# State Of California California Occupational Safety and Health Appeals Board Minutes of the Public Meeting & Closed Session Held on December 15, 2022 Sacramento, California West Covina, California Zoom Platform

## Present:

Ed Lowry, Public Member, Chair Judith Freyman, Management Member Marvin Kropke, Labor Member Patricia Hapgood, Acting Executive Officer Jeff Mojcher, Chief Counsel Kevin Reedy, Supervising Administrative Law Judge Sam Lucas, Supervising Administrative Law Judge Aaron Jackson, Staff Attorney Elizabeth Clarke, Staff Attorney Vincent Mersich, Staff Attorney Meghan Zapata, Staff Services Manager Janis Jonas, Executive Secretary Denise Cardoso, Assistant Chief Counsel, DOSH Dan Lucido, Chief Counsel, DOSH Sean Ahearn, DIR Legislation and Regulatory Affairs Ray Abregana, Member of the Public Iman Leong, Member of the Public John Schwan, Member of the Public Virginia Young, Member of the Public Toni Kennedy, Member of the Public

## Minutes of December 1, 2022 Meeting:

(Approve or amend minutes of previous board meeting.)

Action: The Board approved the minutes of the December 1, 2022, Board meeting. Moved: Marvin Kropke Seconded: Judith Freyman The vote was 3-0

## New Business:

(The appeals Board hears and discusses new reports presented by staff.)

- 1. Roundtable planning.
  - Action: The Board discussed holding a roundtable meeting with stakeholders in 2023.

#### Old Business:

(The appeals Board hears and/or discusses matters on a follow-up basis.)

1. Discussion of hearing schedules and ALJ availability for the pilot program.

Action: Results are being evaluated and a memo will be prepared for the Board.

2. Update of DOSH eAttorney system interfacing with OASIS.

Action: No report.

3. Discussion and update concerning regulatory amendments to the Board's rules of practice and procedure to govern, address and permit Board hearings via telephone or videoconference, including consideration of proposed amendments to Board regulation 376, and consideration of public comments received.

Action: Aaron Jackson reported that the Regulatory package is with the Department of Finance.

#### Legislation:

(Review and discuss current legislation which may affect the appeals Board.)

Action: Elizabeth Clarke updated the Board on current legislation.

## Chairperson's Report:

(Hear report from the Chairperson on activities and issues affecting the Appeals Board.)

Action: No report.

#### **Board Members Reports:**

(Hear reports from Board members on activities and issues affecting the Appeals Board.)

Action: No report.

#### Executive Officer's Report:

(Report regarding administrative matters.)

Action: Patricia Hapgood reported that a new Office Technician has been hired for the Appeals Initiation Unit.

Also, an attorney position is in the process of being posted.

#### Staff Reports:

(*Reports from the Supervising ALJ and the Chief Counsel regarding matters from the Hearing Operations and Legal Units.*)

1. Discuss whether there are any proposals for new regulations or proposals for modifications to current regulations. In addition, discuss whether any concerns exist regarding regulations.

Action: Aaron Jackson updated the Board on the process of reviewing the regulations.

2. Discuss status of Video Hearings.

Action: No report.

- 3. Discuss recent appeals filed related to the current COVID-19 pandemic.
  - Action: Judge Kevin Reedy updated the Board on cases involving COVID related citations.
- 4. Litigation update:

Action: Jeff Mojcher updated the Board on current court cases.

Any matter not completed at this meeting may be continued to subsequent meetings. If the closed session agenda is not completed on the scheduled day, the closed session will continue from day to day until completion and adjournment.

## Public Comment:

(Public comment will be entertained during discussion of each agenda item of the open meeting.)

Action: There were no public comments made at today's meeting.

The Board recessed to its closed session.

## **Decisions of Administrative Law Judges:**

(Written decision issued by an Administrative Law Judge. The Decision summarizes the evidence received from the Division of Occupational Safety & Health and the Employer, makes findings of fact for all issues involved in the appeal and gives reasons and grounds for the Decision. The board members review the Decision and decide if they will reconsider the ALJ Decision on their own motion.)

There were no Decisions for review.

#### Petitions for Reconsideration:

(The Division of Occupational Safety & Health and the Employer each have the right to petition the Appeals Board to reconsider a decision or order of an Administrative Law Judge. The Appeals Board must decide to grant or deny each petition.)

1203336 Three-D Services Co. Inc. Action: The Board voted to issue an order extending time for this petition. Motion: Marvin Kropke Seconded: Judith Freyman Vote: 3-0

#### Orders Dismissing Appeal:

There were no Orders Dismissing Appeal for review.

