# State Of California California Occupational Safety and Health Appeals Board Minutes of the Public Meeting & Closed Session Held On March 18, 2021 Sacramento, California West Covina, California

## Present:

Ed Lowry, Chair, Public Member Judith Freyman, Management Member Marvin Kropke, Labor Member Patricia Hapgood, Acting Executive Officer Jeff Mojcher, Chief Counsel Kevin Reedy, Presiding Administrative Law Judge Aaron Jackson, Industrial Relations Counsel Andia Farzaneh, Attorney Elizabeth Clarke, Attorney Lee Berlin, Staff Services Manager Janis Jonas, Management Services Technician Kerry Lewis, Administrative Law Judge Christopher Jessup, Administrative Law Judge Sam Lucas, Administrative Law Judge Howard Chernin, Administrative Law Judge

# Minutes Of March 4, 2021 Meeting:

(Approve or amend minutes of previous board meeting.)

Action: Board approved minutes as amended, of the March 4, 2021 Board meeting. Moved: Marvin Kropke Seconded: Judith Freyman The vote was 3-0

## New Business:

(The appeals Board hears and discusses new reports presented by staff.)

Action: No report.

## Old Business:

(The appeals Board hears and/or discusses matters on a follow-up basis.)

Action: No report.

#### Legislation:

(Review and discuss current legislation which may affect the appeals Board.)

Action: There was a brief discussion regarding SB 321. SB 606 is set for hearing March 22, 2021. This bill concerns businesses with multiple work sites. Violations would apply to all sites.

#### Chairperson's Report:

(Hear report from the Chairperson on activities and issues affecting the Appeals Board.)

Action: Chair Ed Lowry introduced, for discussion, the memo distributed by DIR Director Katie Hagen regarding the reinstatement of delegated hiring and examination authority.

#### **Board Members Reports:**

(Hear reports from Board members on activities and issues affecting the Appeals Board.)

Action: No report.

#### **Executive Officer's Report:**

(Report regarding administrative matters.)

Action: Acting Executive Officer Patricia Hapgood updated the Board on the status of several positions within the Appeals Board, that are vacant or being re-established.

HO II interviews will be held next week. This will be a 9 month temporary position.

IRC III is being re-classed to Attorney III. The paperwork for this position is ready to submit paperwork. This position is a permanent hire.

The Executive Secretary position is being re-established and the Appeals Board will be re-filling the AGPA position left vacant by Phyllis Eldredge.

There are new mask requirements when working in the office building. Double mask is required if one mask does not fit properly. Mask must fit securely around all edges.

## Staff Reports:

(Reports from the presiding ALJ and the Chief Counsel regarding matters from the Hearing Operations and Legal Units.)

- 1. Discuss whether there are any proposals for new regulations or proposals for modifications to existing regulations. In addition, discuss whether any concerns exist with existing regulations.
  - Action: Counsel Aaron Jackson submitted a proposal, supported by Administrative Law Judges, to amend Section 376, subdivisions (d) and (e), govern the procedures that must be followed when setting a hearing. The proposal incorporates current practice of video or remote hearings under the emergency Executive Order issued by Governor Newsom during the COVID-19 pandemic.
- 2. Discuss the creation of, and availability of, OSHAB documents created in other languages.
  - Action: A complete set of documents in Spanish have been reviewed, are ADA accessible and ready for posting to the website. Documents in other languages are ready for review once readers are found.
- 3. Discuss status of Video Hearings.
  - Action: Video hearings are being held and several have completed and decisions are being processed.
- 4. Discuss recent appeals filed which are related to the current COVID-19 pandemic.

Action: There was a brief discussion about current cases with COVID-19 related citations.

- 5. Litigation update:
  - Action: Chief Counsel Mojcher reported on current court cases.

Any matter not completed at this meeting may be continued to subsequent meetings. If the closed session agenda is not completed on the scheduled day, the closed session will continue from day to day until completion and adjournment.

