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. 6	BEFORE THE LABOR COMMISSIONER						
7	OF THE STATE OF CALIFORNIA						
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10	CHARLES LENHOFF, individually and) dba LENHOFF & LENHOFF,	TAC 20-99					
11	Petitioners,						
12	vs.	DETERMINATION OF					
13	PETER SVATEK, an individual;)	CONTROVERSY					
14	BLUE RIDER PICTURES, an entity of) unknown origin,)						
15	Respondent.)						
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INTRODUCTION

The above-captioned petition was filed on May 21, 1999 by LENHOFF dba LENHOFF & LENHOFF **AGENCY** (hereinafter "Petitioner" or "LENHOFF") alleging that PETER SVATEK (hereinafter "Respondent" or "SVATEK") breached their contract because SVATEK failed to remit commissions to petitioner for work performed by SVATEK as a director in the entertainment industry. Petitioner alleges the job was created as a result of petitioner's efforts to submit respondent, satisfying all the terms and conditions of the contract. Petitioner seeks 10% commission of respondent's earnings

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in connection with the film "Silver Wolf"; interest; and attorney's fees. Petitioner also names Blue Rider Pictures as a respondent alleging that Blue Rider Pictures had an obligation to pay all monies owed to SVATEK directly to petitioner.

Respondent filed his answer on July 6, 1999, defending on the grounds that petitioner's claim is time barred by the statute of limitations contained at Labor Code §1700.44(c)²; petitioner's efforts did not lead to the respondent's eventual employment and therefore petitioner did not satisfy his obligation under the terms of the contract; and the contract terms between SVATEK and the production company were negotiated by another agent after the parties contract had been terminated.

The hearing was scheduled and held on December 17, 1999 in Los Angeles at the office of the Labor Commissioner before the undersigned attorney specially designated to hear this matter. The petitioner was represented by his attorney Candice S. Klein of Carpenter and Zuckerman; respondent appeared through his counsel Stephen R. Mick of Loeb & Loeb LLP.

Based upon the testimony, evidence and briefs presented at this hearing, the Labor Commissioner adopts the following

Under Labor Code §1700.44, it has been determined that the Labor Commissioner has primary and exclusive jurisdiction to hear and determine controversies between artists and talent agents arising under the Talent Agencies Act. This tribunal is not the appropriate forum for controversies between talent agents and third parties. Also, petitioner provides no evidence, written or otherwise, between Blue Rider Pictures and LENHOFF that would create an obligation for Blue Rider to pay LENHOFF directly. Most importantly, it was determined during the hearing that Blue Rider Pictures did not produce the film in issue. Consequently, Blue Rider Pictures is dismissed from this petition.

² All Code sections cited will refer to the California Labor Code unless otherwise specified.

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FINDINGS OF FACT

On February 12, 1997, petitioner doing business as 1. Lenhoff/Robinson Talent and Literary Agency, entered into a oneyear written contract extension whereby petitioner would act as respondent's exclusive talent agent for all work performed as a writer/director/producer in the entertainment industry. The contract provided that petitioner would assist in obtaining offers of employment and to negotiate contracts for the rendition of services in the fields of publishing, professional pictures,...television and other fields of entertainment. In return, petitioner was to receive 10% of respondent's earnings, excluding projects generated by respondent which were commissioned at 5%.

- 2. Section 5 of the General Services Agreement³, provided that if the artist entered into an employment agreement within four months after termination of the contract between the parties, the agent would be commissioned for that employment, so long as the agent submitted the artist or the agent commenced negotiations during the contract's term.
- 3. In June of 1997, the Division of Labor Standards Enforcement (DLSE) discovered information about petitioner's

³ Section 5 of the parties contract states: "If I enter into an agreement which would have been otherwise covered by this General Services Agreement within four (4) months after termination hereof,..., with any person or business entity as to whom a submission has been made and/or negotiations commenced on my behalf during the term of this Agreement then in said event any such employment contract entered into shall be deemed to have been entered into during the term hereof."

 partner, Lloyd Robinson, creating "grave concerns" about the agency's moral fitness for licensure. As expressed in a June 3, 1997 letter from Division attorney Miles Locker, "[the] concerns stem from ... Mr. Robinson's misconduct as an attorney from May 1989 to July 1991, the disciplinary proceedings that were brought against him by the State Bar as a result of that misconduct, his suspension and subsequent resignation from the practice of law, and his deliberate misrepresentations and omissions concerning these matters on application papers filed with the Labor Commissioner." As a result of this new information, on July 10, 1997, petitioner's talent agency license expired and was not renewed.

