STATE OF CALIFORNIA

DEPARTMENT of INDUSTRIAL RELATIONS

Public Meeting of the OCCUPATIONAL SAFETY and HEALTH STANDARDS BOARD

TRANSCRIPT OF PROCEEDINGS

August 20, 2020

In accordance with Executive Order N-29-20 and Executive Order N-33-20, the physical location was canceled and the meeting was held via WebEx video/audio internet and via teleconference platforms.

Reported by: Peter Petty

APPEARANCES

OSHSB Board Members Present:

David Thomas, Chair Barbara Burgel David Harrison Nola J. Kennedy Chris Laszcz-Davis Laura Stock

OSHSB Staff Present:

Christina Shupe, Executive Officer Sarah Money, Executive Assistant Michael Nelmida, Senior Safety Engineer Michael Manieri, Principal Safety Engineer Lara Paskins, Staff Services Manager David Kernazitkas, Senior Safety Engineer Jennifer White, Staff Services Analyst

Also present:

Eric Berg, Deputy Chief of Health, Division of Occupational Safety and Health (DOSH) Susana Haikalis, Spanish-English Interpreter

Public Commenters (in order of appearance):

Dan Leacox, Leacox and Associates Lorena Perea Elox, Fight for \$15 and a Union Maggie Robbins, Worksafe Alfredo Lahud, SEIU USWW Elizabeth Treanor, Phylmar Regulatory Roundtable (PRR) Edith Aburto, Fight for \$15 and a Union Michael Donlon, Construction Employers' Association Margarita Tomas, Fight for \$15 and a Union Kevin Bland, Ogletree Deakins, representing the California FramingContractors Association, the Residential Contractors Association, and the Western Steel Council Johanna Bernal, SEIU USWW Ramon Castellblanch, California Alliance for Retired Americans Mirella Deniz-Zaragoza, Warehouse Worker Resource Center Robert Blink Bryan Little, California Farm Bureau Federation

APPEARANCES, continued

Public Commenters (in order of appearance): Len Welsh, Western Steel Council Lisa Prince, The Prince Firm Alice Berliner, Southern California Coalition for Occupational Safety and Health (SoCalCOSH) Bruce Wick, California Professional Association of Specialty Contractors (CALPASC) Rosa Trevizo, Associated General Contractors of California (AGC of CA) Anne Katten, California Rural Legal Assistance Foundation (CRLAF) Stephen Knight, Worksafe Robert Moutrie, California Chamber of Commerce Cassie Hilaski, Nibbi Brothers General Contractors Michael Miiller, California Association of Winegrape Growers Kathy Hughes, SEIU Nurse Alliance of California Michael Young, California Federation of Teachers

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Thursday, August 20, 2020 10:02 o'clock a.m.
CHAIRMAN THOMAS: Good morning. This meeting of
the Occupational Safety and Health Standards Board is now
called to order.

I'm Dave Thomas, Chairman. And the other Board
Members present today remotely are: Ms. Barbara Burgel,
Occupational Health Representative; Mr. David Harrison, Labor
Representative; Ms. Nola Kennedy, Public Member; Mrs. Chris
Laszcz-Davis, Management Representative; and Ms. Laura Stock,
Occupational Safety Representative.

Also present from our staff for today's meeting are: Ms. Christina Shupe, Executive Officer; Ms. Sarah Money, Executive Assistant; and Mr. Michael Manieri, --MS. SHUPE: No.

16 CHAIRMAN THOMAS: -- Senior Safety Engineer -- I'm 17 sorry -- Nelmida, Senior Safety Engineer, who is providing 18 technical support. Sorry about that.

19 Supporting the meeting remotely are: Mr. Michael 20 Manieri, Principal Safety Engineer; Ms. Lara Paskins, Safety 21 Services Manager; and Mr. David Kernazitkas, Senior Safety 22 Engineer; and Ms. Jennifer White, Staff Services Analyst. Via 23 teleconference, we are joined today by Mr. Eric Berg, Deputy 24 Chief of Health, representing the Division of Occupational 25 Safety and Health.

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If you have not already done so, we ask that you email OSHSB@Dir.ca.gov to provide your name and contact information which will become part of the official record for today's proceedings. Today's agenda and other materials related to today's proceedings are posted online at Dir.ca.gov/OSHSB/Agendas.html. -- is there a dot at the end of that, or no?

8 MS. SHUPE: No, it's just a period. 9 CHAIRMAN THOMAS: It's just a period. So no dot at 10 the end.

In accordance with the Executive Order N-29-20, the physical meeting location for today has been canceled. In addition to the emailed notice -- notices, signs have been posted at the previously-noticed physical location with instructions on how to participate in today's meeting.

Today's meeting is being held exclusively via 16 teleconference with an optional video component. We are 17 18 living in unprecedented times, and the Board is committed to taking the steps necessary to protect the health and safety 19 of our participants. I'm asking for everyone's patience as 20 we navigate the remote meeting process. We have limited 21 capabilities for managing participation during public comment 22 periods, so we're asking everyone who is not speaking to 23 please mute their phones and computers, and wait to unmute 24 25 when they are called on to speak.

As reflected on the agenda, today's meeting

1 consists of two parts. First we will hold a public meeting to receive public comment or proposals on occupational safety 2 and health matters. Anyone who would like to address any 3 occupational safety and health issues, including any of the 4 items on our Business Meeting agenda, may do so at this time. 5 6 Members of the public who have contacted staff either by 7 email or phone and asked to be placed in the public comment 8 queue will be called on in turn. Additionally, those joining via WebEx may ask to join the queue via the chat function. 9

The WebEx chat function is monitored exclusively by staff and only available to send requests to join the public comment queue. It is not a method for providing public comment to Board Members. Board Members will not consider or respond to any messages delivered via the chat function, nor will such comments become part of the official rulemaking record.

Please listen for your name and invitation to speak 17 18 before addressing the Board. And please remember to mute your phone or computer after commenting. After everyone in 19 the queue is provided an opportunity to speak, we will then 20 open public comment to anyone on the -- on the call who has 21 not been able to enter the queue. If you wish to speak more 22 than once, please contact staff and have your name placed 23 back into the queue if you are able. 24

During the meeting Board staff can be contacted by email at OSHSB@Dir.ca.gov or via phone at 916-274-5721. If

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you experience a busy signal or are routed to voicemail,
 please hang up and call again.

After the public meeting we will conduct the second part of our meeting which is the Business Meeting to act on those items listed on the Business Meeting agenda. The Board does not accept public comment during its Business Meeting unless a Member of the Board specifically requests public input.

We will now proceed with the Public Meeting. 9 10 Anyone who wishes to address the Board regarding matters pertaining to occupational safety and health is invited to 11 comment except, however, the Board does not entertain 12 13 comments regarding variance decisions. The Board's variance hearings are administrative hearings where procedural due 14 process rights are carefully preserved. Therefore, we will 15 not grant requests to address the Board on variance matters. 16

At this time anyone who would like to comment on any matters concerning occupational safety and health will have an opportunity to speak. Spanish language comments will be translated into English by an interpreter, Susana Haikalis. At this time Ms. Haikalis will provide instruction to the Spanish speaking participants so they are aware of the public comment process during this remote meeting.

24 Ms. Haikalis.

MS. SHUPE: Ms. Haikalis, we can't hear you. Are you available and able to translate at this time?

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1 CHAIRMAN THOMAS: It looks like we're having a 2 problem with that.

MS. SHUPE: Okay. While we resolve that we'll go 3 ahead and start with our English speaking commenters. 4 The first commenter in the queue is Dan Leacox from Leacox and 5 6 Associates.

Mr. Leacox.

7

15

Okay, we can't hear Mr. Leacox either. So at this 8 moment I'm going to ask for a two-minute pause. 9

10 CHAIRMAN THOMAS: Yeah. I think we've got a glitch here, so we're going to pause for two minutes, and then we'll 11 come back online. So we're adjourned for just a few seconds. 12 13 (Off the record at 9:07 a.m.)

MR. LEACOX: Am I coming across clearly? 14 CHAIRMAN THOMAS: Yeah, we can hear you.

MR. LEACOX: Okay, I'll do it this way. 16

CHAIRMAN THOMAS: Okay, Dan, go ahead. We're 17 18 recording.

MR. LEACOX: Okay. Thank you. 19

Well, I'll just start off with there's going to be 20 a number of comments from the business community today. I'm 21 not going to try -- and I'm the first up, so I'm not going to 22 try to encompass everything that you're going to hear from 23 others. But I would like to say in particular express a me 24 25 too comment on behalf of -- this is Dan Leacox on behalf of the employers in California that I represent -- and in this 26

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case particularly the composites industry and the elevator
 industry, among them who have employers -- employees in
 California.

And the first thing I'd like to do is lend me too support to comments being made by the Phylmar Regulatory Roundtable. Are you hearing me okay?

CHAIRMAN THOMAS: Yeah.

7

8 MR. LEACOX: Okay, good. They're an excellent set 9 of comments, and I would express full support for those, 10 particularly regarding the necessity of this rule and that it 11 wouldn't appear to me to be necessary given the extent of 12 enforcement and rules that are enforceable by the Division. 13 But I'll leave more to that for the Phylmar Regulatory 14 Roundtable and others.

I would start my comments with sort of a be-15 careful-what-you-ask-for admonition in looking at Petition 16 583 and approving it. As we saw with the wildfire smoke 17 rule, an emergency rulemaking tends to take on a life of its 18 own and bypass meaningful engagement with the regulated 19 community. And that lack of engagement can result in unreal 20 provisions with unjustified burdens. And in the end the 21 Board is faced with an up or down choice on a rule that is 22 not substantially and fully vetted. 23

The third -- my third comment would be that this is essentially a public health issue. And in trying to control a public health issue through the employment relationship is extremely prone to overreaching. It's like asking employers to prevent exposure to traffic accidents because employees sometimes drive to work. Some of the potential overreach includes aspects of the petitioned rule, for example, that calls for employers to collect and disseminate personal information about employees, and we're seeing a lot of consternation over this around the country of this very fact.

8 The petition rule also calls for the employer to establish and implement and maintain an effective written 9 10 compliance plan. That apparently innocuous word we know from enforcement parlance that "effective" means that an employer 11 may be cited if a single employee gets sick. This is really 12 13 an impossible standard particularly, you know, when you're talking about exposure to a disease and virus that's 14 ubiquitous everywhere in the environment. And when the 15 health -- and the illness occurs latent to the exposure, it 16 isn't really a standard that employers can reasonably 17 18 expected to live up to. The petition rule also has wage and hour provisions in it. So these are just among the things 19 that could show up at the end if this rule goes forward. 20

The Board should be mindful that the petition rule, if it adds anything at all to the existing rules, and I got directed to the Division's evaluation for all the different rules that it has to enforce in this situation, and I think you will hear other information about the extent of enforcement that's occurring. And a rule like this, if it

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does add anything to existing rules, will almost certainly be -- cross the threshold for major regulation and be subject to a Standard Regulatory Impact Assessment. A rule like this affects virtually every one of the million or so employers, and it takes just a cost of \$50 per employee to exceed that threshold -- or \$50 per employer. Excuse me.

So the last thing I'd like to say it's just 7 something about the employer's voice in this process. I've 8 heard a number of commenters saying employers need clarity as 9 10 a reason for this petition and rulemaking. While clarity is a rulemaking requirement, and that is something that 11 12 employers enjoy, it could not become a reason to ignore all 13 else that the regulated community is saying about this rule. And so my last comment is just the employer, please listen to 14 what the regulated community is telling you about it. 15 Thank 16 you.

17 CHAIRMAN THOMAS: Thank you.

18 Do we have our next commenter?

MS. SHUPE: Before we go to our next commenter, I'd like to go ahead and test the audio with our translator, Ms. Susana Haikalis.

22 Ms. Haikalis, can you hear us?

23 THE INTERPRETER: I hear you, but -- can you hear 24 me?

25 CHAIRMAN THOMAS: Yes.

MS. SHUPE: We can hear you, yes.

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THE INTERPRETER: Okay. And you do hear me there? 1 2 MS. SHUPE: We do. CHAIRMAN THOMAS: Yes. 3 THE INTERPRETER: Thank you. Okay. 4 MS. SHUPE: Are you ready to begin translating? 5 6 THE INTERPRETER: Yes. Thank you. Thank you, good 7 morning. (Speaking Spanish.) 8 CHAIRMAN THOMAS: So who's our first commenter? Edith? 9 MS. SHUPE: I believe that our first commenter is 10 Edith Aburto. 11 THE INTERPRETER: Mr. Chairman, do you -- ladies and 12 13 gentlemen, do you still need to hear me? CHAIRMAN THOMAS: We can hear you. We're just trying 14 to bring in --15 THE INTERPRETER: Okay. I do not hear you for some 16 17 reason. 18 MS. SHUPE: It's because we're muted. I apologize. Yes, our first speaker is Edith Aburto, and we're getting 19 20 that person on the phone right this moment. 21 THE INTERPRETER: Thank you. MS. SHUPE: I apologize. Our first speaker will be 22 23 Lorena Parea. MS. PAREA ELOX: Parea. 24 25 THE INTERPRETER: Thank you. MS. SHUPE: Parea. 26

1

THE INTERPRETER: (Speaking Spanish.)

(Susana Haikalis, Spanish-English interpreter, 2 translates for the commenter and meeting attendees at large:) 3 MS. PAREA ELOX (through the Translator): Should I 4 begin? 5 6 MS. SHUPE: Yes, please. CHAIRMAN THOMAS: Yes. 7 8 MS. PAREA ELOX (through the Translator): And good afternoon. My name is Lorena Parea Elox. 9 10 I am a McDonald's worker and leader in the fight for \$15 and a union. 11 I am currently on strike because my store on South 12 13 La Brea Avenue and Obama Boulevard has failed to keep the workers safe during the pandemic. 14 Over the past few weeks I have heard about two 15 cases of COVID-19 from management, but I have also heard 16 about another four cases from my coworkers. I am concerned 17 18 that McDonald's is not being open about who is sick in our store and who might have been exposed. 19 Most of the workers who are sick are night shift --20

is a night shift crew. This scares me because I start my shift right after theirs and I am unsure if the store has been properly sanitized before I arrive. Also I'm afraid that workers are coming in sick because they fear getting their shifts cut or changed if they call out sick.

Even before the pandemic this was an issue. If you

call in sick, there were reprisals. Sometimes they cut your
shifts. And that is not right, especially when essential
workers, like myself, have to risk COVID-19 exposure to be
able to support our families.

5 I live with my mother who is 53 years old and has 6 diabetes, also with my husband and two children. I am 7 terrified to bring the virus home and get my family sick. 8 Working families like mine need help during this crisis.

McDonald's and other fast food companies have 9 10 ignored the workers' voices. The Los Angeles County Health Department has failed to act on dozens of fast food health 11 complaints our movement has filed. The rules as we know them 12 13 are not working and we are asking Cal/OSHA to rewrite those 14 rules. Workers need to -- need more power at the workplace, and our employers need to know that there will be 15 consequences if they don't hear us and they fail to keep us 16 safe. 17

18 Thank you.

MS. HAIKALIS: Thank you. (Speaking Spanish.)
CHAIRMAN THOMAS: Thank you.

