In the Matter of:

December 19, 2019
OSH Standards Board
Meeting Minutes

STATE OF CALIFORNIA

OCCUPATIONAL SAFETY AND HEALTH STANDARDS BOARD

Rancho Cordova City Hall Council Chambers 2729 Prospect Park Drive Rancho Cordova, CA 95670

THURSDAY, DECEMBER 19, 2019

10:00 A.M.

Reported by: Gigi Lastra

APPEARANCES

BOARD MEMBERS

Dave Thomas, Chair

Barbara Burgel, Occupational Health Representative

Dave Harrison, Labor Representative

Nola Kennedy, Public Member

Chris Laszcz-Davis, Management Representative

Laura Stock, Occupational Safety Representative

BOARD STAFF

Christina Shupe, Executive Officer

Michael Manieri, Principal Safety Engineer

Peter Healy, Legal Counsel

Sarah Money, Executive Assistant

DIVISION OF OCCUPATIONAL SAFETY AND HEALTH STAFF

Chris Kirkham, Principal Safety Engineer, Cal/OSHA Research and Standards Health Unit

PUBLIC COMMENT

Elizabeth Treanor, Phylmar Regulatory Roundtable

Nicole Marquez-Baker, Worksafe

Eddie Moreno, California Environmental Justice Alliance and the Central Coast Alliance United for a Sustainable Economy

Bryan Little, California Farm Bureau Federation

Karin Umfrey, Worksafe

PUBLIC COMMENT (CONTINUED)

Anne Katten, California Rural Legal Assistance Foundation

Michelle LeBlanc, Free Speech Coalition

Bruce Wick, CALPASC, Specialty Contractors Association

Steve Johnson, Walters and Wolf

Gail Blanchard-Saiger, California Hospital Association

Dan Leacox, Leacox & Associates

Mitch Steiger, California Labor Federation

Kevin Bland, representing the California Framing Contractors Association, the Residential Contractors Association, and the Western Steel Council

Veronica Ponce de Leon, UCLA Labor Occupational Safety & Health

1 PROCEEDINGS

- 10:00 A.M.
- 3 RANCHO CORDOVA, CALIFORNIA
- 4 THURSDAY, DECEMBER 19, 2019
- 5 CHAIR THOMAS: Good morning. This
- 6 meeting of the Occupational Safety and Health
- 7 Standard Board is now called to order.
- 8 Please stand for the flag salute.
- 9 (The Pledge of Allegiance is recited.)
- 10 CHAIR THOMAS: Thank you. Merry
- 11 Christmas and Happy New Year.
- 12 My name is Dave Thomas. I'm the Chairman
- 13 and the other Board Members present today are
- 14 Ms. Barbara Burgel, Occupational Health
- 15 Representative; Mr. Dave Harrison, Labor
- 16 Representative; Ms. Nola Kennedy, Public Member;
- 17 Ms. Chris Laszcz-Davis, Management
- 18 Representative; and Ms. Laura Stock, Occupational
- 19 Safety Representative.
- 20 Also present from our staff for today's
- 21 meeting are Ms. Christina Shupe, Executive
- 22 Officer; Mr. Michael Manieri, Principal Safety
- 23 Engineer; Mr. Peter Healy, Legal Counsel;
- 24 Ms. Lara Paskins, Staff Services Manager;

- 1 Mr. David Kernazitskas, Senior Safety Engineer;
- 2 and Ms. Sarah Money, Executive Assistant.
- 3 Present today from the Division of
- 4 Occupational Safety and Health is Chris Kirkham,
- 5 Principal Safety Engineer, Cal/OSHA Research and
- 6 Standards Health Unit.
- 7 Present today from the Department of
- 8 Industrial Relations Communications Office is
- 9 Erika Monterroza, Deputy Director of DIR
- 10 Communications.
- If you've not already done so, we invite
- 12 you to sign the attendance roster which is
- 13 located on the table at the entrance to the room.
- 14 It will become part of the official record of
- 15 today's proceedings. When you sign the
- 16 attendance roster, please be sure to write
- 17 legibly so that we have your correct contact name
- 18 and information for the record. Copies of
- 19 today's agenda and other materials related to
- 20 today's proceedings are also available on the
- 21 table next to the attendance roster.
- 22 As reflected on the agenda, today's
- 23 meeting will consist of two parts. First we will
- 24 hold a public meeting to receive public comment
- 25 or proposals on occupational safety and health

- 1 matters. Anyone who would like to address any
- 2 occupational safety and health issues should come
- 3 to the microphone during public meeting -- during
- 4 the public meeting when I invite public comment.
- 5 After the public meeting, we will conduct
- 6 the second part of our meeting which is the
- 7 business meeting to act on those items listed on
- 8 the business meeting agenda. The Board does not
- 9 accept public comment during its business meeting
- 10 unless a member of the board specifically
- 11 requests public input.
- 12 We will proceed to the public meeting.
- 13 Anyone who wishes to address the Board regarding
- 14 matters pertaining to occupational safety and
- 15 health is invited to comment, except, however,
- 16 the Board does not entertain comments regarding
- 17 variance decisions. The Board's variance
- 18 hearings are administrative hearings where
- 19 procedural due process rights are carefully
- 20 preserved. Therefore, we will not grant requests
- 21 to address the Board on variance matters.
- Is there anyone who would like to comment
- 23 on any matters concerning occupational safety and
- 24 health at this time? If you would, please come
- 25 up to the microphone, state your name and

- 1 affiliation for the record.
- 2 Thank you.
- 3 MS. TREANOR: Good morning. Seasons
- 4 greetings, Mr. Chairman, Board Members, Board
- 5 staff, Division staff.
- THE COURT REPORTER: Sorry. Excuse me.
- 7 Could you put your mic, please.
- 8 MS. TREANOR: Pardon?
- 9 THE COURT REPORTER: Your mic.
- 10 CHAIR THOMAS: It's on.
- 11 MS. TREANOR: I thought it was on.
- 12 THE COURT REPORTER: I can't hear you.
- 13 MS. TREANOR: Wow, that's unusual. Good
- 14 morning, my name is Elizabeth Treanor. Seasons
- 15 greetings, Mr. Chairman, members of the Board, --
- 16 CHAIR THOMAS: Merry Christmas. Merry
- 17 Christmas.
- 18 MS. TREANOR: -- Board staff and Division
- 19 staff.
- 20 My name is Elizabeth Treanor, I'm
- 21 director of the Phylmar Regulatory Roundtable for
- 22 the occupational safety and health forum.
- 23 And I'm here to -- to mention to the
- 24 Board Members that PRR members have significant
- 25 ongoing concerns with the emergency regulation

- 1 for wildfire smoke that the Board is going to
- 2 adopt, readopt today.
- 3 We have provided these concerns,
- 4 recommended language and details on what the
- 5 rationale is for these recommended changes to the
- 6 Board verbally, which you've heard, and in
- 7 written comments that we filed with you last
- $8\,$ July. We've also provided comments to the
- 9 Division and participated actively in the
- 10 advisory committee meetings.
- 12 you've heard them before, and in the interest of
- 13 moving forward, but we just wanted to say that we
- 14 really look forward to the Board and the Division
- 15 giving careful consideration to the comments that
- 16 we have provided and the recommended language and
- 17 encourage a dialogue so that we can understand
- 18 what the concerns are with any of the proposed
- 19 language that we have and why it does not work.
- 20 We hope that these (computer sound)
- 21 CHAIR THOMAS: Time's up.
- MS. TREANOR: I knew that it was going to
- 23 come soon. But we hope that we can have this
- 24 dialogue prior to the adoption of the permanent
- 25 regulation which we know needs to take effect in

- 1 July.
- 2 Thank you.
- 3 CHAIR THOMAS: Thank you.
- 4 MS. MARQUEZ-BAKER: Good morning,
- 5 Chairman Thomas, members of the Board, DIR staff.
- 6 CHAIR THOMAS: Good morning.
- 7 MS. MARQUEZ-BAKER: My name is Nicole
- 8 Marquez-Baker, I'm senior staff attorney with
- 9 Worksafe. And I'm here to strongly encourage the
- 10 Board to readopt the temporary emergency
- 11 standard.
- 12 We have a couple of issues with respect
- 13 to the implementation of the temporary emergency
- 14 standard which some of my colleagues will speak
- 15 about later. I wanted to just highlight some of
- 16 them for you which include access to information,
- 17 concern about having real time information,
- 18 especially when there is an evacuation alert or
- 19 access to fact sheets in different languages
- 20 which we've been working with Cal/OSHA on to
- 21 address accessibility around that.
- 22 Another issue is folks working in
- 23 mandatory evacuation zones. That's an issue to
- 24 flag. The type of training that workers were
- 25 receiving, kind of the the accessibility and

- 1 the type of training that folks were receiving.
- 2 We, kind of, are curious to hear from our
- 3 colleagues in terms of, kind of, the level of
- 4 training folks were receiving and how helpful
- 5 that training was.
- 6 And ultimately we would like to see some
- 7 very important changes made in the permanent
- 8 standard when that is on its way, changing the
- 9 trigger application from PM AQI for PM2.5, 151
- 10 changing it to 101. And then lowering the
- 11 threshold for when workers must have a fit test
- 12 and medical evaluation done, and when they're
- 13 using a respirator, from five -- over 500 to
- 14 changing -- lowering it to 301 and requiring in-
- 15 person training.
- 16 I'm also going to read some comments that
- 17 were shared with me from the California Domestic
- 18 Workers Coalition, so this is on behalf of the
- 19 California Domestic Workers Coalition. In the
- 20 face of the new reality of wildfire climate
- 21 disasters, the California Domestic Workers
- 22 Coalition is committed to lifting the voices and
- 23 experiences of domestic workers, the majority of
- 24 whom are immigrant women and primary breadwinners
- 25 for their families.