# Public Comment:

(Public comment will be entertained during discussion of each agenda item of the open meeting.)

Action: There were no comments from the public.

The board recessed to its closed session.

#### **Decisions of Administrative Law Judges:**

(Written decision issued by an Administrative Law Judge. The Decision summarizes the evidence received from the Division of Occupational Safety & Health and the Employer, makes findings of fact for all issues involved in the appeal and gives reasons and grounds for the Decision. The board members review the Decision and decide if they will reconsider the ALJ Decision on their own motion.)

1330738 Home Depot U.S.A., Inc. Action: The Board discussed this decision.

#### Petitions for Reconsideration:

(The Division of Occupational Safety & Health and the Employer each has the right to petition the Appeals Board to reconsider a decision or order of an Administrative Law Judge. The Appeals Board must decide to grant or deny each petition.)

| 1357982 | Arrowhead E<br>Action:   | Brass and Plumbing, LLC<br>Denial approved to issue as amended.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0 |
|---------|--------------------------|--|
| 1326533 | Cedar Fair, I<br>Action: | _P<br>Denial approved to issue as amended.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0                      |
| 1442360 | Grimmway E<br>Action:    | Enterprises, Inc.<br>Denial approved to issue as amended.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0       |
| 1105855 | Jeff Alexand<br>Action:  | er Farming<br>Denial approved to issue as amended.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0              |
| 1331340 | U.S. Pipe an<br>Action:  | d Foundry Company<br>Denial approved to issue as amended.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0       |
| 1451098 | Walt Oxley E<br>Action:  | Enterprises, Inc.<br>Denial approved to issue as amended.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0       |

## Petitions For Reconsideration (Second Review):

| 1410726   | Hathaway Dinwiddie Construction Co. |   |  |
|-----------|-------------------------------------|---|--|
|           | Action:                             | Denial approved to issue as amended.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0 |  |
| 316347038 | Midwest Roofing & Solar             |   |  |
|           | Action:                             | Denial approved to issue as amended.  |  |

Action: Denial approved to issue as amended. Moved: Marvin Kropke Second: Judith Freyman Vote: 3-0

## Orders Dismissing Appeal:

| 1406118 | Goodwill Distribution Center   |                                 |
|---------|--------------------------------|---------------------------------|
|         | Action:                        | The Board discussed this order. |
| 1424523 | Shenzhen Beautiful Garden Land |                                 |
|         | Action:                        | The Board discussed this order. |

# Order Denying Leave To File Late Appeal:

NONE

# Matters Pending Reconsideration:

(If the Appeals Board orders reconsideration of an Order or Decision, it reviews the record and then affirms, rescinds, alters or amends the Order or Decision being reconsidered.)

The following list is intended to inform stakeholders and members of the public of what the Board believes is the issue of most interest to the general public presented in each of the following matters. The issues are listed so as to assist those interested in research or public information, and not litigation, and are not necessarily or exclusively the only issue or issues presented in each matter. The issues identified are not positions of the Board. Further, the Board may add and decide issues not included in the list or decide the matter on other grounds, under authority of Labor Code sections 6620 through 6623.

- 1272378 Andrew Harrison Barnes Whether Mr. Barnes was/is an employer.
- 1268738 Arizona Tile, LLC. Whether the hearing should be continued.

