence, and just to make a comment on it.
- 20 I mean, I think what we're going to be seeing more and more
- 21 is a result of how extremely long it takes to promulgate
- 22 standards measured in years and years. And so the
- 23 frustration with that timeframe is going to be resulting in
- 24 stakeholders trying to find a route that's going to be
- 25 faster.

- 1 And I think that's really behind why we're seeing
- 2 legislation like the workplace violence. And it's a very
- 3 critical, urgent issue, particularly for people in retail
- 4 and others. And it's just impossible to really, you know,
- 5 wait for the timeframe that is necessitated by this process
- 6 which is extremely slow.
- 7 And so I just want to make that comment that I
- 8 feel like it really points to the need to figure out what
- 9 can be done to accelerate the timeframes, whether it's more
- 10 staffing, more resources. I think we've -- numbers of us
- 11 have often tried to figure out how can we support greater
- 12 resources and staffing in order to accelerate these
- 13 processes. And I think we're just going to see more and
- 14 more efforts by the stakeholders to bypass the Standards
- 15 Board in order to get things done. So I just want to
- 16 comment that that's what we're seeing.
- 17 And with that in mind, I know we ask this every
- 18 time and I know the answers are often like difficult to be
- 19 very precise. But I do think that two regulations that
- 20 people are concerned about is one, the General Industry
- 21 Infectious Disease Regulation. And the concern that was
- 22 raised by the comments by Worksafe, about being sure that
- 23 we don't get it so far at the end, that we're coming up
- 24 into a deadline and don't really have time to give it the
- 25 attention it deserves. So I'm just curious if you can give

- 1 any more specificity on when that will be ready for a draft
- 2 and discussion.
- 3 And also with the workplace violence, which I
- 4 know you're continuing to work on. But if you could give
- 5 any more information about the timeframe on those two regs.
- 6 MR. BERG: For workplace violence, I can't
- 7 provide a date at this time. Hopefully in the next meeting
- 8 or two, I'll have more information, but right now I don't
- 9 have any information that will now be posted. And I don't
- 10 have it for the General Industry Health Infectious Disease
- 11 -- Aerosol Infectious Disease standard either. So sorry
- 12 about that. I don't have any specific dates.
- 13 BOARD MEMBER STOCK: Yeah, I understand the
- 14 challenges that you face and the many things that you're
- 15 working on now. So and I just hope that you'll keep in
- 16 mind that concern that's been raised by the public,
- 17 particularly about regulations that have deadlines in
- 18 place. And to avoid sort of, you know, as somebody pointed
- 19 out what we saw with the COVID Req where there were changes
- 20 that were being requested. But by instituting the process
- 21 to have those changes, we would have missed the deadline.
- 22 So we just want to be very mindful that we don't face that
- 23 kind of situation again.
- 24 MR. BERG: Yeah and I know the process is taking
- 25 longer than people want. And we are working very hard to

- 1 get additional staffing and more resources. It's just
- 2 taken a long time to get more resources, but we're working
- 3 on that.
- And then, of course, with silicosis we know of 70
- 5 cases just at one hospital with a 20 percent fatality rate.
- 6 So that really alarmed us, so we put a lot of work into
- 7 that. And so we can't -- and we're also doing indoor heat
- 8 and lead, so we're doing those three pretty much full time
- 9 now.
- 10 BOARD MEMBER STOCK: Yeah, I mean, as I said I
- 11 completely understand the workload that you're under, and
- 12 just provide support for the urgent need for more staffing
- 13 and resources for the standard setting divisions, both in
- 14 this -- in the Board and in the Division to address this,
- 15 because they're critical issues. Thank you.
- 16 CHAIR THOMAS: Yeah, Chris, go ahead.
- 17 BOARD MEMBER LASZCZ-DAVIS: I'm going to put you
- 18 on the spot, Eric, here. You know, in response to
- 19 Barbara's question about SB 553 you indicated you had no
- 20 comment. Is that because you were not aware of it, or you
- 21 just haven't reviewed it in light of what the Division's
- 22 already been working on?
- MR. BERG: I'm aware of it and I have reviewed
- 24 it, and I have no comment on it.
- 25 BOARD MEMBER LASZCZ-DAVIS: Can we expect some