21 MS. HAIKALIS: (Speaking Spanish.)

22 CHAIRMAN THOMAS: Our next commenter is...in one 23 second. If you hear me whispering it's because I'm 24 frustrated, so pay no attention.

25 MS. HAIKALIS: The interpreter would like to know 26 who is the next person that will be commenting. Has it

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1 changed?

2 CHAIRMAN THOMAS: No, I think it's Johanna Morales. MS. SHUPE: We're going to go ahead and switch out 3 to an English speaking commenter right now, --4 CHAIRMAN THOMAS: Okay. 5 6 MS. SHUPE: -- while Mr. Nelmida gets our next 7 Spanish speaking commenter on the line. 8 THE INTERPRETER: (Speaking Spanish.) MS. SHUPE: And our next speaker in the queue is 9 10 Maggie Robbins from Worksafe. Ms. Robbins, if you could please unmute and join 11 the call. 12 13 MS. ROBBINS: Hello. Okay, I think I managed to unmute. Can you hear me? 14 CHAIRMAN THOMAS: Yes, we can. 15 MS. ROBBINS: All right, great. Thank you. 16 I'm here at this point to talk mainly about Hi. 17 18 the COVID issue and specifically to comment a little bit about some of the analysis that has been put forward by staff 19 about whether or not a standard is necessary. And I just 20 want to make a couple of points. 21 One of them is that there was a statement that a 22 lack -- there is lack of evidence of employer noncompliance 23 with guidance and standards, and somehow that was deemed as 24 25 equating to evidence of compliance. However, we don't really have data to support this contention, such as inspections in 26

1 businesses that have been done by either the State

2 Enforcement Task Force or Cal/OSHA that gets into a level of 3 detail we need to know to understand what is being complied 4 with and who is complying.

5 What we do have, though, are ongoing media reports 6 of worksite outbreaks, of reports of workers being asked to 7 work in conditions with inadequate attention to physical 8 separation of workers at all times. So worksite cleaning and 9 handwashing access that is appropriate and of sick workers 10 being expected or allowed to remain at work, as was just 11 testified to.

So we're having to contrast no data to reports that 12 workers are giving us, and it's really hard for us to feel 13 confident that we've got a lot of compliance. There was also 14 reference to Nevada OSHA and their enforcement and outreach 15 work. And while I applaud Nevada OSHA's aggressive, high 16 profile, public use of their enforcement of the governor's 17 18 health orders, we don't have that in California. And perhaps I would guess they're very public, outgoing enforcement 19 activities and communication about the results of that have, 20 in fact, increased employer compliance to the relatively good 21 levels that they report, though even that is uneven across 22 the state. 23

So I think we need to focus on what's going on in California and what we're hearing and reading about going on here in and not rely on what another state might be doing. I

1 quess one other issue I'd like to touch on is just to do a little comparison here. This is a public health matter, I 2 would agree with that. However, it does have a strong 3 worksite component. We do have a lack of data as to what the 4 worksite element is, but let's just look at currently as of 5 6 last night, I think. The COVID fatality number in California 7 is 11,523 people. We don't know how many of those were 8 occupationally acquired or were secondary to an occupational exposure, that is, family members, for example, of somebody 9 10 who got an occupational infection. But if we just for a moment assume it's, say, five percent, which is a pretty 11 12 modest rate. I have no data to support whether it's 5, 15, 13 50, or any other number, but I'm just saying by way of example if 5 percent of those fatalities, as 11,523 14 fatalities from COVID are work related, that would be 576 15 fatalities that would be work related. And we can compare 16 that to the number of fatal occupational injuries that we get 17 18 from the CFOIA reports that Cal/OSHA publishes online, which in 2018, the most recent data we have available, was 422 19 fatal occupational injuries. 20

21 So even if say it's only five percent or 22 occupationally related, it's out-matching the entire 23 occupational fatality numbers at this date. So we need to 24 pay attention to it. This is not a typical situation, and we 25 need to do our best to try and come up with better 26 protections for workers.

1 Just by way of one other comparison is in the 2 fatality data, an issue that the Board has spent a fair amount of time thinking about over the years are slip, trip, 3 and fall deaths, there were 73. That's tragedy that there 4 were 73 slip, trip, and fall deaths in the state in 2018. 5 6 And that's a drop in the bucket compared to what we're seeing with COVID. So I do think we need to focus attention on it. 7 8 It is unprecedented. And I think that's all the comments I'll make right 9

10 now. Thank you.

11 CHAIRMAN THOMAS: Thank you.

MS. SHUPE: Thank you. Our next speaker in the queue is a Spanish speaker, so I'm going to go ahead and unmute our translator at this time. And just one moment, but our speaker will be Alfredo Lahud.

16 THE INTERPRETER: (Translating.)

MS. SHUPE: I'm sorry. Our speaker justdisconnected the call.

19 THE INTERPRETER: No. Can you hear me -- oh, they 20 did?

MS. SHUPE: He did, yes.

22 THE INTERPRETER: Okay.

23 MS. SHUPE: We're calling him back now.

24 MR. LAHUD (through the Translator): Can you hear 25 me?

26 THE INTERPRETER: (Translating.)

1 MR. LAHUD: Can you hear me? THE INTERPRETER: (Translating.) 2 MS. SHUPE: Señor, we can hear you. 3 Our speaker has disconnected the call. We'll try 4 him one more time. 5 6 THE INTERPRETER: (Translating.) 7 MS. SHUPE: Can you turn up the volume on our 8 translator, please? 9 THE INTERPRETER: Thank you. 10 MS. SHUPE: The other side and you've got to turn 11 the speaker on. Hello? Okay, go ahead. 12 MS. MONEY: 13 MR. LAHUD: (Speaking Spanish.) THE INTERPRETER: Mr. Lahud, can you hear us? 14 (Speaking Spanish.) 15 MS. MONEY: Can you hear us? 16 (Speaking Spanish.) MR. LAHUD: 17 18 MS. MONEY: Go ahead. MR. LAHUD: Ok. (Speaking Spanish.) 19 THE INTERPRETER: I'm sorry. The interpreter 20 cannot hear Mr. Lahud. 21 MR. LAHUD: (Speaking Spanish.) 22 THE INTERPRETER: (Translating.) Speak a little bit 23 louder, please. (Speaking Spanish.) 24 25 MR. LAHUD: (Speaking Spanish.) CHAIRMAN THOMAS: Our speaker disconnected again, 26

so we're going to go to the next person we have in the queue.
 We'll come back to that.

MS. SHUPE: The next speaker in our queue is 3 Elizabeth Treanor from the Phylmar Regulatory Roundtable. 4 Ms. Treanor, if you could unmute and join the 5 6 meeting? One moment, Ms. Treanor, I'll see if I can unmute 7 you. 8 CHAIRMAN THOMAS: Try now. 9 10 MS. TREANOR: Okay, is this better? CHAIRMAN THOMAS: Yes, go right ahead. 11 12 MS. TREANOR: Excellent. Thank you so much. My 13 name is Elizabeth Treanor and I'm Director of PRR. Thank you for this opportunity and thank you for your service. 14 Since May 2020 the Board has been considering 15 Petition 583 for a COVID-19 emergency regulation. Throughout 16 we have insisted that developing a regulation is not the best 17 18 course of action to protect workers during this pandemic. As existing Title 8 regulation --19 MS. SHUPE: Elizabeth --20 21 CHAIRMAN THOMAS: We lost you, Elizabeth. MS. TREANOR: Is this better? 22 23 CHAIRMAN THOMAS: Yup, go ahead. MS. TREANOR: We urge the Board to step back and 24 assess the potential negative consequences of adopting an 25 ETS. We ask the Board to --26

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1 CHAIRMAN THOMAS: We lost you again. 2 MR. HARRISON: You keep muting yourself. CHAIRMAN THOMAS: I'm not sure how she's -- she is 3 muted up here now. 4 MS. SHUPE: Yeah, she's muting herself. 5 6 MS. TREANOR: No, I'm not. 7 MS. SHUPE: I think you're having an equipment 8 failure because you --CHAIRMAN THOMAS: Yeah, something is not --9 10 MS. SHUPE: -- just unmuted again. MS. TREANOR: Is this better? 11 12 MS. SHUPE: It is. CHAIRMAN THOMAS: Yeah, don't move. Don't move. 13 MS. TREANOR: I won't touch anything, okay. 14 And we ask the Board to -- to review the 15 prescriptive and overreaching requirements in the petition. 16 First, Doug Parker at the August 6th advisory committee 17 18 identified a series of events and actions that the Division has taken. They have conducted more investigations in July 19 2020 than they did in all of 2019. They directly contacted 20 21 over 400,000 employers in high-risk areas with information about protecting workers. They responded to over 5,000 22 23 worker complaints from February through July. And they have been participating in the Governor's multi-meam -- multi-24 25 agency team conducting over 7,900 on-site inspections. These numbers and activities are impressive and 26

1 highlight a strategy based on science and data. The greatest positive impact on workers will result from targeting exactly 2 these high-risk industries and areas, instead of codifying 3 requirements running the risk of being out of date. Yes, 4 this is a public health crisis. And I agree with Ms. Robbins 5 6 that there is a workplace component to it, but the petition 7 fails to take into consideration the community exposure as a 8 significant source of infections.

9 Third, emergency regulations may have undesirable 10 outcomes. We remind the Board that quickly adopting an 11 emergency regulation with applicability to all employers has 12 unintended negative consequences. We are experiencing this 13 now with wildfire smoke.

Employers seeking N95 respirators are left without any solution as wildfires rage through California because public health agencies continue to say that N95 should be reserved for healthcare workers. We ask the Board to heed a lesson from this experience.

Fourth, we have particular concerns about the draft 19 proposal from Worksafe. Our written comments go into detail, 20 21 but I will highlight only one. The petition and the draft language were submitted on May 20th. Two months later, CDC 22 changed its recommendations, making that language out of 23 date. For example, the petition would require employers to 24 25 immediately deep clean areas and surfaces that a diagnosed employee may have come in contact with. CDC advises against 26

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this. They suggest that employers wait 24 hours before cleaning and disinfecting to minimize the potential for other employees to be exposed to respiratory droplets. This will result in protecting janitorial and maintenance personnel.

5 It demonstrates the danger of prescriptive measures 6 in an ETS when public health guidance evolves. If more 7 protective measures are recommended by a public health agency 8 after an ETS is in effect, employers will be facing a 9 decision whether to implement more protective measures with 10 the ET- -- or comply with the ETS. This is not a desirable 11 outcome.

We're also astonished that the workers would actually want their Social Security Numbers included in all of these reports.

15 The Division's statement in its evaluation that 16 IIPP requirements are general in nature and, as such, require 17 employers to address all workplace hazards, including those 18 not specifically addressed by regulations, by design and as 19 affirmed in the DOSH evaluation, the IIP does encompass all 20 hazards in the workplace, including COVID-19.

The statement in the Division's evaluation that the IIPP is not comprehensive enough is inaccurate. Cal/OSHA has clarified on its website and in its petition evaluation that it has clear expectations for employers under four sections of the IIPP, under Section 5141, Control of Harmful Exposures; 5144, Respiratory Protection; 3362, Sanitation

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Requirements; and 3366, Washing Facilities. The Division
 already has the ability to cite employers under all these
 regulations.

The existing Title 8 regs, the 33 industry-specific guidance documents that employers are implementing, and the Division's direction communications to employers provide workplace protections for California workers when they're in compliance -- when employers are in compliance.

9 To truly protect workers, we encourage Cal/OSHA to 10 continue targeting community hot spots, noncompliant 11 employers, and high-risk groups through investigations, on-12 sites, and inspections. This has been a successful approach 13 and should not be derailed by shifting resources to a 14 rulemaking process.

15 Thank you for the opportunity to speak and please 16 take good care.

17 CHAIRMAN THOMAS: Thank you.

18 MS. SHUPE: Thank you.

19Our next speaker in the queue is Spanish speaker20Edith Aburto. I'm going to bring our translator online now.

21 Ms. Haikalis, can you hear me?

22 THE INTERPRETER: Yes. Thank you. Can you hear 23 me?

MS. SHUPE: We can. One moment, please.

25 THE INTERPRETER: Thank you.

26 (Translating.)

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1 MS. ABURTO: (Speaking Spanish at length.) 2 CHAIRMAN THOMAS: Can we get translation before she gets too far ahead of you, Susana? 3 THE INTERPRETER: Yes, of course. 4 (Translating.) 5 6 MS. ABURTO (through the Interpreter): Hello. My name is Edith --7 8 THE INTERPRETER: (Conversing with Ms. Aburto in Spanish.) 9 10 MS. ABURTO (through the Interpreter): Hello. My name is Edith Aburto. I have worked at the McDonald's in 11 12 Berkeley --13 MS. ABURTO: (Briefly speaking Spanish.) THE INTERPRETER: (Briefly speaking Spanish to Ms. 14 Aburto.) 15 Ms. Aburto cannot hear me. I'm trying to tell her 16 that I am going to translate, but it seems she cannot hear 17 18 me. Okay. The interpreter is going to interpret now: 19 MS. ABURTO (through the Interpreter): Hello. My 20 name is Edith Aburto. I have worked at the McDonald's in 21 Berkeley for six years. And they have failed to keep workers 22 safe during the pandemic. Since May, 10 of my coworkers have 23 tested positive for COVID-19. My coworkers have reported 24 25 that eight family members have also tested positive for COVID-19, including a baby, four minors, and four adults. 26

1 The spread of this virus in our store not only impacts the 2 workers but it impacts our families and the communities as 3 well.

My coworkers and I had to go on strike, and after four weeks nothing has changed at the store. Since this outbreak began, the store has not been closed and disinfected properly. They have asked us to clean the surfaces of the bathrooms and kitchens -- kitchen, but we cannot, we are not professional cleaners.

10THE INTERPRETER:May I ask Ms. Aburto to continue?11MS. ABURTO:(Asking a brief question in Spanish.)12THE INTERPRETER:(Translating.)

13 MS. SHUPE: Si, por favor.

14 MS. ABURTO: (Speaking Spanish at length.)

15 THE INTERPRETER: (Briefly speaking Spanish.)

MS. ABURTO (through the Interpreter): My coworkers 16 and I are in a fight -- are in the fight for \$15 and a union. 17 18 And we have brought this to the attention of the mayor of Berkeley and the city health department, but even they have 19 not taken action to enforce health and safety standards. 20 Instead of honoring our demands for changes in the store, 21 management and the corporation retaliated against us by 22 cutting our hours. This is why I am sharing my story with 23 all of you today, because there needs to be more protection 24 25 for workers in these vulnerable positions to stop the virus from spreading. California is the second city -- the second 26

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state with most COVID cases, and I want our voices to be heard.

