STATE OF CALIFORNIA

DEPARTMENT OF INDUSTRIAL RELATIONS

INDUSTRIAL WELFARE COMMISSION

Public Meeting

May 5, 2000

Van Nuys State Office Building
6150 Van Nuys Boulevard - Auditorium
Van Nuys, California

GOLDEN STATE REPORTING P.O. BOX 5848 Monterey, CA 93944-0848 (831) 663-8851

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1	PROCEEDINGS
2	000
3	(Time noted: 10:00 a.m.)
4	COMMISSIONER DOMBROWSKI: I'll call to order
5	this meeting of the Industrial Welfare Commission.
6	Let's take the roll attendance. For the record,
7	note Commissioners Broad, Coleman, and Dombrowski are in
8	attendance.
9	AUDIENCE MEMBER: (Not using microphone)
10	(Inaudible)?
11	COMMISSIONER DOMBROWSKI: I'm sorry.
12	AUDIENCE MEMBER: (Not using microphone) Are
13	there microphones?
14	COMMISSIONER DOMBROWSKI: We don't have a very
15	good sound system here today, so those are for
16	recording. The room does not have a sound system, and we
17	would apologize. So, I would advise you to sit up close
18	if you want to hear.
19	The other point I would make is we've been
20	informed there is a fire drill in the building at eleven
21	o'clock.
22	(Laughter)
23	COMMISSIONER DOMBROWSKI: You can choose to
24	participate or not participate, depending on how the

- 1 meeting's going at that time.
- 2 The first item on the agenda is the ski
- 3 industry. And we don't really have that many speakers.
- I guess we'll bring up two panels: first, Bob
- 5 Roberts, Glenn Kreis, Kevin Johnston, Brian Cochrane, Don
- 6 Wolcott, and Tim Badheim (sic).
- 7 Just grab the seats.
- 8 For the court recorder's -- to facilitate him,
- 9 could you please identify yourself first, just to make
- 10 sure we get it on the record for the transcripts?
- 11 Mr. Roberts, do you want to start it?
- MR. ROBERTS: Yes. Good morning, chairman,
- 13 commissioners, the staff. I am Bob Roberts, the
- 14 executive director of the California Ski Industry
- 15 Association. And with me today I have a number of
- 16 gentlemen from our industry. And I'll let them introduce
- 17 themselves as we do it. I just want to make a couple of
- 18 brief overview remarks.
- I did include in my letter to you the fact that
- 20 we are a very small and unique industry. We operate
- 21 principally in rural areas and exclusively above 6,000
- 22 feet, so that we do operate in a very different
- 23 environment.
- Our weather conditions are our lives, and we are

- 1 very, very dependent upon snow, windows of too much snow,
- 2 too little snow. We also have conditions -- a lot of our
- 3 resorts have snow-making, but those are even, as you will
- 4 hear, conditioned upon weather and temperature.
- 5 One of our real concerns is that we are an
- 6 industry that, frankly, is very small and is very
- 7 economically difficult to comprehend. We have -- year in
- 8 and year out, we do, in California, somewhere between 5.7
- 9 and 7.4 million skier visits, depending upon how many --
- 10 how the snow flies, quite honestly.
- 11 And this year is a very good example. Last year
- 12 was a record year. We did 7.4 million visitors. 80
- 13 percent of our visitors come from California. They come,
- 14 they drive. If they see the weather -- if they know the
- 15 weather's going to be favorable, they come up. If the
- 16 weather's not good, they don't come up. And this year
- 17 was absolutely the reverse. We had a very, very poor
- 18 start. We lost Christmas, for all practical purposes,
- 19 and we lost the first part of January, as you'll hear.
- 20 And that had a tremendous impact because we can't, in any
- 21 large way, count on a destination business the way that
- 22 Colorado does. We're trying to build it, but our market
- 23 is Californians. And if Californians have other things
- 24 to do or the weather isn't right, they don't come. So we

- 1 have a -- we are conditioned by weather very
- 2 dramatically.
- The economics are fairly simple. We average
- 4 about \$300 million a year in sales. That's the average,
- 5 year in and year out, good years and bad. Our labor
- 6 portion of that is roughly a third, or a million (sic)
- 7 dollars is our annual payroll.
- 8 The statistics that the National Ski Areas
- 9 Association and a number of research associations have
- 10 put out indicate that our profitability here in
- 11 California averages between 3 and 5 percent of sales,
- 12 depending upon the winter. Some winters it's worse, some
- 13 winters it's a little better. But 3 to 5 percent is our
- 14 norm. So, it's a very low-margin business. You have to
- 15 love it to be in it.
- 16 If we were to have to conform to all of the
- 17 conditions in AB 60, we estimate that we'd have at least
- 18 about a 15 percent increase. Well, if we've got \$300
- 19 million in sales and we've got 5 percent, which is about
- 20 \$15 million, as an industry-wide profitability, a 15
- 21 percent increase of \$100 million of payroll basically
- 22 takes out the profitability for the industry.
- 23 And we have operated, since we -- as an
- 24 industry, since the beginning, under first the federal

- 1 Fair Labor Standards Act, and then legislation that was
- 2 passed during the Brown administration which exempted us
- 3 from the daily overtime requirements and allowed us to
- 4 continue with the 56-hour week. And this has been, not
- 5 only for our industry, but our industry nationally.
- 6 Colorado did put in a minimum wage and they put hours
- 7 within their minimum wage laws -- and they are our most
- 8 direct competitors -- but they too, their legislature,
- 9 suspended them from the overtime requirements, because we
- 10 really have to make snow while the snow flies, or move it
- 11 or manage it. And we are very tied to these weather
- 12 patterns.
- 13 What we had asked for and proposed in our
- 14 discussions was to move from a 56-hour week to a 48-hour
- 15 week. We feel that that's fair. And certainly, in
- 16 today's labor climate, that's a reality. We are in a --
- 17 we have a very hot, as we all know, economy in the state,
- 18 and it's very competitive. So, we are prepared to move
- 19 back.
- In further discussions, however, with both staff
- 21 and counsel, it appears that what we would like to do, as
- 22 I proposed in the letter, to have a 48-hour year-round,
- 23 simply doesn't work because of the nuances and the legal
- 24 nuances that were pointed out to us of the federal Fair

- 1 Labor Standards. There's a difference between resorts
- 2 that are on federal land and that are on private land,
- 3 and different standards apply. And so, we are -- we are
- 4 asking, and we are going to give you a follow-up letter,
- 5 asking you to take those legal considerations into
- 6 account, and we would like to see a 48-hour week in the
- 7 winter and a 40-hour week in the summer.
- 8 The summer -- it's important, however, to note
- 9 that the summer for us has traditionally been four 10's.
- 10 It's a lifestyle issue. People want to go camping,
- 11 fishing, get into the back country. So, we would like to
- 12 have four 10's.
- 13 The law provides that you can do all of these
- 14 things if you have a vote. And therein lies, really, one
- 15 of the hardest parts we have. We have 16,000 employees
- 16 in our industry. 14,500 of them are seasonal. And of
- 17 those, about half are gone. They come within a period of
- 18 time, and some don't even last a season in some resorts.
- 19 So, we end up with a tremendously seasonal, volatile
- 20 turnover at our seasonal level. And for our core year-
- 21 round people, they would be somewhat at the mercy -- and
- 22 then there's the question of when do you have the vote.
- 23 A year like this, when many of the resorts didn't get
- 24 started until even into January, it becomes a very

