

STATE OF CALIFORNIA

DEPARTMENT OF INDUSTRIAL RELATIONS

Dream International Beauty Academy

Apprenticeship Program

DAS File No. 5188

DECISION ON DEREGISTRATION

INTRODUCTION

The Chief of the Division of Apprenticeship Standards (DAS or Division) submitted a Report and Recommendation to Deregister the Dream International Beauty Academy Apprenticeship Program (DAS File No. 5188). The deregistration of the Dream International Beauty Academy Apprenticeship Program cancels the approval of the program to operate and automatically terminates each apprentice's individual registration. Now, having considered the report, findings, and recommendation submitted by the Chief, I adopt the recommendation and deregister the Dream International Beauty Academy Apprenticeship Program.

FINDINGS OF FACT

- 1. The Division received information that the Dream International Beauty Academy Apprenticeship Program (Dream International) was not being operated in accordance with applicable federal and state law and regulations nor was it operating in accordance with its own approved apprenticeship standards.
- 2. On July 29, 2024, the Division sent Dream International a 30-Day Notice of Deregistration via certified mail with return receipt requested. The 30-Day Notice of Deregistration served as written notice to Dream International that the Division had information that the Dream International Apprenticeship Program had been operating in violation of relevant laws and its own apprenticeship standards, identified the specific violations, and the action needed to correct the violations. The 30-Day Notice of Deregistration also provided written notice that the Dream

International Apprenticeship Program will be deregistered unless the program can complete corrective action within thirty (30) days.

- 3. Dream International never responded to the notice, did not take any corrective action, and did not otherwise show good cause for why its program should not be deregistered.
- 4. On September 6, 2024, the Division sent Dream International a Notice of Recommendation to Deregister pursuant to California Code of Regulations, title 8, (hereafter Regulation) section 212.4, subdivision (b)(4) via certified mail with return receipt requested. The Notice explained to Dream International that the Chief will be recommending that the Administrator of Apprenticeship deregister its program, unless Dream International requested a hearing within fifteen (15) days of the Notice. Dream International failed to respond to the Notice of Recommendation to Deregister. In fact, this Notice was returned by the United States Postal Service as undeliverable and unable to forward.
- 5. Having received no communications from Dream International, the Chief prepared a Report and Recommendation on the Deregistration of the Dream International Apprenticeship Program (Report and Recommendation) and delivered the Report and Recommendation to the Administrator of Apprenticeship on October 10, 2024, as required by Regulation section 212.4, subdivision (b)(5).
- 6. The Report and Recommendation reported the following violations, which were also detailed in the notices previously sent to Dream International:
 - a. Loss of Approval with the Board of Barbering and Cosmetology.
 (Cal. Code Regs., tit. 19, §§ 913-913.1)
 - b. Failure to Establish Apprentice Advisory Panel. (Regulation § 212, subd. (b)(17)(B); Dream International's Apprenticeship Standards, Article VI, § 18.)
 - 7. The Report and Recommendation also specified the actions needed to

correct the identified violations, actions which Dream International failed to take.

- 8. The Report and Recommendation included the record of notices sent to Dream International and the manner of service of those notices. Also included was evidence from the Division's records that the Dream International Apprenticeship Program was not operated in accordance with relevant laws and its own approved apprenticeship standards.
- 9. In his Report and Recommendation, the Chief recommended that the Administrator of Apprenticeship deregister the Dream International Apprenticeship Program for the specified violations, failure to correct such violations, and failure to respond to the Division's notices.

DISCUSSION

A. The Division's Power to Deregister Programs.

The Chief and the Division "shall foster, promote, and develop the welfare of the apprentice and industry, improve the working conditions of apprentices, and advance their opportunities for profitable employment." (Lab. Code, § 3073, subd. (a).)¹ In fulfilling this statutory mandate, the Division has been granted broad authority to oversee apprenticeship programs and monitor whether they comply with relevant laws and standards. For instance, the Division is responsible for evaluating apprenticeship programs to "ensure that the program evaluated is complying with its standards." (§ 3073.1, subd. (a).) The Division may also obtain a civil injunction against any violation of apprenticeship laws. (§ 3084.5.)

As the state agency that grants approval of apprenticeship programs (§ 3075), the Division may also withdraw state approval through what are known as "deregistration" proceedings. (See Regulation § 212.4.) Among other grounds, if an apprenticeship program has willfully violated any relevant laws, regulations, or orders, the Division "may initiate the deregistration process to withdraw state approval of the program." (§ 3073.1, subd. (b).) Inactive programs that have essentially ceased

¹ Unless otherwise provided, all further references are to the Labor Code.

operations may also be deregistered, as inactive programs no longer serve the apprenticeship community: "Where the Chief has information that a program has had no active apprentices for a period of two (2) years, that shall be considered grounds for deregistration." (Regulation § 212.4, subd. (b)(1).)