| 1141604   | Boy Racer Inc. DBA Burning Angel<br>(Employer's Petition)<br>Whether adult film performers are employees or independent<br>contractors.  |  |  |
|-----------|--|--|--|
| 1141604   | Boy Racer Inc. DBA Burning Angel<br>(Dosh's Petition)<br>Whether adult film performers are employees or<br>independent contractors.  |  |  |
| 1246527   | Cemex<br>Whether the settlement in this matter was procured by fraud.  |  |  |
| 316446855 | Cybernet Entertainment, LLC, 14-R6D1-0364-0367<br>Whether adult film performers are employees or independent<br>contractors.   |  |  |
| 1310525   | Golden State FC, LLC<br>Whether Employer provided appropriate foot protection<br>under § 3385.   |  |  |
| 1235643   | Granite Construction Co., Inc./Granite Industrial<br>Whether the Division proved exposure to Valley Fever.   |  |  |
|           | Action:  | DAR approved to issue.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0  |  |
| 1205077   | Hanover R S Construction LLC<br>Whether the ALJ committed reversible error in evidentiary rulings<br>regarding the alleged injury and illness prevention plan violation<br>and the forklift operations violations. |  |  |
| 1135350   | Hill Crane Service Inc.<br>Whether Employer violated the safety orders as alleged.   |  |  |
| 1290383   | Jafec USA, Inc.<br>Whether the ALJ correctly decided the Employer was in<br>violation of a safety order, as alleged.   |  |  |
| 1173183   |  | g, Inc.<br>stairway involved was a "stairwell." Whether<br>amend citation was timely and for good<br>DAR approved to issue.<br>Moved: Marvin Kropke<br>Second: Judith Freyman<br>Vote: 3-0 |  |

> 1422951 Lineage Logistics Whether Employer's motion to amend its appeal should be granted. 1290766 Millenium Reinforcing Whether the Employer proved that wearing foot protection would not have prevented the injury. Whether futility is a defense to a personal protective equipment requirement. 1236440 Papich Construction Company, Inc. Whether the Division proved exposure to Valley Fever. Action: DAR approved to issue. Moved: Marvin Kropke Second: Judith Freyman Vote: 3-0 1199064 SA Recycling Whether employer established that, the alleged violation was abated at the time of inspection. SSA Terminals (Oakland), LLC DBA SSA Marine Terminals 1303461 Whether Employer violated section 3212(a)(2)(A) as alleged. 1153101 Sunview Vineyards of California, Inc. Whether the Board should reconsider this interlocutory petition. Whether the Division should be required to provide a redacted copy of the complaint to Employer. 1251879 Target Stores, Inc. Whether the employee suffered a serious injury as defined by statute and regulation. 1242676 United Parcel Service, Inc. Whether the cited Employer had an effective IIPP and trained its employees as required. USA Waste of California, Inc. 1384029 Whether the Division proved the alleged violation.

## Pending Litigation:

(If the Division of Occupational Safety & Health or the Employer disagrees with a Decision after Reconsideration or a Denial of a Petition for Reconsideration, either one or both parties may apply to the California Superior Court for a Writ of Mandate. The Appeals Board receives legal advice from its Legal Unit and provides policy direction regarding pending litigation.)

## Superior Court:

- 1. MCM Construction, Inc., 34-2016-80002312 (13-R1D2-3851-3854)
- 2. Key Energy Service, LLC (12004280)
- 3. Barnard Impregilo Healy, JV, (317134021), CPF 17-515575
- 4. R N R Construction, Inc., (1092600) 34-2017-80002632
- 5. Ashley Furniture Industries, 34-2017-800002750, (1016514)
- 6. Robinson Mfg., Inc., 30-2019-01067631 (1169633)
- 7. United Parcel Service, Inc. DBA UPS, 34-2019-80003174 (1116529)
- 8. Shimmick Construction Company, Inc., 34-2019-80003191 (1059365)
- 9. Process Cooling International, 34-2019-80003220 (1232555)
- 10. Prestige Painting, 37-2019-00066143 (1367265)
- 11. Davis Development Company, 34-2020-80003373 (1226084)
- 12. Vincent Tuomey, RG20061099 (1152851)
- 13. Golden State Boring & Pipe Jacking, Inc. 34-2020-80003465 (1308948)
- 14. Shimmick Construction Co., Inc./Obayashi Corp., 34-2015-80002204 (12-R3D1-0781) (315525790)
- 15. Interline Brands, Inc., CIVDS2021813 (1251604)
- 16. Shimmick Construction Company, Inc., 34-2020-80003550 (1080515)
- 17.MWL Solutions, 34-2020-80003549 (1436014)
- 18. Hampton Tedder Electric, 34-2020-80003562 (1233597)
- 19. Diversified Utility Services, Inc., 34-2020-80003564 (1326355)
- 20. BMW West, LLC, 34-2021-80003574 (1399613)
- 21. Southern California Edison, 34-2021-80003580 (1320327)
- 22. Davis Development Company 34-2021-80003586 (1293194)
- 23. Downing Construction, Inc. 34-2021-80003585 (1426007)
- 24. Sierra Forest Products, VCU285853 (1291481)