- 1 difficult thing for us to comprehend. And in many ways,
- 2 we feel it's unfair to the year-round employees, the
- 3 hourly year-round employees, as well.
- 4 So, with me today, I have, as I say, a number of
- 5 individuals from the resorts in different walks, and I
- 6 think I'd just like to let -- let's start with Kevin
- 7 here, because -- from Dodge Ridge -- because they are, I
- 8 think, emblematic of the kind of year we've had.
- 9 MR. JOHNSTON: I'm Kevin. I'm the lift
- 10 maintenance manager for Dodge Ridge, in charge of the --
- 11 keeping the lifts -- getting the lifts fired up in the
- 12 mornings and making sure that they're safe and staying
- 13 all day. And it's part of my job. It's about a 10-hour
- 14 day during the winter months. We probably work six,
- 15 seven days a week. You know, it's our busy season. And
- 16 I know a lot of us kind of count on that extra money.
- 17 That's kind of like -- that's our little window to make -
- 18 make the extra cash to get through the summer and stuff
- 19 like that, so we do put a lot of hours in.
- This year my ski area had a bad year. We opened
- 21 the 27th. We don't have snow-making. We opened the 27th
- 22 of January and closed April 9th. So, we're -- you know,
- 23 this year, we're -- we're down about half from what our
- 24 annual profit is, this year.

- 1 So, just speaking with Bob, I mean, that 56-hour
- 2 deal and all that overtime does make a big dent in the
- 3 profits, especially for a small area like ours.
- 4 MR. ROBERTS: Okay. Glenn, do you want to --
- 5 MR. KREIS: Yeah. My name is Glenn Kreis, with
- 6 Mammoth Mountain. I'm staff supervisor on cats group.
- 7 I've worked for Mammoth Mountain for 28 years -- 28
- 8 seasons, not all year round.
- 9 And I went through this before the 56-hour law
- 10 and when we had no overtime at all. I mean, you could
- 11 work all the hours you wanted, when I was at the low end,
- 12 beginning. I started out as a lift operator, worked on
- 13 ski patrol, I was a fry cook, and I've been 18 years
- 14 working snow cats.
- And in my experience, the low-end employee got
- 16 hurt at 40 hours, especially the people that were in
- 17 services like cafeteria, ticket sales, hotel
- 18 reservations. They did not get 40 hours. You went home.
- 19 You got maybe 38 hours a week. And it really hurt, when
- 20 you're at the bottom end of the pay scale. They want
- 21 those extra hours, and it really, really tore them up.
- 22 My job, it doesn't really affect. I'm at the
- 23 top end of my pay scale. It doesn't bother me at all,
- 24 where I'm at. And in my department, we will get the

- 1 overtime because of the snow factor. I mean, we have a
- 2 mountain open, and we have to groom it all.
- But in my experience, that's what happened. We
- 4 -- it just -- I was a bottom-end kid working in the ski
- 5 industry, and we wanted -- I went there working 100 hours
- 6 every two weeks. All of a sudden, I'm working 78. And
- 7 rents were \$250 a month for a two-bedroom place, and the
- 8 salary was \$3.00 an hour, and it just killed you. Now
- 9 the salary's at \$8.00 an hour, and a one-bedroom
- 10 apartment like I live in is \$550 a month. These kids get
- 11 buried. They just get nailed. And they stack them six,
- 12 seven, eight in apartments now, even with what they're
- 13 making. And they need those hours.
- And granted, a lot of them don't want it. They
- 15 want to go snowboarding and skiing.
- But that's just a fact of what happened, you
- 17 know. It went to 40 hours, they cut our hours. Then it
- 18 went to the 56 law, and we got that extra 10 hours we
- 19 could work. And that's what's happened in our industry
- 20 back in the '70's. And I remember it well.
- 21 So, I -- that's just my opinion of it. I like
- 22 time and a half over 40, but I know what happens on the
- 23 bottom end with those kids. So, that's all I have to
- 24 say.

- 1 MR. COCHRANE: My name's Brian Cochrane. I'm
- 2 assistant snow-making supervisor at Snow Summit.
- Just to reiterate what Mr. Roberts said, we're
- 4 kind of at the mercy of the weather. It isn't -- you
- 5 know, it's up and down each season, fluctuates.
- 6 Like Glenn, myself, I've been in the business
- 7 for quite a few years. And as assistant supervisor, I'm
- 8 going to get the hours anyway. A typical snow-making
- 9 shift usually lasts minimum of 10 hours, if not more.
- 10 And when the weather's cold, we're racking up the hours.
- 11 And when it's not, they usually find something else for
- 12 us to do, parking lots. Myself, I go to lift maintenance
- 13 or the cat crew, grooming. But if, you know, this deal
- 14 where, if they're going to cut back our hours because of
- 15 the overtime, then they're probably not going to find
- 16 work for us in the -- in other departments because, you
- 17 know, they have only so much that they can spend.
- 18 It's -- most California ski businesses aren't
- 19 usually owned by a big corporation or something, you
- 20 know, like -- like Vail or US Ski, US. It's mostly the
- 21 area you work at, like Snow Summit is just Snow Summit.
- 22 You don't have a corporation that we can dig into for
- 23 extra funds or something.
- 24 But if -- if they have to go back home, say,

- 1 after 8 hours and they want to cut back on the overtime -
- 2 typically, we have two shift changes if we're making
- 3 snow around the clock, usually five at night till five in
- 4 the morning or vice versa -- if it has to go to like
- 5 three or four shift changes, it would be, personnel-wise,
- 6 a logistical nightmare, because the guy's 8 hours are up,
- 7 "Okay, you have to go home," and his replacement's not
- 8 there. It's just, you know, too bad. Then your -- the
- 9 size of your crew is going to fluctuate, and you'd kind
- 10 of like to keep it even so we can stay on top of things.
- 11 Snow-making, especially in a year like this
- 12 year, we're very dependent on it, geographically
- 13 speaking. And the estimated cost is like \$2,000 to
- 14 \$3,000 an hour to make snow. That's equipment rentals,
- 15 diesel fuel, and salaries and so forth.
- So, the business we're in, we're kind of like
- 17 farmers and such now, agriculture. We're at the mercy of
- 18 the weather. Some years are better than others.
- MR. ROBERTS: Don, do you want to --
- 20 COMMISSIONER BROAD: Can I ask you a couple
- 21 questions?
- MR. COCHRANE: Yeah, sure.
- 23 COMMISSIONER BROAD: And I'm going to have some
- 24 more questions specifically for you, sir.

- Tell me about the wage rates where you work for
- 2 the various occupations.
- 3 MR. COCHRANE: I would -- say like what would be
- 4 the entry wage for a brand-new snow-maker?
- 5 COMMISSIONER BROAD: Yeah.
- 6 MR. COCHRANE: \$7.50 to \$8.00 an hour is usually
- 7 what we start them off at.
- 8 COMMISSIONER BROAD: And to what?
- 9 MR. COCHRANE: Myself, right now, I'm up to
- 10 \$12.25. The ceiling in my position is \$14.00 an hour.
- 11 COMMISSIONER BROAD: Do you get any benefits?
- MR. COCHRANE: As far as insurance or anything?
- 13 COMMISSIONER BROAD: Yeah.
- 14 MR. COCHRANE: No. I'm, right now, just
- 15 seasonal.
- 16 COMMISSIONER BROAD: So nobody gets health
- 17 insurance?
- MR. COCHRANE: No, sir. Oh, we do have -- we do
- 19 have an accident insurance, you know, like if you're out
- 20 free skiing on your own or something. It'll -- it'll
- 21 cover emergency costs and such like that. We do have a
- 22 package for that.
- 23 COMMISSIONER BROAD: And do you get anything
- 24 like vacations, paid vacation or holidays off?