(Briefly speaking Spanish.) 3 CHAIRMAN THOMAS: Can you continue, please? 4 THE INTERPRETER: (Translating.) 5 6 MS. SHUPE: Continua por favor? 7 MS. ABURTO: (Speaking Spanish at length.) THE INTERPRETER: (Briefly speaking Spanish.) 8 MS. ABURTO: (Speaking Spanish) --9 10 THE INTERPRETER: The interpreter right now is unable to hear very well. If you could ask Ms. Aburto to 11 12 speak a little louder, please. 13 MS. SHUPE: Uno momento, uno momento. MS. ABURTO (through the Interpreter): Okay. 14 At this time this is all I want to say and I want to ask for 15 your assistance to help us. 16 THE INTERPRETER: And then it was cutting off, so I 17 18 was unable to hear everything. 19 (Speaking Spanish.) MS. ABURTO (through the Interpreter): That is all 20 21 I have to say. CHAIRMAN THOMAS: Okay. Thank you very much. 22 23 THE INTERPRETER: (Translating.) CHAIRMAN THOMAS: So at this time our next speaker 24 25 will be... MS. SHUPE: One moment, please. 26

The next speaker in the queue is Michael Donlon,
 representing the Construction Employers' Association.

MR. DONLON: Hi. This is Michael Donlon, representing the Construction Employers' Association. And I would like to address two topics: Section 5141, Wildfire Smoke, and the Petition 583.

CHAIRMAN THOMAS: Go right ahead.

7

8 MR. DONLON: As for the wildfire smoke, at this time it is impossible to comply with Section 5141 due to no 9 10 availability of N95 filtering face pieces. The Division has been looking but has not found any KN95s to be adequate. 11 At the request of Governor Newsom, most of our members gave 12 13 their stockpiles to our frontline heroes, and now are subject to citations and fines. And, again, this leads to unintended 14 consequences of regulations put in place too guickly. 15

As to Petition 583, Section 11349 of the Government Code, gives six standards that a regulation must meet. I'm going to address three of those standards: necessity, nonduplicative, and consistency.

The necessity, DOSH Chief Doug Parker gave some data at the last Cal/OSHA advisory committee on August 6th. And, you know, talking just about the enforcement. There was a lot of other outreach than this. But 538 inspections have been done on COVID employers not covered by aerosoltransmitted disease regulation. No citations have been issued as of August 6th.

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Another 4,137 inspections by letter have been accomplished, which means the employer has to respond back to the Division. And then 2,700 compliance-assistant onsite visits.

Now the Division has done all this, but have they compiled any data on non-compliance with the existing regulations? I have heard a lot of passion, a lot of conjecture. Ms. Robbins earlier stated that a lack of data gives necessity to have a regulation.

We have done all this and another -- Ms. Treanor spoke earlier, the regs have been somewhere around 40,000 contacts with employers. We should have some kind of data on -- on the compliance that's going on with the existing public health orders. I did not see any of that in the DOSH evaluation.

The next thing is being non-duplicative. On its 16 face this proposed regulation is very duplicative of public 17 18 health orders. You know, it's also very duplicative. And DOSH in their evaluation goes through step by step saying 19 what regulations apply. First there's, you know, procedures 20 to identify and evaluate workplace hazards, 3203(a)(4); 21 methods to control exposure and correct unsafe and unhealthy 22 conditions, 3203(a)(6); 5141; 3362; 3366. I could go on. 23 You know, provide PPE, 3380, which as we've learned in an 24 25 emergency, PPE may just not be available. Train employees, that's already required. 26

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And then Mr. Parker said that Cal/OSHA guidance given for the numerous industries they have given it for is a roadmap on how employees [sic] can comply with these regulations and protect their employees.

Consistency is another one of the -- of the 5 6 standards that new regulations must comply with. The problem is the public health orders change as conditions change and 7 8 our knowledge of the specific health outbreak change. And all these health outbreaks are not -- in the future are not 9 10 going to be identical to this one. And so those -- if we write a specific regulation and those change, we're in 11 constant catch-up mode, kind of like the Cal/OSHA regulations 12 on fire. You know if you look at any of the regulations 13 dealing with workplace fires, they're based on 1986 NFPA 14 standards, which is not a good way to enforce things. 15

Also there may be a lack of consistency with HIPAA laws. I've heard a couple of people now saying their employers aren't telling them who specifically has gotten OVID. Well, their employers are not allowed to.

So I mean this regulation talks about developing a plan that has a competent -- the employer must have a competent, responsible person implementing this plan. Now what -- what makes someone competent in this kind of health emergency? Most employers do not have someone on staff that would be considered competent. And so should we develop employer by employer different plans or follow the public

health orders specific to the current health concern and
 developed by true experts?

So the final question is: How will the proposed 3 regulation make the workplace safer than following existing 4 regulations and public safe -- health orders? And I do not 5 6 believe it will make the workplace any safer than doing those things. So I don't see where the Division has shown 7 8 necessity. I find it to be very duplicative of other regulations. And I really see an issue with it being 9 inconsistent with the next medical outbreak or even has 10 COVID-19 has evolved and changed and our actions to protect 11 12 our employees have changed.

13

Thank you for your time.

MS. SHUPE: Thank you Board Chair and Board Members. We've been having some difficulty as I think you've all experienced with the Spanish translation, so we're trying something new now. We now have our Spanish translator in a three-way call with the commenter, so I'm going to go ahead and bring the phone in and they'll be addressing you in just a moment.

21 MR. HARRISON: Dave?

22 MS. SHUPE: Thank you, we have Margarita Tomas. 23 MS. SHUPE: I'm sorry. I'm sorry. Just one moment 24 please.

25 CHAIRMAN THOMAS: We can't hear.

26 MS. SHUPE: Our next speaker in the queue is

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Margarita Tomas. We now have our translator and our speaker
 on a three-way call.

(Speaking Spanish at length.) 3 MS. TOMAS: MS. TOMAS (through the Interpreter): Hello. My 4 name -- I am Margarita Tomas. My daughter and I both work at 5 6 the McDonald's in Oakland. At McDonald's, seven people have tested positive for COVID-19, including me. Eight of my 7 8 coworkers and family members have tested positive for COVID-19, including an infant. 9

On May 26th, 33 of my coworkers and I went on 10 strike for 48 days. The purpose was unsafe working 11 conditions at our McDonald's store. Working at this 12 13 restaurant is very risky for us, so we walked off the job. We were getting flimsy gloves that would often break by the 14 end of the day. We were told to wear disposable masks for 15 days at a time. And when there were no masks available, the 16 managers told us or gave us masks out of doggie diapers. 17 The 18 managers did not enforce social distancing. And the 19 thermometers they use to test their temperatures don't work 20 properly.

21 THE INTERPRETER: (Briefly speaking Spanish.) 22 MS. TOMAS: (Speaking Spanish at length.) 23 MS. TOMAS (through the Interpreter): So the 24 temperature readings sometimes are less than 90 degrees, and 25 obviously it's not working. Even with that, I contracted 26 COVID-19 when I returned to work. I tested positive just

last week. My daughter Juanita could not be here today
 because she's really sick with symptoms as well.

We desperately need more protection to stop the 3 spread of the disease and can protect our families, while we, 4 the essential workers are at work, so does everybody else. 5 6 We had to go to court in Oakland to stop the boss from forcing us to work in very dangerous COVID-19 conditions and 7 8 situations, and the judge agreed. Just last week the judge in our case issued a six nine order requiring the company to 9 10 fully protect us because it was the only way to make sure we 11 got protection.

And now they send workers home when they aren't feeling well or when told of possible exposure, then McDonald's would have to be responsive. We need strict regulations not just for our state but to do more to stop the spread of the virus in our community. That is all. Thank you.

18 CHAIRMAN THOMAS: Thank you.

19 MS. SHUPE: Thank you.

20 CHAIRMAN THOMAS: Who is our next speaker?

21 MS. SHUPE: The next speaker in our queue is Kevin 22 Bland.

23 Mr. Bland, if you would unmute yourself and address 24 the Board, please.

25 MR. BLAND: How's that, can you hear me? 26 CHAIRMAN THOMAS: Go ahead.

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MR. BLAND: Thank you. Good morning. Kevin Bland, of Ogletree Deakins, representing the California Framing Contractors Association, the Western Steel Council, and the Residential Contractors Association this morning. Good morning, Chair Thomas, Board Members, Board staff, and the Division, and members of the public this morning.

7 I'm not going to cover everything that's been said 8 this morning, but I do concur with speakers Mr. Leacox, Ms. Treanor, and Mr. Donlon. But I do want to focus in on this 9 10 issue with my comments this morning of necessity. I know we've heard quite a bit about necessity this morning, but I 11 think it can't go without mention that it's interesting that 12 13 there's this idea that there is nothing for the Division to use until there is a need for this regulation. We've heard -14 - I won't reiterate all of the section numbers that apply, 15 but I do want to put a fine point on information that was 16 provided by Mr. Parker during the advisory committee a couple 17 18 of weeks ago.

They have at least 71 serious citation notices out, 19 known as the Form 1BY notices. So in order for there to be 20 notices of central violation means that there is a regulation 21 or regulations that are citable and cited to for the issues 22 that have been raised in the pandemic. The need for a 23 specific, with everything evolving, is really not plausible. 24 We have an IIPP here in California. We have a 25 whole host of other regulations. The IIPP, you know, is 26

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1 interesting. We've heard about other states. And throughout the last couple weeks or few weeks, we've heard of Virginia 2 having a regulation and we heard of Oregon's proposing a 3 regulation, we've heard things about Nevada. But, 4 interestingly enough, I'm surprised that Cal/OSHA and the 5 6 Division and the Standards Board isn't touting the idea that, 7 hey, California was ahead of this. We already have 8 regulations in place that work to help protect employees in California. We have injury and illness prevention plans. We 9 10 have an aerosol transmittable disease plan that has been in effect before the pandemic and applies now, so I would be 11 12 arguing that we were ahead of the game with this until there 13 is no necessity to jump out and put something in place, when we already have things that are in place. 14

And we're going to spend a lot of resources and a 15 lot of time on this when we could be focused on compliance 16 with the current standards that are in place. I mean there's 17 18 been 538 inspections. You know the idea I think we heard at 19 the last meeting, why hasn't there been citations issued. Well, there's two reasons that citations may not be issued. 20 21 One is the inspections are finding compliance and providing a safe workplace or the other which is why there's 71 Form 1BY 22 notices out is that it takes a little bit of time to do the 23 inspection, to gather the evidence, and to issue the 24 citation. So it's a little bit naive to think that there 25 would be a whole host of citations issued now whether there 26
1 was incompliance or not.

The other thing is the fact that this is -- and we've heard this, a lot of public health issue employees are at work, you know, eight hours in a day, 30 percent of the time, and away from work. And this is something that is spread in the community. It's spread in all different areas. Employment is only one facet of the areas.

8 Another thing that I find interesting is that the pandemic and the spread of this, the things that are in place 9 10 and the things that are being recommended by the CDC and the quidance document, this is a mitigator to the spread. 11 It is to reduce the spread. It is to provide the safety that we 12 13 have based on the science, technology, and means of what we have known. As we've heard, it's been talked about how it 14 changes. 15

Just I think two weeks ago we had a change on the idea of face coverings that have the little filter on the outside. Well, those became something that they said, hey, these aren't working because they have the filter on the outside, so when you exhale, the air goes out and instead of in. That was a change.

Now if we have a regulation that talks about face coverings without that change because it changes -- you are able to on a dime know, okay, this is -- this is the latest. Now that can be used in the guidance documents. That can be used in the application of the IIPP at workplaces. And it is

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1 a means to comply. This is not a permanent situation, and we
2 have all the tools, and the tools continually change in the
3 toolboxes, as it evolves.

We heard people mention the CDC cleaning guidelines 4 that came out. That was a change. And employers are 5 6 following those changes. We heard someone earlier, I think, 7 talking about the fatalities in California and percentages. 8 Well, the real number that at least from Doug Parker was there were 93 fatalities investigations, of a total of 176 in 9 10 the state. And so using that number, if you look at the 2018 numbers, the total fatalities in California was 422. 11 2018, 12 which was the last data source we had, for that, we're 13 already tracking 50 percent -- or less than 50 percent of what they were in 2018, even given the COVID, so. 14

And the idea that we have these numbers that are thrown out without any real basis, these are real numbers we're talking about. These are actual numbers that have been provided by the Division and provided to data sources from 2018.

20 So it also goes to show that there is -- and I've 21 heard the number of deaths in California -- that goes to show 22 that this is a community of public health issue, not just an 23 employer issue. And given that the fact that we have the 24 tools in the quiver now, currently, to address the hazards 25 that are associated with COVID-19 today. And when they 26 change tomorrow, we'll have those tools. These tools haven't

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changed since the pandemic or before the pandemic. What's changed is the guidance that goes with how do we comply with those tools and what do we need to do. And that changes and we evolve. And it's been continually addressed by employers.

And I think it's important too to recognize -- I 5 mean if you boil it down, the employees, it's a team effort 6 7 between employers and employees -- employees here. You have 8 to do what you -- you're supposed to do when you're away from work and to do what you need to do at work following these 9 10 quidelines, and the employer helping assist that during the times that they're here, which is that's what the IIPP does 11 and what's the guidance documents do. 12

13 The great thing about the guidance documents too is there's a host of them that applies to different industries 14 because there's different needs for different industries and 15 different tasks and different activities that may occur in 16 different workplaces. And that flexibility that comes from 17 18 the two guidance documents and IIPP and the hand-washing requirements and the ATD standard. And to consider that if 19 someone contracts COVID whether at work or at home means that 20 there was a vast failure, I think that's a little naive. 21 Not to put too fine a point on it that there is never going to be 22 -- if that was the case, if there was never one we wouldn't 23 be in this situation because we're doing everything we can 24 25 scientifically that's available to us, and everyone needs to do that. 26

But a new regulation in place and the time and effort that needs to go into that is a lot of wasted resources where it can go into ensuring that we're in compliance with the current standards that apply to this situation. So I -- clearly I'm opposed to Petition 583.

And I feel like, you know, one of the big things is the necessity argument here along with some of the other things in the APA that were pointed out earlier, I thought the list that Mr. Donlon gave was very accurate in the points that some of the other folks talked about here.

So I appreciate your time. I urge that you would 11 strongly consider the recommendation of your Board staff. I 12 13 think they did a great job. And just to not too fine a point on it, but even the Division's recommendation failed to say 14 they really needed it. They identified all the things that 15 they have right now in their toolbox to enforce a regulation 16 and compliance on the regulated community today. So I really 17 18 urge you to consider these comments and these issues when you're deliberating at some point on Petition 583. 19

I appreciate your time. Thanks for everyone listening to me drone on a little bit today, something that I feel is important to us and California and the regulated community as this moves forward. Thank you.

24 CHAIRMAN THOMAS: Thank you.

25 Our next commenter is...

26 MS. SHUPE: Our next speaker is Johanna Bernal from

SEIU. One moment, please, while I bring the translator and
 the speaker on line.

3 Are you ready? Go ahead.

4 THE INTERPRETER: (Briefly speaking Spanish.) 5 MS. BERNAL (through the Interpreter): Hello. My 6 name is Johanna Bernal. I have worked in the janitorial 7 industry for 20 years.

8 We are very worried at this time because there is 9 not enough necessary protection for the workers in the 10 janitorial industry. So many of us workers -- (sounds of a 11 child in background) -- have even lost their lives. We need 12 to have industry standards so that they protect our right to 13 work safely in the janitorial industry without worrying to 14 bring this virus to our homes and to our communities.

We urgently need help from the government of California to make sure that the workers, essential workers like us, can continue working safely and with no fear to become infected by COVID-19. I appreciate you hearing the needs we have and am very grateful. And hopefully you will be able to help us resolve these issues. Thank you so much and have a good day.