## Appellate Court:

- 1. Lion Farms, LLC, MCV075788 (1070258)
- 2. Atkinson Construction, LP, 34-2017-80002611, C091705 (317386084)
- 3. United Parcel Service, B308218, 18STCP03195 (1158285)

# Supreme Court:

1. Ventura Coastal, F077267 (317808970)

## Other Items:

1. New and/or interlocutory petitions for reconsideration not filed in time to be agendized.

Action: No report.

2. Categorizing the Board's DARs and Denials on the DIR website.

Action: No report.

3. Staff attorneys to provide legal analysis, advice and counsel regarding COVID-19 cases.

Action: No report.

## Orders Of Administrative Law Judges:

(Written order issued by an Administrative Law Judge after a pre-hearing conference in which the Division of Occupational Safety & Health and the Employer agree to settle an appeal without a hearing. The Board Members review the Order and decide if they will reconsider or remand the issued order.)

| 1405597 | Ambassador Automotive, Inc.          |
|---------|--------------------------------------|
| 1477625 | AMD International Technologies LLC   |
| 1498833 | AMN Healthcare, Inc.                 |
| 1441945 | B2 Services LLC                      |
| 1277524 | Blackburn Transportation Group, Inc. |
| 1351916 | Bragg Investment Company, Inc.       |
| 1459364 | Browning Contractors, Inc.           |
| 1493169 | Cadence Gourmet, LLC                 |

- 1451616 California Air Conveying Corporation
- 1472069 California Prison Industry Authority
- 1498457 Capital City Drywall, Inc.
- 1481791 City Of Vallejo
- 1483788 Colin's Labor Contractor, Inc.
- 1483210 Community Home Partners LLC
- 1324749 Costco Wholesale Corporation
- 1417460 Costco Wholesale Corporation #658
- 1326355 Diversified Utility Services, Inc.
- 1473670 Dragonfruit Holdings, LLC
- 1473260 Fletcher Cove Holdings, LLC
- 1501969 Forest Energy Corporation
- 1374750 Garney Pacific, Inc.
- 1447948 GL Ventura, Inc.
- 1383733 GP Merger Sub, Inc.
- 1442360 Grimmway Enterprises, Inc.
- 1264930 Hakanson Construction
- 1343096 Hanford City Waste Water Treatment Plant
- 1479944 Hughson Nut, Inc.
- 1461548 Hyun Kim Landscape
- 1456525 Ismael Jonas Perez Sacarias and Santa Sabina
- 1420241 Jalal Abdu Karrar, an Individual
- 1447953 James R. Glidewell, Dental Ceramics, Inc.

- 1434993 Jose Antonio Gomez Ortiz 1272351 KF Community Care, LLC 1471772 Klink Citrus Association 1473029 Kubota Corporation 1482004 M & J Williams Inc. Magic Mountain LLC 1429847 1385421 Malley Farms, Inc. 1386789 Mariano Moreno and Arcelia Tostado, Individually 1483245 Maxum Petroleum 1465475 McKinney Packing Inc. Metal Supply LLC 1383499 1428546 Miller Clark Landscape & Nursery Company 1351910 Morton Grinding, Inc. 1430203 National Renovation Inc. 1470919 Ontario T, Inc. 1447776 Outsource, LLC 1363516 Pacific Southwest Structures, Inc.
- 1333197 Pearls Farm Labor, Inc.
- 1435002 Pleasanton Trucking, Inc.
- 1444074 Quanta Telecommunication Services, LLC
- 1433574 Rafael Zamorano
- 1474127 Ramos Oil Co., Inc.
- 1321781 Rancho Vista Operations, LLC