- 1 MR. COCHRANE: No, sir. I'm on -- still on
- 2 seasonal status. Those people that do get those benefits
- 3 would be like Don, which is classified as a full-time,
- 4 year-round regular.
- 5 COMMISSIONER BROAD: So that's the -- maybe the
- 6 2,000 out of the 16,000?
- 7 MR. COCHRANE: Yeah.
- 8 COMMISSIONER BROAD: Now, so what about like
- 9 someone who's a fry cook? Do they get -- are they
- 10 minimum wage employees?
- 11 MR. COCHRANE: I'm sure that they start them off
- 12 at something more than minimum wage. I really couldn't
- 13 tell you about, you know, the pay scale for other
- 14 departments.
- 15 COMMISSIONER BROAD: Well, okay. Well, I'll ask
- 16 somebody else.
- Okay. I'm done.
- MR. ROBERTS: Don?
- 19 MR. WOLCOTT: I'm Don Wolcott. I'm in charge of
- 20 the snow cats at Snow Summit.
- I really can't add a whole lot to what Brian has
- 22 mentioned, except like we're at the mercy of the weather.
- 23 We had a bad season this year.
- Usually, in my department, I can bring in three

- 1 seasonals to help with the snow cats. These three are --
- 2 they're locals who live in the valley. This year I could
- 3 only bring in one. And for twelve snow cats, trying to
- 4 keep them going constantly, it was a little overwhelming,
- 5 us putting in 10-, 12-hour days six days a week.
- 6 Sometimes I've worked two weeks straight.
- 7 I really -- that's just kind of the impact the
- 8 weather has on us. We can't afford to bring these people
- 9 in. And they want us to do more. Usually I can keep one
- 10 or two, even during the summer. And this year, they're -
- 11 they're gone.
- 12 COMMISSIONER BROAD: Well, how is it that you've
- 13 determined that you can't afford to bring those people
- 14 on?
- MR. WOLCOTT: That's just the way it comes down
- 16 with the budget. In fact, our budget disappeared when we
- 17 went through a December without any storms. We had a
- 18 budget, and the next thing you know, we didn't have a
- 19 budget. We were trying to -- we couldn't buy any parts
- 20 for the snow cats. We couldn't afford the extra labor.
- 22 decisions, but I just know that we didn't have a budget.
- 23 I couldn't afford these parts, I couldn't do this, I
- 24 couldn't do that, I couldn't bring these people in that I

- 1 was hoping to bring in. And that's the bottom line. It
- 2 was a bad year.
- MR. ROBERTS: Okay. Glenn, did you want to add
- 4 something to that or --
- 5 MR. KREIS: What -- what you were saying on the
- 6 snow cat, these things aren't cheap machines. They're a
- 7 quarter-million-dollar machines. Parts -- we have Piston
- 8 Bullys -- they're from Germany -- Piston Bullys. Fuel
- 9 caps are \$20, just for a fuel cap, plastic, shipped over
- 10 from -- and this is how we groom. We've got Bombardiers
- 11 -- they're in Canada -- and we've got Piston Bullys and
- 12 Leitners and Pernoths. They're from Europe, and they are
- 13 not cheap machines. The only other thing -- I think
- 14 Tucker's still in business in Oregon, but that's mainly a
- 15 transport vehicle, not a grooming machine.
- And so, no budget, no parts. And they're
- 17 hydraulic nightmares. I mean they are --
- MR. WOLCOTT: They're all hydraulics.
- MR. KREIS: -- very expensive to drive. So,
- 20 it's expensive to keep each machine running.
- 21 We have a fleet -- I don't know any more -- are
- 22 on-line groomers are -- we have twelve, we've got four or
- 23 five to the snowboard park, we've got transfer -- we
- 24 probably have forty machines there, sitting around.

- 1 MR. WOLCOTT: Yeah. We were putting them down.
- 2 I mean, no parts, just -- they were just red-tagged for
- 3 the season. And towards the end, we lost two cats.
- 4 MR. ROBERTS: Tim, do you want to --
- 5 MR. BROADHAM: My name's Tim Broadham. I work
- 6 at Mammoth in the personnel function.
- 7 I came to the industry five years ago from a
- 8 retail background, distribution background, here in
- 9 southern California. And I'd never heard of exemptions
- 10 from the overtime law prior to coming to the ski
- 11 industry. I worked in retail warehouses, where we
- 12 routinely sent people home at seven and a half hours or
- 13 39-hour weeks and things like that, because we just
- 14 couldn't afford to pay time and a half or double time for
- 15 people to stay on the clock.
- 16 And now that I'm in the ski industry -- I
- 17 started out as a lift operator and worked as a snow
- 18 maker, worked in our bicycle park building bike trails
- 19 and such in the summer. And I'm very aware of how, in my
- 20 first couple seasons, the management was very alert to
- 21 the budget these guys are talking about, because it's a -
- 22 it's a pretty thin-margin business, and a lot thinner
- 23 than other businesses that I've been in, anyway. And I
- 24 wasn't aware of that my first couple years.

- 1 And in the past couple seasons, I've been
- 2 working in the personnel function for Mammoth, and I'm
- 3 very aware of the issues associated with seasonal
- 4 workforce. It's difficult to recruit, at Mammoth, for
- 5 instance, 1,800 seasonal people every year we bring in.
- 6 And to be able to go through the kind of season that we
- 7 just went through, where we basically didn't open the
- 8 resort for 45 days to the extent that we normally would,
- 9 we have to take some pretty drastic measures to keep
- 10 people around.
- 11 As an example, we had about 410 people in
- 12 employee housing this year because housing's an issue in
- 13 mountain communities. It's a major -- major issue. We
- 14 served employee dinners for 44 nights straight, all
- 15 through December and January, for free for employees, and
- 16 we served almost 19,000 dinners for our employees, just
- 17 to have them stay on, because they were getting limited
- 18 hours. There just weren't -- if the revenues aren't
- 19 there, the guests aren't coming. Los Angeles, San Diego,
- 20 Santa Barbara people look at the weather report, and if
- 21 there's no snow at Mammoth, they don't drive five hours,
- 22 six hours, seven hours to Mammoth to go skiing because
- 23 there isn't any skiing. They don't come to town. There
- 24 isn't any business in the town, so all of our employees

- 1 don't work. And as a result, they're still having to
- 2 incur costs for housing and kind of hanging in there
- 3 hoping that -- that, you know, the snow will come any day
- 4 and they're going to be able to get to work and -- and
- 5 have the experience they came -- came to our resort to
- 6 have.
- 7 So, we did some pretty drastic things, like the
- 8 employee dinners that I was mentioning, as an example.
- 9 And we just think -- at least, there are a number of us
- 10 who've talked about this in terms of the budget
- 11 management -- that -- that overtime at 40 hours could be
- 12 a really significant change for our resort, similar to
- 13 what Glenn was talking about. And I don't have the
- 14 experience he did, you know, ten years ago. But I'm
- 15 pretty convinced that the management of Mammoth will --
- 16 will see 40 hours as a limiting factor, and they will
- 17 send people home at 40 hours as opposed to paying time
- 18 and a half, because the budgets just aren't there. And
- 19 labor is a huge piece of our -- of our operation.
- MR. ROBERTS: Okay. I'd just like to say one
- 21 last thing, sort of globally. We -- we are -- for many -
- 22 most of these communities, Mount Shasta, all the way
- 23 down through Lake Tahoe, Mammoth, Sonora, Big Bear Lake,
- 24 Wrightwood, we're kind of the economic engines for these