22 CHAIRMAN THOMAS: Thank you.

MS. SHUPE: Thank you.

Our next speaker in the queue is Ramon Castellblanch from the California Alliance for Retired Americans. Mr. Castellblanch, if you could unmute yourself and
 please address the Board. Thank you.

MR. CASTELLBLANCH: Thank you very much, Board Members. My name is Ramon Castellblanch. I'm with the California Alliance for Retired Americans, and I wanted to comment -- can you hear me okay?

7 CHAIRMAN THOMAS: Yes.

8 MR. CASTELLBLANCH: Great. Thank you so much. 9 -- comment on Petition 583. We have heard a lot 10 about the difficulties employers say they would have and some 11 very touching stories from workers. I simply want to provide 12 some data on how many California workers we know about have 13 gotten infected with COVID-19 already.

We have data from the California Workers Comp Institute. What it shows that the rate of claims that they have been getting on COVID-19 has gone from 4,000 a month roughly in the months of April and May to 10,000 a month in the last two months. That is the rate at which workers appear to be getting infected by COVID-19 is rising sharply in the state of California, adding urgency to the situation.

I also want to point out based on the data that particular industries are seeing a rise in their share of infections, in particular, we know about healthcare and we know about government workers getting infected, but what we're also seeing now is that the number of the portion of people who are infected coming out of retail is going up, and

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the portion of workers who are infected coming out of manufacturing is going up. So the standards are clearly not working for a lot of California workplaces and we need to up our game.

5 I also could add that food service workers, who 6 we've heard from today, are also showing substantial numbers 7 of claims. Four percent of all the claims that have been 8 filed in the last few months have come from the food services 9 industry. And, as you could probably guess from some of the 10 testimony, these are probably underreported numbers.

11 So it is urgent that the Board take action on an 12 emergency temporary standard for COVID-19 as soon as 13 possible. California workers' lives depend on it. And I 14 want to thank the Board for your patience in listening to all 15 of us. I realize it is tough to sit there all morning, but 16 you've got a very important responsibility, and I commend you 17 on your spirit in handling it. Thank you so much.

18 CHAIRMAN THOMAS: Thank you.

19 MS. SHUPE: Thank you.

The next speaker in our queue will be Mirella
Deniz-Zaragoza from the Warehouse Worker Resource Center.

Ms. Deniz-Zaragoza, if you could unmute yourself and address the Board, please. Thank you.

24MS. DENIZ-ZARAGOZA: Great. Can you hear me?25CHAIRMAN THOMAS: We can.

26 MS. DENIZ-ZARAGOZA: Awesome. Thank you, Chair

Thomas and Board Members, for the opportunity to speak today.
 My name is Mirella Deniz-Zaragoza, and I'm speaking on behalf
 of the Warehouse Worker Resource Center.

The Warehouse Worker Resource Center is an 4 organization dedicated to improving working conditions for 5 warehouse workers and their families across Southern 6 California. We'd like to address the urgent need for an 7 8 emergency standard to protect all workers from COVID-19 We support Petition 583 and we're glad to see the hazards. 9 10 Division recommended in its analysis that the Board grant the petition and promulgate an emergency regulation to protect 11 workers from COVID-19. 12

We urge the Board to move swiftly in taking up the petition and implementing an emergency regulation as time is of the essence. We continue to see growing COVID-19 outbreaks in warehouses across the region and continued reports of employers taking inadequate measures to prevent COVID-19 transmissions in the workplace.

19 It's clear that stronger protects are needed. Although the aerosol transmissible disease standard provides 20 protections for novel diseases like COVID-19, it does not 21 protect all workers, including many essential workers in 22 industries such as warehousing. Warehouse and other 23 essential workers in the hard-hit industries such as food 24 25 processing, farm and agriculture, need a mandatory regulation that clearly outlines compliance measures and enforcement for 26

1 historically-excluded employers and industries.

2	We know that COVID-19 is disproportionately
3	impacting and taking the lives of working class people of
4	color who work in essential workplaces in California. We
5	have lost more than 11,000 lives from COVID-19. We urge the
6	Board to not delay in taking up the petition for an emergency
7	standard and to move to promulgate as quickly as possible
8	before even more lives are lost. Thank you for your time.
9	CHAIRMAN THOMAS: Thank you.
10	Our next speaker will be?
11	MS. SHUPE: The next speaker in the queue will be
12	Dr. Robert Blink, former OSHSB Board member, representing the
13	Western Occupational and Environmental Medical Association.
14	Good morning.
15	DR. BLINK: Good morning. Can you hear me okay?
16	CHAIRMAN THOMAS: You're a little muffled, but go
17	ahead.
18	DR. BLINK: I will move it closer. How is that?
19	CHAIRMAN THOMAS: Go ahead.
20	DR. BLINK: All right. Good morning and greetings
21	to the Board and Mr. Chairman. Thank you for taking the time
22	today.
23	I'm actually although I am very active in the
24	Western Occupational and Environmental Medicine Association,
25	including our legislative committee, I don't have
26	authorization to speak on their behalf today, so I'm actually

1 representing myself.

The -- I'm an occupational and environmental medicine physician practicing in California, and I consult to employers, government, and employee groups in various ways. And this is an unprecedented situation. And I really appreciate Cal/OSHA's involvement and efforts to address these issues.

8 One of the -- I have been conferring with various colleagues on the petition that's before the Board for 583. 9 10 And, in summary, much of what's in this petition I think is admirable, primarily because the 3203 does not apply to many 11 industries. But there are some industries in the state, as 12 13 you've heard many times, where there simply is inadequate control. Workers are not being protected as anticipated by 14 the OSHA regulations, and I think it's very appropriate that 15 something be done promptly. 16

A couple of things that -- and so basically my reason for being here today is simply to let you know that there will be additional commentary coming at the next meeting, but I thought it was important to at least put it out there that others that are working on this.

One thing that's important is to have flexibility. This is an unprecedented situation. In general, the regulations have been contemplated for decades as addressing things that happen in the workplace, period. But health activities generally are targeted. I think this happens in

1 the public arena and are less concerned with workplaces.

2 This problem addresses both. You've got problems that mostly 3 transmitted in the general public and then arrive at the 4 workplace, spread like wildfire, bounce back to outside of 5 the workplace, and then can reenter ad infinitum. And it 6 really does require an additional approach.

As several speakers have mentioned, there is new information coming about very frequently. And whatever regulation is promulgated, probably doesn't have the luxury in the firm, unchanging territory of most OSHA regulations that we have dealt with for all the years and probably should have more flexibility built into it.

Finally, the local health officer of the -- in whatever jurisdiction we're talking about has been unfortunately ignored in many circumstances. And he or she often has a very significant role to play, and would strongly suggest that something be built into whatever regulation is promulgated for contact and shared authority of some sort between OSHA and local health officers.

20 So this is urgent, it really does need to be done. 21 And, for the most part, I am supportive of this. However, I 22 think that addressing some of those concerns such as those 23 raised by Elizabeth Treanor earlier, so that employers who 24 are not adversely affected and who are in fact availing 25 themselves are not needlessly burdened because -- (brief 26 audio distortion) -- may not be commonly handled by these

1 OSHA regulations.

2 So, anyway, thank you, Board and the staff, for all 3 the work they have put into this. And I just wanted to let 4 you know that there are others working on this and we plan on 5 making a more detailed proposal in September. Thank you very 6 much. 7 CHAIRMAN THOMAS: Thank you. 8 MS. SHUPE: Thank you.

9 The next speaker in our queue is Len Welsh with the 10 Western Steel Council.

11 Mr. Welsh, if you can unmute yourself and join the 12 call?

Mr. Welsh doesn't appear to be available right now.So we'll go ahead and add him to our call queue later on.

Our next speaker is Bryan Little, with theCalifornia Farm Bureau Federation.

MR. LITTLE: Good morning. Can you hear me?CHAIRMAN THOMAS: We can.

MR. LITTLE: Very good. Good morning. This is Bryan Little calling -- I'm sorry -- Bryan Little, representing the California Farm Bureau Federation. I appreciate the opportunity to address the Standards Board. Good morning. Got some issues that are of great concern to us right now.

I'd like to echo some of the comments offered byDan Leacox and Elizabeth Treanor and Kevin Bland before me.

We have - I share their concerns about Petition 583 and how that's going to actually work in the real world, and agricultural employers will have to try to figure out how to implement that. Apparently, a lot of the market won't have the expertise to be able to administer that - that's going to be something that's going to be challenging to try to overcome.

8 I think I would also like to mention, before I get into what I intended to talk about, is that someone 9 10 previously said that the injury and illness prevention program regulation does not apply to all employers. 11 I believe that's not accurate. I believe it applies to all 12 13 employers. And, in fact, the first line, 3203(a), says every employer shall establish, implement, and maintain an 14 effective IIPP. So, as far as I understand, it applies to 15 16 everyone.

The principal thing I wanted to comment on this 17 18 morning is the situation that our industry and all -- and all outdoor employers are facing right now, which is we, as you 19 probably know, have a lot of wildfires burning all around 20 California right now. The air quality where I am at and my 21 office in Sacramento is 164. And a lot of areas around are 22 at similar air quality levels. That means that for a lot of 23 outdoor employers, the wildfire smoke regulation, General 24 25 Industry Safety Orders 5141.1 has been -- has been -- would be invoked as a result of that AQI level. But as some of you 26

probably are aware, the N95 respirators that would be required to be offered by employers on a voluntary-use basis in that situation are being used by healthcare employees, appropriately so, as a result of the COVID-19 pandemic and our need to be able to protect people who are delivering healthcare to people who are ill or people who are being tested, or for whatever other purpose they might need them.

8 But the result of that is that we have put outdoor 9 employers in a situation where they can under 5141.1 you can 10 elect to try to implement engineering solutions, if they're 11 feasible; administrative solutions if they're practicable; 12 and then rely on the provision of N95 respirators.

13 Perhaps for some outdoor employers, there may be feasible engineering solutions or practicable administrative 14 solutions. I don't believe those exist for most agricultural 15 employers, in fact for almost none. That leaves us in a 16 position of having to provide N95 respirators that are simply 17 18 unavailable. And that puts agricultural employers in a difficult position of having to choose between ceasing 19 operations; operating knowingly out of compliance with the 20 regulation, which none of us would advocate for; or trying to 21 provide some other means of respiratory protection, which as 22 far as we know don't exist. 23

The agency has looked at the use of KN95 respirators and found them to not be adequate. In the absence of some substitute for N95 respirators, I hope that

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we all recognize the need to do something. We have been
 talking to the agency about our concerns and will continue to
 do so.

I think that what we're experiencing right now with 4 5141.1 illustrates a point that Dan Leacox made in his 5 6 comments earlier. That is, that sometimes when we do emergency regulations and view them precipitously, in 7 8 acknowledgement of the emergency situation, we can't always anticipate all the possible unintended consequences. I think 9 10 that's a potential lesson when we are looking at what to do about Petition 538. 11 So I will stop there and thank you for your time 12 13 and for listening to me. Thank you very much. CHAIRMAN THOMAS: Thank you. 14 MS. SHUPE: Thank you. 15 Our next speaker in the queue is Len Welsh. 16 Len, go ahead. 17 18 MR. WELSH: Hello? CHAIRMAN THOMAS: Yes. 19 MR. WELSH: 20 (Shrill audio:) Len Welsh, representing the Western Steel Council and also myself, 21 frankly, as a member of the general public. I appreciate the 22 opportunity to speak this morning. 23 And I just want to thank you --24 CHAIRMAN THOMAS: I think we lost --25

MS. SHUPE: Len, we just lost you. Are you still

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1 there?

2 CHAIRMAN THOMAS: Have him call back. MS. SHUPE: We'll have Mr. Welsh call us back. 3 In the meantime, the next speaker in our queue is 4 Lisa Prince with The Prince Firm. 5 6 MS. PRINCE: Good morning. Can you hear me? CHAIRMAN THOMAS: Yes, go right ahead. 7 8 MS. PRINCE: (Hollow-sounding audio:) Thank you. My name is Lisa Prince and I am with The Prince Firm. I work 9 10 with employers on Cal/OSHA issues, but really I'm here to speak as a member of the public. Hello, everyone involved 11 12 here, and doing the best that we can to protect employees 13 and members of the public in these unprecedented times. I won't repeat everything. I do certainly agree 14 with some of the points made earlier with Dan Leacox, Mike 15 Donlon, Elizabeth Treanor, Kevin Bland. But, again, I don't 16 want to repeat all that, but I do want to provide a couple of 17 18 comments for what I think is happening here. There is some I think talk about not seeing citations on this issue yet, not 19 being enough data yet. And I think maybe the conversation on 20 21 that is premature. My read of an interview given by people at Cal/OSHA 22 recently is they made a decision at some point that they 23 needed to use their resources to educate employers. And they 24

have been out on inspections and (inaudible) you know, almost 8,000 compliance inspections, and I actually applaud that,

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because there did need to be some education about this, all employers and certainly a lot of small employers who may not have -- haven't had that much contact with Cal/OSHA before, you know, retail, the grocery stores, small employers in different areas need this information. I think that is -- I applaud that. This is great news.

Again, almost 8,000 inspections with inspectors 7 working on weekends and working overtime to get that done. 8 It's my understanding that they have now shifted, that they 9 10 are looking at enforcement, to enforce this integrated with (inaudible) I'm sure that they will be split. But now we 11 have the (inaudible) issues, and thanks to no one, to my 12 13 knowledge, is that we don't have the tools to issue citations as are as appropriate. And I think we will do that as is 14 appropriate going forward. 3203 does apply to all employers 15 in California, and I have not heard that the tools are not 16 available. And I do see where our resources are stressed. 17 18 So I would have concern with anything that we do going forward that would put further stress on agencies in this 19 state that are working very hard to get people into 20 compliance, to educate them, and to force the regulations 21 that we now have in place. That is kind of where my comments 22 are. I think that data, if it's not currently available, 23 should be available pretty soon, and we will know more about 24 25 this.

26

As far as the petition goes, I have some concerns

about, and bear in mind really what I want to focus on is 1 getting compliance and getting protection for employees. So 2 a couple things, you know, requiring a competent person and 3 requiring updated, written program, we have to kind of 4 recognize the fact that, that some of that activity may keep 5 6 away from what needs to be happening, focus on safety in workplaces. That needs to be happening on the ground, in the 7 8 field, and not in somebody's office working on programs all the time. 9

10 One thing I wanted to touch on is the reporting requirement of the proposed regulation. When you have 11 employers recording COVID cases whether or not they were 12 13 occupational to both the Division and public health. My understanding, there is a system in place wherein we have 14 positive tests and those are reported to public health. 15 Again, a recent article that public local health departments 16 have a contact tracing department, again another agency under 17 18 stress, and they are working very hard to trace both contacts and getting that additional information out. And having an 19 additional point of contact does not necessarily give them 20 It gives them more information and 21 better information. probably almost 100-percent duplicative information, wherein 22 they would have to decide do I now as a small department, 23 struggling with our job, devote resources for looking at this 24 25 duplicative information and seeing how we're going to need to handle that. And I think the same would be true for the 26

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1 Division.

Again just speaking as a member of the public, we're now asking an agency that is working very hard to educate and enforce regulations on this point, to take in all of this data whether it's occupational or not and do something with it. Does that further our goal? And I have a few concerns that it does not.