- 1 comment perhaps at the next meeting?
- 2 MR. BERG: Probably not.
- MS. SHUPE: I can probably clarify for the Board.
- 4 BOARD MEMBER LASZCZ-DAVIS: Okay.
- 5 MS. SHUPE: State agencies generally do not
- 6 comment on pending legislation.
- 7 BOARD MEMBER LASZCZ-DAVIS: Okay.
- 8 CHAIR THOMAS: Yeah.
- 9 BOARD MEMBER LASZCZ-DAVIS: Well, you know, and
- 10 forgive me, but the reason I asked is just a quick read
- 11 might suggest that it doesn't align with the work that's
- 12 being done within the Division. So I mean at some point
- 13 that juncture is going to be an awkward one, just raising
- 14 it as an issue.
- MR. BERG: Okay, thank you.
- 16 CHAIR THOMAS: Any other questions for Eric? I
- 17 did want to make one comment. I know there's always a rush
- 18 to get certain things, regulations, done in a shorter than
- 19 what we normally do. But really the beauty of it is that
- 20 everybody has plenty of time to vet everything. Because
- 21 once we pass it, it's passed and it is what it is. And
- 22 there is a trying to rush things through. I think we've
- 23 seen that doesn't work. It's not a good standard to go by
- 24 is to rush, rush, rush and get it through and then figure
- 25 out what's wrong with it later, right? And we find that

- 1 out. We get complaints about that a lot, especially on the
- 2 emergency ones, right?
- Right, Chris?
- 4 BOARD MEMBER LASZCZ-DAVIS: Yes.
- 5 CHAIR THOMAS: Yes. And so it does take time I
- 6 get it. And sometimes it's just as painful to watch the
- 7 process, but in all likelihood it's the best way to do it.
- 8 Because that way everything is vetted before it's put in
- 9 place and it's never going to be perfect. Everybody's not
- 10 going to agree with it. We know that. But rather than
- 11 rush it through or kind of put it on a quicker timetable is
- 12 really not the answer. It just takes time.
- 13 And as we see with the lead there was a lot of
- 14 questions, a lot of questions. And the back and forth,
- 15 that's the time consuming part. Because questions are
- 16 asked, they have to be answered and then that takes time.
- 17 And then through the Division, us, and the Division.
- 18 So even though we don't like it, even though we'd
- 19 like to get things done quicker there is a -- I have
- 20 respect for the process, because it seems to work the best.
- 21 That it takes a little bit longer to get things done I
- 22 agree with Laura, it's probably a little too long. But you
- 23 know, sometimes that's the cost of it. And that's how you
- 24 get down to where everybody can agree and be happy with it,
- 25 is that it takes time to get there. I mean, Dave and I

- 1 know, we negotiate. And sometimes it just takes a long
- 2 time to get to the end. And if everybody is not completely
- 3 happy at the end, success, right? Well, maybe. We don't
- 4 think that, but that's what usually happens.
- 5 So any other questions? Go ahead.
- 6 MR. BERG: Oh yes. So for indoor heat we have
- 7 nine different versions, because each version we get lots
- 8 of comments and change and try to address all the comments
- 9 so it's slowly changed. As Jeff said at the last one,
- 10 when he was at the public hearing, how we changed
- 11 drastically based on comments.
- 12 So the first version is much, much different than
- 13 we have now as we've tried to make it a lot simpler and
- 14 easier to comply with in trying to address all these
- 15 concerns. It took a long time to get indoor heat from its
- 16 initial stage to where it is now. And we're making more
- 17 changes to try to --
- 18 CHAIR THOMAS: That's what we have to do. That's
- 19 what has to happen. That's the way the sausage gets made
- 20 in this case. So anyway. Any other questions for Eric?
- 21 (No audible response.)
- 22 All right, we will move onto Legislative Update.
- 23 Autumn.
- MS. GONZALEZ: Thank you, Chair Thomas.
- 25 So bills are moving through both houses. We've

