State Of California

California Occupational Safety and Health Appeals Board

Minutes of the Public Meeting & Closed Session

Held on December 1, 2022

Sacramento, California

West Covina, California

Zoom Platform

Present:

Ed Lowry, Public Member, Chair Judith Freyman, Management Member Marvin Kropke, Labor Member Patricia Hapgood, Acting Executive Officer Jeff Mojcher, Chief Counsel Kevin Reedy, Supervising Administrative Law Judge Sam Lucas, Supervising Administrative Law Judge Aaron Jackson, Staff Attorney Elizabeth Clarke, Staff Attorney Vincent Mersich, Staff Attorney Janis Jonas, Executive Secretary Christopher Jessup, Administrative Law Judge Moira Doherty, Member of the Public Denise Cardoso, Assistant Chief Counsel, DOSH Matt Lugo, DIR Analyst, Office of Director, Legislation and Regulations Bruce Wick, Risk Management Director, Housing Contractors of California

Minutes of November 17, 2022 Meeting:

(Approve or amend minutes of previous board meeting.)

Action: The Board approved the minutes of the November 17, 2022, Board meeting. Moved: Marvin Kropke Seconded: Judith Freyman The vote was 3-0

New Business:

(The appeals Board hears and discusses new reports presented by staff.)

1. Roundtable planning.

Action: No report.

Old Business:

(The appeals Board hears and/or discusses matters on a follow-up basis.)

- 1. Discussion of hearing schedules and ALJ availability for the pilot program.
 - Action: Results are being evaluated and a memo will be prepared for the Board. The overview of the pilot program is that no hearings needed to be reassigned due to conflicting scheduling.
- 2. Update of DOSH eAttorney system interfacing with OASIS.

Action: No report.

- 3. Discussion and update concerning regulatory amendments to the Board's rules of practice and procedure to govern, address and permit Board hearings via telephone or videoconference, including consideration of proposed amendments to Board regulation 376, and consideration of public comments received.
 - Action: Motion to give final approval for adoption of amendments to California Code of Regulations, title 8, sections 372.6, 372.8, 376, and 376.8, , and to delegate authority to the Executive Officer to submit them, and the associated rulemaking package, to the Office of Administrative Law for final approval and filing with the Secretary of State, and to make non-substantive changes to the language, if necessary.

Moved: Marvin Kropke Seconded: Judith Freyman Vote: 3-0

Legislation:

(Review and discuss current legislation which may affect the appeals Board.)

Action: Elizabeth Clarke updated the Board on current legislation.

Chairperson's Report:

(Hear report from the Chairperson on activities and issues affecting the Appeals Board.)

Action: Chair Ed Lowry reported taking the DIR training on discrimination and inclusion.

Board Members Reports:

(Hear reports from Board members on activities and issues affecting the Appeals Board.)

Action: No report.

Executive Officer's Report:

(Report regarding administrative matters.)

Action: Patricia Hapgood updated the Board on OSHAB staffing.

Staff Reports:

(*Reports from the Supervising ALJ and the Chief Counsel regarding matters from the Hearing Operations and Legal Units.*)

- 1. Discuss whether there are any proposals for new regulations or proposals for modifications to current regulations. In addition, discuss whether any concerns exist regarding regulations.
 - Action: Aaron Jackson updated the Board on the process of reviewing the regulations.
- 2. Discuss status of Video Hearings.
 - Action: Judge Sam Lucas reported on the status of video hearings. Also updated the Board on the question of uploading and logging exhibits into OASIS. Currently, there are few problems with the process of entering exhibits and all issues have easily been resolved.

Judge Kevin Reedy reported there is a hearing scheduled to be held in-person at the Sacramento office.

3. Discuss recent appeals filed related to the current COVID-19 pandemic.

Action: Judge Kevin Reedy updated the Board on cases involving COVID related citations.

- 4. Litigation update:
 - Action: Jeff Mojcher updated the Board on current court cases.

Any matter not completed at this meeting may be continued to subsequent meetings. If the closed session agenda is not completed on the scheduled day, the closed session will continue from day to day until completion and adjournment.

Public Comment:

(Public comment will be entertained during discussion of each agenda item of the open meeting.)

Action: The Board received public comments.

The Board recessed to its closed session.

Decisions of Administrative Law Judges:

(Written decision issued by an Administrative Law Judge. The Decision summarizes the evidence received from the Division of Occupational Safety & Health and the Employer, makes findings of fact for all issues involved in the appeal and gives reasons and grounds for the Decision. The board members review the Decision and decide if they will reconsider the ALJ Decision on their own motion.)

| 1444899 | City of Los Angeles Department of General Services | |
|---------|--|-----------------------------------|
| | Action: | The Board reviewed this Decision. |

1391266Dave & Busters of California, Inc.Action:The Board reviewed this Decision.