8 And the privacy issues we have touched upon and we get into those very formally about that. And also what I'm 9 10 reading is that employees who are contacted, that one of the barriers for contact tracing is fear. And if we're now going 11 12 to create a system where we have employers who are reporting 13 their employees not just to public health but to the Division, the state agencies, because they have a positive 14 test, what is that going to do to the relationship, beyond 15 the privacy issue, which I think is a big one? It is going 16 to create more fear and less communication. I don't see that 17 18 that is furthering our success.

That is my couple points again. I think we're all 19 focused on the same goal and we have to really think about 20 how we get there. And we do have an interesting regulation 21 tied to all workplaces in California that has given Cal/OSHA 22 23 -- given the Division tools to do what they need to do, and I think they're out there doing it. It looks like 25 percent 24 25 of their accident totals is related. That's a significant amount of their resources, a problem that jobs -- (audio 26

fading) -- to maintain compliance in the workplace. All
 right. Thank you.

3 CHAIRMAN THOMAS: Thank you.

4 MS. SHUPE: Our next -- our next speaker on the 5 phone is Len Welsh.

Len, go ahead.

6

7 MR. WELSH: (Shrill audio:) Hi, folks. Sorry 8 about that. Len Welsh, representing Western Steel Council 9 and also frankly myself as a member of the general public. 10 Thanks for the opportunity to speak. And thank you all on 11 the Standards Board for your work. It is really appreciated.

12 So I have to say at the outset, you know, one big 13 and perhaps the most important issue I see for DOSH in my service for over 25 years was the constant struggle DOSH had 14 to focus its resource where they can do the most to protect 15 workers from serious hazards and get them the most bang for 16 the buck possible. Of course DOSH doesn't have a whole bunch 17 of bucks to focus, so concentrating DOSH resources where they 18 will do the most to protect workers and with maximum 19 efficiency is really critical. 20

21 So I've been really gratified to see that DOSH has 22 been in a compliance-assistance mode with COVID and has been 23 covering a whole lot of ground and reaching far more 24 employers in this mode than it could ever expect to do in 25 compliance mode. And, you know, I think there's still more 26 to do in terms of targeting. It's always been about

1 targeting. And that can be a different kind of inquiry which
2 -- as we're looking at.

So I think, you know, we heard a little bit about 3 outbreaks here and there. And, frankly, I want to say, yes, 4 there have been outbreaks in various industrial settings, but 5 there have been outbreaks all over the state, and it's not 6 just in workers. So I don't know that what we've heard about 7 8 outbreaks in places of employment is of any kind of failure on the part of DOSH to be getting the maximum bang for the 9 10 buck that it can in its current compliance-assistance mode.

The support I've heard for the reg is based on a 11 huge assumption that enforcement and having a reg in place is 12 13 going to produce compliance. And although that seems like common sense to a lot of people, there really has been almost 14 no data collected to actually determine what effect DOSH has. 15 That's in part because federal OSHA has never cared. We used 16 to keep -- have battles all the time doing heat illness 17 protection. Look at the rates going down, look at the effect 18 we're actually having. Federal OSHA doesn't care about that. 19 They care about how many serious citations you issue, and 20 21 that kind of thing. They care about production, not the ultimate effect of production. And so DOSH has been in the 22 mode of pleasing federal OSHA because it has to. 23

But here -- as we did in heat, here now the focus is on COVID-19 and coming up with a solution, and DOSH is doing an excellent job. There's nothing broken that needs to be fixing. What DOSH can do more and more is target, so they're going to the places where the outbreaks are most likely to happen, and they can cover a whole lot of ground. They can reach employers.

And employers don't need a req. All employers have 5 6 an incentive to be protecting their employees from COVID because if they don't they lose their employees. And not 7 8 only do lose employees who may be -- who are actually sick but, you know, they wind up being quarantined, everybody who 9 10 was exposed winds up being quarantined, the employer is out of luck. So they have a tremendous incentive to listen to 11 DOSH's advice, but what they need to be doing as they listen 12 to DOSH's advice is believe that it's credible and it will 13 have an effect. 14

Being in compliance-assistance mode where DOSH can actually have a conversation with employers, it can explain why they need to do what DOSH is recommending, it's going to do more to get -- get credibility for DOSH and compliance on the part of employers who get it.

In enforcement mode, the attorneys at DOSH instruct compliance people not to give advice. You're -- your position is to go out and issue a citation if there is a violation, not to give advice. Giving advice is the most crucial thing these people can do right now.

And, you know, for the stuff we heard about McDonald's, fine, go complain to DOSH. DOSH can go over

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1 there and whack them if they need to be whacked. DOSH has plenty of tools to do that. The IIPP does work, especially 2 for a defined hazard that actually has CDC guidance. We 3 enforced tuberculosis protections all during the nineties and 4 before we the aerosol transmissible disease standard, by 5 6 citing IIPP and a couple other regs like 5141, and saying what they need to do is comply with CDC quidance. And that 7 8 was all the credibility that was needed to sustain those They could do the same thing now. violations. They have 9 10 solid CDC and public health advice. And they shouldn't be mitigating. They should be going for the stuff that matters. 11

So here's what we get from compliance assistance 12 and the occasional enforcement action when that's needed, we 13 get flexibility. Other speakers have mentioned it. The CDC 14 quidance can change as more data comes in, and we're 15 crucially lacking in data now in a lot of issues, so you 16 don't have to go through the APA, you don't have to go 17 through rulemaking to change your advice. You can change it 18 and move on a dime, and that's really important right now. 19

And with enforcement, the more DOSH relies on enforcement the more we're going to see appeals. And appeals consume a tremendous amount of resources. They take compliance officers out of the field where they need to be. So you cover more ground, you get to give advice.

And, frankly, DOSH doesn't have a great relationship with a lot of employers. Most right now, I'd

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say it's fair to say still don't trust Cal/OSHA consultation because they don't believe consultation won't turn them over to enforcement at consultations, it's a violation. This is a chance for DOSH to show employers what value it has and to gain a little bit of badly-needed trust. As I mentioned before, employers have a tremendous incentive to listen to what DOSH has to say.

8 So what I'm saying is we don't need to experiment with an emergency reg right now. We shouldn't be shooting in 9 10 the dark. Doing so will diminish the old presence. It will reduce flexibility to change with new data. And, frankly, 11 12 you know, there is -- I understand there is a lot of 13 political pressure on the agency to respond with, you know, the hammer, right. I experienced that myself when I was 14 running it, but that urge has to be resisted. What DOSH 15 needs to focus on with crystal clarity is what is going to 16 produce the most compliance, where they can best target the 17 18 resources, and how can they get the most bang for the buck. And adding a bunch of administrative burdens with no really 19 proven effectiveness is not going to help. It's just going 20 to drain resources. 21

22 So that's my advice to the Board. I think the 23 staff report you got from the Standards Board staff, from 24 your staff, is excellent, and you should follow it. Thank 25 you very much.

CHAIRMAN THOMAS: Thank you.

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MS. SHUPE: Thank you.

The next speaker in our queue is Alice Berliner from the Southern California Coalition for Occupational Safety and Health.

5 MS. BERLINER: Hi. Thanks for having me. My name 6 is Alice Berliner, from SoCal COSH. We're based in the 7 Southern California area, and we advocate for safe, healthy 8 and secure workplaces for low-wage, immigrant, and workers of 9 color.

And we're here in support of the Petition 583 for the COVID emergency temporary standard. And I want to first thank the Board for considering our comments today.

13 So, as we know, this virus is not going away any time soon. Workers continue to become ill and die from 14 COVID-19. And as more workplaces open, we see more people 15 getting exposed to the virus. We know workers are not 16 getting trained, are not getting adequate personal protective 17 18 equipment, and do not have social distancing in their workplaces, all of which is resulting in exposure to the 19 virus for thousands of people, some of which you have heard 20 21 from today.

And these are real people, families, community members, who do not see action from this body, from the Standards Board, are getting the message that their lives do not matter. We have standards for heat, for wildfire, for workplace violence. COVID-19 is not any different. And

nearly everyone weighing in against a COVID-19 emergency temporary standard is working from home. You just don't know or represent the realities of this pandemic, the fear of going to work in person and experiencing retaliation from employers when speaking up about workplace issues.

There are employers who clearly are following the 6 law, but there are numerous other businesses who continue to 7 8 fail to protect their employees. And under the current quidance, putting workers at risk for COVID-19 exposure 9 10 produces little accountability. And IIPP violation is just not enough, especially for companies like McDonald's, Amazon, 11 companies we know that where an IIPP violation is really 12 pocket change for them. So we need a standard with teeth and 13 that can hold employers accountable to protect Californians 14 both now and in the long term. 15

And this is clearly both a public health matter and a workplace health and safety issue. Individuals who are contracting the virus at work, we know that they are contracting it at work, and they are passing it to family members, community members, and who just need an emergency temporary standard right now to hold bad actors accountable to protecting workers and community members in the state.

And I also have a comment from Alexis Perez Nava, who is an organizer at the Koreatown Immigrant Workers Alliance. Can I -- can I just quickly share? It's just like a couple sentences.

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CHAIRMAN THOMAS: Go right ahead.

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2 MS. BERLINER: Okay. So he says: Immigrant workers need government agencies to have a COVID-19 emergency 3 temporary standard. Businesses, especially those who still 4 continue to commit wage theft, are not implementing measures 5 6 to prevent the spread of COVID-19 in the workplace and to 7 keep workers safe. Think about the cook who prepares meals 8 and still has their wages stolen. They need the agency to hold their bad employers accountable to provide necessary 9 10 leadership in order to keep workers safe and workers' rights respected. We need an emergency temporary standard for 11 12 COVID-19 immediately. 13 And I thank everyone for listening. CHAIRMAN THOMAS: Thank you. 14 MS. SHUPE: Thank you, Ms. Berliner. If you could 15 send the name of the comment that you wrote, commenter whose 16 comment you read into the record? 17 18 MS. BERLINER: Yes. Yes. 19 MS. SHUPE: We'd appreciate it. Thank you. Our next speaker in the queue is Bruce Wick. 20 21 MR. WICK: Good morning, Chair Thomas, Board 22 Members, --23 CHAIRMAN THOMAS: Good morning. MR. WICK: -- the 97 other people who are on the 24 25 call. CHAIRMAN THOMAS: It's 86 right now. We're losing 26

1 them.

2 MR. WICK: Okay. Well, it's gone down. I can't 3 imagine why anybody would leave.

I do want to speak on Petition 583. I appreciate, you know, the comments all around this. Obviously COVID is a serious issue that we need to address as, you know, a community. And the employer community is part of that operation.

There are more statistics that I would like to 9 10 throw out that I think are really important. The Worker's Comp Rating Bureau is the state statistical agent to advise 11 Insurance Commissioner Lara what worker's comp rates should 12 13 be and taking care of any claims filed from an occupational injury or illness, including COVID. In their original 14 estimates, they thought we would have 22,000 claims per 15 month. So to be at 10,000, we're actually 50 percent below 16 their initial estimates. 17

18 As they have analyzed the first 23,000 claims that were filed for worker's comp under COVID, they have 19 promulgated and are presenting to the Commissioner what their 20 rates for 2021, the claims rates should be. And amongst all 21 other issues that can create a worker's comp issue, COVID 22 will be 3.8 percent across all industries. A 3.8-percent 23 increase in worker's comp costs to cover COVID-19 starting in 24 25 2021, but obviously that's a similar timeframe if there was an emergency regulation promulgated. And even there, of the 26

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first claims 63 percent were healthcare workers and first
 responders.

3 So for us in construction, we are looking at likely 4 an increase in rates of less than two percent to cover 5 contractors and, you know, employees for COVID in 2021. As 6 we have all said, you've heard from Cassie Hilaski, there is 7 great cooperation in construction between general contractors 8 and subcontractors, and we're doing really well.

And so I think it's important, you know, the 9 10 Worker's Comp Rating Bureau identify -- breaks employers into 20 industry sectors, including public employers. And every 11 one of those has a very clear set of guidance by Cal/OSHA, 12 13 and the construction guidance has changed three times. It's been revised three times from its original, but we don't have 14 to change everything over. By the time it's revised, we make 15 that incremental change to our guidance. 16

And one thing we haven't heard that I think would be really important, that is the IIPP. We understand someone would say how did -- that you as an employer, you have industry-specific guidance for you, how have you assessed it in taking care of your people?

And are most of the violations in that person not following their industry guidance, again I think the statistics out of Nevada and Oregon are strong. Ninetythree, 94-percent compliance, you know, once Cal/OSHA has either visited or instructed or, again, the Cal/OSHA guidance

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has been widely disseminated. So I think that's a really important thing for us to think about, that, you know, -- and as Len Welsh said, we target. We've always talked about that.

You have an ever shrinking net focusing on the high exposure. And, you know, it's very sad to hear about the mployees not being protected at a McDonald's, or wherever it is. Employers fund DOSH, 90 percent of its funding comes from employers' worker's comp surcharges. The Labor Commissioner, if there is wage theft, we fund that too.

So why are -- you know we have the resources to 11 enforce and that's what we really need to focus on. 12 My 13 concern is if you told people, wow, a reg is coming down the line, and that's going to help workers, well, if an employer 14 is not following the guidance, both local health orders and 15 regulations, Cal/OSHA guidance, why are they going to follow 16 a new regulation without enforcement, you know, forcing them? 17 18 And we always have that small percentage employers that require significant enforcement. Let's focus on them, and we 19 can -- we are doing that now, I think. 20

And as I appreciate Chief Parker and all the work they've done on the -- you know, we talked about the compliance assistance, you know when we were all learning about COVID. And then Cal/OSHA has put out all these detailed guidance by industry and sometimes by subparts of an industry and for us to know and follow. We have the CDC

guidance, and so forth. And then they had to train their 1 employees how to basically conduct a COVID inspection. And 2 you know they have been enforcing more and more. And we have 3 the resources. Let's get after the bad employers, and we can 4 do that now, and not wait for the hope that a regulation and 5 6 someone will follow it, that's always been, you know, an agreement over will a new regulation -- or, you know, have an 7 8 employer who doesn't want to follow the rules will impact them, normally not. We have to enforce. 9

10 So I appreciate your time. Thank you for the 11 opportunity.

12 CHAIRMAN THOMAS: Thank you.

At this time we're going to take a 15-minute break and then we'll reconvene at 12:15. Thank you.

15 (Recess taken from 11:59 a.m. to 12:16 p.m.)

16 CHAIRMAN THOMAS: Good afternoon. We are back in 17 order and I believe we are still on comments.

18 MS. SHUPE: We are. Thank you.

19CHAIRMAN THOMAS: So our next commenter will be?20MS. SHUPE: The next commenter in the queue is Rosa21Trevizo from the Associated General Contractors of

22 California.

23 Ms. Trevizo, if you could --

MS. TREVIZO: Hello. Good afternoon. Can you hear me?

26 MS. SHUPE: Yes.

CHAIRMAN THOMAS: Yeah, we can hear you. Go ahead.

MS. TREVIZO: Wonderful. Hi. My name is Rosa Trevizo and I am here on behalf of the Associated General Contractors of California. Here at AGC we represent over 1,000 contractor members throughout the state, and I'm here to provide comment on Petition 583.