## Orders Denying Leave To File Late Appeal:

1565022 Victorio Mufflers, Inc. Action: The Board reviewed this Order.

#### Matters Pending Reconsideration:

(If the Appeals Board orders reconsideration of an Order or Decision, it reviews the record and then affirms, rescinds, alters or amends the Order or Decision being reconsidered.)

The following list is intended to inform stakeholders and members of the public of what the Board believes is the issue of most interest to the general public presented in each of the following matters. The issues are listed so as to assist those interested in research or public information, and not litigation, and are not necessarily or exclusively the only issue or issues presented in each matter. The issues identified are not positions of the Board. Further, the Board may add and decide issues not included in the list or decide the matter on other grounds, under authority of Labor Code sections 6620 through 6623.

| 1314092 | 99 Cents Only Store, LLC<br>Whether the employer committed a foot protection violation as<br>alleged.                     |
|---------|---|
| 1360156 | CA Forestry and Fire Protection<br>Whether it was an error to assign a particular ALJ to the matter.                      |
| 1564732 | Calvary Chapel of San Jose dba Calvary Chapel Academy<br>Whether the ALJ correctly excluded evidence from the inspection. |
| 1262720 | General Dynamics NASSCO<br>Whether the employer followed proper procedures in rigging a load.                             |

| 1300984   | General Dynamics NASSCO<br>Whether Employer committed the violations alleged.  |  |  |
|-----------|--|--|--|
|           | Action:  | The Board discussed this matter.   |  |
| 1436480   | Interline Brands, Inc.<br>Whether the employer violated foot protection standards.                                   |  |  |
| 1004280   | Key Energy Services, LLC<br>Matter remanded to the Board from the Court.   |  |  |
| 1340591   | Lennar Corporation<br>Whether Employer committed the violations alleged.   |  |  |
| 313381584 | Modern Pro Builder<br>Whether the ALJ's granting of a late appeal was appropriate under<br>the circumstances.        |  |  |
|           | Action:  | The Board discussed this matter.   |  |
| 1465354   |  | natives International, Inc.<br>ALJ erred in dismissing the matter.   |  |
| 1336276   | Rios Farming Company, LLC<br>Whether the ALJ's decision was correct.   |  |  |
| 1291481   | Sierra Pacific Forest Products<br>Whether Employer was in compliance with the cited safety order.                    |  |  |
| 1303461   | SSA Terminals (Oakland), LLC DBA SSA Marine Terminals<br>Whether Employer violated section 3212(a)(2)(A) as alleged. |  |  |
| 1573605   | XL Concrete Masonry, LLC<br>Whether the employer's appeal was timely.  |  |  |
|           | Action:  | The Notice of Untimely appeal has been vacated and<br>the appeal will be remanded to the Appeals Initiation<br>Unit for further review for meeting required<br>qualifications for perfecting the appeal. |  |

## Matters Pending Litigation:

(If the Division of Occupational Safety & Health or the Employer disagrees with a Decision after Reconsideration or a Denial of a Petition for Reconsideration, either one or both parties may apply to the California Superior Court for a Writ of Mandate. The Appeals Board receives legal advice from its Legal Unit and provides policy direction regarding pending litigation.)

## Superior Court:

- 1. Barnard Impregilo Healy, JV, CPF 17-515575 (317134021)
- 2. Ashley Furniture Industries, 34-2017-800002750 (1016514)
- 3. United Parcel Service, Inc. DBA UPS, 34-2019-80003174 (1116529)
- 4. Shimmick Construction Company, Inc., 34-2019-80003191 (1059365)
- 5. Davis Development Company, 34-2020-80003373 (1226084)
- 6. Southern California Edison, 34-2021-80003580 (1320327)
- 7. RND Contractors, Inc., CIV SB 2119442 (1436785)
- 8. Hill Crane Service Inc., 34-2021-80003744 (1135350)
- 9. Sierra Forest Products, VCU290996 (1291481)
- 10.USA Waste of California, Inc., 34-2022-80003841 (1384029)
- 11. Ranch of the Golden Hawk, 22STCP02302 (1224802)
- 12. Guy F. Atkinson Construction, LLC. 22STCP03019 (1332867)

## Appellate Court:

- 1. Interline Brands, Inc., CIVDS2021813 (1251604)
- 2. Golden State FC, LLC, STK-CV-UWM-2021-004380 (1310525)
- 3. L & S Framing, Inc. S-CV-0046603 (1173183)
- 4. Granite Construction Company, 34-2021-80003634 (1235643)
- 5. MWL Solutions, C097353, 34-2020-80003549 (1436014)

## Other Items:

1. New and/or interlocutory petitions for reconsideration not filed in time to be agendized.

Action: No report.

2. Categorizing the Board's DARs and Denials on the DIR website.

Action: No report.

 Staff attorneys to provide legal analysis, advice and counsel regarding COVID-19 cases.

Action: No report.