- 1 communities. And so, it's a struggle. It's a -- it's a
- 2 very challenging business. I think all of us are in this
- 3 because of the lifestyle. We got into it because we like
- 4 the -- we like the industry, we like the people.
- 5 No one's getting filthy rich. Wall Street's
- 6 turned its back. For one company that went public at 18
- 7 is now between \$1.50 and \$2.00 a share. And so, you get
- 8 some idea that over the last two years, while the rest of
- 9 the world has taken off, the good old ski industry has
- 10 kind of languished.
- 11 So, for us, it's an economic issue, and we're
- 12 trying to find that balance and make it right. And
- 13 that's why what we are proposing at the 48-hour and the
- **14** 40 in the
- 15 -- in the summer, we think, is both a fair and a correct
- 16 approach.
- 17 COMMISSIONER BROAD: Mr. Roberts, you mentioned
- 18 that you had \$300 million in sales. Is that including
- 19 year-round activities or just seasonal?
- MR. ROBERTS: No, that's -- that's year-round,
- 21 from the ski resort, because some of them have a few
- 22 small ancillary activities. But that doesn't -- most of
- 23 the resorts don't own their own hotels or -- they have
- 24 restaurants in the lodges, but it varies from place to

- 1 place. But it's primarily the operations from the
- 2 running of the resort, not real estate or other kinds of
- 3 things.
- 4 COMMISSIONER BROAD: Okay. Well, let me ask you
- 5 this question. Let's get into some of these issues here.
- 6 We have lots of seasonal industries in California, like
- 7 canneries, that have shorter seasons than you, that are
- 8 dependent on the weather and on crops and agriculture in
- 9 a way equally as dependent as you are, where we pay daily
- 10 overtime and have always paid daily overtime. And they
- 11 are the major employers in the communities in which they
- 12 operate in the Central Valley. And those employees
- 13 depend on that overtime to get them through the rest of
- 14 the year. And it's understood that that's what's
- 15 important about overtime, particularly for those seasonal
- 16 industries.
- 17 What's so different about the ski industry?
- MR. ROBERTS: Well, for one thing, in most of
- 19 those industries you've mentioned, commissioner, they
- 20 don't have the public showing up at nine o'clock in the
- 21 morning. One of the great concerns that we have is
- 22 safely preparing our mountains so that when people show
- 23 up -- it may have stormed all night or for three days or
- 24 whatever -- we have to -- we have a -- we have a

- 1 tremendous safety requirement to make our facilities safe
- 2 for the public.
- If I'm a farmer, I don't have -- unless I've got
- 4 people coming in to pick -- pick and buy my crops, I
- 5 don't have to deal with the public every morning on an
- 6 ongoing basis. And that's one of the big differences in
- 7 our industry, is the fact that we have to be ready for
- 8 the public on a daily basis. And most people in weather-
- 9 driven industries, they're kind of removed from the final
- 10 consumer a step or two.
- 11 COMMISSIONER BROAD: This Commission has
- 12 received, I would say, an unprecedented amount of
- 13 communication from just regular old employees in your
- 14 industry, and the Legislature received a lot of letters.
- 15 And these were not these canned letters generated by some
- 16 group or other; these were heartfelt personal letters
- 17 sent by hundreds of people in your industry, saying --
- 18 begging us to cover -- to cover employees under the daily
- 19 overtime rule, that conditions are oppressive, that
- 20 employees are made to work at or near minimum wage, under
- 21 \$7, \$8, \$9 an hour, whatever, to work weeks at a time
- 22 straight for 10, 12, 14 hours, sometimes without breaks
- 23 and meal periods, which you're not exempted from -- so
- 24 I'd like to have you address that question. And

- 1 probably, we've received more mail of that sort, where
- 2 it's clear that it was not orchestrated and that people
- 3 very much felt this than in any other of the mounds of
- 4 communication we've received since AB 60.
- 5 Do you have any comments on that?
- 6 MR. ROBERTS: Well, having not seen any of the
- 7 record, it's hard for me to react specifically to that,
- 8 but the conditions are unique.
- 9 And again, part of it is, with this tremendous
- 10 body of seasonal work -- and are these coming from
- 11 seasonal temporary workers, the seasonal people, or are
- 12 these coming from the year-round? There's a real
- 13 difference, I believe, between these two different
- 14 elements. But they're all necessary to work together to
- 15 make it work.
- And we have, right now, the employment in our
- 17 industry, not just in California, but everywhere -- it's
- 18 almost globalized -- the fact that we have probably this
- 19 year about 1,000 young people coming in under these J-1
- 20 visas and working for 90 days, for the experience, for
- 21 the language, or whatever. And so, we have this
- 22 tremendous turnover within the resorts.
- 23 And so, I think there might be one -- it's hard
- 24 for me to react specifically without kind of generically

- 1 knowing where they are coming from, commissioner.
- 2 COMMISSIONER BROAD: Well, tell me about breaks.
- 3 Gentlemen, do you get breaks?
- 4 COMMISSIONER DOMBROWSKI: Give your names.
- 5 MR. WOLCOTT: Don Wolcott, Snow Summit. We get
- 6 two 15-minute breaks a day.
- 7 COMMISSIONER BROAD: Two 50-minute breaks?
- 8 MR. WOLCOTT: 15-minute breaks.
- 9 COMMISSIONER BROAD: 15-minute breaks?
- MR. WOLCOTT: Yes. And we get a 30-minute lunch
- 11 period.
- 12 COMMISSIONER BROAD: In a 10-hour day, a 12-hour
- 13 day?
- MR. WOLCOTT: This is just a regular 8-hour day.
- 15 You get more breaks. It depends on if we're working
- 16 really hard, we get more breaks. We get longer lunches
- 17 if we're working longer periods of time. I mean, there's
- 18 no one there cracking the whip. It's -- it's -- all my
- 19 employees, including myself, are happy where we are, in
- 20 our part of Snow Summit, in the shop. It's -- really,
- 21 it's a nice place to work. We get breaks. We get plenty
- 22 of time. There's no pressure, except other than getting
- 23 the machines running, obviously.
- 24 But we -- we take our breaks. I have never

- 1 heard of a complaint.
- 2 COMMISSIONER BROAD: Do the rest of you want to
- 3 comment?
- 4 MR. JOHNSTON: Kevin Johnston, Dodge Ridge. We
- 5 get breaks on a regular basis, one, you know, 15-minute
- 6 break in the morning and afternoon, and lunch. The only
- 7 time we wouldn't get a break, say, if a lift was down and
- 8 you had 200 or 300 people hanging out on a lift and it
- 9 was snowing. And, you know, our priority is to get that
- 10 lift going. So, that would be the only case where we --
- 11 you know, we might work through our break period, for the
- 12 safety of the public.
- 13 COMMISSIONER BROAD: Okav. Let me ask this
- 14 question about the safety of the public and hours. You
- 15 folks are operating some pretty heavy equipment. I have
- 16 a concern with this, again, since -- especially given
- 17 some of the correspondence we received -- people
- 18 operating heavy equipment that the public's dependent on
- 19 getting very tired, working very long hours. I'm
- 20 concerned that fatigue could compromise safety.
- 21 We received letters from people on the ski
- 22 patrol, who, obviously, have a very significant safety
- 23 function, who seem to be working very long hours at
- 24 straight time.