7 AGC would like to position ourselves and ask that Petition 583 not go through the emergency process. We 8 believe there is no necessity for an emergency rule. As 9 10 noted in its evaluation, the agency has many standards it can enforce and is doing so. The employers who are going to 11 12 follow the rules are already following the existing rules and 13 compliance advices as evidence that is given by data collected in both Oregon and Nevada. There is no evidence 14 that the existing regs are not sufficient and suitable for 15 the situation. So again we are here to ask that this 16 petition not go through the emergency process and rather the 17 18 standard process.

So on behalf of AGC and our members, we thank youfor your time today.

21 CHAIRMAN THOMAS: Thank you very much.

22 The next commenter?

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23 MS. SHUPE: Thank you.

24The next commenter in our queue is Anne Katten from25CRLA.

26 MS. KATTEN: Yes. Hello. Can...

CHAIRMAN THOMAS: We can hear you, Anne.

1

MS. KATTEN: Oh, sorry. Okay. Good morning. I'm Anne Katten from California Rural Legal Assistance Foundation, and I want to -- I support the previous comments by Maggie Robbins, Alice Berliner, and others in support of Petition 583 for an emergency COVID-19 regulation.

A more specific regulation is needed for adequate worker protection and effective enforcement, as summarized in the Cal/OSHA -- in the Cal/OSHA analysis of the petition. I also wanted to point out that the language in the petition is a starting point for developing an emergency regulation, not final text of the regulation. So there will be changes.

And then to switch topics, with respect to the emergency wildfire smoke protection regulation, we certainly recognize that there's a severe shortage of N95 respirators. But we don't think the wildfire smoke protection regulation should be faulted for this unforeseen shortage.

To address the shortage, it's critical for the state to continue to try to identify and circulate available KN95's of reasonable quality if they're found; valved N95's for use in social-distanced outdoor work; or usable, expired N95's that would be adequate for smoke protection but not for healthcare work.

We also think it's critical for employers to comply with the other requirements of the regulation, including training and symptoms recognition and response, and limiting exposure through relocation and rescheduling of outdoor work wherever possible and other means when the N95 respirators aren't available.

In this time, prevention of heavy exposure to wildfire smoke is especially important because exposure to heavy levels of smoke can increase risk of severe COVID-19 infection.

8 Thank you for your time.

9 CHAIRMAN THOMAS: Thank you.

10 MS. SHUPE: Thank you.

11 The next speaker in our queue is Stephen Knight 12 with Worksafe.

MR. KNIGHT: Yes. Good afternoon, Board Members.
Thank you for all your patient attention today.

I just wanted to briefly note that the necessity for our petition is clear from the existence of the ATD standard itself, which has covered the same topic since 2009 in California but limited in scope to just healthcare workplaces.

And, secondly, as several employer representatives have referred to DOSH's recommendation in a general way and one specifically claimed it supports their position, I want to -- here is DOSH's clear and direct conclusion: "Cal/OSHA recommends the adoption of an emergency regulation which would complement and augment the existing rules, and provide clear guidance to employers and workers. Given the

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unprecedented nature of the current pandemic, it is essential 1 that Cal/OSHA have all available tools to protect workers 2 from COVID-19 illness and death. Pursuant to Labor Code 3 Section 147.1, Cal/OSHA has determined there is a necessity 4 for an emergency regulation to protect all non-5199 workers 5 6 from COVID-19. Due to the current COVID-19 pandemic, it is 7 important that a regulation be promulgated as soon as possible to protect employees from exposure to the virus." 8

9 So there have been many references to IIPP rules 10 today. I recently spoke with a transit operator who called a 11 Cal/OSHA district office and was flatly told we have no COVID 12 rules that we can enforce. So that needs to change.

13 Thank you again for your time today.

14 CHAIRMAN THOMAS: Thank you.

15 Next commenter?

16 MS. SHUPE: Thank you.

17 The next commenter in our queue is Robert Moutrie 18 from the California Chamber of Commerce.

19 CHAIRMAN THOMAS: Robert, can you hear us?

20 MR. MOUTRIE: Yes, I can. And I will assume that 21 you can hear me and save you the process of saying yes.

22 CHAIRMAN THOMAS: Yes.

23 MR. MOUTRIE: So, first, thank you all for the 24 opportunity to comment, and I will do my best to keep my 25 comments brief. There is much to discuss.

26 First I'd like to touch on the wildfire status and

1 then I'll turn to the COVID-19 position.

So as well stated by Bryan Little and Mr. Donlon, the availability of N95's is a huge problem for businesses across the state right now, large and small. I'm getting guestions from members daily, you know, what should we do, how should we comply? You know, if we can't buy N95's, what can we do?

8 And I -- I would like to thank the gentlewoman from CRLA -- I'm sorry, your name is eluding me -- for the comment 9 10 that alternative compliance is needed. We would agree, some alternative compliance is needed. And it is not our, you 11 12 know, our desire to avoid the regulation or to erase it, but 13 merely to have a manner to comply which doesn't result in statewide shutdowns, which seems to be the only logical and 14 legal requirement presently. 15

And to give a sense of the scale, yesterday, and I haven't checked today's yet, but yesterday the regulation as written would have shut down all outdoor business or, you know, in and out of non-sealed businesses in Sacramento, Oakland, Fremont, Bakersfield, San Luis Obispo, San Fernando, and many other cities across the state.

You know, I had a census man come to the door yesterday, a kind older gentleman. The census has to get done. Certain things have to get done right now. As Bryan Little noted, agriculture, the harvest must get done. So given that situation, the present requirement to shut down,

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1 given a shortage of N95's, just isn't feasible.

2 And, second, I think this is particularly problematic to something that hasn't been mentioned during 3 COVID-19. As we all know, COVID-19 has pushed a lot more 4 business outside in order to allow for proper ventilation, 5 6 and that's been something that many businesses are doing so that they can continue to function, and are glad to do. But 7 8 now we combine these two standards and so you can't go Without N95's, you must shut down. outside. Whereas with 9 10 COVID-19, that's the only way you can operate.

So from turning from there to the COVID-19, 11 Okav. I'd like to echo many of the comments that have been made on 12 13 this. Of course Ms. Treanor, Mr. Leacox, Mr. Bland, Mr. Welsh, Mr. Little, Ms. Prince, Mr. Donlon, Ms. Trevizo, AGC 14 and others, and I'd like to echo even portions of the 15 comments made by some labor groups that I'll go through. I 16 think the parallels between the wildfire smoke regulation and 17 18 the COVID-19 situation are actually quite telling. As noted by Mr. Little, you have a split recommendation between the 19 staff and Division, and, interestingly, moving as quickly as 20 possible. And our concern in that situation is always the 21 feasibility of the resulting regulation. 22

Turning to -- I'll try to move away from the comments that have already been made. I'd like to comment to the comment made by Ms. Robbins from Worksafe. I'd like to agree that the lack of data, we always need better data. And 1 the lack of data does in itself suggest a conclusion.

However, to that point, anecdotal assertions of individual 2 workplace cases, while, you know, certainly genuine and 3 certainly troubling -- troubling, do not indicate that we 4 need this regulation. You know the question that the Board 5 6 has to ask is what would this regulation add that existing 7 quidance and enforcement do not do? And why would a 8 regulation be better suited than the existing guidance, which can be adjusted? The points on, I think, on that question 9 10 have been mentioned already, right. Would a change in enforcement? No, we already have enforcement, as Cal/OSHA 11 has repeatedly acknowledged -- excuse me -- Division has 12 13 repeatedly acknowledged. And we have changing science, which would make certain standards outdated quickly. I think as 14 noted in the Board staff's analysis, Virginia's standard 15 already has this problem. 16

And to one of the comments I believe from the 17 18 gentleman from the group of retirees -- again I'm sorry, I 19 did not catch your name quickly enough. I think we need to isolate in terms of looking at that data what increase is due 20 to workplace and what is due to COVID-19 increase socially 21 statewide. As Mr. Welsh noted, statewide numbers are up, 22 which will doubtless make cases appear in workplaces. 23 But that isn't an indication that DOSH is failing or an 24 25 indication that the present quidance is insufficient. It's an indication that social spread is occurring in the state. 26

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And we must try to draw at least the conclusions we can and
 not overstep with that information.

There is also mention of worker's comp data. I'd 3 just like to note one point which I don't think has been 4 raised. Worker's comp has included a presumption towards 5 6 work-relatedness for COVID-19, making reliance on worker's 7 comp data in this case not necessarily accurate, because it 8 is presumed to be that case whether it was caught at home or So, just to clarify, if we're looking at that data we 9 not. 10 have to exclude worker's comp data as a benchmark. With that, I will step back. Thank you for your 11 12 time, and good luck weighing the considerations in front of 13 you. Thank you very much. 14 CHAIRMAN THOMAS: Next commenter? 15 Thank you. MS. SHUPE: 16 Our next commenter in the queue is Cassie Hilaski, 17 18 from Nibbi Brothers. CHAIRMAN THOMAS: Can you hear us? 19 MS. HILASKI: Yes, I can hear you. 20 And me? 21 CHAIRMAN THOMAS: Yeah, we can -- yes, we can. Go right ahead. 22 MS. HILASKI: All right. So I'm Cassie Hilaski, 23 the Safety Director for Nibbi Brothers General Contractors, 24 25 in San Francisco. First of all, of course thank you to the Board for your attention, the public comments, and your 26

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service to our communities. It is much appreciate, as
 always.

I agree with the comments presented by Dan Leacox, Elizabeth Treanor, Mike Donlon, Kevin Bland, Lisa Prince, Robert Moutrie -- who just had some similar comments to what I was going to share, and some others. So I don't need to repeat everything they said, but a few comments that came to mind.

9 So Mr. Leacox shared very astute insights about the 10 pitfalls of proceeding with an emergency regulation for 11 COVID-19 and bypassing a critical process, vetting process, 12 which is very important. As others have noted, the 13 petition's requirement to share personal information, such as 14 social security numbers, is of particular concern to me as 15 identity theft is a common and very real threat.

Someone pointed out that because we need clarity we 16 need a regulation, and I would obviously argue that needing 17 18 clarity doesn't mean needing regulation. I'm sure everyone would agree that even if we have a new regulation, there will 19 still be the need for clarity on compliance. And, as we've 20 heard is particularly the case with emergency regulations, 21 generally requiring even more clarity when regulations are 22 rushed through the process and not thoroughly vetted. 23

Definitely feel for the McDonald's workers who have called in. I certainly hope that Cal/OSHA pays those locations a visit. But I did note that one of them made the

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1 comment that even before the pandemic there were reprisals for calling in sick, and this seems to me to be kind of a 2 sick corporate culture that continues in direct violation of 3 current shelter-in-place orders. And I really don't think 4 that making another regulation is going to make McDonald's 5 6 comply, right? I think we all know that is not the case. Again I hate to sound like a broken record, you've heard it 7 8 before from me, but bad actors are bad actors, and it's not the rules that don't work, it's a lack of enforcement. 9

10 I'm really happy to have heard that Cal/OSHA has been taking much action in the past few months to 11 significantly -- significantly increase enforcement efforts, 12 as Ms. Treanor pointed out. These efforts, which I 13 definitely applaud and I think all of us on this call 14 probably applaud, and this is really where Cal/OSHA's efforts 15 need to continue, not in diverting resources to creating a 16 new regulation that will most likely be outdated by the time 17 it's published. Okay, I'm sorry. 18

Also as Mr. Moutrie referenced, Mr. Castellblanch 19 had referenced the worker's comp cases, those statistics. 20 And, again, please remember that the Executive Order that 21 came out of the Governor's Office mandates a presumption of 22 23 cases. And so in my own company's experience, the vast majority of our cases have originated outside the workplace. 24 25 Yet we are required to report them as worker's comp claims even when there is clear evidence, supported by the workers 26

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themselves, that they did not contract the virus at work. In fact, to that end, as we see in a rise in community transition.

At our company we have started to message to our 4 employees and remind them that during this pandemic what they 5 6 do at home affects what they -- what happens at work. In fact, I currently have an employee who is in quarantine not 7 8 because of exposure at work but because, thank goodness he was honest, when a friend of his became positive, that he 9 called me and said, 'Hey, I was hanging out with him, I tried 10 to maintain social distancing, but did not succeed, so what 11 should I do?' He is in quarantine, right? Again outside of 12 13 the workplace.

Ms. Berliner, I totally respect her speaking up for immigrant workers and workers of color. I'm sure she represents employees who work for employers who, quite frankly, probably don't care to comply with the current shelter-in-place orders, unfortunately. But, as I've said before, a new regulation will not fix those in noncompliance.

Also, with all due respect, while I maximize working from home, as mandated by the shelter-in-place order, I do visit our 18 construction jobsites and talk to many of our workers who express their appreciation of all the efforts we are taking to keep them working and to keep them working safely.

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As a safety director it's not often I get a trades

1 person who will take the time to call me personally and thank me for helping our company keep him or her safe at work. 2 This is because I work for a company who pays attention to 3 the current guidance and wants to keep our workers safe. 4 Unfortunately, that's not true of all employers. And 5 6 creating a new regulation is not going to change their 7 behavior. But Cal/OSHA's continued targeting of those bad 8 actors and targeting the industries who are showing an increase or are recognized as a higher hazard situation, 9 10 that's where Cal/OSHA's resources really need to be focused.

And then, finally, Ms. Robbins made the comment 11 12 that we're not in a typical situation, and I totally agree 13 with her. We are in a unique situation with COVID-19, a global pandemic, that's still changing constantly as we 14 continue to learn the best methods to take to protect 15 Therefore, it seems inappropriate to me to make an 16 workers. across-the-board regulation for our unique situation that's 17 18 so dynamic that the proposed petition wording in front of you now is already outdated to CDC guidelines. 19

20 Thank you very much for taking the time to listen 21 to my comments.

22 CHAIRMAN THOMAS: Thank you.

MS. SHUPE: Our next -- our next speaker in the queue is Michael Miiller with the California Association of Winegrape Growers.

26 CHAIRMAN THOMAS: Can you hear us, Mr. Miiller?

1 MR. MIILLER: Yes, I can. Thank you. Can you hear 2 me?

CHAIRMAN THOMAS: Yes, go right ahead. 3 MR. MIILLER: Thank you. Hi. I'm Michael Miiller 4 with the California Association of Winegrape Growers. 5 Ι 6 guess good afternoon, and thank you for your time and public service. I really appreciate the Board Members and the Board 7 8 staff for your diligence in these challenging times. This morning I want to just briefly comment on three issues: 9 10 COVID-19, wildfire smoke, and the fiscal analysis of pending regulations. 11

Relative to COVID-19, I want to reiterate Cassie 12 Hilaski's and Bruce Wick's comments. Our association, and I 13 believe every industry association, has advised employers to 14 comply with every federal, state, and local health order and 15 quidance. If there is ever a question of what is needed, out 16 of an abundance of caution I also advise employers to do more 17 18 than what is required. If employers are intentionally violating these regulations, enforcement action should be 19 taken. We will never defend bad actors. Go after them. 20 However, changing requirements does nothing to increase 21 compliance. 22

I also want to add on to some of the previous comments, especially those made by Kevin Bland. This is an evolving world where we learn new information daily. For example, I saw a report this morning about the efficacy of

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1 face covering. A recent study by Duke University looked at the use of face coverings and determined that the use of 2 gaiters is worse than no face covering at all. That's 3 because the fabric in these kinds of gaiters breaks bigger 4 particles into smaller particles that remain airborne longer. 5 6 Because those tiny droplets linger in the air longer, this creates an opportunity for increased transmission. 7 An 8 additional study of the CDC reports that six feet of distance may not be enough. Maybe it's eight or 10 feet that may be 9 10 more appropriate.