- 1 Because of the nature of our industry,
- 2 domestic workers are distinctly and acutely
- 3 impacted by the recent and frequent wildfires
- 4 that have devastated our state. We recognize the
- 5 critical efforts that have been made to protect
- 6 workers from harm through the emergency
- 7 regulations and we strongly encourage the Board
- 8 to readopt the emergency standard and make them
- 9 permanent before the next fire season begins.
- 10 We commend the efforts to extend these
- 11 protections so that vulnerable workforces remain
- 12 protected in the face of hazardous work
- 13 conditions. While we support these efforts, we
- 14 also know that domestic workers continue to be
- 15 excluded from many of these protections, and the
- 16 impact of these exclusions have only been
- 17 exacerbated and made visible by the frequency of
- 18 climate disasters.
- 19 We have heard from our base affected by
- 20 the fires in both southern California and in
- 21 Sonoma County about the egregious health and
- 22 safety conditions that these wildfires have
- 23 uncovered. The lack of communication about
- 24 evacuations and hazards, and the appropriate
- 25 languages via culturally competent means, or from

- 1 their employers, the requests from employers to
- 2 put domestic workers' lives at risk and continue
- 3 to go to work in evacuated zones, workers have
- 4 reported being asked to act as fire -- engage in
- 5 fire suppression with a mere garden hose in order
- 6 to protect employers' property, or even their
- 7 horse stables while their employers have
- 8 evacuated themselves.
- 9 The health risks of performing work and
- 10 physical tasks in smoky conditions within homes,
- 11 and of cleaning up toxins and ash post-fire,
- 12 especially without appropriate protective gear or
- 13 training, the health and safety risks that
- 14 workers are subjected to because of economic
- 15 insecurity and the overwhelming impact of lost
- 16 wages and the inability to access FEMA.
- 17 We look forward to working more closely
- 18 with Cal/OSHA to find solutions to better protect
- 19 the health and safety of more than 300,000
- 20 housecleaners, caregivers, and nannies who do the
- 21 work inside the home that make all work in
- 22 California possible.
- 23 And again just wanted to echo that we
- 24 strongly support the Board's decision. We urge
- 25 the Board to readopt the temporary emergency

- 1 standard today. Also wanted to strongly support
- 2 the comments made, which will be made, by Anne
- 3 Katten with respect to the night operations
- 4 during night work in the agricultural settings.
- 5 Thank you.
- 6 CHAIR THOMAS: Thank you.
- 7 MR. MORENO: Good morning, Chair Thomas
- 8 and members of the Board. My name is Eddie
- 9 Moreno, I'm here on behalf of the California
- 10 Environmental Justice Alliance and the Central
- 11 Coast Alliance United for a Sustainable Economy.
- 12 I'd like to thank you, thank the Division
- 13 for its thoughtful development and implementation
- 14 of the temporary standards. After going into
- 15 effect, two wildfires broke out in Ventura
- 16 County. However, unlike during previous fires,
- 17 it was a rapid distribution of the 9 -- the N95
- 18 respirators to these vulnerable farmworkers. So
- 19 for that, we are thankful.
- 20 Although we've seen some level of
- 21 alleviation in these communities, I am here to
- 22 strongly urge that the Board readopt the
- 23 temporary emergency standards. We also urge that
- 24 the agencies to have a permanent standard in
- 25 place before the next wildfire season, and before

- 1 temporary standards, the current temporary
- 2 standards expire. Specifically the standards,
- 3 the permanent standards need to include important
- 4 changes like lowering the trigger for application
- 5 of this standard for AQI for PM2.5 of 101.
- 6 Improving the community requirements between
- 7 employers and workers lowering the threshold for
- 8 its -- for fit testing and medical evaluation
- 9 when using respirators to AQI 301 and requiring
- 10 in-person training.
- 11 And it is a lot of work. Workplace
- 12 protection need to be expanded. Current Cal/OSHA
- 13 standards require workplace protections when air
- 14 quality is listed as unhealthy or hazardous.
- 15 However, no workplace protections are required
- 16 when the air quality is listed as unhealthy for
- 17 sensitive groups. Farmworkers are a population
- 18 with extremely low rates of access to healthcare,
- 19 high rates of preexisting respiratory issues due
- 20 to pesticides exposure and dangerous working
- 21 conditions, so farmworkers are a uniquely
- 22 sensitive group to air pollution exposure and
- 23 need greater protection.
- Number 2, profit. Company profit should
- 25 not be placed above worker health. Agricultural

- 1 companies often initiate a surge in work in the
- 2 outbreak of fires due to concerns that crops
- 3 could be damaged by ash or smoke. Although crop
- 4 insurance may provide coverage for losses, many
- 5 companies increase workload -- workloads during
- 6 the most dangerous days of the fire rather than
- 7 decrease them.
- 8 And lastly, there's a lack of education
- 9 among agricultural company owners, field
- 10 managers, supervisors, and farmworkers about the
- 11 importance of effective use of the N95 masks.
- 12 That needs to be addressed. For example, there's
- 13 a lack of cultural competency training, limited
- 14 literacy among many workers, and language
- 15 barriers, particularly for indigenous workers,
- 16 contribute to the challenges of safety education,
- 17 and the protection and equipment must match the
- 18 work demands. Farmers may have difficulty
- 19 continuing to use the masks when the quantity and
- 20 quality provide -- provided do not meet the needs
- 21 of their work.
- 22 So we hope the Division treats this
- 23 rulemaking for the permanent standard as a
- 24 priority and with urgency, and we urge the Board
- 25 to extend the temporary emergency wildfire smoke

- 1 standards for another 90 days.
- 2 Thank you for the opportunity to speak
- 3 and happy holidays.
- 4 MS. MONEY: I'm sorry. Can you say your
- 5 name affiliation one more time.
- 6 MR. MORENO: Sure can. My name is Eddie
- 7 Moreno and I'm here on behalf of the California
- 8 Environmental Justice Alliance as well as the
- 9 Central Coast Alliance United for a Sustainable
- 10 Economy.
- MS. MONEY: Thank you.
- MR. MORENO: Uh-huh.
- 13 CHAIR THOMAS: Thank you.
- 14 MR. LITTLE: Good morning Chair Thomas,
- 15 Board members, Cal/OSHA Standards Board staff and
- 16 Cal/OSHA staff.
- 17 I'm Bryan Little. I represent the
- 18 California Farm Bureau Federation and I
- 19 appreciate the opportunity to talk to you for a
- 20 few minutes.
- I don't have a written statement to read
- 22 or anything like that, just wanted to offer you a
- 23 few comments about a couple of things that you're
- 24 working on right now.
- 25 First, I believe later today you're going

- 1 to readopt the emergency wildfire smoke
- 2 regulation. I just wanted to offer a compliment
- 3 again to you and the Board staff and to the
- 4 petitioners for that regulation for recognizing
- 5 the structure of that regulation makes sense in
- 6 the real world. To try to preemptively medically
- 7 evaluate and fit test hundreds of thousands of
- 8 farmworkers on the possibility that a fire might
- 9 occur, that you don't know where it is or that it
- 10 even is going to occur, was going to be an
- 11 impossibility.
- 12 Trying to simply impose the respiratory
- 13 protection standard in that situation would have
- 14 created chaos in our industry. And we're pleased
- 15 to see that you selected that option for how to
- 16 structure the regulation. And it's good to hear
- 17 from the prior representative from CAUSE that
- 18 apparently, the implementation of the regulation
- 19 has made masks more readily available in places
- 20 where fires are occurring. That's great.
- 21 I suspect that during some of the fires a
- 22 couple of years ago, before the emergency
- 23 regulation was effective, that there may have
- 24 been some wink, wink and nod, nod violations of
- 25 the respiratory protection standard where farm

- 1 employers provided N95 respirators outside the
- 2 restrictions of the respiratory protection
- 3 standard because they recognized that their
- 4 workers needed them in order to be able to work
- 5 in places they were working. It's good to hear
- 6 that people are able to actually use the
- 7 regulation, provide masks when masks were needed
- $8\,$ and be able to protect workers when work needs to
- 9 be done outdoors.
- 10 With respect to the night work regulation
- 11 that you all are going to be considering later
- 12 today, the -- we have ongoing concerns -- well,
- 13 first of all, when we say that the revised
- 14 version of the regulation that came out a few
- 15 days ago that's under 15-day comment, that
- 16 expires tomorrow, is a vast improvement over the
- 17 original standard. It makes it a lot easier for
- 18 someone like me who has to explain to our members
- 19 what they need to do in order to be in
- 20 compliance. It's going to make it a lot easier
- 21 for me to be able to do that, to explain to them
- 22 in a language that they can understand and
- 23 implement on an everyday basis.
- 24 The regulation still requires some
- 25 clarification, I think, with respect to how you

- 1 measure area light and its adequacy as opposed to
- 2 task light and our -- our letter to you is going
- 3 to have some suggestions with respect to
- 4 addressing that.
- 5 We still have concerns about the cost
- 6 analysis associated with it. I continue to
- 7 wonder how it could be that the Board believes
- 8 that the standard applies to only 1,600 farms for
- 9 only two months out of the year. There are
- 10 thousands and thousands of farms that do some
- 11 kind of night work at some point during the year,
- 12 and not just during harvest periods, so the
- 13 notion that it's only 1,600 farms for only two
- 14 months out of the year is striking and something
- 15 that is I would urge the Board to review that
- 16 again and to consider submitting this regulation
- 17 for standard regulatory impact analysis because
- 18 it's pretty clear that the scope and impact of
- 19 the regulation is going to be considerably larger
- 20 than I think what the Board and the Board staff
- 21 believe it's going to be.
- Thanks for your time.
- 23 CHAIR THOMAS: Thank you.
- MR. MIILLER: Good morning and happy
- 25 holidays. My name is Michael Miiller, I'm with

- 1 the California Association of Winegrape Growers.
- I want to associate myself with Mr.
- 3 Little's prior comments relative to the outdoor
- 4 ag lighting regulation. It is greatly improved,
- 5 and we appreciate the Board's efforts in its
- 6 recent modifications. We will be submitting a
- 7 letter raising some of the concerns that Mr.
- 8 Little mentioned.
- 9 For winegrape growers alone, there are
- 10 almost 6,000 winegrape growers who'll be affected
- 11 by this regulation, and the work that they do at
- 12 night is far above and beyond just harvest work.
- 13 Beyond harvest work, they do irrigation work at
- 14 night. They do cultivation. If it's a frost
- 15 issue, they have to go out and monitor for cold
- 16 and put up the fans. They do all kinds of work
- 17 beyond just the harvest, so it's more than just
- 18 two months of the year as well.
- 19 So I think the economic impact assessment
- 20 needs to be done because it is far, far greater
- 21 than 1,640 employers in two months of the year.
- 22 And I think it can also be clarified relative to
- 23 area lighting and task lighting -- I think this
- 24 is a minor clarification, but we greatly
- 25 appreciate the work on that.

- 1 Relative to the wildfire smoke regulation, I
- 2 want to share with you just real quickly. When
- 3 that reg -- emergency regulation was adopted, we
- 4 immediately engaged as an association and we had
- 5 a webinar for our growers, we talked with them
- 6 about what the new regulation is, what they need
- 7 to do to comply, and we've been working with them
- 8 ongoing to make sure we have compliance with the
- 9 regulation and that everybody understands what is
- 10 required of them.
- 11 During the Kincaid fire, I received some
- 12 phone calls from growers who had a real concern
- 13 because they couldn't get AQI information, and
- 14 they couldn't get the information because of the
- 15 power outages. When you have the wildfire
- 16 smokes, the situation going on, you have that
- 17 threat, PG&E is cutting off the power. That
- 18 power is needed for many of the monitors, and in
- 19 many cases, when you looked up the AQI online, it
- 20 just said unavailable and a question mark for
- 21 what the AOI was because either the office was
- 22 evacuated or the monitor itself didn't have a
- 23 power -- wasn't functional.
- 24 So we just advise them, you know, if you
- 25 think you're over 150, get out there and give

- 1 your workers the mask, make it available to them.
- 2 But there has to be, you know, some recognition
- 3 of that because if growers don't know what to do,
- 4 they have a hard time complying. It's just, you
- 5 know, yeah, that's fine.
- 6 So anyway, thank you again. I really
- 7 appreciate all the work and happy holidays.
- 8 CHAIR THOMAS: Thank you.
- 9 MS. UMFREY: Good morning, my name is
- 10 Karin Umfrey and I'm here on behalf of Worksafe,
- 11 however, I will be reading a statement from Nancy
- 12 Zuniga.
- 13 She says, Chairman Thomas and members of
- 14 the Board, my name is Nancy Zuniga and I am the
- 15 Workers' Health Program Manager at IDEPSCA, the
- 16 Institute of Popular Education of Southern
- 17 California, a worker center in Los Angeles that
- 18 operates five day laborer sites. Our health
- 19 program has focused on outreach, education, and
- 20 relief for low-wage workers that were impacted by
- 21 the Woolsey Fires, and now more recently, the
- 22 Getty Fires.
- On behalf of IDEPSCA, I'd like to thank
- 24 the Division for its thoughtful and important
- 25 work in creating and implementing the temporary