- 4. DLSE gave LENHOFF three options; one, buy Robinson's portion of the business; two, file a new application for a talent agency license in his own name; or three, get out of the business. LENHOFF needing to disassociate himself from his former partner, applied for a new talent agency license under the name Lenhoff and Lenhoff Agency, a partnership with his wife. LENHOFF eventually secured a new license effective August 22, 1997, and that license remains effective to date. Petitioner was unlicensed and consequently prohibited from acting as a talent agency from July 10, 1997 through August 22, 1997.
- 5. LENHOFF testified that during this tumultuous time period the parties orally agreed to be bound by the terms of the original Lenhoff/Robinson contract for the remainder of the

⁴ Mr. Lenhoff testified his license was ineffective from July 27, 1997 through August 15, 1997. A search of the Division of Labor Standards Enforcement's Licensing and Registration Unit's Database reflected the actual time period of non-registration was July 10, 1997 through August 22, 1997.

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- 6. Between 1995 and 1997, LENHOFF directly negotiated a number of projects between respondent and Blue Rider Productions. Blue Rider owned the rights to a script called "Silver Wolf", but Blue Rider had refrained from placing the picture into development.
- 7. Petitioner's testified, on or around January 16, 1997, LENHOFF introduced SVATEK to Ricka Fischer, Senior Vice President of Creative Affairs for Disney, to discuss "Silver Wolf" and an unrelated picture. On April 17, 1997 LENHOFF again met with Fischer to discuss whether Disney would be interested in producing "Silver Wolf". LENHOFF then testified, "subsequent to that [April 17, 1997] meeting, on August 15, 1997, after receiving permission from producers at Blue Rider, I sent the script "Silver Wolf" directly to Ricka Fischer by courier at her Disney office." Disney eventually passed on the project and "Silver Wolf" lay dormant until early 1998.
- 8. On February 1, 1998, SVATEK terminated the contract between the parties via an unequivocal termination letter stating in part, "I would appreciate your referring all inquiries about me or my services to Boyd Hancock [SVATEK'S new agent]. If you don't want to do that, please refer them to me directly....[b]ut please, make no further representations on my behalf."
- 9. In early 1998, GFT Entertainment acquired the rights to "Silver Wolf" from Blue Rider Pictures. Gary Howsman, owner of GFT, stated through declaration⁵ that he directly contacted SVATEK

⁵ Mr. Howsman, a resident of Canada could not be compelled to attend the hearing, consequently his declaration was admitted into evidence. Cal. Code of Regulations §12031 states, "the Labor Commissioner is not bound by the rules of

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evidence or judicial procedure."

to direct the film, whom he had worked with on a previous collaboration. Howsman's declaration stated that after he made contact with SVATEK, he negotiated the contract terms with SVATEK'S new agent Boyd Hancock. Howsman specified that prior to his declaration he had never heard of LENHOFF. On May 21, 1998, a contract between Howsman's production company and SVATEK was executed for SVATEK'S exclusive directorial services for "Silver Wolf". Traditional agent commissions for "Silver Wolf" were paid to Boyd Hancock.

10. By the petition, petitioner seeks 10% commission on all of respondent's earnings in connection with "Silver Wolf".

CONCLUSIONS OF LAW

There are two relevant issues.

- 1) Whether LENHOFF'S acts of attempting to procure employment for SVATEK during LENHOFF's unlicensed period effectively precludes LENHOFF from receiving commissions for SVATEK'S directorial services on "Silver Wolf"?
- 2) Did SVATEK breach the contract's express 4-month tail provision entitling LENHOFF to commissions for work entered into by SVATEK within 4 months after termination of the contract?
- 1. Petitioner is a licensed "talent agency" within the meaning of Labor Code §1700.4(a).
 - 2. Respondent, as a director of motion pictures is an

"artist" within the meaning of Labor Code §1700.4(b).

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3. Labor Code §1700.23 provides that the Labor Commissioner is vested with jurisdiction over "any controversy between the artist and the talent agency relating to the terms of the contract," and the Labor Commissioner's jurisdiction has been held to include the resolution of contract claims brought by artists or agents seeking damages for breach of a talent agency contract. Garson v. Div. Of Labor Law Enforcement (1949) 33 Cal.2d 861, Robinson v. Superior Court (1950) 35 Cal.2d 379. Thus, the Labor Commissioner has jurisdiction to determine this controversy pursuant to Labor Code §1700.44(a).