- 1458820 RDJJB, Inc.
- 1495517 River Valley Farms, LLC
- 1276552 Rosendin Electric, Inc.
- 1489047 Securitas Security Services
- 1481804 Skanska USA Civil West California District Inc.
- 1503793 Solarlux Nana Manufacturing LLC
- 1489307 Soma Windows, Doors, and Cabinets, Inc.
- 1448264 Somatdary Incorporated
- 1379062 Target Corporation
- 1421001 Tradesmen International
- 1320424 Tutor Perini Corporation
- 1325392 United Parcel Service, Inc.
- 1493199 Vadnais Trenchless Services, Inc.
- 1477786 Vicente Navarrette
- 1334475 Walmart
- 1480541 Western General Insurance Company
- 1321149 William Barranon
  - Action: All Administrative Law Judge Settlement Orders approved. Moved: Marvin Kropke Seconded: Judith Freyman Vote: 3-0

#### Pending Appeals Involving Covid19-Related Citations:

(The following list consists of pending appeals that involve Covid19-related citations. Find more information about the citations at the <u>Federal OSHA Website</u>. Type the inspection number in a box and click on the submit button.)

- 1475491 Sutter Bay Medical Foundation
- 1483044 Ruiz Farm Labor

- 1482809 Serve Max Farm Labor Contractor
- 1485198 Alfaro Farm Labor Contractor, Inc.
- 1478209 The UNI Kool Partners
- 1482004 M & J Williams Inc.
- 1472716 Sutter Bay Hospitals
- 1477632 DL Poultry, Inc.
- 1475440 Sutter Health Calif. Pacific Med. Center Mission Bernal
- 1483569 Vie de France Yamazaki, Inc.
- 1484808 Jobsource North America, Inc.
- 1473542 Jobsource North America, Inc.
- 1472876 Sutter Health Memorial Hospital Los Banos
- 1475234 Amazon.com Services, LLC
- 1473644 Amazon.com Services, LLC
- 1482761 Olson Meat Company
- 1476240 Overhill Farms, Inc.
- 1473510 Overhill Farms, Inc.
- 1475903 Ralphs Grocery Company
- 1473922 Cardenas Market, LLC
- 1472915 Kaiser Permanente Psychiatric Health Facility Santa Clara
- 1474956 Kaiser Foundation Hospital Ontario
- 1472020 Pitman Family Farms
- 1473517 Kaiser Foundation Hospital San Francisco
- 1474250 Ralphs Grocery Company
- 1472724 Santa Rosa Police Department
- 1473654 CHA Health Systems, Inc. / CHA Hollywood Medical Center, LP
- 1476536 Harvest Farms
- 1472737 University of California, Santa Cruz
- 1482017 Food 4 Less Holdings Inc.
- 1476202 Ralphs #222
- 1476044 Ralphs Grocery Company
- 1474648 Kaiser Foundation Hospitals