- 1 emergency standard. IDEPSCA has brought day
- 2 laborers and domestic workers, who were exposed
- 3 to wildfire smoke, to witness the process to
- 4 adopt the temporary emergency standard. Since as
- 5 immigrant low-wage workers, they have been
- 6 experiencing firsthand the brunt of these
- 7 disasters.
- 8 We have now supported workers through two
- 9 wildfire seasons and the areas of Malibu and
- 10 Calabasas, and this fall, also stayed in contact
- 11 with workers that were impacted by wildfires in
- 12 similar areas. For that reason, we want to
- 13 encourage the Board to readopt the temporary
- 14 emergency standard, as well as share some of our
- 15 concerns.
- In addition, we believe that the agency
- 17 must work quickly to have a permanent standard in
- 18 place before the next fire season and before the
- 19 temporary standard expires.
- This past fall, wildfires hit southern
- 21 California from Sylmar to the Getty area. All
- 22 areas where we know there is a large population
- 23 of low-wage workers, particularly day laborers,
- 24 which include workers doing construction,
- 25 landscaping, and gardening, as well as domestic

- 1 workers, which are nannies, housecleaners, and
- 2 caregivers.
- This October, an LA Times article with
- 4 the headline, "Getty Fire, Housekeepers and
- 5 Gardeners go to Work Despite the Flames," confirm
- 6 what workers had been telling us two years ago.
- 7 Workers were not being properly informed about
- 8 the wildfires in real time or being provided any
- 9 access to fact sheets or resources about the
- 10 temporary emergency wildfire smoke standard.
- 11 We mass texted over 300 workers whose
- 12 contact information we had gathered in the last
- 13 two years during our wildfire outreach to provide
- 14 them with general information about their rights.
- 15 But this massive responsibility shouldn't fall
- 16 completely on advocacy organizations like ours.
- 17 This is why the permanent standard must have
- 18 clear guidance on the employer's responsibility
- 19 to communicate to workers things such as an
- 20 evacuation plan.
- 21 We also encourage the Division to think
- 22 about an educational campaign, multimedia --
- 23 multimedia campaign similar to the heat illness
- 24 campaign to get the word out. Unfortunately, we
- 25 also know about how workers have been exposed to

- 1 wildfire smoke by working in mandatory evacuation
- 2 zones. Eladio Rosario (phonetic), a day laborer
- 3 that we met during out outreach efforts in
- 4 Malibu, and who also has been interviewed by
- 5 multiple news outlets now, was hired by a private
- 6 homeowner to help prevent his and other nearby
- 7 homes from catching on fire in an evacuated zone.
- 8 It is extremely concerning to us as advocates
- 9 that immigrant workers are risking their lives by
- 10 working in highly hazardous zones because of
- 11 their great financial need.
- 12 Our hope is that the permanent standard
- 13 takes into account the power differences between
- 14 employer and worker, and provides better
- 15 guidelines around where the air quality is so
- 16 bad, like in an evacuated zone, that it is simply
- 17 unsafe to work other than by firefighters and
- 18 trained staff.
- 19 For the temporary standard, we have also
- 20 shared our experience in talking to over 500
- 21 workers exposed to the Woolsey wildfire and
- 22 training about half -- with hands on training on
- 23 how to correctly use the N95 mask and provided
- 24 them free masks. We focus on doing this outreach
- 25 because workers shared that they had been exposed

- 1 from 1 to 30 days to wildfire smoke without any
- 2 protection or training provided by their
- 3 employer.
- 4 This past fall, workers that said they
- 5 were working in areas hit by wildfires having to
- 6 purchase their own mask in areas where local
- 7 stores were already sold out and never being
- 8 offered training by their employer.
- 9 We want to reiterate how important this
- 10 temporary standard is for IDEPSCA who has been
- 11 focusing on outreach, education, and relief of
- 12 immigrant workers as it has given us, as
- 13 advocates, more tools to help protect the health
- 14 and well-being of all workers. We have heard at
- 15 least three cases of workers from the most recent
- 16 fires this fall that had health complications due
- 17 to being exposed to wildfire smoke.
- 18 So we know that there is still plenty of
- 19 education and advocacy that still needs to happen
- 20 with homeowners that are employers. Workers
- 21 cannot afford to lose this emergency standard to
- 22 protect their health and safety in their
- 23 workplaces.
- We are also hopeful that the permanent
- 25 standard will include important changes like

- 1 lowering the trigger for application of this
- 2 standard to AQI for PM2.5 of 101, improving the
- 3 communication requirements between employers and
- 4 workers, lowering the threshold for fit testing
- 5 and medical evaluation when using a respirator to
- 6 AQI of 301, and requiring in-person training.
- 7 We hope that the Division treats this
- 8 rulemaking for the permanent standard as a
- 9 priority and with urgency. We need a time frame
- 10 for when the permanent standard will be in place
- 11 so that we have a strong permanent standard in
- 12 place before the temporary standard expires.
- 13 Having interacted with workers throughout
- 14 three fires has also taught us that wildfire
- 15 recovery is a long cycle and that air quality can
- 16 remain unsafe even after areas impacted are
- 17 deemed safe. For this reason, we also urge that
- 18 the permanent standard needs to include a piece
- 19 that includes, and takes into account, poor
- 20 outdoor air quality post-wildfires, like during
- 21 cleanup, where we continue to see more employers
- 22 hiring workers and more workers exposed to
- 23 dangerous particles. This would only strengthen
- 24 the standard and acknowledge the climate
- 25 accelerated disasters workers are facing.

- 1 In closing, I strongly urge the Board to
- 2 extend the temporary emergency wildfire smoke
- 3 standard for another 90 days because day
- 4 laborers, domestic workers, and many other low-
- 5 wage workers cannot afford any gap in protecting
- 6 their health and safety in a time when wildfires
- 7 have become the norm and recovery takes so long.
- 8 Thank you.
- 9 CHAIR THOMAS: Thank you.
- MS. KATTEN: Good morning, Chairman
- 11 Thomas and Board members, Board staff, and
- 12 Division staff.
- 13 I'm Anne Katten from California Rural
- 14 Legal Assistance Foundation, and we also urge the
- 15 Board to readopt the emergency wildfire smoke
- 16 protection standard and join Worksafe and
- 17 (indiscernible) in calling for improved
- 18 protections in a permanent standard.
- 19 I also agree with Mr. Miiller that the --
- 20 that problem -- we were also very concerned about
- 21 the -- when the air monitors went offline during
- 22 the Kincaid Fire, and something needs to be done
- 23 to make sure that there is adequate notification
- 24 when the air is considered unsafe in those areas
- 25 or some reasonable estimation about that in the

- 1 future.
- 2 We also thank the Board and staff for
- 3 their work developing a proposed regulation for
- 4 outdoor agricultural operations during hours of
- 5 darkness, and we urge the Board to adopt the
- 6 regulation when it comes to a vote so that
- 7 workers who work at night can see and be seen.
- 8 Adequate lighting in night agriculture work is
- 9 critical for preventing injuries from collisions,
- 10 slips, falls, cuts, and bites from venomous
- 11 animals, as well as for reducing eyestrain and
- 12 fatigue and workplace violence risks.
- 13 We are, however, disappointed with the
- 14 recent revisions that were made to the proposed
- 15 regulation at the request of some employers
- 16 because these will reduce the protection for
- 17 workers. The most significant changes are the
- 18 elimination of the hierarchy requiring
- 19 consideration of area lighting options over
- 20 personal hands-free lighting and reduction of
- 21 lighting requirements for work that does not
- 22 involve sharp tools such as short -- sorting
- 23 tomatoes or sorting and wrapping lettuce on a
- 24 production line.
- 25 Hierarchy of controls requiring use of

- 1 area lighting when feasible should have been
- 2 retained because headlamps and other hands-free
- 3 lighting illuminate just a narrow beam of light.
- 4 It makes it hard enough for workers to see far
- 5 enough in front of them and on the sides and it
- 6 makes it harder for them to be seen in the
- 7 absence of also having area lighting.
- 8 Also, headlamps sometimes fall off when
- 9 workers are working at a rapid pace, as one of
- 10 our declarations documented. That said, as
- 11 revised, the regulation will still greatly
- 12 improve safety of nighttime agricultural work.
- 13 And since a proposed regulation must be voted on
- 14 by February, I believe there isn't any time to
- 15 make additional changes, so we urge you to
- 16 support the regulation.
- 17 We also think that the economic analysis
- 18 was fair and complete, and while there are some
- 19 jobs not involving harvesting that are at night,
- 20 most of those involve many fewer workers than a
- 21 harvest operations, and we look forward to
- 22 monitoring the impact of this regulation and
- 23 think it will reduce injuries to agricultural
- 24 workers during night work.
- Thank you.

- 1 CHAIR THOMAS: Thank you.
- MS. LEBLANC: Good morning, my name is
- 3 Michelle Leblanc. I'm the Executive Director of
- 4 the Free Speech Coalition.
- 5 FSC has its roots in the first amendment
- 6 fights of the 1960s and incorporated as a trade
- 7 association in the 1990s. We represent all
- 8 segments of the adult industry in North America
- 9 and we are headquartered in Los Angeles, which is
- 10 one of the major hubs of adult entertainment
- 11 production.
- 12 As the central representative of the
- 13 adult industry, I respectfully request that you
- 14 appoint me to the advisory committee that you'll
- 15 be convening to look at workplace violence
- 16 prevention in the adult industry.
- 17 FSC is at the forefront of this work
- 18 already, and we welcome the opportunity to stay
- 19 involved at this level. We work externally with
- 20 regulators and lawmakers to defend the legality
- 21 of the adult industry and to promote its growth
- 22 and contribution to the California economy.
- We work internally to develop policies
- 24 and procedures that ensure ethical business
- 25 practices and safe workplaces. We are committed

- 1 advocates for the rights and protections of
- 2 everyone involved in the adult industry.
- 3 Our members include producers,
- 4 performers, production crew, streamers and
- 5 content creators, talent agents, platform
- 6 providers and business service providers,
- 7 manufacturers, distributors, and retailers.
- 8 Members of FSC agree to abide by a code
- 9 of ethics. Some members have additional codes of
- 10 conduct, production standards, and consent
- 11 checklists that ensure that all participants in a
- 12 production adhere to practices that provide for
- 13 the safety of everyone on set.
- One of the most tangible and effective
- 15 ways that FSC promotes a safe and healthy work
- 16 environment is with the Performer Availability
- 17 Screening Service, or PASS. The FSC PASS program
- 18 was developed by industry stakeholders including
- 19 performers, compliance experts, industrial
- 20 hygienists, doctors, and attorneys to create
- 21 industry standard testing protocols as part of a
- 22 system of self-regulation.
- 23 We use a network of nationwide testing
- 24 sites and CLIA certified labs and a standard STI
- 25 panel that tests for seven different pathogens