4. Discussion of DOSH Proposal to have their eAttorney system interface with OASIS.

Action: No report.

# Orders Of Administrative Law Judges:

(Written order issued by an Administrative Law Judge after a pre-hearing conference in which the Division of Occupational Safety & Health and the Employer agree to settle an appeal without a hearing. The Board Members review the Order and decide if they will reconsider or remand the issued order.)

| 1466971 | Albertsons Companies Inc.                       |
|---------|---|
| 1532567 | Ameri-Kleen                                     |
| 1487101 | American Medical Response West                  |
| 1553404 | Amswede Corporation                             |
| 1474528 | Andrew M. Jordan, Inc.                          |
| 1573271 | Asap Distribution, Inc.                         |
| 1556075 | AT&T Communications America & AIO Wireless, LLC |
| 1563352 | Brinker International                           |
| 1516818 | BYD Coach and Bus, LLC                          |
| 1589480 | Cameiro Heifer Ranch                            |
| 1555960 | City of Chino Hills                             |
| 1494600 | City of San Diego - Environmental Services      |
| 1607730 | Crothall Laundry Services                       |
| 1221729 | Dewey Pest Control                              |
| 1462752 | Discovery Hydrovac, LLC                         |
| 1532631 | Five Crowns, Inc.                               |
| 1543320 | George C. Hopkins Construction Co., Inc.        |
| 1576124 | Gill Transport, LLC                             |
| 1530052 | Glenbrook HC, LLC                               |
| 1513325 | Henkels & McCoy Inc.                            |
| 1612531 | Holiday Inn Express & Suites Redding            |
| 1560517 | Individuals Steve Chankra; Avtar Sing Sian; DNA |
| 1594905 | J.R.C Group, Inc.                               |
| 1564536 | Lakeside Golf Club                              |
| 1578049 | Lamonicas Pizza Dough Company, Inc.             |
| 1335212 | Leonard Roofing, Inc.                           |
| 1588892 | Mclane Foodservice Distribution Inc.            |
| 1125020 | Mauntain E Entarprises Inc                      |

1435029 Mountain F Enterprises, Inc.

| 1500240 | Muchlan Cartified Costings Inc  |  |  |
|---------|---|--|--|
| 1580348 | Muehlan Certified Coatings, Inc.  |  |  |
| 1522263 | Nevell-Standard JV, LLC   |  |  |
| 1506744 | Norcal Painters Incorporated  |  |  |
| 1552990 | Oak Knoll Farming Corporation   |  |  |
| 1610171 | Orora Packaging Solutions   |  |  |
| 1545271 | Partners Personnel - Management Services, LLC   |  |  |
| 1600331 | Peters Drilling and Pump Service, Inc.  |  |  |
| 1593612 | Phibro-Tech, Inc.   |  |  |
| 1603134 | Posh Bakery   |  |  |
| 1487768 | Prime Healthcare Services-Sherman Oaks, LLC   |  |  |
| 1459374 | Raylyn Farms, Inc.  |  |  |
| 1587673 | Ross Dress For Less, Inc. #122  |  |  |
| 1560015 | Safeway Stores 28, Inc.   |  |  |
| 1558806 | Safeway, Inc.   |  |  |
| 1560541 | Safeway, Inc.   |  |  |
| 1524789 | Sheehan Construction  |  |  |
| 1609934 | Singing Tree Gardens  |  |  |
| 1506240 | Smithfield Foods, Inc. / Smithfield Distribution, LLC                                     |  |  |
| 1574035 | Solstice Senior Living, LLC   |  |  |
| 1596968 | State of California Department of Transportation  |  |  |
| 1592775 | Sun Pacific Shippers, L.P.  |  |  |
| 1556511 | Thomas Benzler dba Benzler Farms  |  |  |
| 1605980 | Tree Max, Inc.  |  |  |
| 1603129 | Trulite Glass & Aluminum Solutions  |  |  |
| 1622732 | Uniblue Corporation   |  |  |
| 1606844 | Valley Guard Pest Control, Inc.   |  |  |
| 1491830 | Valley Village  |  |  |
| 1476072 | Windsor Vallejo Care Center, LLC  |  |  |
| 1578106 | Wm Bolthouse Farms, Inc.  |  |  |
| 1566460 | Yutsi M. Garcia and Jaime A. Garcia Ibarra  |  |  |
| 1615302 | Zachary Chase   |  |  |
|         | Action: The Board reviewed the Settlement Orders issued by the Administrative Law Judges. |  |  |

# Personnel:

(Issues regarding staff) Action:

No report.

The Closed Session adjourned at 11:32 a.m. and the Board returned to the Public Meeting. The Appeals Board incorporated by reference its actions in the Closed Session, as indicated above. The meeting adjourned at 11:33 a.m.