Employers want to keep employees safe, but we all need to realize and we are continuing to learn what actions are needed to keep everyone safe. A rigid COVID-19 standard may actually cause more harm than good as we continue to learn more about the transmission of the virus.

Relative to the wildfire smoke, as you all know, the AQI map is bright red in California and in some places it's purple. When you look at the map more closely, you will see the many wine grape growing areas are seeing AQI over 150. Our growers are going to miss the harvest, and this is a huge problem.

The supply of the N95 masks is scarce and in some cases not at all. Growers gave masks to help healthcare workers earlier this year, now they are faced with the reality that they cannot comply with this requirement through no fault of their own.

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1 I also want to point out that the use of N95 masks 2 is entirely voluntary. This means that the real world application of this regulation in this pandemic goes 3 something like this: If the employer is able to find the 4 mask, the employer will make those masks available to the 5 6 employees and recommend use of that mask. However, the employee may nonetheless say, 'No, I don't want to use it.' 7 8 This means that the N95 masks are being taken away from frontline healthcare workers for no public benefit. 9

10 Most realistically, the employer doesn't have N95 masks at all. Therefore, the regulation requires the 11 12 employer to shut down and send the workers home. This would 13 be the case even if the employee doesn't want to use the mask. The employees will still be exposed to the smoke and 14 will lose wages. At this time of historic unemployment, 15 record business closures and a recession, a work stoppage is 16 the last thing we all need. 17

Consequently, I really -- do not know how to advise our growers when they come to me with questions, I just don't know what to say because the law is the law, and I'm never going to recommend noncompliance with the law.

Obviously, with this pandemic a short supply was never anticipated when the Board adopted this regulation. Nonetheless, here we are. Consequently, may ask is this: I'd like to see the Board engage on this and coordinate with other state agencies as soon as possible to develop a

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solution to this problem. It is an immediate problem needing
 an immediate solution.

Finally, I want to briefly discuss the process for 3 examining the costs of pending regulations. SB-617 in 2011 4 established additional regulatory impact assessment standards 5 6 for major regulations. A state agency must conduct a SRIA 7 when it estimates a proposed regulation has an economic impact exceeding \$50 million. I thoroughly appreciate in 8 some cases time is running out to get the version through the 9 10 process, and they figured out, oh, we have met that threshold. But this does not negate the requirement for the 11 12 completion of a SRIA. Whenever the Board staff determines, 13 based on the facts, that the costs exceeds the threshold, a SRIA must be completed. 14

In February, when you met in Rancho Cordova, one of 15 the Board Members said that there will always be disputes on 16 the cost of compliance. That is very true. There will 17 18 always be those disputes. However, when the facts are the facts, and there is no disputing the data, the fiscal 19 analysis must reflect those facts and data. And if a SRIA 20 21 must be completed at the time and you have to start over, that's what the law requires. 22

23 So, consequently, I ask that the Board look down 24 the road, look at your pending regulations and please make 25 sure that the fiscal analyses are thorough and complete. 26 And, again, I can't thank you enough for your time. I think

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1 this is difficult and I greatly appreciate all of your

2 Members' public service and your efforts. Thank you.

3 CHAIRMAN THOMAS: Thank you.

4 Our next caller?

5 MS. SHUPE: Thank you.

6 The next speaker in our queue is Kathy Hughes with 7 the Nurse Alliance of SEIU California.

8 CHAIRMAN THOMAS: Kathy, can you hear us? 9 MS. HUGHES: I can. Can you hear me?

10 CHAIRMAN THOMAS: We can. Go right ahead.

11 MS. HUGHES: Great. So I wanted to address a few 12 things that have come up from the employer representatives, 13 one of them regarding privacy and HIPAA in particular.

We have been battling employers who claim HIPAA violations that prevent them from sharing any kind of injury or exposure incidents to employees. And the reality is, is there's language in HIPAA that talks about being required to comply with disclosures per requirements of state or federal laws and regulations.

20 So there is no language in HIPAA that says during a 21 work-related incident or exposure, they are not allowed to 22 share that information, and especially when you're looking at 23 OSHA logs and the fact that that information is available 24 through OSHA logs. So I just wanted to point that out, that 25 you can't really claim HIPAA protections or violations when 26 you're talking about sharing incidents of exposure with

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1 employees that need that information.

Also talking about occupational exposure versus community exposure, when the Governor issued his Executive Order that established the presumption of occupational exposure of COVID-19 to essential workers, he did not mention his stay-at-home order or the fact that that is why he was saying that it made sense for essential workers to have presumed occupational exposure.

What he did do in his letter, which I reviewed 9 10 during our 15-minute break, was make it retroactive prior to his stay-at-home order, so he was very much acknowledging the 11 fact that our essential workers are being exposed at work, 12 not all of them obviously. If -- that is why there is 13 contract tracing and why we are trying -- why we figure out 14 was it something at work or was it something that you 15 received out in the community? And, yes, there are both. 16 But there is still -- if it was a presumed occupational 17 18 exposure prior to June 30th, when his Executive Order expired, why it's different today does not make sense to me. 19

And I also wanted to point out regulations putting pressure on employers to comply. Back in the day before bloodborne pathogen and safety needle legislation, our employers pointed out that it was not needed. And it took a while to get our employers to comply, but now, for the most part, except for a very few exceptions, all employers comply with bloodborne pathogens. In fact, you see now our dentists

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who were not wearing PPE that they did not do prior to
 bloodborne pathogen legislation.

So I do want to say that our employers, given time 3 and given the fact that they are going to face citations, 4 will eventually comply. And I -- in pointing out that 5 6 employers care about employees, we had a nurse that died as a result of responding to a code blue. She did not have an N95 7 8 respirator because they were locked up in the manager's The employers are still refusing to admit any office. 9 10 wrongdoing and not having the proper PPE provided. As a matter of fact, they were having their dirty isolation gowns 11 hanging up in the hallways outside of their patients' rooms 12 13 as recently as last week, until the CDC showed up, and they ran around the hospital gathering up their PPE that was dirty 14 in the hallway that they were requiring their nurses and 15 healthcare workers to reuse. 16

So it's just mind boggling to me when we see/hear 17 18 employers saying, 'We don't need it,' they said that during bloodborne pathogens. I don't work in construction, but I'm 19 assuming that the building trades and construction employers 20 also said, 'We don't need slip and fall reqs. We don't need 21 these rails here. We don't need this, we don't need that,' 22 and now it is a given that all of those things are, in fact, 23 needed. Everything changes. The industry and construction 24 25 changes. The fact that you have to change where slips and falls occur change every day, and yet our employers still 26

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1 manage to do that. So to say that this thing changes and so 2 we can't have regulations that don't change with it, just 3 does not make sense to me.

4 So I appreciate your time in listening, but I just 5 wanted to point out a few of the inconsistencies in the 6 things that I have heard, and do a little fact checking. 7 Thank you.

8 CHAIRMAN THOMAS: Thank you.

9 Our next caller will be, commenter will be? 10 MS. SHUPE: The next speaker in the queue is 11 Michael Young with the California Federation of Teachers. 12 CHAIRMAN THOMAS: Can you hear us, Michael? 13 Here he is.

MS. SHUPE: Mr. Young, if you could unmute yourself.

16 CHAIRMAN THOMAS: Are you there, Mr. Young? 17 MS. SHUPE: Mr. Young, can you hear us? 18 MR. YOUNG: Yes, I can hear you. 19 MS. SHUPE: We can hear you now.

20 CHAIRMAN THOMAS: Yeah, go right ahead. Go right 21 ahead.

22 MR. YOUNG: Oh, perfect. Okay. Thank you. 23 Hi again. I'm Michael Young with the California 24 Federation of Teachers. I want to align my comments with 25 those of Worksafe, SEIU, and the other worker advocates that 26 are -- and workers that have spoken in support of the

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petition. I just wanted to provide a little -- provide some comments regarding the importance of this petition as related to ensuring the health and safety of students, parents, and teachers, and all school employees really as we get closer to some schools reopening for in-person instruction.

We have seen numerous studies that show -- that 6 have shown increased numbers of children being diagnosed with 7 8 COVID-19. For example, there was a recent study that was released by the American Academy of Pediatrics and the Jewish 9 10 Hospital Association that showed about 100,000 children across the country that were diagnosed with the virus over a 11 12 two-week period in July. That was a 40-percent increase. 13 And I want to keep in mind that that was during a period where the vast majority of schools were closed. And also the 14 recent studies from the CDC that clearly show that children 15 between the ages of 10 and 19 spread the virus at the same 16 rate as adults. 17

So I think we have to prepare for a reality that 18 schools reopening can create a danger to not just the workers 19 but to the students and the community, and we need to provide 20 state regulators with every tool possible to make sure that 21 our schools are safe. And in that vein, I also want to note 22 that we have seen several examples of California school 23 districts asking school employees to sign assumption-at-risk 24 25 letters. Some of these letters from districts literally state that: I hereby acknowledge the risk of exposure to the 26

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1 coronavirus and I acknowledge that the risks that I may 2 contract the coronavirus by coming on to the school district 3 premises, interacting with employees, students, and other 4 people.

5 So the districts themselves clearly understand the 6 risk and the danger that's there, and I think it's going to 7 come down to state regulators to provide guidance and to have 8 the tools necessary to ensure enforcement and compliance with 9 these rules to make sure that all students, parents, and 10 teachers are safe.

In addition to supporting this petition, I think it can go hand in hand with enforcement of the guidances that are out there for specific industries, specifically school reopening, but for all the district guidances out there in terms of how we reopen and how we can do it safely. So those are my comments. Thank you.

17 CHAIRMAN THOMAS: Thank you.

18 MS. SHUPE: Thank you.

19 CHAIRMAN THOMAS: Do we have another commenter? 20 MS. SHUPE: At this time we have no more commenters 21 in the queue. We did have four Spanish speaking commenters 22 who we were unable to reach: Abigail Cisneros, Rosa Lopez, 23 and Maria Ramirez and Nina Santos. We have reached out to 24 their coordinator to see if we can get those comments and we 25 will look for them in writing.

Also I'd like to acknowledge for the record that

there was a delay in restarting the recording after the break. And it's unfortunate that Anne Katten and Stephen Knight's comments were not caught for the WebEx recording. We do, however, have a court reporter who's monitoring the meeting, and the comments were recorded for the record. Thank you.

7 CHAIRMAN THOMAS: Very good. Very good.
8 So we thank all the commenters for their testimony.
9 MS. SHUPE: At this time do we have anyone who was
10 unable to join the queue who wanted to address the Board?
11 Please send a message in chat.

12 We're seeing no additional commenters.

13 CHAIRMAN THOMAS: All right. Thank you, and the 14 Board appreciates your testimony. The public meeting is 15 adjourned and the record is closed.

16 (Whereupon, the Public Meeting was adjourned at 12:5017 o'clock p.m.)

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REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 4th day of December, 2020.

PETER PETTY CER**D-493 Notary Public

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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 4th day of December, 2020.

1000 -----

Myra Severtson Certified Transcriber AAERT No. CET**D-852

STATE OF CALIFORNIA

DEPARTMENT of INDUSTRIAL RELATIONS

Business Meeting of the OCCUPATIONAL SAFETY and HEALTH STANDARDS BOARD

TRANSCRIPT OF PROCEEDINGS

August 20, 2020

In accordance with Executive Order N-29-20 and Executive Order N-33-20, the physical location was canceled and the meeting was held via WebEx video/audio internet and via teleconference platforms.

Reported by: Peter Petty

APPEARANCES

OSHSB Board Members Present:

David Thomas, Chair Barbara Burgel David Harrison Nola J. Kennedy Chris Laszcz-Davis Laura Stock

OSHSB Staff Present:

Christina Shupe, Executive Director Sarah Money, Executive Assistant Michael Nelmida, Senior Safety Engineer Michael Manieri, Principal Safety Engineer Lara Paskins, Staff Services Manager David Kernazitskas, Senior Safety Engineer Jennifer White, Staff Servicers Analyst

Also present:

Eric Berg, Deputy Chief of Health, Division of Occupational Safety and Health (DOSH)

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PROCEEDINGS

2 Thursday, August 20, 2020 12:50 o'clock p.m.
 3 CHAIRMAN THOMAS: We will now proceed with the
 4 Business Meeting.

The purpose of the Business Meeting is to allow the Board to vote on matters before it and to receive briefings from staff regarding the issues listed on the Business Meeting agenda. The proposed variance decisions for adoption are listed on the Consent Calendar.

10 Ms. Shupe, will you please brief the Board?

11 MS. SHUPE: One moment, please.

12 Thank you, Chair Thomas.

On your consent calendar today are 16 proposed variance decisions, Items A through P. Regarding the proposed decisions for Items A through P, I am aware of no unresolved procedural matters and believe they are ready for your consideration and vote.