- 1 every 14 days. FSC PASS is a highly sensitive
- 2 infection surveillance system with protocols to
- 3 trigger industrywide production shutdowns should
- 4 we detect a potential increased risk of STI
- 5 exposure.
- 6 Since the inception of PASS, there has
- 7 not been a single onset transmission of HIV on a
- 8 PASS set. Because the nature of the work product
- 9 in the adult industry is unique when compared to
- 10 other industries, we use a more detailed and
- 11 descriptive definition of consent, and we
- 12 document that consent in multiple ways.
- 13 FSC welcomes the opportunity to represent
- 14 the adult industry to Cal/OSHA, and I ask again
- 15 that you appoint me to the advisory committee on
- 16 workplace violence prevention in our industry.
- 17 Thank you for your time and your
- 18 consideration.
- 19 CHAIR THOMAS: Thank you.
- MR. WICK: Chairman Thomas.
- 21 CHAIR THOMAS: Morning.
- MR. WICK: Staff, Board Members,
- 23 everyone, happy holidays. Bruce Wick, CALPASC,
- 24 Specialty Contractors Association.
- 25 Just want to thank everyone for their

- 1 work all year, Division, staff, and all of you
- 2 for walking through all the issues that come
- 3 before you.
- I do want to make just a couple quick
- 5 comments on the wildfire smoke regs. I do
- 6 understand you'll be adopting today to keep those
- 7 regs continuing on an emergency basis. And looks
- 8 like Erica and our team has like a really cool
- 9 video to show and you'll be talking about version
- 10 1, 2, and 3, and I think there's still confusion
- 11 from all the information that's being said.
- 12 It looks like version 2 is going to look
- 13 amazingly like version 1 just because of the
- 14 regulatory constraints, but version 3.0 needs to
- 15 -- that will be someday a permanent reg. I hope
- 16 you strongly encourage the Division to keep
- 17 moving forward on version 3.0 in having a truly
- 18 collaborative advisory committee meeting. We
- 19 really need that because of what you're hearing.
- 20 And -- because again, it was very sad for me as I
- 21 trained the trainers on this regulation that at
- 22 some parts of it, I had to say you as employers
- 23 are going to have to choose between compliance,
- 24 risking the citation, or doing the safest thing
- 25 for your employee. And I know you'll do the

- 1 safest thing for your employee and risk getting a
- 2 citation for it.
- 3 But even more than that is what Elizabeth
- 4 Treanor brought up about the utility workers who
- 5 do a really important job, they have to do it.
- 6 They go into these areas and she made a very
- 7 clear point over and over about the exposure the
- 8 way the regulation was written. And her members'
- 9 employees are still subject to that where someone
- 10 has to say I will not comply with this reg to not
- 11 risk my employees and actually a potential fatal
- 12 accident.
- 13 So we really need that part corrected as
- 14 soon as we can. And if that has to be under
- 15 version 3.0, then we need to move there as fast
- 16 as we can.
- 17 Thank you.
- 18 MR. JOHNSON: Good morning, Chairman
- 19 Thomas, members of the Board, Division staff,
- 20 Standards Board staff. Happy holidays everybody.
- 21 My name's Steve Johnson. I represent
- 22 just a single employer, Walters and Wolf. And I
- 23 support everything that -- that Bruce has to say
- 24 and with emphasis on making it simple for
- 25 employers to provide training, making it simple

- 1 for employers to provide protection for their
- 2 employees.
- I don't think we need to do an extensive
- 4 amount of training on an N95 filtering face mask.
- 5 I think everybody has a basic idea of how to put
- 6 that on. I don't think we need a fit test for an
- 7 N95 filtering face piece. I think we need to
- 8 protect our employees.
- 9 So when I have employees that go to a job
- 10 site, they can only work four hours because the
- 11 job site shut down, they take their N95 filtering
- 12 face piece and they throw it in the trash as
- 13 they're walking to their car and they're still
- 14 breathing the same dirty air filled breathing on
- 15 the job site, and they only get four hours of
- 16 work that day because the job site shut down.
- 17 As a subcontractor, we are signator, we
- 18 sign on with general contractors. And if a
- 19 general contractor shuts down a job, then our
- 20 employees don't get paid for four hours that day.
- 21 So thus the concern I have as far as like
- 22 adjusting trigger heights and adjusting -- or
- 23 trigger -- trigger -- triggers for requiring the
- 24 N95. And I support, you know, I support
- 25 protecting our employees. I think every good

- 1 employer wants to protect their employees.
- 2 Some of the challenges that we've had
- 3 last -- last summer, we -- our suppliers ran out
- 4 of N95 filter face pieces. So we were in a
- 5 position of having to do some quarterbacking and
- 6 scrambling and trying to go to different
- 7 suppliers to get the N95 filtering face pieces.
- 8 And some -- some job sites we just, we weren't
- 9 able to get enough distributed to the employees
- 10 to protect everybody that wanted to wear one on a
- 11 voluntary basis. And this was above the trigger
- 12 temperature. So -- below the trigger
- 13 temperature.
- 14 So I think the thing that, you know, as a
- 15 single individual employer, we're just -- we're
- 16 just looking for simple guidance that we can do,
- 17 simple training, provide protection, and not --
- 18 and employees don't respond to complicated
- 19 training. Employees respond to simple training.
- 20 Employers want simple guidance on how to -- to
- 21 move forward.
- 22 So that's what I wanted to just really
- 23 emphasize. And I appreciate the work that's been
- 24 done on -- it's never easy to start from scratch
- 25 on a regulation like wildfire smoke. And

- 1 California, once again, is, you know, out in
- 2 front of the rest of the country. And I
- 3 appreciate all the work that's gone into it and,
- 4 you know, would like to be involved in the
- 5 process going forward.
- 6 But those are just a few of my thoughts.
- 7 Thank you.
- 8 CHAIR THOMAS: Thank you.
- 9 MS. BLANCHARD-SAIGER: Good morning.
- 10 Gail Blanchard-Saiger with the California
- 11 Hospital Association. I do want to speak on the
- 12 wildfire regulations. I think you've heard from
- 13 me before but never hurts to be a little
- 14 reminder.
- 15 California hospitals are very concerned
- 16 about the health of everybody in their
- 17 communities and particularly, obviously, their
- 18 employees. And so we do support oversight of
- 19 outdoor worker exposure to wildfire smoke. And I
- 20 think some folks here raised some additional
- 21 concerns from the worker perspective. And for
- 22 those agricultural workers or day laborers, you
- 23 know, definitely those issues should be
- 24 addressed.
- 25 But I do want to highlight the special

- 1 circumstances that hospitals and their employees
- 2 are facing during a wildfire event. You know, as
- 3 you might imagine, we're not really generally
- 4 considered outdoor workers. Most of us are
- 5 working inside the hospital. But during a
- 6 wildfire, there are situations where we do have
- 7 to evacuate. And this actually occurred at two
- 8 hospitals during the most recent Kincaid fire.
- 9 And so I called the hospitals afterwards
- 10 and I said, okay, how did it go? And, you know,
- 11 we have N95s. They're part of our normal
- 12 stockpile for direct patient care employees.
- 13 They're fit tested so that's not really our
- 14 concern. Our concern continues to be, if we're
- 15 evacuating a hospital and this is life and death,
- 16 we've got to get people who are on ventilators
- 17 or, you know, unable to walk out of a hospital
- 18 and the fire's rolling down, the obligation to
- 19 monitor air quality and determine when it hits
- 20 whatever the threshold ends up being from
- 21 voluntary to mandatory, that's a concern. You
- 22 know, do we want to make sure our patients and
- 23 our employees are out safe, or is somebody going
- 24 to be tasked with monitoring the air quality and
- 25 kind of that tipping point? So we continue to be

- 1 concerned about that.
- There was also some concern about how
- 3 this was working with respect to the ventilation
- 4 requirements. I will get you more information
- 5 about that. That is not my area of expertise but
- 6 those are related to the things that I heard from
- 7 the hospitals.
- 8 So we do support adoption later today of
- 9 the regulation to continue for particularly for
- 10 protection of those who are regularly working
- 11 outside. But as the Division moves to look at a
- 12 permanent regulation, we also echo the request to
- 13 really have a more nuanced evaluation of the
- 14 different worksites and some special
- 15 circumstances.
- 16 So with that, thank you, and happy
- 17 holidays.
- 18 CHAIR THOMAS: Thank you.
- MR. LEACOX: Good morning, Board and
- 20 staff. Dan Leacox of Leacox and Associates, on
- 21 behalf of number of clients in one way or
- 22 another.
- Not here this morning to talk about
- 24 wildfire smoke. Can't make me. Actually --
- 25 actually here for -- actually here for what's

- 1 become a traditional December message from me
- 2 about the variance process and -- which is really
- 3 just a thanks to the staff. And that I want the
- 4 Board to know that both Division staff and Board
- 5 staff, I know my clients who do the bulk of those
- 6 variances move them through the process really do
- 7 appreciate what the staff do to get that done.
- 8 Thank you, Mr. Healy.
- 9 And so, but I want the Board to know, I
- 10 don't know if you know about that. And it's been
- 11 particularly trying circumstances, I believe, for
- 12 Board staff recently with the staff shortage and
- 13 so forth and that's just very, very much
- 14 appreciated.
- 15 The other message I have for you is just
- 16 looking forward to the next year. I think a lot
- 17 is going to be asked of Board Members this year
- 18 as we get rulemakings that are more and more and
- 19 ever more invasive into the lives of employers
- 20 and employees. And employees, we're seeing this
- 21 more and more. It falls on you to make some wise
- 22 and well-informed decisions. You know, you're
- 23 the one who signs the bottom line on these rules.
- 24 It's kind of your legacy and I think a lot is
- 25 going to be asked of you to look at these things

- 1 very closely.
- 2 One of the things I'm going to be coming
- 3 back and talking to you about a little bit, as
- 4 I've done occasionally on some topics, is
- 5 economic analysis. I think the Board needs to
- 6 take a hard and careful look and understand what
- 7 they're looking at in these economic analyses.
- 8 For example, there are some new trends in these.
- 9 We're seeing economic analyses that say to the
- 10 workers being protected, they say some of you are
- 11 going to lose your job. But that's okay, that
- 12 money will go to give somebody else a job and
- 13 therefore it's a wash. These are whole people
- 14 who have lots of interest and one needs to
- 15 understand, you know, that level impact of these
- 16 rulemakings.
- 17 You're the policymakers, you've got to
- 18 think about whole people. And good luck in the
- 19 coming year, I think you've got a number of
- 20 challenges. But look forward to walking them
- 21 through them with you and appreciate your ear
- 22 this morning.
- 23 Thank you.
- 24 CHAIR THOMAS: Thank you.
- MR. STEIGER: Thank you, Chair Thomas,

- 1 Members and staff. Mitch Steiger with California
- 2 Labor Federation.
- 3 Thank you for the opportunity to testify
- 4 here today. Just wanted to speak briefly in
- 5 support of the proposed readoption of the
- 6 emergency wildfire regulations.
- 7 I think if you listen to the comments
- 8 from both the worker and employer sides, it does
- 9 seem like there actually is some degree of
- 10 consensus on this issue in that what we've got
- 11 now today is better than what we had. It was a
- 12 step forward. Still needs some work. We would
- 13 definitely after the comments of Worksafe and
- 14 CRLA that in a few different ways, this could be
- 15 strengthened in favor of workers, could also
- 16 probably also be clarified for the benefit of
- 17 employers. But overall, what we have now is
- 18 something that is feasible.
- 19 This is a very tough issue, this is not
- 20 going to be an easy one to solve, but we did the
- 21 best we could with the time that we had. And
- 22 just think back to where we were a year ago, I
- 23 know there were a lot of doubts about whether or
- 24 not this could be done in time for the fire
- 25 season, and it was. So definitely hats off, we