> 1475605 Kaiser Foundation Hospitals Redwood City Medical Center 1474630 Kaiser Foundation Hospitals/Kaiser Permanente - Oakland Med. 1476723 Smithfield Foods Inc. 1474695 Kaiser Foundation Health Plan, Inc. 1479073 Integral Senior Living, LLC 1479264 Fresh Harvest, Inc. Morada Produce Company, LLC 1496706 1476551 Arden Group, Inc. 1473356 The Regents of the University of California, Los Angeles 1473875 Panorama Meadows Nursing Center, LP 1476073 Kaiser Foundation Hospital Driftwood Hayward Operating Company, LP 1475159 1478836 Los Angeles County Metropolitan Transportation Authority 1482031 United Staffing Associates, LLC 1473792 Central Valley Meat Holding Company 1476167 Kaiser Foundation Hospitals 1476072 Windsor Vallejo Care Center LLC 1478727 Doctors Medical Center, Inc. 1476882 NorthBay Medical Center 1477009 Lusamerica Foods, Inc. 1483221 CLW Foods LLC 1483678 California Farms Meat Company, Inc. 1477051 Marin General Hospital 1482369 Fancher Creek Packing LLC Hayward Sisters Hospital 1479906 1484106 DHL Express (USA), Inc. 1475603 Kaiser Permanente Antioch Medical Center 1483240 Stephen H. Smith Farms, Inc. 1482357 H & R Labor Contracting, LLC City of Santa Clarita-Santa Clarita Transit 1474698 1488121 Apollo Wood Recovery, Inc.

- 1483438 Mills-Peninsula Medical Center
- 1483129 Walmart Inc.
- 1487976 Stevens Creek BMW
- 1495252 Elkhorn Packing Co. LLC
- 1482808 Primex Farms, LLC
- 1477773 Citistaff Solutions, Inc.
- 1486320 Coldwater Care Center LLC
- 1485067 Orange County Bagel Partners, L.P.
- 1477159 Grimmway Enterprises, Inc.
- 1481574 Daniel C Salas Harvesting, Inc.
- 1478942 Port City Operating Co LLC
- 1493465 Cardenas Market
- 1479549 Kaiser Foundation Hospitals
- 1481502 Fremont Healthcare Operating Co, LP
- 1483210 Community Home Partners LLC
- 1481792 HGST, Inc.
- 1485541 Draeger's Market
- 1483898 Chipotle Mexican Grill Inc.
- 1483864 JBM Restaurant Group Inc
- 1495407 D'Arrigo Bros. Co. of California
- 1481860 Carter's Retail Inc.
- 1486771 Doctors Medical Center, Inc.
- 1483170 H&B Hospitality LLC
- 1478378 Kaiser Foundation Hospitals
- 1483472 California Enterprises Employment, Inc.
- 1485373 A&A Dasso Farms Inc.
- 1484306 Olam West Coast, Inc.
- 1490454 Erickson Framing CA LLC
- 1480866 State of California, Department of Corrections & Rehabilitation
- 1485615 Ooma, Inc.
- 1491837 MV Transportation

- 1482178 United Parcel Service Inc.
- 1477528 Tranquility Inc.
- 1480875 OWB Packers, LLC
- 1482321 Erickson Framing CA LLC
- 1487546 Bevill Vineyard Management
- 1483601 The Fish Company
- 1495502 Al Pak Labor Inc.
- 1478155 Kingston Healthcare Center, LLC
- 1483470 HR Staffing Solutions, Inc.
- 1478320 Sutter Bay Hospitals
- 1485410 SC Warehouses, Inc.
- 1482360 West Coast Harvesting Inc.
- 1489025 Los Angeles Apparel, Inc.
- 1481220 The Villa Park Orchards Association
- 1489768 State of California, Dept. of Corrections Avenal State Prison
- 1482518 G.L. Mezzetta Inc.
- 1484564 Integrated Pain Management Medical Group, Inc.
- 1486765 Teledyne Defense Electronics, LLC
- 1489371 Frontier-Kemper Constructors, Inc. and Tutor Perini Corporation
- 1489032 Michael Nicholas Designs, Inc.
- 1486257The Kroger Company
- 1481476 Marin Resource Recovery Center

# Personnel:

(Issues regarding staff)

Action: No report.

The Closed Session was adjourned at 11:30 a.m. and the Board returned to the Public Meeting. The Appeals Board incorporated by reference its actions in the Closed Session, as indicated above. The meeting was adjourned at 11:32 a.m.