- Labor Code section 1700.5 provides that "no person shall engage in or carry on the occupation of a talent agency without first procuring a license therefor from the Labor Commissioner." The definition of "talent agency" is found at Labor Code §1700.40(a) defining "talent agency" as, "a person or corporation who engages in the occupation of procuring, offering, promising, or attempting to procure employment or engagements for LENHOFF'S testimony proved availing. an artist or artists." LENHOFF unequivocally established that on August 15, 1997, after seeking permission from Blue Rider Pictures, LENHOFF delivered by courier the "Silver Wolf" script to Disney seeking employment on SVATEK'S behalf. These employment procurement activities were conducted during the unlicensed interim time period between LENHOFF'S expired license and the issuance of his new license.
- 5. In <u>Waisbren v. Peppercorn Production, Inc</u> (1995) 41 Cal.App.4th 246, the court held that any single act of procuring

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employment subjects the agent to the Talent Agencies Act's licensing requirements, thereby upholding the Labor Commissioner's long standing interpretation that a license is required for any procurement activities, no matter how incidental such activities are. Applying <u>Waisbren</u>, it is clear respondent acted in the capacity of a talent agency within the meaning of §1700.4(a) without a valid talent agency license in violation of §1700.5.

- 6. Courts have long held that since the clear object of the Act is to prevent improper persons from becoming [agents]..., a contract between an unlicensed [agent] and an artist is void. Buchwald v. Superior Court, supra, 254 Cal.App.2d 347 at 351. Therefore, the oral contract between the parties that was entered into during LENHOFF'S unlicensed period is hereby void ab initio and is unenforceable for all purposes. Waisbren v. Peppercorn Inc., supra, 41 Cal.App. 4th 246.
- 7. LENHOFF'S subsequent acquisition of a talent agency license does not negate this result. The Labor Commissioner is responsible for the enforcement of the Talent Agencies Act and that responsibility includes protecting the health, safety and welfare of the public from improper persons acting as talent agents. §1700.7 the Labor Commissioner to may cause Pursuant an investigation to be made as to the character and responsibility of the applicant prior to licensure. The Labor Commissioner had the discretion to give LENHOFF a temporary license during the interim time, but chose not to. It is clear, after contemplating LENHOFF'S prior association with unsavory characters, the Labor Commissioner had concerns about whom LENHOFF would conduct business with. The

Labor Commissioner refrained from issuing Mr. LENHOFF a license until he and any new associate had entirely completed the application process and the Labor Commissioner was satisfied as to the character and responsibility of all persons associated with LENHOFF'S new talent agency application. Petitioner was not authorized to conduct talent agency activities until he received his new license. It was Mr. LENHOFF'S responsibility to avoid conducting agency activities during this unlicensed period. He refused to do so and must therefore bear the consequences of his illegal activity.

- 8. As a result, the breach of contract issue does not require discussion but will be briefly addressed. Section 5 of the contract between the parties established the following:
 - "If I [SVATEK] enter into an agreement which would have been otherwise covered by this General Services Agreement within four (4) months after termination hereof,... with any person or business entity as to whom a submission has been made and/or negotiations commenced on my behalf during the term of this Agreement then in said event any such employment contract entered into shall be deemed to have been entered into during the term hereof."
- 9. Courts have long held, "he who shakes the tree is the one to gather the fruit." Willison v. Turner Resilient Floors, 89 Cal.App.2d 589 (1949) Respondent's argument that LENHOFF did not shake the tree has merit. Uncontroverted evidence in the form of Howsman's declaration established that LENHOFF'S efforts did not result in SVATEK'S employment. LENHOFF submitted SVATEK'S name to Disney and Showtime executives, but these production companies

passed on the project. It was GFT Entertainment who eventually purchased the rights to produce "Silver Wolf" after the film lay idle for months. Moreover, reflected in the fact that petitioner named Blue Rider Pictures as a co-respondent, establishes petitioner's mistaken belief that Blue Rider Pictures produced "Silver Wolf". They did not.

entitled to commission if SVATEK enters into an agreement with any person or business entity as to whom a submission has been made and/or negotiations commenced. Petitioner's own testimony established LENHOFF never submitted SVATEK to Gary Howsman, or GFT Entertainment and/or a GFT subsidiary, the eventual producer of the picture. Additionally, all contract negotiations were commenced and conducted by SVATEK'S new agent Boyd Hancock.

11. Petitioner failed to present testimony or other evidence that respondent entered into an employment agreement with anyone whom LENHOFF had negotiated with. Consequently and alternatively, petitioner did not perform his obligation under the terms of section 5 of the contract. As a result, petitioner is not entitled to commission this project based on a breach of contract theory.

ORDER

For the above-stated reasons, IT IS HEREBY ORDERED that the 1997 oral contract between petitioner CHARLES LENHOFF dba LENHOFF & LENHOFF, and respondent PETER SVATEK is unlawful and void ab initio. Respondent has no enforceable rights under that

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4	Dated: 3/15/00 [Javul] July					
5	DAVID L. GURLEY					
6	Attorney for the Labor Commissioner					
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9	ADOPTED AS THE DETERMINATION OF THE LABOR COMMISSIONER:					
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12	Dated: 3/15/60					
13	RICH CLARK Chief Deputy Labor Commissioner					
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