- 1 commend the work for everyone involved for making
- 2 it happen that fast.
- 3 And just as a point of personal
- 4 privilege, the longer this meeting goes, the more
- 5 likely it is that I get to skip our office
- 6 holiday party. I encourage commenters and Board
- 7 Members to be as thorough as possible. If Bruce
- 8 and Kevin have to miss their flights, so be it.
- 9 Don't take any shortcuts today.
- 10 Thank you.
- 11 MR. BLAND: How do you follow that?
- 12 Right? I was going to -- I was going to try to
- 13 be funny about how long this was going and say
- 14 that, you know, I'm not sure if we're doing the
- 15 Christmas 2020 or 2019 but after Mitch's comment,
- 16 that just falls flat.
- 17 Kevin Bland representing the California
- 18 Framing Contractors Association, the Residential
- 19 Contractors Association, and the Western Steel
- 20 Council here this morning.
- 21 Good morning, Chairman Thomas, Board
- 22 Members, Division staff, Board staff.
- 23 I'm not going to comment on the wildfires
- 24 either, even though we're part of the coalition,
- 25 the letter. I just wanted to come up and take

- 1 this opportunity to thank you for your service
- 2 for the year. And wish you all happy holidays,
- 3 season greetings, Merry Christmas, whatever it is
- 4 you individually celebrate. I hope it's a safe
- 5 one and an enjoyable one. And wish you a
- 6 prosperous 2020.
- 7 And as my colleague, Mr. Leacox, said, we
- 8 need to roll our sleeves up, next year's going to
- 9 be a big one. So buckle up and we're going to
- 10 have some work to do. And we appreciate it and
- 11 we look forward to the continued effort to work
- 12 together with management and labor and Division
- 13 and the Board staff on resolving a lot of these
- 14 issues that affect men and women working in
- 15 California.
- 16 So thank you very much.
- 17 CHAIR THOMAS: Thank you.
- 18 MS. MARQUEZ-BAKER: Sorry to keep you
- 19 from all of your respective holiday parties.
- 20 Mitch, I know you really want to go to
- 21 that one.
- This is on behave of Veronica Ponce de
- 23 Leon from UCLA Labor Occupational Safety and
- 24 Health Program.
- 25 My name is Veronica Ponce de Leon. I am

- 1 the health and safety educator at the UCLA Labor
- 2 Occupational Safety and Health Program. UCLA
- 3 LOSH is a nationally recognized program that
- 4 promotes safe workplaces through training and
- 5 education, research and policy advocacy.
- 6 For over 40 years, we have served as a
- 7 resource for underserved workers in southern
- 8 California, particularly minority, immigrant, and
- 9 non-English speaking workers in low-wage jobs.
- 10 On behalf of UCLA LOSH, I'd like to thank the
- 11 Division for its important work in creating and
- 12 implementing the wildfire smoke temporary
- 13 emergency standard. We appreciate the
- 14 opportunity to provide comments to the Board on
- 15 the readoption of the standard.
- 16 This standard is important given the
- 17 occupational environmental health and safety
- 18 impacts of wildfires on workers and the
- 19 community, as well as the broader social and
- 20 public health impact in the southern California
- 21 region and the state. In addition, a standard
- 22 that strengthens California's capacity to protect
- 23 workers from wildfire smoke can serve as a model
- 24 nationwide for natural disasters.
- 25 First, I'd like to share a few areas of

- 1 concern regarding the recent wildfires in
- 2 southern California. Since the adoption of the
- 3 temporary standard in late July, California has
- 4 experienced number -- numerous wildfires. Just
- 5 from October to November, we have -- there have
- 6 been at least 14 wildfires in the state, 10 of
- 7 which were in the southern California area. The
- 8 largest of these was the Saddle Ridge fire in Los
- 9 Angeles San Fernando Valley, burning over 8,799
- 10 acres, displacing 100,000 community members, and
- 11 taking the life of one person.
- 12 In the midst of this growing threat, we
- 13 are -- we were particularly concerned about
- 14 workers continuing to work in mandatory
- 15 evacuation zones. During the Palisades fire on
- 16 October 21st, 2019, not too far from the UCLA
- 17 campus, we found evidence of workers in
- 18 evacuation zones. Live news footage from KTLA 5
- 19 clearly shows workers next to a construction site
- 20 trying to fight the flames with hoses instead of
- 21 evacuating.
- 22 We know that wildfires in southern
- 23 California will continue to be a threat and need
- 24 to be better equipped to protect workers. LOSH
- 25 has trained day laborers, domestic workers, and

- 1 employees from schools and community colleges
- 2 about the temporary standard. Most training
- 3 participants were learning of the standard for
- 4 the very first time and showed a deep interest in
- 5 understanding how the standard applies to them.
- 6 From these training experiences, we know
- 7 there is a real need for outreach in education
- 8 for workers and employers regarding this
- 9 standard. We recognize that this standard is new
- 10 and questions remain about its implementation.
- 11 The southern California fires have provided a
- 12 challenge and opportunity for employers to
- 13 implement the standard. For example, UCLA, in
- 14 partnership with other UC campuses, evaluated
- 15 their program and is focusing on improvements
- 16 needed to convey clear direction to both students
- 17 and staff. They are attempting to further clarify
- 18 sufficient warnings for workers and students on
- 19 campus as stated in the September 2019 Wildfire
- 20 Smoke and Air Quality Report they made public.
- In the past, LOSH has partnered with LOHP
- 22 and Cal/OSHA to help with education around other
- 23 standards such as the heat illness prevention
- 24 standard, safe patient handling, ATD, and the PM
- 25 -- PSM standards. There was a lot of work

- 1 involved to ensure that workers and employers
- 2 know what rights and responsibilities they have
- 3 under these standards. For example, Cal/OSHA
- 4 contributed to a media campaign to ensure that
- 5 workers and employers knew about the heat illness
- 6 prevention standard. The campaign included
- 7 billboards, informational fact sheets and
- 8 posters, radio announcements, and more. UCLA
- 9 LOSH would like to support the agency in efforts
- $10\,$ to protect workers just as we have had -- have --
- 11 just as we have with past Cal/OSHA standards.
- 12 We know from past experiences that
- 13 workers and employers become knowledgeable of the
- 14 standard when Cal/OSHA contributes resources to
- 15 outreach and education, as well as compliance.
- 16 It would helpful to know what Cal/OSHA's efforts
- 17 have been to date. This information could help
- 18 inform next steps to effectively protect workers
- 19 from wildfires in the next -- in the near future.
- 20 The Labor Occupational Health Program,
- 21 LOHP at U.C. Berkeley, and LOSH, as well as other
- 22 partnered organizations, such IDEPSCA, have
- 23 worked on reaching employers and workers to
- 24 inform them about the new standard. However, six
- 25 months is not enough time to connect and

- 1 effectively outreach and educate workers about
- 2 the issues.
- 3 The -- the readoption is a -- should be
- 4 consistent -- is consistent with our long-term
- 5 goal of protecting workers from worsening fire
- 6 conditions in California. As a permanent
- 7 standard is being developed, the emergency
- 8 standard allows for workers and employers to
- 9 become familiar with the standard and its
- 10 expectations. With that being said, we
- 11 understand the endless amount of work involved in
- 12 developing the standards, so we applaud the
- 13 Division for taking this bold step to addressing
- 14 this climate-related issue and strongly encourage
- 15 the Board to readopt the standard.
- 16 Thank you for your time.
- 17 CHAIR THOMAS: Thank you. Any other
- 18 comments at this time?
- 19 The Board appreciates your testimonies.
- 20 And the public meeting is adjourned and the
- 21 record is closed.
- We will now proceed with the business
- 23 meeting. Purpose of the business meeting is to
- 24 allow the Board to vote on the matters before it
- 25 and to receive briefings from staff regarding the

- 1 issues listed on the business meeting agenda.
- The Board does not accept public comment
- 3 during this business meeting unless a member of
- 4 the Board specifically requests public input.
- 5 Proposed safety orders for adoption.
- 6 General Industry Safety Order, Sections 3420 and
- 7 3425, Tree Work, Maintenance or Removal Use of
- 8 Portable Power Saws.
- 9 Mr. Manieri, will you please brief the
- 10 Board?
- 11 MR. MANIERI: Mr. Chairman, Chairman
- 12 Thomas, and Board Members, as you'll recall with
- 13 the adoption of the electric power generation
- 14 transmission and distribution, electrical
- 15 protective equipment, federal final rule on
- 16 December 17th, 2017, the Board staff realized
- 17 that amendments to Sections 3425(a)(2) and (5)
- 18 were necessary to clarify standards relating to
- 19 the drop starting and starting power saws at
- 20 elevation, a common work practice, as you now
- 21 know in the tree care industry.
- 22 The proposal defines drop starting, a
- 23 practice not permitted by federal standards, as
- 24 the action of starting power saws, primarily
- 25 gasoline type, by simultaneously pushing the saw

- 1 away with one hand while pulling starter cord and
- 2 handle the opposite direction with the other
- 3 hard. They may be started -- power saws may be
- 4 started at elevation where they are firmly
- 5 supported. An example of a tree branch or other
- 6 tree branch or limb and there are no personnel
- 7 below the saw when it is being started. This was
- 8 described to you last month.
- 9 The proposal include some minor
- 10 relocation of existing regulatory text pertaining
- 11 to the correct way the power saws in excess of 15
- 12 pounds ought to be supported from existing
- 13 paragraph 6 to a number 3 in Section 3425(a).
- 14 And at the same time, streamlining the
- 15 requirement so that now it's completely
- 16 consistent with federal OSHA standards for both
- 17 starting and supporting this type of saw.
- 18 Federal OSHA has already well determined that the
- 19 proposal is commensurate with its comparable
- 20 standards that are contained in 1910.269,
- 21 1910.266, and .269(R)(5)(4).
- There were no oral and written comments
- 23 received. There was a wide support for the
- 24 proposal, at least we're not aware of any
- 25 opposition or concerns expressed. So at this

- 1 time, the staff recommends the Board adopt this
- 2 proposal.
- 3 Thank you.
- 4 CHAIR THOMAS: Thank you, Mr. Manieri.
- 5 Are there any questions for Mr. Manieri?
- A motion would be in order.
- 7 MR. HARRISON: Motion to adopt.
- 8 MS. LASZCZ-DAVIS: Second.
- 9 CHAIR THOMAS: I have a motion and
- 10 second.
- 11 Anything else on the question?
- Hearing none, Ms. Money, will be please
- 13 call the roll?
- MS. MONEY: Ms. Burgel.
- MS. BURGEL: Aye.
- MS. MONEY: Mr. Harrison.
- MR. HARRISON: Aye.
- MS. MONEY: Ms. Kennedy.
- MS. KENNEDY: Aye.
- MS. MONEY: Ms. Laszcz-Davis.
- MS. LASZCZ-DAVIS: Aye.
- MS. MONEY: Ms. Stock.
- MS. STOOCK: Aye.
- MS. MONEY: Chairman Thomas.
- 25 CHAIR THOMAS: Aye. And the motion