Petitions for Reconsideration:

(The Division of Occupational Safety & Health and the Employer each have the right to petition the Appeals Board to reconsider a decision or order of an Administrative Law Judge. The Appeals Board must decide to grant or deny each petition.)

| 1565034 | J's Automot Action: | ive Repair The Board voted to issue a denial. Moved: Marvin Kropke Seconded: Judith Freyman Vote: 3-0 |
|---------|------------------------|---|
| 1371294 | KPRS Cons Action: | struction Services, Inc. The Board voted to issue a denial. Moved: Marvin Kropke Seconded: Judith Freyman Vote: 3-0 |
| 1314092 | 99 Cents Or Action: | nly Store, LLC The Board voted to take this petition under submission for reconsideration. Moved: Marvin Kropke Seconded: Judith Freyman Vote: 3-0 |
| 1402729 | Butch Pope Action: | Engineering, Inc. The Board voted to issue a denial. Moved: Ed Lowry Seconded: Judith Freyman Vote: 3-0 |
| 1573605 | XL Concrete Action: | e Masonry, LLC The Board voted to grant this petition and remand the appeal to the Appeal Initiation Unit. Moved: Marvin Kropke Seconded: Judith Freyman Vote: 3-0 |

Orders Dismissing Appeal:

| 1529204 | J Woods Flo Action: | oring, Inc. The Board reviewed this Order. |
|---------|--------------------------|--|
| 1500853 | Milton Apario Action: | cio The Board reviewed this Order. |
| 1548288 | Owens Corn Action: | ing, Inc. The Board reviewed this Order. |
| 1525246 | Quality Road Action: | d Side Service, Inc. The Board reviewed this Order. |

Orders Denying Leave To File Late Appeal:

| 1569296 | Precision Metal Products, Inc. | |
|---------|--------------------------------|--------------------------------|
| | Action: | The Board reviewed this Order. |

Matters Pending Reconsideration:

(If the Appeals Board orders reconsideration of an Order or Decision, it reviews the record and then affirms, rescinds, alters or amends the Order or Decision being reconsidered.)

The following list is intended to inform stakeholders and members of the public of what the Board believes is the issue of most interest to the general public presented in each of the following matters. The issues are listed so as to assist those interested in research or public information, and not litigation, and are not necessarily or exclusively the only issue or issues presented in each matter. The issues identified are not positions of the Board. Further, the Board may add and decide issues not included in the list or decide the matter on other grounds, under authority of Labor Code sections 6620 through 6623.

| 1360156 | CA Forestry and Fire Protection Whether it was an error to assign a particular ALJ to the matter. |
|---------|--|
| 1564732 | Calvary Chapel of San Jose dba Calvary Chapel Academy Whether the ALJ correctly excluded evidence from the inspection |
| 1300984 | General Dynamics NASSCO Whether Employer committed the violations alleged. |
| 1004280 | Key Energy Services, LLC Matter remanded to the Board from the Court. |
| 1340591 | Lennar Corporation Whether Employer committed the violations alleged. |

| 313381584 | Modern Pro Builder Whether the ALJ's granting of a late appeal was appropriate under the circumstances. | |
|-----------|---|---|
| | Action: | The Board discussed this item. |
| 1465354 | | natives International, Inc. ALJ erred in dismissing the matter. |
| 1336276 | - | g Company, LLC <i>ALJ's decision was correct.</i> |
| 1291481 | | c Forest Products ployer was in compliance with the cited safety order. |
| 1303461 | | als (Oakland), LLC DBA SSA Marine Terminals ployer violated section 3212(a)(2)(A) as alleged. |

Matters Pending Litigation:

(If the Division of Occupational Safety & Health or the Employer disagrees with a Decision after Reconsideration or a Denial of a Petition for Reconsideration, either one or both parties may apply to the California Superior Court for a Writ of Mandate. The Appeals Board receives legal advice from its Legal Unit and provides policy direction regarding pending litigation.)

Superior Court:

- 1. Barnard Impregilo Healy, JV, CPF 17-515575 (317134021)
- 2. Ashley Furniture Industries, 34-2017-800002750 (1016514)
- 3. United Parcel Service, Inc. DBA UPS, 34-2019-80003174 (1116529)
- 4. Shimmick Construction Company, Inc., 34-2019-80003191 (1059365)
- 5. Davis Development Company, 34-2020-80003373 (1226084)
- 6. Southern California Edison, 34-2021-80003580 (1320327)
- 7. RND Contractors, Inc., CIV SB 2119442 (1436785)
- 8. Hill Crane Service Inc., 34-2021-80003744 (1135350)
- 9. Sierra Forest Products, VCU290996 (1291481)
- 10. USA Waste of California, Inc., 34-2022-80003841 (1384029)
- 11. Ranch of the Golden Hawk, 22STCP02302 (1224802)
- 12. Guy F. Atkinson Construction, LLC. 22STCP03019 (1332867)

Appellate Court:

- 1. Interline Brands, Inc., CIVDS2021813 (1251604)
- 2. Golden State FC, LLC, STK-CV-UWM-2021-004380 (1310525)
- 3. L & S Framing, Inc. S-CV-0046603 (1173183)
- 4. Granite Construction Company, 34-2021-80003634 (1235643)
- 5. MWL Solutions, C097353, 34-2020-80003549 (1436014)

Other Items:

1. New and/or interlocutory petitions for reconsideration not filed in time to be agendized.

Action: No report.