18 CHAIRMAN THOMAS: Thank you, Ms. Shupe.

19 Do I have a motion to adopt the consent calendar?

20 BOARD MEMBER LASZEZ-DAVIS: I so vote.

21 BOARD MEMBER HARRISON: I'll second it.

22 CHAIRMAN THOMAS: We have a motion and second. Is 23 there anything on the question?

1 COURT REPORTER: Excuse me, I'm sorry, this is the court reporter. I did not catch who moved and seconded. 2 Dave Harrison, I believe. 3 It was Chris Laszcz-Davis was first. MS. MONEY: 4 CHAIRMAN THOMAS: The motion. 5 MS. MONEY: Dave Harrison was second. 6 7 CHAIRMAN THOMAS: Did you get that? 8 MS. SHUPE: Can we get confirmation from Chris and from Dave Harrison on who motioned and who seconded? 9 BOARD MEMBER HARRISON: Yeah, you got it right. 10 CHAIRMAN THOMAS: We got it right, yeah. 11 BOARD MEMBER LASZCZ-DAVIS: I moved. 12 13 CHAIRMAN THOMAS: Yeah. BOARD MEMBER HARRISON: I said --14 CHAIRMAN THOMAS: Chris made the motion and Dave 15 seconded the motion. 16 COURT REPORTER: Thank you from the court reporter. 17 18 You are welcome. Will you please call the roll? 19 20 MS. MONEY: This is Ms. Money. 21 CHAIRMAN THOMAS: Ms. Money, will you please call 22 the roll? Sorry. 23 MS. MONEY: Ms. Burgel? 24 BOARD MEMBER BURGEL: Aye. California Reporting, LLC 229 Napa St. Rodeo, CA 94572

1 MS. MONEY: Mr. Harrison?

BOARD MEMBER HARRISON: Aye. 2 3 MS. MONEY: Ms. Kennedy? BOARD MEMBER KENNEDY: Aye. 4 MS. MONEY: Ms. Laszcz-Davis? 5 BOARD MEMBER LASZCZ-DAVIS: Aye. 6 MS. MONEY: Ms. Stock? 7 8 BOARD MEMBER STOCK: Aye. MS. MONEY: Chairman Thomas? 9 CHAIRMAN THOMAS: Aye. And the motion passes. 10 Legislative update. Ms. Shupe, will you please 11 brief the Board? 12 Thank you, Chair Thomas. 13 MS. SHUPE: The report included your Board packet was prepared 14 15 on August 7th, 2020. Legislative policy committees concluded on August 14th and fiscal committees will conclude tomorrow 16 on August 21st. Overall there has been a tremendous amount 17 18 of movement as bills have made their way through this legislative session. And we continue to monitor those that 19 20 will impact the Standards Board with support from the legislative team at DIR. 21 The Legislature will conclude its work prior to our 22 September Board Meeting, at which point we'll report on 23

24 outcomes. Our current focus is on the following bills:

AB 685, related to notification of COVID-19

1 exposures;

AB 2092, which is included in your Board packet, 2 3 related to emergency ambulance employee safety devices and safeguards; 4 AB 2537, regarding PPE for healthcare employees; 5 SB 275, which is summarized in your Board packet; 6 and 7 SB 1257, related to household domestic services and 8 in-home childcare services. 9 Are there any questions? 10 There being no questions, then we 11 CHAIRMAN THOMAS: will proceed to Executive Officer's Report. 12 Ms. Shupe, will you please brief the Board? 13 MS. SHUPE: Thank you, Chair Thomas. 14 15 As the Board is aware, staff are currently working with legal support to draw up the proposed decision for 16 Petition 583, which will be ready for the September 17th 17 Board Meeting. The proposed decision is informed by the 18 evaluations prepared by the Division and the Board staff 19 20 engineer and takes into consideration the legal responsibilities and obligations of the Board. The draft 21 will be available for review by the Board preferably with the 22 23 agenda on September 4th, but in no case later than seven days prior to the September 17th meeting, allowing time for 24 25 thorough consideration prior to a final decision. The

1 proposed decision will be posted on the OSHSB website with 2 our meeting handouts.

Are there any questions from the Board? BOARD MEMBER STOCK: Yes. This is Laura and I have a question and maybe a comment. And at first I wondered, I heard you say that Eric Berg is on the line. I'm wondering if it's possible to ask a question of him?

8 MS. SHUPE: Is this something related to the 9 Executive Officer's Report or something that we can address 10 during the DOSH Update?

11BOARD MEMBER STOCK: Oh, do we have the DOSH Update12on our agenda? I didn't see it. I can -- I can --

MS. SHUPE: If it's not on our agenda, we would -and it doesn't appear as though it is, we would then address it under new business.

BOARD MEMBER STOCK: Okay. So I guess I can wait till new business. It's a question about some of the comments that we heard this morning, a question I have for DOSH, but I can wait for new business.

20 MS. SHUPE: Do we have any questions related to the 21 Executive Officer's Report?

22 CHAIRMAN THOMAS: There being no questions, we 23 don't have -- there will be no closed session.

24 BOARD MEMBER STOCK: Okay. So is this -- is this 25 the time to --

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1 CHAIRMAN THOMAS: I guess this would be the time. 2 It's not really -- we don't have new business, so to speak, 3 but --

4 MS. SHUPE: But we should always have agendized an 5 opportunity for Board Members to raise new business.

6 CHAIRMAN THOMAS: I don't know if he's still on the 7 line. You can ask any questions you want. They'll get --8 BOARD MEMBER STOCK: I thought I'd ask --9 CHAIRMAN THOMAS: He'll get -- he'll get them. 10 BOARD MEMBER STOCK: He will get them, okay. 11 CHAIRMAN THOMAS: Yeah.

BOARD MEMBER STOCK: So I just wanted to make a general comment. We have obviously heard quite a bit of testimony about the lack of necessity and a lot of comments about one reason that people are saying there is a lack of necessity is the existence of other standards, including and most specifically IIPP.

And I was not on the Board when the ATD standard 18 I don't know if anybody on the Board was. 19 was passed. I am suspecting that at the time that that standard came in front 20 of the Board, there was very likely many people who were 21 saying that there was no need for that specific standard 22 23 because of the existence of the IIPP. And in spite of that, the Board unanimously passed the ATD standard because the 24 25 Board at that point was convinced that there was a need for a

more specific standard to cover infectious disease in
 healthcare.

I was also not on the Board when the heat standard 3 I suspect that the same concerns were raised. I 4 was passed. have been on the Board during some recent regulations, such 5 as the hotel housekeeping standard, the workplace violence in 6 healthcare, and I can just say that that has been a fairly 7 8 common concern. Many of the comments we've heard today seemed very similar to what we've heard each time we have 9 considered a specific regulation. So the fact that there is 10 existing general standards, and also the fact that it's not 11 new regulations that we need, it's greater enforcement. And 12 13 of course I completely agree that greater enforcement is needed. 14

And I think we've also heard that there -- while there have been many, many visits, there has been as of yet no citations. And so that leads to the question that I have, and that if Eric is here, he can answer it. And if not, it would be great to get this information for next time. So I -

21 MS. SHUPE: He is not --

25

22 BOARD MEMBER STOCK: I'm sorry? That --

23 CHAIRMAN THOMAS: No, no, go ahead. We were seeing 24 if he was here.

BOARD MEMBER STOCK: Oh, okay. So I -- my question

was relative to the ATD standard, where he could comment on 1 the value that the specific ATD standard provided over -- at 2 3 the time that it was promulgated, because again the exact same issues. It seems very, very similar, that situation 4 where there was a concern about infectious disease. There 5 was a concern that there needed to be a specific standard 6 that the IIPP was not enough. And that was, as I said, voted 7 8 on unanimously upon -- so I'd be interested in having any comments on -- on the value that that specific standard has 9 provided in that setting, if he is on the line. 10

MR. BERG: Yes. This is Eric. I'm on the line. Yes, the ATD standard is enormously valuable in implementing protections against aerosol transmissible diseases for those employers covered by the standard. It contains many specifics, that would be very difficult through IIPP, to universally apply to all employers.

BOARD MEMBER BURGEL: I have a question as well that relates to Laura's question for Eric.

In the ATD standard, what I think is particularly a strength of that standard is the notification requirements, that individuals are notified if they have been exposed. And, to my knowledge, that's not explicitly stated in a general industry safety order or in IIPP. Is that correct? MR. BERG: I mean like for chemical exposure, like hazard communication --

BOARD MEMBER BURGEL: Oh, hazardous communication,
 that's true. But in reference to infectious disease.

MR. BERG: Infectious disease, outside of 5199 and 5199.1, yeah, I'm not aware of any --

BOARD MEMBER BURGEL: Okay. Thank you. Thank you.
BOARD MEMBER STOCK: Okay. Were you, Barbara, -CHAIRMAN THOMAS: Go ahead, Laura.

BOARD MEMBER STOCK: -- I just -- okay. And so I wanted to just make one other comment and see what Eric had. And obviously I think that your answer to my question is consistent with the Cal/OSHA analysis, in which I assume that that is behind the fact that they -- that Cal/OSHA has recommended that an additional, more specific standard is needed and would be useful in enforcement.

I wanted to also just comment on the issue of community transmission. And I just want to -- I mean this perhaps goes without saying, but clearly I don't think anybody is -- is claiming or could claim that COVID is only being transmitted in the workplace. I mean obviously it's a great community spread.

It seems what we're considering here is a regulation that's dealing with what happens when somebody with COVID is in the workplace. And you could imagine that somebody gets it outside of the workplace, at -- through a community spread. But then if that person enters into the

workplace, particularly a workplace that does not have 1 sufficient protections and social distancing, access to 2 3 handwashing, et cetera, then I think what we're going to be considering is what are the regulations that address whether 4 that infection is going to spread to other workers? 5 So I just want to confirm that I don't think that discussing a 6 workplace regulation is in any way implying that community 7 8 spread isn't an enormous issue.

9 Our responsibility is to deal with what's happening 10 in the workplace and being sure that there are conditions in 11 the workplace that are going to minimize the opportunity to 12 spread. So I just wanted to make that comment. So I think 13 that's it for now. Thank you.

14 CHAIRMAN THOMAS: Thank you.

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Well, I think, Dave Harrison, you have somecomments?

BOARD MEMBER HARRISON: Yeah, thanks Dave. 17 I just want to make a few comments. You know, we have a lot of 18 testimony from the public, both sides of the fence for and 19 against Petition 583. And, you know, I'm a statistics guy. 20 I look at statistics and I have picked up what we have seen. 21 There was an article in the Cal/OSHA Reporter that said as of 22 August 12th there were 199 statewide workplace fatalities. 23 When I looked in the Insurance Journal, it said as 24

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of August 10th there were 31,612 COVID-related worker's comp

1 claims in California and 140 of those were fatalities.

CHAIRMAN THOMAS: How many was that again, Dave? 2 3 BOARD MEMBER HARRISON: A hundred and forty fatalities through August 10th, and this is according to the 4 Insurance Journal. And these are just worker's comp claims. 5 So it doesn't cover a hundred percent, I think. I think 6 there's probably several cases that go unreported. 7 Just 8 going by what we know what has been reported, I think the -the issue is dire enough. 9

It used to be statistically that construction and ag dominated workplace fatalities in California. And by these numbers, the COVID-related deaths in the workplace more than doubled construction and ag combined. And so I think based on that we've got to do something. We've got to move forward with Petition 583.

16 I want to add a story to this as well. I spoke with an LVN recently who works in a healthcare facility. And 17 she said to me that the facility she works in had known COVID 18 cases. And she said 'my employer has N95 respirators, but 19 they won't issue them to us because there was no requirement 20 to.' And this is a very reputable healthcare facility. Now 21 that's shocking to me. So the folks that argue that we don't 22 need a regulation because there are existing standards in 23 place, I would beg to differ. 24

According to this employer, this healthcare

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employer, they thought they were doing what they needed to. 1 They made enough provisions for their employees to be 2 3 protected from the coronavirus. And so I would beg to differ and say I think that a standard, a COVID-specific standard is 4 appropriate. I have asked -- I know other Board Members have 5 asked, excuse me, for workplace visits from the Division. 6 How many job sites visits have there been, how many citations 7 8 have been issued, what part of the standard are we citing in these citations, and haven't got a whole lot of really clear 9 answers around that. So until we get answers around that, 10 I've got to go by the statistics that I've seen. And I would 11 really, really like to encourage Board staff to move forward 12 13 with -- with an emergency temporary standard around Petition Those are my comments. 14 583.

15 CHAIRMAN THOMAS: Thank you for the statement.16 Chris, do you have any comments?

BOARD MEMBER LASZCZ-DAVIS: I -- I do. Just to 17 18 kind of -- actually, the comments made today fell on both sides of the fence, if you will, and -- which is as would be 19 expected. And the question that I think we have to ask 20 ourselves is what needs to be done to make the biggest 21 impact. And, you know, there are several answers to that. 22 23 If you look at the issue -- will a regulation, an emergency standard in fact move the needle such that it will 24 25 make a difference in the COVID precautions that are taken in

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1 the workplace? These are just rhetorical questions.

I also don't think that rulemaking necessarily 2 3 equates to compliance. So there's got to be some tension between the rulemaking and compliance to ensure that if we do 4 go the route of rulemaking it in fact does make a difference. 5 I thought what was telling, what was really telling 6 for me was that Cal/OSHA itself had recommended that we move 7 8 forward with an emergency standard. So what gap do they determine that exists that we need to bridge with a 9 regulation? I found that interesting, and I don't know why 10 their recommendation. 11 And then finally I think the implicit fear that I 12 hear that's kind of the undercurrent through all this, as we 13 went down the path of wildfire safety, there have been a lot 14 15 of concerns cited that perhaps we didn't move through that process as interactively and engage with all the appropriate 16 stakeholders. So what we have today doesn't reflect what 17

could be an optimal set of clarified behaviors, actions, and requirements. And I think the fear is if we initiate an emergency standard on COVID, are we going to end up with the same set of questions unanswered, unreasonable requirements? And I think the process, if we move this path --

down this path, the process for developing an emergency standard has got to be real different than what we did for wildfire safety, so that when we come out of it most

1 everybody is aligned with it. It's simple, clear,

2 understandable, and implementable. Just some thoughts.

3 CHAIRMAN THOMAS: Thank you, Chris.

4 Any other comments?

5 BOARD MEMBER STOCK: I had some -- excuse me -- I 6 had something else to say, but I wanted to be sure if anybody 7 who hasn't spoken yet wants to say anything I would defer to 8 them. If not --

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CHAIRMAN THOMAS: Go ahead, go ahead.

BOARD MEMBER STOCK: I just wanted to -- I wanted 10 to acknowledge, Chris, what you just said. You know I want 11 to acknowledge the importance of trying to do the best that 12 I mean it's always a tension when we're dealing with 13 we can. an emergency situation, and this has happened, you know there 14 may be more, but I know it happened with heat and it happened 15 with wildfires. And it needed to go quickly precisely 16 because of the emergency nature of the hazard. And we also 17 18 know that some other regulations have taken multiple years, hotel housekeeping was six years, maybe more. So -- so there 19 needs to be found something that can allow that kind of input 20 but addresses the emergency nature of it. 21

And, you know, I think that -- and, you know, correct me if I'm wrong about the process, but I mean it feels like there have been cases where -- and I think wildfire is an example of this -- something has passed on an

emergency basis because of the urgent need, and then there has immediately begun a process to address and provide input to -- to refine it. So I think we could be looking for structures like that.

I know one of the commenters made the -- you know, 5 said the language in the petition is a starting point. 6 And so I think, you know, I would hope that if we end up moving 7 8 forward and accepting the petition that there is going to be some opportunity to make some adjustments to address changes 9 that have happened, to build in the ability to respond to 10 scientific -- obviously the big thing that happened is an 11 increased awareness of the fact that it's airborne. You know 12 early on in the pandemic there was less -- less evidence or 13 less conviction about that, more focused on fomite 14 transmission. Now we know that it's airborne. So I think 15 things do come up. 16

And so, you know, I assume that would be part of 17 18 the process, to be able to figure out a way of holding something that allows changes to be made while also 19 recognizing the immediate and urgent nature of the crisis 20 that we're facing. So I am hoping that next week -- next 21 month when we can discuss further where we're going to go 22 forward, that we can be looking at opportunities like that or 23 a process like that that will address some of your concerns. 24 25 CHAIRMAN THOMAS: Thank you, Laura.

Any other comments from Board Members? 1 Hearing none, Christina, do you have any other 2 information to provide or are we -- is your stuff done? 3 MS. SHUPE: I have no additional comments for the 4 5 Board at this time. 6 CHAIRMAN THOMAS: Okay. MS. SHUPE: Just to note that a need has not arised 7 for closed session, so we can strike that from the agenda. 8 CHAIRMAN THOMAS: All right. There being no 9 further comments, the next Standards Board regular meeting 10 and hearing will be on September 17th, 2020. It will be done 11 the same way this meeting is done, by WebEx. And at this 12 time, there being no further business, this meeting is 13 adjourned. Thank you for attending. 14 15 (Whereupon, the meeting was adjourned at 2:53 16 o'clock p.m.) 17 18 19 20 21 22 23 24 25

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