- 1 passes.
- 2 Proposed emergency safety order for
- 3 readoption. Government Code Section 11346.1.
- 4 General Industry -- General Industry Safety
- 5 Orders, Chapter 4, Subchapter 7, New Section
- 6 5141.1, Protection from Wildfire Smoke.
- 7 Ms. Shupe, will you please brief the
- 8 Board?
- 9 MS. SHUPE: The proposed emergency safety
- 10 orders before you today were originally adopted
- 11 by the Board as an emergency regulation for
- 12 protection from wildfire smoke on July 18th,
- 13 2019, and subsequently became effective on July
- 14 29th, 2019.
- 15 The emergency regulation created a new
- 16 section, 5141.1, under the California Code of
- 17 Regulations, Title 8, Division 1, Chapter 4 of
- 18 the General Industry Safety Orders with the
- 19 objective of significantly reducing employee
- 20 exposure to the harmful effects of wildfire
- 21 smoke, specifically fine particulate matter or
- 22 PM2.5.
- 23 In the months following the Board's July
- 24 18th vote to adopt the protection from wildfire
- 25 smoke emergency regulations, Cal Fire reported

- 1 over 177 wildfire incidents in California. Of
- 2 those, 23 fires exceeded more than 1,000 acres in
- 3 size. Two of those were significantly larger and
- 4 exceeded 50,000 acres in size. The Walker fire
- 5 burned 54,612 acres in September of this year,
- 6 and in October, the Kincaid fire burned 77,758
- 7 acres, each effecting air quality over a
- 8 significant portion of the state.
- 9 Absent further action by the Board, the
- 10 original emergency regulation is set to expire on
- 11 July 25th, 2020. In accordance with the
- 12 Administrative Procedure Act requirements for the
- 13 readoption of emergency rulemakings, substantial
- 14 progress has been made, and efforts are
- 15 proceeding with diligence, to comply with
- 16 Government Code Section 11346.1, Section E.
- 17 The Division of Occupation Safety and
- 18 Health has prioritized the permanent rulemaking
- 19 development work, holding a public advisory
- 20 meeting, releasing draft language for public
- 21 comment, and performing research and analysis to
- 22 ensure that fiscal and economic impact
- 23 disclosures will meet Department of Finance
- 24 requirements.
- 25 The readoption before you today will

- 1 extend the emergency regulations for an
- 2 additional 90 days while work on a permanent
- 3 regulation continues. Board staff recommends the
- 4 Board readopt the emergency regulation as
- 5 proposed.
- 6 CHAIR THOMAS: Thank you, Ms. Shupe.
- 7 Are there any questions for Ms. Shupe?
- 8 MS. LASZCZ-DAVIS: Can we -- can we talk?
- 9 CHAIR THOMAS: Yes, you can.
- MS. LASZCZ-DAVIS: Can I talk?
- 11 CHAIR THOMAS: You may talk.
- MS. LASZCZ-DAVIS: I've got to get here
- 13 closer to Nola here.
- 14 CHAIR THOMAS: Would you like to leave
- 15 the room?
- MS. LASZCZ-DAVIS: No. You know, just --
- 17 just to -- behave yourselves.
- 18 But anyways, just -- just a couple of
- 19 comments, maybe -- maybe a question or two.
- The wildfire safety regulation, you know,
- 21 I think everybody endorses it and I think all
- 22 groups concerned, you know, want the right thing
- 23 to happen. But the theme I keep on hearing --
- 24 I'm hearing several things -- some concern that
- 25 the emergency regulation will end up morphing

- 1 into being the permanent standard without many
- 2 changes.
- 3 The other thing I'm hearing is that there
- 4 are concerns about the AQI triggers and whether
- 5 or not underserved populations will be addressed.
- 6 Another concern I hear is -- is the fact
- 7 that -- simplicity, operationally, is this a
- 8 doable standard when we finally get to it? So
- 9 that brings me to the comment about the rules of
- 10 engagement. I know that there $^\prime$ ve been
- 11 discussions between stakeholders and Division
- 12 staff and standard -- Standards Board staff. But
- 13 the truth is, are we really sitting around the
- 14 table and hammering this out? That's my concern.
- 15 Is the engagement what it should be to make sure
- 16 that the final permanent regulation reflects what
- 17 needs to be done? It's a question.
- 18 MS. SHUPE: Chris, are you prepared to
- 19 answer that question? Because I have to say in
- 20 this moment, I would normally refer to Eric Berg.
- 21 The Division is charge -- in charge of the
- 22 advisory committee meetings for these, and we
- 23 have talked about adjusting the format for those,
- 24 but ultimately, that authority lies with the
- 25 Division.

- 1 MR. KIRKHAM: I was going to speak on
- 2 this a little later when it came to my section,
- 3 so I don't know if you want to wait till then
- 4 or --
- 5 CHAIR THOMAS: It's there now.
- 6 MS. SHUPE: It's there now.
- 7 MR. KIRKHAM: Sure. Yeah. I mean, we've
- 8 held meetings with various stakeholders outside
- 9 of the advisory meeting process. I can't give
- 10 you a count off the top of my head. Certainly,
- 11 we're evaluating all of the many written comments
- 12 that we've received. We're open to ideas about
- 13 changing the advisory meeting process. We're
- 14 still evaluating exactly what we're going to do
- 15 for the future, and that's about all I can give
- 16 you right now about where that'll go.
- 17 CHAIR THOMAS: My advice would be -- I
- 18 know when we have an advisory committee with the
- 19 Standards Board, that there's give and take. And
- 20 I don't know that that happens with the Division.
- 21 I think that somebody just makes a comment and
- 22 it's acknowledged and that's pretty much it. I
- 23 would strongly urge the Division to have more of
- 24 an open format. Everybody wants to get to the
- 25 same place. I know everybody here wants to get

- 1 to the best rule, the most easiest to proceed
- 2 with and understand, and keep people safe.
- 3 That's what this is about.
- 4 And I think if that can be managed by the
- 5 Division, which I -- I'm sure it can, that they
- 6 have an open dialogue with the stakeholders, that
- 7 that would be the best route to go. I -- I think
- 8 that makes all the sense in the world. I hope
- 9 that's what happens, and I would urge that you
- 10 take that back to the Division. And when you
- 11 have that stakeholders meeting, that there is a
- 12 give and take so everybody really understands
- 13 where everybody is coming from, and not just, you
- 14 know -- we sit here and listen to everybody come
- 15 up to the mic and talk to us and we don't make
- 16 any comments. That isn't how it should be in a -
- 17 in an advisory committee. It should be a give
- 18 and take, and if I have a question, I'll ask it.
- 19 Or if anybody has a question. And -- and
- 20 hopefully get an answer or at least discuss an
- 21 idea. And I think what Chris says is true.
- 22 Those items that she listed are the ones that
- 23 seem to be on everybody's mind and seems to me
- 24 that we can get to that point.
- 25 Any other comments? Yeah.

- 1 MS. STOCK: Yeah, I mean, as long as
- 2 we're discussing basic criteria for that process,
- 3 I just want to throw in, you know, the critical
- 4 importance of having equal access, having
- 5 everyone's voice be heard. I mean, there's a lot
- $6\,$ of people representing different kinds of
- 7 organizations. For some organizations, it's
- 8 easier than others to get people there to speak
- 9 up. They represent different, you know, kinds of
- 10 populations and so, you know, if there is more
- 11 give and take, which is a positive thing, just to
- 12 be sure that there's conscious effort to ensure
- 13 access and balance, et cetera, in terms of whose
- 14 voices are heard.
- 15 CHAIR THOMAS: Thank you.
- 16 Any other questions?
- 17 MR. HARRISON: Yeah, I'd just like to
- 18 recognize the new norm that we see specifically
- 19 in Northern California with PG&E. We heard some
- 20 comments about losing power so there's no --
- 21 there's no avenue to check the AQI nor a tool
- 22 that's actually measuring the current AQI,
- 23 whatever that issue is and if that can be
- 24 recognized through the rulemaking process as
- 25 well.

- 1 And I don't know what an answer there is.
- 2 I don't think southern California has it, I don't
- 3 think So. Cal Edison is having the rolling
- 4 blackouts like PG&E is but it's definitely a
- 5 problem with PG&E.
- 6 CHAIR THOMAS: True. Any other questions
- 7 or comments?
- 8 MS. KENNEDY: Well I have -- I quess
- 9 maybe I have a request, which is, I guess, a
- 10 question. With the -- with respect to the AQI, I
- 11 think I would like, as a Board Member, to see an
- 12 analysis of how the AQI is used as a proxy for
- 13 exposure. The AQI is a regional measurement
- 14 representing a 24-hour exposure, which is
- 15 different than what we usually consider in
- 16 occupational exposures. So I'd like to know how
- 17 useful it is or how good it is as a measure for
- 18 (indiscernible) exposure.
- 19 CHAIR THOMAS: So you want me to answer
- 20 right now or --
- 21 MS. KENNEDY: No. And this is really
- 22 looking more toward for the permanent standard
- 23 and not for this consideration today as both.
- 24 CHAIR THOMAS: Thank you.
- 25 Any other comments or questions?

- 1 Hearing none, a motion would be in order.
- MS. STOCK: So moved.
- 3 MR. HARRISON: Second.
- 4 CHAIR THOMAS: I have a motion and second
- 5 that the Board readopt the emergency safety
- 6 orders as proposed.
- 7 Ms. Money would you please call the roll.
- 8 MS. MONEY: Ms. Burgel.
- 9 MS. BURGEL: Aye.
- MS. MONEY: Mr. Harrison.
- MR. HARRISON: Aye.
- MS. MONEY: Ms. Kennedy.
- MS. KENNEDY: Aye.
- MS. MONEY: Ms. Laszcz-Davis.
- MS. LASZCZ-DAVIS: Aye.
- MS. MONEY: Ms. Stock.
- MS. STOCK: Aye.
- MS. MONEY: Chairman Thomas.
- 19 CHAIR THOMAS: Aye.
- The motion passes.
- 21 Proposed variance decision for adoption.
- 22 Mr. Healy, will you please brief the
- 23 Board.
- 24 MR. HEALY: Thank you -- thank you, Chair
- 25 Thomas and Board Members.

- 1 About your consent calendar, Item B in
- 2 File 19-V-028 is not quite ready for your
- 3 consideration, leaving Item A in Permanent
- 4 Variance File Number 18-V-335 to be taken up for
- 5 a vote today.
- 6 So regarding Item A on your consent
- 7 calendar, I'm aware of no unresolved procedural
- 8 issues and believe Item A is ready for your
- 9 decision on question of adoption.
- 10 CHAIR THOMAS: Thank you, Mr. Healy.
- 11 Do I have a motion to adopt Item A?
- MS. LASZCZ-DAVIS: So moved.
- MR. HARRISON: Second.
- 14 CHAIR THOMAS: I have a motion and a
- 15 second. Is there anything on here questioned?
- 16 Hearing none, Ms. Money will you please
- 17 call the roll.
- MS. MONEY: Ms. Burgel.
- MS. BURGEL: Aye.
- MS. MONEY: Mr. Harrison.
- MR. HARRISON: Aye.
- MS. MONEY: Ms. Kennedy.
- MS. KENNEDY: Aye.
- MS. MONEY: Ms. Laszcz-Davis.
- MS. BLANCHARD-DAVIS: Aye.