2. Categorizing the Board's DARs and Denials on the DIR website.

Action: No report.

3. Staff attorneys to provide legal analysis, advice and counsel regarding COVID-19 cases.

Action: No report.

4. Discussion of DOSH Proposal to have their eAttorney system interface with OASIS.

Action: No report.

Orders Of Administrative Law Judges:

(Written order issued by an Administrative Law Judge after a pre-hearing conference in which the Division of Occupational Safety & Health and the Employer agree to settle an appeal without a hearing. The Board Members review the Order and decide if they will reconsider or remand the issued order.)

- 1587590 Altman Specialty Plants
- 1529123 Americold Logistics, LLC
- 1518315 AMN Healthcare
- 1509770 Antin Sachs
- 1601540 Autozone Parts, Inc.
- 1575643 Avron Associates, Inc.
- 1590399 Barbosa Cabinets, Inc.
- 1578244 Bella Brands, Inc.
- 1511434 BMC West, LLC
- 1518276 Bradshaw International, Inc.

| 1592465 | Bristol Farms |
|---------|---|
| 1606024 | Brookfield Calwest Builders, LLC |
| 1509161 | Ca Employment Development Department |
| 1507564 | Cal Ag Resources, Inc. |
| 1573785 | CJ Foods Manufacturing Beaumont Corp. |
| 1579318 | County of Del Norte |
| 1478983 | County of Tulare Resource Management Agency |
| 1547568 | Del Mar Food Products Corp. |
| 1418768 | Diversified Asphalt Products, Inc. |
| 1546492 | DL Farm Management, Inc. |
| 1579931 | Dobra Vina, Inc. |
| 1588498 | Filemon Salgado Jimenez |
| 1581939 | Flatiron West, Inc |
| 1489609 | Folsom Lake Appliance, Inc. |
| 1507558 | Food 4 Less Holdings, Inc. |
| 1512611 | Fourest Tree Service, Inc. |
| 1574432 | Fruth Custom Plastics, Inc. |
| 1586309 | Ghiringhelli Specialty Foods Inc. |
| 1538359 | Hasa Pool, Inc. |
| 1558664 | Hill Crane Service, Inc. |
| 1602441 | Huebert Farms |
| 1545731 | I Link Business Management, Inc. |
| 1481280 | Invacare Corporation |
| 1596957 | Jensen's Finest Foods |
| 1451910 | John Bean Technologies Corporation |
| 1581008 | KB United Fashion, Inc. |
| 1554321 | L.A. Pillow & Fiber, Inc. |
| 1260749 | Lamps Plus, Inc. |
| 1568014 | Lana Design Incorporated |
| 1570245 | Linde Gas & Equipment, Inc. |
| 1480842 | Liquivision Technology, Inc. |
| 1491645 | Mario Ramirez |
| 1471769 | Mcalister Electric, Inc. |
| 1578301 | Mission Rubber Company, Inc. |
| 1497482 | Monterey Mushrooms, Inc. |
| 1505064 | Monterey Mushrooms, Inc. |
| 1606706 | Nor Cal Fast Foods, Inc. |
| 1528099 | O S L Construction, Inc. |
| 1462937 | Olam International |
| 1554576 | Oldcastle Infrastructure |

- 1547474 Orange County Public Works
- 1587945 Orco Block & Hardscape
- 1523517 Pinedale Construction
- 1585418 Porter's Plumbing, Inc.
- 1536837 Pro Wall Lathe Plaster, Inc.
- 1583631 Quality Staffing of Southern California, Inc.
- 1568008 Ruskin Company
- 1227761 S.L.S. & N., Inc.
- 1575225 Sacramento Regional Transit District
- 1531378 Safelite Auto Glass Group
- 1605819 Sedgwick Claims Management Services, Inc.
- 1373464 Shasta Landscaping, Inc.
- 1370798 Solar Optimum
- 1298734 Sun-Maid Growers of California
- 1495490 Superior Court of California, Contra Costa County
- 1515235 Target Corporation
- 1568725 The Langlois Company
- 1520711 Timberworks Construction, Inc.
- 1537214 Togliatti Farms Inc.
- 1499598 Trinchero Construction Company, Inc.
- 1580377 USA Construction Management, Inc.
- 1346783 Utility Tree Service, LLC
- 1483569 Vie De France Yamazaki, Inc.
- 1584552 Zimmerman Development, Inc.

Action: The Board reviewed the Settlement Orders issued by the Administrative Law Judges.

Personnel:

(Issues regarding staff)

Action: No report.

The Closed Session adjourned at 11:30 a.m. and the Board returned to the Public Meeting. The Appeals Board incorporated by reference its actions in the Closed Session, as indicated above. The meeting adjourned at 11:31 a.m.