- 1 And I'm wondering what your thoughts are about
- 2 whether you, for example, would think if some of these
- 3 hours were reduced. Let's assume that you didn't lose
- 4 any compensation, but that some of these hours were
- 5 reduced. It might make you less tired, more alert on the
- 6 job.
- 7 MR. JOHNSTON: Well, in a way, I think it -- of
- 8 course, it might, but since, in our area, there's me and
- 9 one other person, actually, that knows all the little
- 10 things that goes on the lifts, the little idiosyncrasies,
- 11 it's kind of -- you know, one of us has to be there, no
- 12 matter what, because there's nobody else. And you can't
- 13 just train somebody overnight to know all these little
- 14 things on the lift.
- 15 So, you know, there's times when you do have to
- 16 put a lot of hours in, and maybe you're not -- you're not
- 17 as sharp as you would be if you had less hours. But in
- 18 the long run, it's better that you're there than not
- 19 there. You'd best have someone there that knows -- knows
- 20 what's going on.
- 21 COMMISSIONER BROAD: Okay. Thank you.
- 22 COMMISSIONER DOMBROWSKI: No questions?
- Thank you.
- MR. ROBERTS: Thank you.

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- 1 COMMISSIONER DOMBROWSKI: Pam Mitchell.
- 2 AUDIENCE MEMBER: (Not using microphone) She'll
- 3 be right back.
- 4 COMMISSIONER DOMBROWSKI: Marcie Berman, and Tom
- 5 Rankin.
- 6 Is there anybody else who wanted to talk about
- 7 the ski industry?
- 8 COMMISSIONER DOMBROWSKI: You've got to identify
- 9 yourself for the recorder.
- MS. MITCHELL: I'm Pam Mitchell. I'm a Mammoth
- 11 Mountain seasonal ski area employee, and I'm also an
- 12 employee of Von's in Mammoth Lakes -- that's my second
- **13** job
- 14 -- although I'm temporarily on disability because of an
- 15 injury at Von's, not at the ski area.
- And I'm here today because of my concerns about
- 17 California Mammoth ski resort exemptions which allow them
- 18 to work us 56 hours a week before they pay overtime. And
- 19 I feel that this is a very unjust exemption, a very
- 20 unjust law.
- I hope you've all had a chance to read these.
- 22 These are letters from employees stating how they feel
- 23 about this exemption and how it's affected them over the
- 24 last twenty years and how it's impacted them directly.

- 1 And I think one of the important things, in reading all
- 2 these letters from these employees, is to realize that
- 3 these are individuals. These are people who've lived and
- 4 worked in Mammoth Lakes for ten, twenty, thirty years,
- 5 and these people have made a career out of the ski
- 6 industry, whether they are on cat crews, ski patrol, ski
- 7 instructing, housekeeping individuals, people in the
- 8 restaurants and bars, people working in the summer
- 9 activities that go on. But these are people who live and
- 10 work in Mammoth Lakes on a year-round basis. These
- 11 letters are representative of over 200 people that I've
- 12 spoken with directly and personally and on a regular
- 13 basis. They're representative of last year and this
- 14 year.
- They're -- the seasonality, the snow falling and
- 16 the snow not falling, does affect our business. But the
- 17 conditions remain the same every year in Mammoth. Last
- 18 year the complaints about working long hours many days in
- 19 a row without being paid overtime was the exact same
- 20 thing last year. And last year we had snow at a
- 21 reasonable time. It does fluctuate.
- The overtime, whether -- we work overtime
- 23 whenever we work. And we're not asking for something
- 24 special when we're not working. What we're asking for is

- 1 overtime when we do work these long hours. If there's no
- 2 snow, we're not asking for anything. If there's no work,
- 3 we're not asking for anything. We're asking that we be
- 4 treated the same as the rest of the California employees,
- 5 and that when we work these long hours and many days in a
- 6 row, that we are compensated for our efforts.
- At one time, maybe the perspective was, back
- 8 when this exemption came in -- I don't know why it came
- 9 in -- but twenty years ago when this exemption came in,
- 10 maybe the perspective was that we were all a bunch of ski
- 11 bums, a bunch of ski kids, or we were just college
- 12 students out on a break, you know, having a fling for the
- 13 winter. But I'm asking you to look at what the situation
- 14 is now and how, over these years, how this exemption has
- 15 affected us economically and socially.
- 16 It's always been difficult to make a living, at
- 17 least in Mammoth Lakes. I don't know about the other ski
- 18 resorts. We're isolated. There's not a lot of employers
- 19 to choose from. And our jobs are real important to us.
- 20 People involved in this type of work do love what they're
- 21 doing. There are many, many dedicated employees. They
- 22 love the mountains and the skiing and braving the
- 23 elements. And they have been very willing to do with
- 24 very little in order to work at the ski area and in order

- 1 to keep this lifestyle going.
- 2 It's been -- in the last couple years, Mammoth
- 3 Mountain ski area has formed some type of -- they've
- 4 combined in some way with InterWest, which is a major ski
- 5 developer in the country. And as a result of that, the
- 6 rents and property values have gone up so drastically.
- 7 And where we were having a hard time making it before,
- 8 we're having -- we're not surviving there now. Many of
- 9 us, if we -- depending -- this overtime could make a
- 10 difference for us in how we're able to maintain.
- I think it's important for us employees for you
- 12 to realize that these are careers. There are seasonal
- 13 people who come in every season. I don't know the exact
- 14 number, but my estimate is that there's 800 -- minimally
- 15 800, to 1,000 people who work at the ski resort year
- 16 after year and live in the town of Mammoth Lakes.
- 17 The ski industry is a booming business. The ski
- 18 industry is a booming business all over the country and
- 19 in other countries. Since the merger with InterWest and
- 20 looking at the development of resorts, it's a growing,
- 21 huge business, and it employs -- can't even imagine how
- 22 many people it employs, people who are dependent on that.
- 23 And our employees, some of these employees, have been
- 24 here ten, twenty, thirty years, have come to depend on

- 1 Mammoth Mountain ski area for their living. There is --
- 2 there are not other places to go if you are not making
- 3 wages there. You don't just leave your job, you have to
- 4 leave your town and the community that you've been living
- 5 in. It's real small and isolated.
- 6 Things are going up at an incredible rate. It's
- 7 just appalling, on how much the rents are going up and
- 8 how everything is rising. Our wages haven't risen, and
- 9 we have not been receiving overtime. It's created a very
- 10 low-income group of people for a large part of our
- 11 population.
- Our permanent population is approximately 5,000
- 13 people a year, and it goes up in the winter. And, of
- 14 course, I quess, on a weekend it goes up to 30,000, the
- 15 temporary people that come in. And when business is
- 16 booming and we have this income and these people come in,
- 17 we're just asking that we be paid overtime for these long
- 18 hours.
- I think that -- to finish up -- and what we're
- 20 asking is that we be treated like the rest of California
- 21 employees and be paid overtime and be rewarded for when
- 22 we do put in long hours.
- 23 And I think, last, I want to point out -- I
- 24 mean, maybe this is a known, but we work without a