- 1 MS. MONEY: Ms. Stock.
- MS. STOCK: Aye.
- 3 MS. MONEY: Chairman Thomas.
- 4 CHAIR THOMAS: Aye.
- 5 The motion passes.
- 6 DIR communications update.
- 7 Ms. Monterroza, will you please brief the Board.
- 8 Good morning.
- 9 MS. MONTERROZA: Good morning and thank
- 10 you, Chairman Thomas, Board Members, and
- 11 Executive Officer Shupe for having me here today.
- 12 Bear with me one moment while I ask technology
- 13 gods to bear -- to assist us.
- Do you know how to turn the screen on?
- 15 There we go. Very good.
- Okay. So I was asked here today to
- 17 provide information on the Department of
- 18 Industrial Relations' outreach efforts related to
- 19 the emergency regulation to protect workers from
- 20 wildfire smoke. And in order to do that, first,
- 21 I'd like to discuss just how our department, and
- 22 specifically the communications office within our
- 23 department, works to get the word out and
- 24 leverage opportunities so that we can provide
- 25 information for workers on their rights and

- 1 protections, and for employers on their
- 2 responsibilities. You know, and when we do this,
- 3 it's important to note that we emphasize all
- 4 workers in California have labor rights
- 5 regardless of their immigration status.
- 6 We do our utmost to get the word out on
- 7 radio and on TV stations so that we can put a
- 8 face and a voice, in this case to Cal/OSHA, to
- 9 encourage trust and communication with our
- 10 agency. And part of that is that we make every
- 11 effort to ensure that the information on our
- 12 website is in plain language in English and
- 13 Spanish and can be understood and easily accessed
- 14 by those who most need it.
- 15 For example, as you can see in the
- 16 handouts -- this is Handout 1. This is a webpage
- 17 screenshot from 2017, and what this depicts is a
- 18 portal that, together with Cal/OSHA subject
- 19 experts, we put on our website on wildfire safety
- 20 to explain exactly what was required at the time.
- 21 We used these webpages to post information from
- 22 other agencies as well.
- 23 For example, regarding the location of
- 24 N95 mask distribution points during wildfire
- 25 emergencies, we make an effort to provide clarity

- 1 and guidance. For example, by helping to produce
- $2\,$ a video demonstration which I was trying to get
- 3 to work, so let's see if that will work. This
- 4 video demonstration actually is from November of
- 5 2018, and this is Cal/OSHA's David Hornung
- 6 discussing proper use of N95 masks when smoke
- 7 began to affect indoor and outdoor workplaces.
- 8 Can you hear it?
- 9 [VIDEO PLAYED]
- MS. MONTERROZA: Here, let me start that
- 11 over.
- 12 [VIDEO PLAYED]
- MS. MONTERROZA: When the smoke from
- 14 wildfires affects workplaces, the Department of
- 15 Industrial Relations -- Oh, now we've got a
- 16 commercial running. Bear with me. All right.
- 17 CHAIR THOMAS: Cal/OSHA Standards Board
- 18 does not endorse -
- MS. MONTERROZA: Nor do I, and actually,
- 20 I'm going to drop out of that page so we no
- 21 longer get disturbed by that one.
- Okay. So when the smoke from wildfires
- 23 affects workplaces, the Department of Industrial
- 24 Communications makes an effort to work in concert
- 25 with all of its divisions to get information out

- 1 on what's required to keep workplaces safe. And
- 2 so what you see here is a press release that was
- 3 sending an advisory out to employers and workers,
- 4 worker advocate groups, and others in regards to
- 5 worker safety in wildfire regions. We not only
- 6 post these press releases and send them out to
- 7 our ListServ, which has over 9,000 subscribers,
- 8 we also engage the media. Of course, a press
- 9 release -- the goal of a press release is to get
- 10 media coverage, and so part of what we do is not
- 11 only send out the information to all stakeholders
- 12 on the ListServ, but then we reach out to members
- 13 of the press. We follow up to get coverage on
- 14 radio, network news, local television stations as
- 15 well, and local and national print papers --
- 16 online or otherwise. We use these opportunities
- 17 as a time for public education, and we get great
- 18 coverage, especially from ethnic media outlets,
- 19 such as Univision and Telemundo.
- 20 We also get our voice out there on radio
- 21 stations and radio networks such as Radio
- 22 Bilingue. For those of you who do not know,
- 23 Radio Bilinque is a network of multiple stations
- 24 in California, as well as Mexico and Arizona, and
- 25 they transmit information in Spanish and Mixteco.

- 1 We also had coverage on KBBF on the central coast
- 2 that also transmits in Spanish and Mixteco, and
- 3 other radio stations with long call-in interview
- 4 shows where we get opportunities to hold forums
- 5 with public on worker safety requirements.
- 6 So we'll try again here. This -- I just
- 7 want to preface this by saying this is a three-
- 8 minute video clip in Spanish with Univision. And
- 9 I apologize in advance for the person who gave
- 10 this interview. This was from October 2017, and,
- 11 actually, it's yours truly. I explain what is
- 12 required to protect workers, and for those of you
- 13 that don't speak Spanish, it's important to note
- 14 that the concern was, back in October 2017, that
- 15 many farmworkers were being required to work in
- 16 Napa and other areas, even after evacuations were
- 17 in place. And so what you're going to see here,
- 18 if you do not speak Spanish, you're going to see
- 19 coverage by the station that's giving information
- 20 about farmworkers that are required to work, and
- 21 then they're also just as concerned to get
- 22 information out similar to what you said -- saw
- 23 in Sacramento Bee. So my colleague, Luke Brown,
- 24 is actually demonstrating how to properly fit --
- 25 put on a mask and that's part of our interview.

- 1 And then part of what I'm explaining is that all
- 2 workers should be protected, especially if
- 3 they're required to work during wildfires. When
- 4 they're exposed to wildfire smoke -- that they
- 5 should have masks at the very -- at the very
- 6 least. So here we go. October 2017. Let's see,
- 7 let's -- I'm scared to make it --
- 8 [VIDEO PLAYED IN SPANISH]
- 9 MS. MONTERROZA: Okay. And just -- just
- 10 to emphasize, that telephone number that was
- 11 given at the end is to the Department of
- 12 Industrial Relations' call center, as well as to
- 13 Cal/OSHA so that anyone that had concerns could
- 14 call directly and get their questions answered
- 15 and also file reports of safety hazards if so
- 16 needed. And this is showing that the advisories
- 17 are both in English and in Spanish.
- 18 Okay. We also post information on our
- 19 social media accounts, with over 5,000
- 20 subscribers across all of our platforms, and we
- 21 adapt our news releases to employer advisories
- 22 which you see here. We send those to over a
- 23 hundred subscribers of the Heat Illness
- 24 Prevention Network, which includes folks from
- 25 California Farm Bureau, Cal Chamber, worker

- 1 advocate groups, associations, and employers
- 2 across the state, and also to thousands of public
- 3 or stakeholders and registered farm labor
- 4 contractors.
- 5 We also made an effort to inform the
- 6 public about the emergency rulemaking and all of
- 7 the public meetings and comment periods. And so
- $8\,$ this is a screenshot, which hopefully you can see
- 9 better in your handouts, that provides
- 10 information in regards to some of those meetings,
- 11 in fact, I believe all of the meetings. We make
- 12 an effort to get appropriate subject experts on
- 13 air as well. And such as when in August, we
- 14 worked with Executive Officer Christina Shupe to
- 15 provide an update to KFI radio in Los Angeles,
- 16 once the regulation was approved.
- 17 [VIDEO PLAYED]
- 18 MS. MONTERROZA: With the emergency
- 19 regulation in effect, we updated our webpages in
- 20 English and Spanish to provide guidance on the
- 21 new requirements, and you can see that in
- 22 Handout 5. Also during wildfires this year,
- 23 there was a need to provide information on safety
- 24 during power outages and in evacuation zones, so
- 25 we added information on those topics and helped

- 1 produce and share resource videos from the Labor
- 2 Agency, including videos recorded in English,
- 3 Spanish, Chinese, and Korean by the labor
- 4 secretary or Labor Agency staff.
- 5 To get the word out during the Kincaid
- 6 and other recent fires, we issued advisories to
- 7 thousands of subscribers, to employer and
- 8 advocate lists, posted news releases on October
- 9 25 and 27, and then personally reached out to
- 10 dozens of media outlets, including network news
- 11 statewide, local papers, and the radio. And you
- 12 can see a selection of that, and just information
- 13 in terms of the numbers of folks that we sent the
- 14 notices out to, on Handout 6.
- We had a Cal OSHA representative
- 16 interviewed on Telemundo in Los Angeles for a
- 17 primetime segment in Spanish on protecting
- 18 workers from wildfire smoke, and also conducted
- 19 interviews with KQED, Santa Rosa Press Democrat,
- 20 Los Angeles Times, and others. Additionally, we
- 21 coordinated an interview with Cal OSHA's chief,
- 22 Douglas Parker, on KPCC So. Cal public radio.
- 23 And I'm going to play the clip.
- 24 [VIDEO PLAYED]
- MS. MONTERROZA: To conclude, our public

- 1 outreach efforts do not end when the smoke
- 2 clears. We get information out on the hazards
- 3 related to wildfire cleanup and rebuilding. We
- 4 also are always looking to leverage opportunities
- 5 so that we can inform the public. For example,
- 6 just yesterday, one of our public information
- 7 officers at the Department of Industrial
- 8 Relations communications office arranged for two
- 9 subject experts from our department to go on
- 10 Radio Bilingue's hour-long interview in order --
- 11 or interview format in order to ensure that we
- 12 provided information on worker's rights and
- 13 employer's responsibilities. And we ensured that
- 14 the Cal/OSHA subject expert was fully prepared to
- 15 discuss the emergency regulation, and what's
- 16 required to protect workers from wildfire smoke.
- 17 We encourage you all to subscribe to
- 18 our -- to receive our news releases, and also to
- 19 our social media platforms. We've got Facebook,
- 20 Twitter, and Instagram accounts so that you can
- 21 continue to receive the latest news from our
- 22 department, and also so you can help us spread
- 23 the word because we certainly do not do this
- 24 alone.
- 25 Thank you very much.