- 1 got SB 553, which we've been talking about this morning,
- 2 has passed through the Senate. It is now in the Assembly.
- 3 That bill just very briefly, requires employers to
- 4 establish a Workplace Violence Prevention Plan, either as a
- 5 separate document or as part of their IIPP. And it would
- 6 require recording of information on violent incidents, a
- 7 review of the program annually with their employees, and
- 8 other requirements.
- 9 SB 686, the domestic workers bill we've been
- 10 watching, and SB 735, the motion picture production bill,
- 11 also moved out of the Senate and are now in the assembly.
- 12 CHAIR THOMAS: Thank you. Any questions for
- 13 Autumn? (No audible response.)
- 14 All right then, we will go to the Executive
- 15 Officer's Report. Christina.
- MS. SHUPE: Thank you, Chair Thomas.
- I was going to make a very brief segue. But I
- 18 need to take a moment to really address the resource issue,
- 19 for not just the Standards Board but for the Cal/OSHA
- 20 program as a whole. We are dealing with a problem that has
- 21 been over 30 years in the making. The Standards Board
- 22 staff was flat for over 30 years while our economy doubled
- 23 in size, and our workforce nearly doubled.
- The workforce that we now are responsible for
- 25 regulating, the workplaces, are so much more complex than

- 1 they were 30, 40 years ago. When we look at issues for
- 2 emerging technology, when we look at the lag time for
- 3 workplace violence, we're talking about snow avalanche
- 4 blasting. We have no resources to address a backlog of
- 5 over 30 regulations, petitions that the public from both
- 6 the labor and management side have asked the Board to
- 7 address, have asked Cal/OSHA to address. And we have
- 8 agreed they should be addressed, but we have no resources
- 9 to address them.
- 10 Our regulations shouldn't be short-cutted to make
- 11 things move faster. Chair Thomas is absolutely right, that
- 12 the process is important, that debate, that investigation,
- 13 that public engagement, is why we have such successful
- 14 regulations in California. But without the resources we're
- 15 finding unintended consequences. We're finding an
- 16 increasing pressure to shortcut a responsible regulatory
- 17 process. We're seeing stakeholders forced to seek other
- 18 amendments through either the legislative branch, or
- 19 through administrative controls or I'm sorry,
- 20 administrative resources.
- 21 And it is not what California intended when they
- 22 formed this Board. It's not what they intended when they
- 23 created our Cal/ OSHA State Plan and our agreement with
- 24 federal OSHA. And so without resources we will continue to
- 25 have these problems. So the Board is absolutely right to

- 1 advocate for more resources as are our stakeholders.
- Now, that said I'm going to move on to something
- 3 a little bit more pleasant. The resources that we do have
- 4 are incredibly dedicated and wonderful people. Today is a
- 5 day foremost for appreciation. And before we go on to what
- 6 everybody's expecting, I would like to acknowledge and
- 7 celebrate three of the Board's Staff members.
- 8 Maryrose Chan, she is a Senior Safety Engineer
- 9 for us. She recently was awarded an Individual Superior
- 10 Achievement Award for her work to update the Firefighter
- 11 Personal Protective Equipment Requirements. And she
- 12 received that from DIR and the State of California. It was
- 13 a competitive award. And it was well, well deserved. This
- 14 Board voted to approve those regulations. It was a project
- 15 that she worked on for a significant amount of time, and it
- 16 updated our personal protective equipment standards for
- 17 firefighters for the first time in over 30 years. So
- 18 deeply appreciative to her for that.
- 19 Also, Senior Safety Engineer Michael Nelmida, and
- 20 Program Analyst Jennifer White, were recognized used with
- 21 the Team Superior Achievement Award for their exceptional
- 22 efforts to support and even improve Board meetings.
- 23 Especially public access to the Board during the COVID
- 24 Pandemic.
- 25 Most people don't know this, but Mr. Nelmida