- 1 contract. We have no contract. And in our employee
- 2 manual, it states, of course, that we're -- you know,
- 3 we're at-will, we can be terminated at any time, with or
- 4 without reason. But -- and maybe this is in all
- 5 contracts, but I want to point it out to you, that in our
- 6 employee manual, that it states that the company reserves
- 7 full discretion to modify, add, or delete any provisions
- 8 and policies of this manual, at any time, without notice,
- 9 and that we are always living on -- on an edge, partly
- 10 because of weather, but this is not all due to weather.
- 11 This is due to other things besides this weather.
- 12 And probably you may be hearing from more
- 13 people. It's a very courageous thing for people to stand
- 14 up or write letters because for years we have been
- 15 threatened with having our hours cut, for various
- 16 reasons. And this is just one -- one of those reasons.
- 17 COMMISSIONER BROAD: Excuse me. I think you can
- 18 rest assured that anybody who communicates to this
- 19 Commission and is retaliated against will be protected.
- 20 And I'm sure that the industry will never do a thing like
- 21 that.
- MS. MITCHELL: Thank you.
- 23 COMMISSIONER DOMBROWSKI: I have a question.
- 24 What is -- in your correspondence, one of the articles

- 1 has you listed of the "Mammoth employees organization."
- 2 What is that?
- 3 MS. MITCHELL: I started a Mammoth employee
- 4 organization a couple years ago and was having a really
- 5 hard time making it in Mammoth, making a financial living
- 6 in Mammoth. I have a couple children I'm raising there.
- 7 No matter how many hours I worked, it didn't seem like I
- 8 was making a living.
- 9 And in talking and listening with other people,
- 10 I realized that I wasn't unique, that this was -- this
- 11 was what was going on with all employees. And through
- 12 that and through discussions, we decided -- a few people
- 13 decided to try to get some kind of organization started
- 14 and going so that we might be able to do something to
- 15 change our conditions there, because, if we don't, a lot
- 16 of us aren't going to be living there any more.
- 17 COMMISSIONER DOMBROWSKI: How many people are in
- 18 this organization?
- MS. MITCHELL: A little over 200.
- MR. RANKIN: Tom Rankin, California Labor
- 21 Federation.
- 22 As you look at this issue, I think the most
- 23 important thing to remember is the Legislature's words
- 24 that they put in the statute regarding their intent. And

- 1 they are very clear that they think an 8-hour day is a
- 2 basic labor right in California. And I would submit that
- $oldsymbol{3}$ a much better case has to be made for keeping any kind of
- 4 exception for the ski industry than was made.
- 5 It's very clear that the employees in the
- 6 industry want daily overtime. They need it to make ends
- 7 meet. And they feel very strongly that they shouldn't
- 8 have different conditions from other workers. What's the
- 9 difference between a housekeeper who works in a ski lodge
- 10 and a housekeeper who works in a hotel, in terms of their
- 11 duties? A cook? A store clerk? It's simply not just,
- 12 for those folks.
- The wages are low in this industry. Overtime is
- 14 not going to break the industry.
- 15 There are safety problems with people working
- 16 long hours, and some of these letters talk to that.
- 17 There are tremendous -- if these letters are
- 18 correct, from the employees -- there are a tremendous
- 19 number of wage and hour law violations. And in many
- 20 cases, people weren't even being paid overtime when they
- 21 worked over 56 hours a week. They were put off the
- 22 clock.
- Other industries are able to plan for overtime
- 24 that are seasonal industries. My understanding is that

- 1 most of the overtime actually in this industry occurs
- 2 around Christmas break. That's certainly foreseeable
- 3 every year, and that can be planned for. Agriculture, as
- 4 was mentioned, is an industry that's dependent on the
- 5 weather and has seasonal fluctuations. They've lived
- 6 with overtime for years.
- 7 In terms of another point -- and this actually
- 8 differentiates this industry from agriculture --
- 9 agriculture, there's always been sort of a state policy
- 10 that agriculture has been taken care of, subsidized, and
- 11 the idea is that people need inexpensive food. This
- 12 industry is a luxury, and most of the people who take
- 13 part in the activities are affluent people. If there's a
- 14 real problem, I am sure that lift tickets could go up a
- 15 buck, or whatever, to pay for the overtime.
- And finally, our neighboring state, one of the
- 17 few other states that has daily overtime, Nevada, which
- 18 has a ski industry, does not make any exemption for the
- 19 ski industry. They pay overtime after 8 hours a day.
- One other point in terms of the comment on the
- 21 10-hour, the vote. Certainly regulations can be crafted
- 22 here
- 23 -- they will have to be in the construction industry --
- 24 to deal with the nature of employment and when the vote

- 1 takes place and who gets to vote. So, I don't see that
- 2 as a major problem that this industry would have, if the
- 3 employees indeed are put in the same position as all
- 4 other employees, in terms of being able to vote for
- 5 different alternative workweeks under 10 hours a day, 10
- 6 or under. They should -- election procedures should be
- 7 able to be worked out to deal with that.
- 8 Thank you.
- 9 MS. BERMAN: My name is Marcie Berman, and I'm
- 10 here as a representative of the California Employment
- 11 Lawyers Association, which is an organization of about
- 12 250 attorneys in California that represent employees in
- 13 various types of employment matters, including wage and
- 14 hour disputes.
- I would like to just say that CELA supports
- 16 providing the same level of overtime protection to these
- 17 employees as to other employees covered under the law
- 18 after AB 60. I didn't hear anything from the industry
- 19 that convinced me that there's a distinction there that
- 20 would justify giving these employees less protection.
- 21 And I would agree with what the other two witnesses said.
- 22 A couple other things I -- additional things I
- 23 wanted to say are that it's my understanding, from
- 24 talking to employees in this industry, that the employers

- 1 don't retain them on a fixed schedule week in and week
- 2 out, regardless of the workload, but instead, that they
- 3 call people in only when they're needed. And therefore,
- 4 they don't have any down side risk for their payroll
- 5 overhead. And it seems to me that they want to have
- 6 their cake and eat it here. They want to maintain the
- 7 situation where they have no down side risk, but then,
- 8 when it's busy and they're bringing in money, they don't
- 9 want to have to then pay people overtime during those
- 10 periods. That doesn't make any sense to me.
- 11 The other thing I wanted to point out is that
- 12 the industry may be seasonal in the respect that there's
- 13 only snow during part of the year, but it's been my
- 14 experience that at least some of the ski resorts are
- 15 fully functioning and very active, with a lot of people
- 16 there paying them money, during the summer months. For
- 17 example, Squaw Valley is a, you know, Four Season resort.
- 18 North -- what's it called?
- 19 COMMISSIONER DOMBROWSKI: Northstar?
- 20 MS. BERMAN: Northstar is filled with hundreds
- 21 of people during the summer. They have big tennis
- 22 programs, swimming pools, mountain biking. Homewood has
- 23 a laser tag program operating all summer, so that it's
- 24 got its lifts going all day.