B. The Deregistration Process.

To initiate the deregistration process for programs that have violated relevant laws, regulations, orders, or its own approved apprenticeship standards, the Chief first sends a notice of deregistration (i.e. 30-Day Notice of Deregistration) by certified mail with return receipt requested to identify the violations and the action needed to correct the violations. "The notice shall state that the program will be deregistered unless corrective action is completed within thirty days. Upon a showing of good cause, the Chief may grant the sponsor a reasonable extension of time to achieve corrective action." (Regulation § 212.4, subd. (b)(1).)

If the program fails to complete the corrective action and fails to show good cause within 30 days of the notice, the Chief must then send to the program a notice of intent to recommend deregistration via certified mail with return receipt requested. (Regulation § 212.4, subd. (b)(4).) This notice must explain to the program that the Chief will recommend that the program be deregistered unless the program requests a hearing within 15 days of the notice. (*Ibid.*)

Whether or not a hearing is requested, the Chief must "transmit to the Administrator a report containing all pertinent facts and circumstances concerning the violation, including the findings and recommendation for deregistration, and copies of all relevant documents and records." (Regulation § 212.4, subd. (b)(5).) If no hearing is requested, the Administrator issues a decision on the record. (*Ibid.*) If a hearing is requested, the Administrator will hold a hearing and issue a decision thereafter on the basis of the record. (Regulation § 212.2, subd. (b)(6).)

C. The Program Has Failed to Correct Identified Violations.

As detailed above, the Dream International Apprenticeship Program lost its

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approval with the Board of Barbering and Cosmetology (BBC) due to the fact that Dream International has no written agreement with a local educational agency to provide related and supplemental instruction (RSI), an integral part of an apprenticeship program. (See Lab. Code, §§ 3074, 3078, subd. (d); Regulation § 212, subd. (a)(7).) Withdrawal of BBC approval effectively means that none of Dream International's apprentices would be eligible to obtain an apprentice license to undergo on-the-job training. (Bus. & Prof. Code, §§ 7332, 7336.) On-the-job training, like RSI, is a key to an apprenticeship program. (See Lab. Code, § 3078, subd. (e); Regulation § 212, subd. (a)(1).) These are major violations, which, left unaddressed as in this case, unequivocally merit deregistration.

Dream International also failed to establish an advisory panel that ensures meaningful representation of the interests of apprentices in the management of the program. (Regulation § 212, subd. (b)(17)(B); Dream International Apprenticeship Standards, Article VI, § 18.) For programs administered by a unilateral apprenticeship committee like Dream International, the California Code of Regulations requires that the unilateral apprenticeship committee responsible for the operation of the program establish an advisory panel. The advisory panel must be "at least equally represented" by apprentices participating in the program, and such representation is effected by "at least three representatives of the apprentices' choice who shall have full voice and vote on the panel except as to financial matters or matters that relate to the administration or structure of an employee benefit plan or the administration or operation of a trust fund. The representatives of the apprentices shall be selected by way of a secret ballot election among the apprentices conducted by the apprenticeship program not less than once every two (2) years. This advisory panel shall meet not less than once every quarter to address issues and concerns raised by and affecting the apprentices in the program." (Regulation § 212, subd. (b)(17)(B).) Dream International has never submitted any documentation showing that such an advisory panel has been established. Failing to establish this advisory panel and

select apprentices to serve on the panel is a violation that merits deregistration.

All notices were served on Dream International properly via certified mail with return receipt requested. Dream International was provided with several opportunities to correct the identified violations or otherwise show cause why its program should not be deregistered. Dream International failed to respond. There being no reason why the program should not be deregistered, my decision is to deregister and withdraw state approval of the Dream International Apprenticeship Program.

CONCLUSION AND DECISION

Having duly considered the Chief's Report and Recommendation on the Deregistration of the Dream International Apprenticeship Program, I find the Chief's recommendation meritorious. In this Decision, I adopt the recommendation to deregister and withdraw state approval of the Dream International Apprenticeship Program. The deregistration of the Dream International Apprenticeship Program cancels the approval of the program to operate.

As required by regulation, within 15 days of service of this Decision, the sponsor shall notify each apprentice of the Decision to deregister the program. Along with the notification, the sponsor shall inform each apprentice that the Decision automatically terminates the apprentice's individual registration. The sponsor shall also provide each apprentice with the names and addresses of other programs in the area. Finally, the sponsor shall provide the Chief with proof of mailing of these notices. (Regulation § 212.4, subd. (b)(9).)

Date: October 14, 2024

Katrina S. Hagen

Director of Industrial Relations Administrator of Apprenticeship