- 1 brought in equipment from home in order to make sure that
- 2 our Board meetings could still take place during the stay
- 3 at home orders.
- 4 Jen white worked not only to bring on TKO, but
- 5 before we had TKO, our vendors who provide all of our
- 6 hybrid meeting support, she was the one doing that. She
- 7 created many of the forms and procedures that allowed us to
- 8 move from what was a 30-year tradition of in-person only
- 9 meetings to the hybrid environment we enjoy now. And as a
- 10 result our stakeholder engagement has jumped from at some
- 11 points up to 2,000 percent.
- So I just wanted to take a moment to acknowledge
- 13 all three of them. They're fantastic. They're very
- 14 dedicated to the mission, and they are a part of why the
- 15 Board is as successful as it is today. (Applause.)
- 16 Well, as we all know our Board Members are
- 17 exceptional too. Every month, you take time away from your
- 18 jobs, your family, your personal lives and you volunteer
- 19 your expertise in service of California, our workers and
- 20 our employers. And today, we're recognizing the service of
- 21 Board Member Barbara Burgel who is stepping down from her
- 22 service to go do things more exciting. Like, I understand
- 23 there's some travel in your future?
- 24 BOARD MEMBER BURGEL: Yes.
- MS. SHUPE: Chair Thomas, would you like to say a

- 1 few words?
- 2 CHAIR THOMAS: Yeah, I can't think of anything
- 3 more exciting than this. But anyway, Barbara joined the
- 4 Board in August of 2018. And she served us for just shy of
- 5 five years. And in that time the Board has adopted many
- 6 regulations, wildfire exposure and COVID 19 Pandemic.
- 7 Which you came in at the perfect time if you really wanted
- 8 to see how angry and crazy people can get over regulations
- 9 that were meant to help save lives. And we went through
- 10 quite an ordeal.
- 11 But she was also instrumental in the cranes and
- 12 derricks and construction applications for permanent
- 13 variances. Which she worked with single user toilet
- 14 facilities, consolidated construction safety orders,
- 15 elevators for hoisting workers, electrical power
- 16 generators, employee access to IIPP, personal floatation
- 17 devices, among many other things. And I want to thank you
- 18 personally, because we have a really good -- well we have a
- 19 great Board. We've had a really good Board for a long time
- 20 and I'm sorry to see you go. But I know that you can't do
- 21 this forever even though I feel like I've been doing it
- 22 forever. But at some point you have to decide to do other
- 23 things.
- 24 But we want to thank you for your service. And
- 25 I'd like to present you with this plaque. So why don't you

- 1 come over here? Anybody got a camera? We should get this
- 2 on film. All right, anyway. In appreciation for your
- 3 services to the Occupational Safety and Health Standards
- 4 Board, Barbara Burgel, thank you so much, appreciate it.
- 5 (Whereupon, Barbara Burgel was presented with a
- 6 plaque.)
- 7 BOARD MEMBER BURGEL: Thank you so much.
- 8 (Applause.)
- 9 CHAIR THOMAS: Thank you. Great, thank you very
- 10 much.
- BOARD MEMBER BURGEL: Thank you.
- 12 CHAIR THOMAS: Do you want to say anything?
- BOARD MEMBER BURGEL: Yes, I would like to say
- 14 thank you, really. I've learned so much. I just wanted to
- 15 thank everyone. I've learned quite a bit so much over
- 16 these past almost five years. I wish to thank, of course,
- 17 Christina and the wonderful staff of the Standards Board.
- 18 I also wish to thank Eric Berg and Cal/OSHA. Oh my
- 19 goodness, I've learned so much. And the affiliation has
- 20 been wonderful.
- I really learned a lot about the notice and
- 22 comment rulemaking process of California. And I agree it
- 23 needs more resources for sure and would highly support more
- 24 resources, because it's important. What I've learned and I
- 25 remember when I thought about coming on the Board and