- 1 CHAIR THOMAS: Thank you. Any questions
- 2 for Ms. Monterroza?
- MR. HARRISON: I just have a comment.
- 4 When we first adopted the rule, one of my
- 5 requests was that Cal/OSHA did outreach similar
- 6 to what you did with the heat illness standard.
- 7 And I feel like you've done that, so I just want
- 8 to commend the Division and thank you for that.
- 9 MS. MONTERROZA: Thank you very much, and
- 10 we continue to look for ways to do that.
- 11 CHAIR THOMAS: Thank you. Any other
- 12 questions?
- 13 Thank you very much. I appreciate you
- 14 showing us everything you're doing, and although
- 15 it's probably never enough, thank you very much,
- 16 we appreciate that.
- 17 MS. MONTERROZA: Thank you Chairman
- 18 Thomas.
- 19 CHAIR THOMAS: Division update.
- 20 Mr. Kirkham, will you please brief the Board.
- 21 MR. KIRKHAM: Yes. So I'm filling in for
- 22 my boss, Eric Berg. I have -- after doing some
- 23 research and talking to various persons, I have
- 24 some answers to many of the questions that came
- 25 from the Board at the last meeting. And so

- 1 that's what I'd like to discuss.
- 2 So one of the questions and -- and an
- 3 issue I heard today was workers or employers or
- 4 other stakeholders not being able to access AQI
- 5 websites in languages other than English. We
- 6 haven't, at this point, managed to do an
- 7 exhaustive search, but if you go on any web
- 8 browser and put in website translator, you'll
- 9 find tools, such as the tools offered for free by
- 10 Google, where you can basically paste in the AQI
- 11 website address and it'll translate that website
- 12 into whatever language you want for free and it's
- 13 fairly accurate.
- 14 So that -- that works on cell phones, I
- 15 tried it myself. And what's neat about it is
- 16 that as you click through the hyperlinks within
- 17 the website, it continues to translate those
- 18 hyperlinks, so it's pretty user friendly. If
- 19 you're on a PC, most of the web browsers these
- 20 days do have a translation function.
- 21 So a little more on getting our webpages
- 22 in alternate languages. So since the last
- 23 meeting, we've put in a request to have the
- 24 Appendix B of 5141.1 translated, and this is a
- 25 current version of Appendix B, translated into

- 1 four languages. Those would be Vietnamese,
- 2 Spanish, Korean, and Chinese. So we're working
- 3 on that right now.
- 4 And then some of the links that
- 5 Ms. Monterroza put up in her earliest handout on
- 6 the wildfire health and safety pages, some --
- 7 many of them are available in Spanish. A couple
- 8 of them aren't, so we're working on getting three
- 9 of them in a Spanish version.
- 10 So moving to the concerns about
- 11 evacuation and workers working in -- in mandatory
- 12 evacuation areas. So I can provide some
- 13 information on that. The enforcement unit has
- 14 opened inspections on allegations coming from
- 15 that. We haven't received many complaints on
- 16 this issue. In fact, I think we've done more
- 17 inspections as a result of media covering the
- 18 issue than we've received on complaints. I can't
- 19 comment too much on this because they're open
- 20 inspections. You know, this again occurred
- 21 around October, November of this year, mostly in
- 22 Northern California. That's where the bulk of our
- 23 inspections are occurring.
- You had a question about sections that
- 25 might apply to this issue. We're looking at

- 1 Section 3203. There is an (a)(6) subsection that
- 2 concerns correction during imminent hazards, and
- 3 so that's -- that's one we're considering. I
- 4 know some of our people are looking at the
- 5 Emergency Action Plan, Section 3220.
- 6 No -- again, no citations have been
- 7 issued for this this year yet. The inspections
- 8 are still fairly fresh and open. They mostly
- 9 involve employers and not homeowners. I'm not
- 10 aware of any homeowner evacuation complaints that
- 11 we're investigating. They're, you know, they're
- 12 regular employers that allegedly kept their
- 13 employees in a -- in an evacuation zone.
- 14 However, I did do some research on the issue of
- 15 the household domestic service concerns that you
- 16 had at the last meeting. So there's a definition
- 17 of employment in the Labor Code, and it contains
- 18 an exception for household domestic service.
- 19 That phrase isn't defined in the Labor Code,
- 20 although there are a couple of court cases that
- 21 set precedent for what that is.
- One involved a construction case and a
- 23 homeowner, and another involved the trimming of a
- 24 palm tree and a homeowner. And -- and the issue
- 25 -- the difficult issue of whether work would

- 1 qualify under this domestic household service
- 2 exception or not. And in the construction case,
- 3 the courts found that the employee was -- the
- 4 worker was an employee of the homeowner, so the
- 5 homeowner was an employer. And in the other case
- 6 with the palm tree, the courts did not.
- 7 So we don't have any case law on workers
- 8 who work for homeowners to fight a fire or
- 9 prevent a fire -- prevent embers from igniting
- 10 roofs. And so, in fact, we don't even have any
- 11 citations or inspections on that yet. So it's
- 12 fairly early, and every case will have to be
- 13 looked at closely because whether we cite would
- 14 depend on the circumstances. We, you know, we
- 15 have to look at whether the person truly was an
- 16 employee. And for every case that we handle,
- 17 whether it is wildfire smoke or someone falling
- 18 off of a scaffold, if it involves a homeowner,
- 19 the unique circumstances have to be looked at by
- 20 our legal unit because, again, this household
- 21 domestic service exception is tricky. So given
- 22 the right circumstances, we will cite for
- 23 employees who are kept in a mandatory evacuation
- 24 zone.
- Yes.

- 1 MS. STOCK: So yeah, this domestic
- 2 workers' exemption is a bigger problem than
- 3 you're going to solve here. That's a broad
- 4 problem that requires remedies beyond the scope
- 5 of what you're talking about, though we're
- 6 hearing a lot of examples of how it's impacting
- 7 here.
- 8 So I'm wondering, when you described
- 9 those cases where you were able to show that they
- 10 were not covered by the exemption, I mean that's
- 11 how I inferred that you said. But in a case
- 12 where it would be clearly covered by the
- 13 exemption, what other remedies are there? I
- 14 mean, obviously there's, you know, what -- what
- 15 can be done to address that exemption legally and
- 16 more broadly, but is there any other -- are there
- 17 any other regulations, public health or
- 18 otherwise, that could be brought to bear to
- 19 address the issue where it is a housekeeper, a
- 20 nanny, or somebody who might be more clearly
- 21 within that exemption but how to protect them in
- 22 this situation?
- MR. KIRKHAM: You know, I'm just an
- 24 industrial hygienist so I'm really not confident
- 25 --

- 1 MS. STOCK: Okay. Ask your legal unit
- 2 because I -- I know it's beyond the scope, you
- 3 know, but I feel like, you know, this is a broad
- 4 public health issue. This is a huge problem.
- 5 We've heard stories about it as well, and whether
- 6 educationally, even if it's not kind of legally
- 7 required, and I think that it sounds like, Erika,
- 8 some of the things you've been talking about
- 9 address that, which is one great thing to at
- 10 least try to use that remedy. But it would be
- 11 interesting to know if there's any partnership or
- 12 any other, you know, non-Cal/OSHA-related
- 13 regulation around emergencies that could somehow
- 14 be engaged or there be a partnership or something
- 15 to address that issue. So maybe that's something
- 16 you could ask about and report in the future.
- MR. KIRKHAM: Okay.
- 18 CHAIR THOMAS: Thank you. Any other
- 19 questions for Mr. Kirkham?
- 20 MS. BURGEL: I have a question regarding
- 21 -- when do you anticipate the next version of the
- 22 permanent standard language for the wildfire
- 23 smoke?
- MR. KIRKHAM: So --
- MS. BURGEL: Is there a timeline for

- 1 that?
- 2 MR. KIRKHAM: Yeah, we -- I don't think
- 3 we have that yet.
- 4 MS. BURGEL: Okay.
- 5 CHAIR THOMAS: Any other questions?
- 6 Thank you -- thank you very much. We
- 7 appreciate your time under the circumstances
- 8 where you should not be here. Thank you.
- 9 MR. BURGEL: Thank you.
- 10 CHAIR THOMAS: Legislative update. Mr.
- 11 Healy.
- 12 MR. HEALY: Chair Thomas, Members. It is
- 13 seasonally quiet on the state's legislative
- 14 front, so little to report other than both
- 15 chambers continue to be in recess, and both are
- 16 scheduled to reconvene on Monday, January 6,
- 17 2020.
- 18 CHAIR THOMAS: Thank you. Executive
- 19 Officer's report. Ms. Shupe, would you please
- 20 brief the Board?
- 21 MS. SHUPE: Thank you, Chair Thomas.
- 22 First, I'd like to extend a special
- 23 welcome to our Executive Officer Emeritus Marley
- 24 Hart. It's wonderful to have her here today.
- 25 And then, secondly, I'd like to thank

- 1 Sarah Money for her diligence in preparing our
- 2 Board's 2020 meeting calendar, as well as all of
- 3 the other amazing and wonderful things that she
- 4 does for our Board and staff. Copies are
- 5 available on the back table with our meeting
- 6 handouts today, if you haven't yet picked up your
- 7 calendar for 2020. I'd like to point out that we
- 8 added a new location to our rotation. We'll be
- 9 meeting at the Santa Clara City Council Chambers
- $10\,$ in June, and this will be our first visit to this
- 11 city.
- 12 Moving on. To better balance our staff
- 13 workloads, we've been leveraging the services of
- 14 court reporters for Board Meetings over the past
- 15 several months and posting those transcripts when
- 16 available. We have one here today as well.
- 17 We've seen several efficiencies in staff
- 18 utilization manifest as a result, and for 2020,
- 19 we'll be exploring expanding this program to
- 20 include the Board's advisory committee meetings.
- 21 Where transcripts are available for meetings, the
- 22 Board and stakeholders will notice a streamlined
- 23 Board Meeting minutes format that meets the
- 24 requirements of Bagley-Keene and the Brown Open
- 25 Meeting Act. My goal here is to speed the

- 1 delivery of meeting minutes and transcripts while
- 2 preserving the transparency with which the Board
- 3 conducts its business.
- 4 Looking forward to next year, in January,
- 5 the Board will be considering a proposal for
- 6 provisions to General Industry Safety Orders,
- 7 Section 3203(a), Employee Access to Injury and
- 8 Illness Prevention Program, and a proposed
- 9 decision for Petition 578, which seeks to amend
- 10 Construction Safety Orders, Section 1710 to
- 11 clarify when the use of barrier planking is
- 12 required.
- 13 The Commercial Diving Operations
- 14 rulemaking proposal recently received an approved
- 15 Secretary Action Request from Labor Agency and
- 16 will be submitted to the Office of Administrative
- 17 Law shortly. We expect to hold a public hearing
- 18 at the Board's February meeting, as well as a
- 19 public hearing for a Horcher rulemaking for
- 20 Section 5189 relating to process safety
- 21 management.
- 22 And that is what I have for today.
- 23 Are there any questions?
- 24 CHAIR THOMAS: Do any Board members have
- 25 any questions regarding future agenda items for

- 1 staff?
- 2 Mr. Healy, does the Board need to go into
- 3 closed session today?
- 4 MR. HEALY: Chair Thomas and Members,
- 5 potential developments in the litigation
- 6 identified on your agenda have not yet advanced
- 7 to the point necessitating a closed session.
- 8 Therefore, I believe the Board can go without a
- 9 closed session today.
- 10 CHAIR THOMAS: Thank you, Mr. Healy.
- 11 So before we adjourn, I'd like to thank
- 12 staff of the Standards Board. I'd like to thank
- 13 the Board Members for a fairly productive year.
- 14 It takes time for some of these things to come to
- 15 fruition, as we've seen. Everything doesn't
- 16 happen overnight. But I would also like to add
- 17 before we adjourn, we're in a very convulsive
- 18 situation in this country, and I would just urge
- 19 everybody to, you know, politics is tough and
- 20 nobody -- nobody has the same idea of politics
- 21 but you know what's worse than talking about
- 22 politics and arguing is someone not coming home
- 23 from work, and then you don't even have them to
- 24 talk to or argue with.
- 25 So let's try and focus on what's really

- 1 important. We live in the greatest country, in
- 2 the greatest state, and I just think it's
- 3 incumbent on all of us to -- during this time,
- 4 it's going to go on for another couple months,
- 5 that we contain ourselves and really hold tight
- 6 to family and friends. This is what we need to
- 7 do. This is a very tough situation for
- 8 everybody.
- 9 So I want to thank you for coming today.
- 10 Our next meeting is scheduled for January 16th,
- 11 2020, in San Diego, so I hope to see you there.
- 12 There being no further business, this
- 13 meeting is adjourned.
- 14 Thank you.
- 15 (The Board Meeting Concluded at 11:48 a.m.)
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REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and

place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 2nd day of March, 2020.

Eduwiges Lastra CER-915

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CERTIFICATE OF TRANSCRIBER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.

MARTHA L. NELSON, CERT**367

Martha L. Nelson

March 2, 2020