- 1 So I think it's a bit of a misnomer to treat it
- 2 as a seasonal industry, even though there may be
- 3 different activities going on throughout the year.
- 4 That's all.
- 5 COMMISSIONER BROAD: I'd actually like to ask
- 6 Mr. Roberts a question about that, if you could come back
- 7 up.
- 8 MR. ROBERTS: Sure.
- 9 COMMISSIONER BROAD: How many ski resorts are
- 10 there in the state?
- 11 MR. ROBERTS: Yes. I'm Bob Roberts. There are
- 12 38 resorts, alpine and cross-country, because they all
- 13 have very similar kinds. But they're primarily downhill,
- 14 or alpine, as we would say in ski resorts.
- 15 COMMISSIONER BROAD: And breaking out between
- 16 alpine and cross-country, how many?
- MR. ROBERTS: We have -- cross-country is a
- 18 little -- I mean, a year like this year, a cross-country
- 19 resort may not function at all. It may change ownership.
- 20 So, we have essentially 10 of those resorts are cross-
- 21 country, and the other 18 -- the other 28 are downhill.
- 22 COMMISSIONER BROAD: Of those 28, because I
- 23 assume that's what we'd be talking about --
- MR. ROBERTS: Um-hmm.

- 1 COMMISSIONER BROAD: -- how many are open all 2 year round in some form? 3 MR. ROBERTS: In some form, probably 14 or 15. 4 COMMISSIONER BROAD: And of the ones that are 5 closed, how many months of the year are they closed? 6 MR. ROBERTS: They are generally -- and, again, 7 a normal season is between four and five months. Five 8 months is what we really aim for. Mid-November through 9 April would be -- would be a normal operating season. 10 And an operating -- again, like Dodge Ridge this year 11 opened in late January and closed in either late March or 12 early April. So, it's a very skewed thing. 13 Of our larger resorts, the larger resorts, 14 clearly, because they carry larger year-round staffs, try 15 and engage in some kind of summer activity to justify the 16 They've got -- they've got a much larger overhead. 17 overhead. So -- but to my records and my understanding, 18 all of those would still qualify as seasonal recreational 19 businesses under the Fair Labor Standards, which means 20 that in a six-month period, no more -- you earn no more 21 than a third of your income in that six-month period, so 22 that two-thirds of your income or your revenues are done
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COMMISSIONER BROAD: Okay. Now, let me ask

during your, quote, winter season or your busy season.

23

24

- 1 this, because I'm not a skier, so I really -- I've been
- 2 to some of these places, but not for very long. Anyway -
- 3 –
- 4 (Laughter)
- 5 MR. ROBERTS: We could certainly help you out
- 6 there.
- 7 COMMISSIONER BROAD: If you get me on skis --
- 8 COMMISSIONER DOMBROWSKI: Not if it costs more
- 9 than ten dollars.
- (Laughter)
- 11 COMMISSIONER BROAD: Anyway, of these 38, I
- 12 assume a number of them have no hotel facilities or
- 13 anything like that.
- MR. ROBERTS: Absolutely.
- 15 COMMISSIONER BROAD: Right?
- MR. ROBERTS: Correct.
- 17 COMMISSIONER BROAD: So they're a little bit
- 18 more -- almost like outdoor recreation, camping, you
- 19 know, that sort of environment, rather than a destination
- 20 resort.
- MR. ROBERTS: Yes, that's true. In fact, I
- 22 think our critics in the environmental community consider
- 23 them industrial-grade recreation centers, for some of our
- 24 --

- 1 COMMISSIONER BROAD: Well, they're not here.
- 2 MR. ROBERTS: Yes.
- 3 COMMISSIONER DOMBROWSKI: Oh, you don't know!
- 4 COMMISSIONER BROAD: Well, at least they'll be
- 5 here next time.
- 6 MR. ROBERTS: Yeah.
- 7 (Laughter)
- 8 MR. ROBERTS: No, it varies. For example,
- 9 resorts up in this -- in southern California here
- 10 traditionally do not have hotels. They are -- they have
- 11 a day market. People drive up for the day. A lot of our
- 12 resorts are day market -- Dodge Ridge, Boreal -- are day
- 13 resorts, where people simply come for the day.
- 14 COMMISSIONER BROAD: Thank you.
- MR. ROBERTS: Okay.
- 16 COMMISSIONER DOMBROWSKI: Any other speakers on
- 17 the ski industry?
- 18 Okay.
- 19 (Pause)
- COMMISSIONER DOMBROWSKI: I'm sorry. We'll go
- 21 on to the next issue, with the meal periods break.
- Make sure you identify yourself.
- 23 MS. PATACK: Sure. Chairman Dombrowski and
- 24 members of the IWC, my name is Melissa Patack, on behalf

- 1 of the Motion Picture Association of America, California
- 2 Group, and our member companies, which include the Walt
- 3 Disney Company, 20th Century Fox, MGM, Paramount
- 4 Pictures, Sony Pictures Entertainment, Universal Studios,
- 5 Warner Brothers, and CBS. I'm accompanied today by Carol
- 6 Lombardini, senior vice president of the Alliance of
- 7 Motion Picture and Television Producers, our sister trade
- 8 association to the MPAA. And Carol handles collective
- 9 bargaining for our member companies.
- 10 First of all, thank you very much for convening
- 11 this public meeting to address the issue of meal periods,
- 12 among other subjects, under AB 60 and the new interim
- 13 wage order. We appreciate the opportunity to bring to
- 14 your attention an unusual result, a requirement that
- 15 motion picture employers provide two distinct meal
- 16 periods for employees, caused by the application of the
- 17 new law. And we welcome the chance to request that you
- 18 take appropriate action to remedy this situation.
- 19 Let me first speak to the issue of your
- 20 authority to remedy the double meal periods now required.
- 21 AB 60 itself recognizes your authority to take
- 22 appropriate action in this situation. Section 516 of the
- 23 Labor Code, which was Section 10 of the bill, states
- 24 that, quote,

1	"Notwithstanding any other provision of
2	law, the Industrial Welfare Commission may adopt
3	or amend working conditions work condition
4	orders with respect to break periods, meal
5	periods, and days of rest for any workers in
6	California, consistent with the health and
7	safety of those workers."
8	The Legislature clearly authorized the IWC to
9	have the final say on appropriate working conditions, so
10	long as the IWC's orders are consistent with the health
11	and safety of California employees. Our request to you
12	falls within the parameters of Section 516.
13	I will briefly outline the problem. Under
14	Section 11 of Wage Order 12-80 that's the wage order
15	that affects our industry, which has been in effect since
16	1979 all motion picture employees are entitled to a
17	meal period after six hours of work. In addition, our
18	collective bargaining contracts, which number thirty and
19	cover over 200,000 employees, also provide for a meal
20	period after six hours of work. Because Section 11 of
21	the wage order applies to all employees within our
22	industry, regardless of whether they are covered by a
23	collective bargaining contract, motion picture employers
24	are able to provide a uniform and consistent meal period

- 1 to all employees on a production.
- 2 Section 512 of the Labor Code, which was Section
- 3 6 of the bill, of AB 60, now requires a meal period after
- 4 five hours of work. However, Labor Code Section 514
- 5 provides for an exemption from the meal period
- 6 requirement, as well as other provisions of the law, for
- 7 employees covered by a qualifying collective bargaining
- 8 agreement. Your interim wage order tracks the statute by
- 9 requiring a meal period after five hours, Section 9 of
- 10 the interim wage order, and provides for an exemption for
- 11 those covered by a qualified collective bargaining
- 12 contract, Section 7 of your wage order.
- This new provision in the law requires motion
- 14 picture employers to provide two different meal periods
- 15 where employees covered by a collective bargaining
- 16 contract are working side by side with employees not
- 17 under a contract's provisions. And let me, if I can,
- 18 illustrate how this situation arises.
- 19 If the motion picture calls for a large assembly
- 20 of actors to fill an auditorium or a stadium, the
- 21 production will, pursuant to an applicable -- the
- 22 relevant and applicable collective bargaining contracts,
- 23 hire extras, that is, people unaffiliated with the union
- 24 and not covered by a collective bargaining agreement. In