- 1 applied. It's a Governor's appointment, as you know. One
- 2 of the things that I remember talking with you, Laura, you
- 3 had mentioned how important hearing from stakeholders is.
- 4 And that has been what is most remarkable about this
- 5 rulemaking process, is hearing from employers and all the
- 6 workers across the whole state of California.
- 7 And I've worked in occupational health and safety
- 8 for my whole career. And I still get chills when I go
- 9 down, or drive through small communities and think all of
- 10 these workers are protected by the Cal/OSHA rulemaking
- 11 process. And regulation does save lives, it does. I know
- 12 it's expensive. But it's very important, the primary
- 13 prevention aspect of our work. It reduces injuries.
- 14 And it's important for workers to be fully
- 15 engaged in participatory processes with management to
- 16 safequard work because work is important. Work is
- 17 therapeutic. Work is -- I mean in fact, I should read a
- 18 wonderful poem. I didn't bring my phone -- my favorite
- 19 poem about work. But I'll send it to you. And it's really
- 20 so important.
- 21 And so when I reflect on these past five years,
- 22 the Wildfire Smoke Prevention Standard was by far -- I mean
- 23 oh my goodness, such important work especially as we saw
- 24 the air quality issues in the Northeast. I mean, it just
- 25 sort of made me proud that we were prepared. We are

- 1 prepared as a state and many states are not prepared.
- 2 COVID, I agree with you, it's been tough. I did
- 3 not like receiving those nasty emails. Let me tell you, I
- 4 was fearful hoping my home address wasn't public. It was a
- 5 rough time during COVID receiving those nasty-ass emails,
- 6 excuse me. (Laughter.)
- 7 CHAIR THOMAS: I like that, thank you.
- 8 BOARD MEMBER BURGEL: You know, and it crossed my
- 9 mind that public policymaking positions are so important,
- 10 but they're vulnerable positions. And there are health and
- 11 safety issues related to this role. That's for sure. So
- 12 that was not pleasant, I have to say. But I do think the
- 13 work and the effort.
- 14 And I would agree with Michael Miiller's comment
- 15 today, employers need to know that our COVID standard is
- 16 still in effect, I mean, very, very important. And so
- 17 every effort Cal/OSHA can make to get the reminder out
- 18 there. And certainly all those prevention activities
- 19 needed around indoor heat issues coming forward, and
- 20 workplace violence, critically. We'd have to continue to
- 21 do that outreach while we make the rules to protect
- 22 workers.
- But I also want to say that I'm very proud of
- 24 this Standards Board's efforts in tele-zooming our
- 25 meetings. And the Spanish translation, so critically

- 1 important. And I think that needs to be continued and
- 2 resourced. And I hope it is going forward.
- 3 So I wish to thank all the Cal/OSHA collaboration
- 4 and all the Standards Board Staff, Sarah and Amalia and
- 5 Autumn and Dave, and obviously Michael and other people who
- 6 aren't here. And Christina, thank you so much.
- 7 And I respect my Board Members. What fun, it's
- 8 been great. We all agree, and sometimes we disagree, and
- 9 we agree to disagree. And it's just been a very iterative
- 10 important process. So thank you so much. (Applause.)
- 11 CHAIR THOMAS: All right. Any more -- anything
- 12 else, Christina?
- MS. SHUPE: I have nothing else for the Executive
- 14 Officer's Report.
- 15 CHAIR THOMAS: All right. New business, future
- 16 agenda items, any Board Members have any questions of
- 17 Christina or Eric?
- 18 Go ahead, Dave.
- 19 BOARD MEMBER HARRISON: I'd just like to make a
- 20 comment --
- 21 CHAIR THOMAS: Go ahead, yeah.
- 22 BOARD MEMBER HARRISON: -- if I could and
- 23 recognize my neighbor. So I just want to say, from being a
- 24 great neighbor here on the Board, prior to you there was a
- 25 bit of a revolving door here. And I've got to say over the

- 1 last five years you've been an absolute asset to the
- 2 workers in California from your expertise, your
- 3 professionalism, your knowledge, and most importantly, your
- 4 passion for worker safety. So I just -- I want to thank
- 5 you for all your work and wish you well and in your real
- 6 retirement.
- 7 BOARD MEMBER BURGEL: Thank you.
- 8 BOARD MEMBER HARRISON: Thank you.
- 9 CHAIR THOMAS: Any other comments from Board
- 10 Members?
- BOARD MEMBER STOCK: I guess you've inspired me
- 12 to do the same. Barbara, it's been a joy to work with you.
- 13 And I've so respected your ideas, your questions. Bringing
- 14 your expertise as an occupational health nurse has been so
- 15 critical. And I've enjoyed our traveling and commuting
- 16 together has been -- really made the whole process so much
- 17 more fun. And I look forward to connecting with you in
- 18 this next phase. But thank you for all your work.
- 19 CHAIR THOMAS: Chris.
- 20 BOARD MEMBER LASZCZ-DAVIS: One final one here.
- 21 You know, I've told you several times already you will be
- 22 missed. Your perspective, your personality, your
- 23 compassion, and your caring. And I hope that whoever plans
- 24 to replace you comes to the table with as much as you've
- 25 been able to offer us. But we will be in touch after this.

- 1 CHAIR THOMAS: And then, Kate or Nola, do you
- 2 guys have anything?
- BOARD MEMBER CRAWFORD: Can you hear me, okay?
- 4 CHAIR THOMAS: Go ahead.
- 5 BOARD MEMBER CRAWFORD: I just number one,
- 6 Barbara, thank you. Number two, you were as eloquent in
- 7 your closing comments as you have been in the meetings.
- 8 I've been inspired by you many, many, many times whether we
- 9 agreed or disagreed. I really appreciated listening to you
- 10 and your eloquence in a way that you analyzed and then
- 11 communicated your thoughts. You've been tremendous to work
- 12 with. I've really appreciated -- I've said many times
- 13 after the fact, Barbara's comments were beautiful. So
- 14 thank you very much, and I wish you all the very best.
- 15 CHAIR THOMAS: Nola.
- BOARD MEMBER KENNEDY: Yeah, I'll just -- I agree
- 17 with everything that's been said. Barbara, I'm really
- 18 going to miss having you on the Board with us. Your soup
- 19 to nuts approach to analyzing everything that comes before
- 20 you has been really inspirational. I've enjoyed everything
- 21 you've said and the comments you've made. Thank you for
- 22 your service.
- 23 CHAIR THOMAS: Thank you, Nola. Any other
- 24 comments? (Off-mic colloquy.) All right, group hug.
- 25 (Laughter.) There it is.

1 So we will move -- oh, so I think we're going to 2 move into closed session right now. So we're going to 3 recess the meeting. How long do we think? 4 MS. SHUPE: Probably only 15 or 20 minutes. 5 CHAIR THOMAS: Okay, so we'll hopefully reconvene 6 by around noon. So don't leave, stay. We need an 7 audience. Anyway, we're going to recess and we'll see you 8 around noon, thanks. 9 (Off the record at 11:37 a.m.) 10 (Off the record at 12:06 p.m.) 11 CHAIR THOMAS: All right, we're back in session 12 and there was no action taken during our closed session. 13 So I think the next Standards Board regular meeting is 14 scheduled for July 20, 2023 in Sacramento and via videoconference and teleconference. Please visit our 15 16 website and join our mailing list to receive the latest 17 updates. We thank you for your attendance today. 18 There being no further business to attend to, 19 this business meeting is now adjourned. Thank you. 20 (The Business Meeting adjourned at 12:07 p.m.) 21 22 23 24 25

REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a notary public and certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF,

I have hereunto set my hand this 30th day of November, 2023.

Chris Caplan

Electronic Reporter CER**1971

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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

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