- 1 these circumstances, the employer must provide a meal
- 2 period after five hours for these extras, and an
- 3 additional meal period for the rest of the crew covered
- 4 by the contract after six hours. This dual meal period
- 5 disrupts the production schedule, adding delay and
- 6 accompanying cost increases.
- 7 The production may not be able to continue with
- 8 part of the crew stopped for a lunch break. The dual
- 9 meal period may effectively shut down a production for a
- 10 part of the working day. In addition, the requirement of
- 11 a second meal period will arise sooner for those
- 12 employees entitled to a meal period after five hours,
- 13 further delaying the production schedule.
- Moreover, motion picture companies provide lunch
- 15 at no cost to employees by hiring a catering company.
- 16 Clearly, the requirement of a dual meal period will add
- 17 to the cost of catering, creating further expense to
- 18 movies made in California.
- Our request to you is for uniformity,
- 20 consistency, and the ability to adhere to our collective
- 21 bargaining contracts, all of which we had prior to the
- 22 enactment of AB 60 and the implementing wage order.
- We believe you have the authority under Labor
- 24 Code Section 516 to amend the interim wage order and

- 1 affirm Section 11 of our existing wage order, 12-80.
- 2 This would enable motion picture employers to provide a
- 3 single meal period after six hours, an industry practice
- 4 and standard for more than twenty years.
- 5 AB 60 was intended for the purpose of restoring
- 6 daily overtime for California employees. In the motion
- 7 picture industry, we never ended the practice of daily
- 8 overtime in 1998 when the IWC repealed the daily overtime
- 9 requirement. And so, therefore, AB 60 really was never
- 10 aimed at our industry. However, the collateral provision
- 11 on meal periods contained in AB 60 is a hardship on the
- 12 motion picture employers by increasing costs of
- 13 production and causing disruption to production
- 14 schedules.
- In the last year, there's been much attention to
- 16 the issue of runaway production, which refers to
- 17 productions moving out of California to other states and
- 18 countries which now aggressively compete for this
- 19 business. There are several bills pending in the
- 20 Legislature to address ways California can stay
- 21 competitive, and Governor Davis is considering programs
- 22 to combat runaway production. We would urge the IWC to
- 23 help keep California film-friendly by correcting this
- 24 anomaly in the overtime law and affirm a single meal

- 1 period after six hours, consistent with Wage Order 12-80
- 2 and our industry collective bargaining contracts.
- Thank you, and Carol and I would be happy to
- 4 answer any questions you might have.
- 5 COMMISSIONER BROAD: Thank you. I have -- I've
- 6 had a number of discussions with Jim Neff over this
- 7 because I have, for many years, dealt with
- 8 representatives in Sacramento, because I represent the
- 9 Teamsters, who have a jurisdiction in the movie industry,
- 10 and we talk a lot.
- 11 And I'm not as convinced as you are that we can
- 12 change the statutory requirement. However, I do believe
- 13 that in this unique situation, that your industry might
- 14 consider applying for the exemption that the Division can
- 15 give in Section 17 of the wage order.
- MS. PATACK: Of our existing wage order?
- 17 COMMISSIONER BROAD: Of your existing wage
- 18 order. And it's in all the wage orders, and no one is
- 19 suggesting it be removed, which -- if I can read it to
- 20 you, it says,
- "If, in the opinion of the Division after due
- investigation, it is found that the enforcement
- of any provision contained in Section 7,
- 24 reference 11, 'Meal Periods'; 12, 'Rest Periods'

- 1 -- "
- 2 -- et cetera --
- 3 " -- would not materially affect the welfare or
- 4 comfort of employees or would work an undue
- 5 hardship on the employees, exemption may be made
- 6 at the discretion of the Division."
- 7 It seems to me that your case is a prime candidate
- 8 for that sort of situation. One, you're --it's an
- 9 hour's difference. It's based on the unique
- 10 situation in which you are following a collective
- 11 bargaining agreement, which you are bound to follow,
- 12 and which spills over into employees not covered by
- 13 collective bargaining. You are paying for the meal
- 14 period. As I understand it, in my experience,
- 15 limited experience, to actually be in one movie --
- 16 it's available --
- 17 COMMISSIONER DOMBROWSKI: I won't even ask!
- 18 (Laughter)
- 19 COMMISSIONER BROAD: I could show it to
- 20 you. It's a very bad movie.
- 21 (Laughter)
- 22 COMMISSIONER COLEMAN: That wasn't your
- 23 fault.
- 24 COMMISSIONER BROAD: Anyway, it's available

- 1 on video. My wife and I are Amish people at a
- 2 wedding, for one second in the movie.
- 3 Anyway --
- 4 COMMISSIONER DOMBROWSKI: But we digress.
- 5 All right. All right.
- 6 COMMISSIONER BROAD: That could come up
- 7 before my confirmation.
- 8 (Laughter)
- 9 COMMISSIONER BROAD: Anyway --
- 10 COMMISSIONER DOMBROWSKI: Okay.
- 11 COMMISSIONER BROAD: But I think that
- 12 you're a prime candidate for that, and it might
- 13 solve the problem rather expeditiously, rather than
- 14 raising what might be a legal problem for the
- 15 Commission, taking a statutory requirement saying
- 16 that meals happen after five hours, and changing it
- 17 to six hours, and possibly creating a challenge.
- 18 And I -- my sense -- and I talked to Jim
- 19 Neff about this -- is I would encourage you to
- 20 pursue that.
- 21 MS. PATACK: So, that would be a letter to
- 22 --
- 23 COMMISSIONER BROAD: To the Division of
- 24 Labor -- the Labor Commissioner.

- 1 MS. PATACK: -- to the Labor Commissioner.
- 2 COMMISSIONER BROAD: Under Section 17.
- 3 MS. PATACK: Yeah, I had -- right. I know.
- 4 I read that, and I just wasn't sure. It seemed to
- 5 me that it might be over a particular violation. I
- 6 didn't know if you would do it on a policy basis or
- 7 sort of an across-the-board basis. But if --
- 8 COMMISSIONER BROAD: Well, I don't think
- 9 it's -- I don't -- I mean, Mr. Locker is here, and
- 10 you can talk to him about it, you know, how the
- 11 application -- my understanding is that it's not
- 12 intended after a violation has occurred, but for --
- MS. PATACK: Okay.
- 14 COMMISSIONER BROAD: -- specifically for
- 15 the type of situation you're talking about, an
- 16 employer comes in -- where there's something unique
- 17 here. And we're not talking about getting rid of
- 18 this, we're just -- we have some unique
- 19 circumstance, and you want to kind of do it this
- 20 way, and that it would not materially harm the
- 21 employees in any way or deny them any benefit. And
- 22 that's clearly what you're suggesting here. It's an
- 23 hour's difference between an existing -- the
- 24 statutory meal period and the meal period you're

- 1 providing.
- 2 MS. PATACK: Okay.
- 3 COMMISSIONER BROAD: And so, I would
- 4 encourage you to do that. I don't know how the rest
- 5 of the Commission feels, but that would be my
- 6 reaction.
- 7 MS. PATACK: Thank you.
- 8 COMMISSIONER COLEMAN: I was just going to
- 9 see if our legal counsel had a comment on that.
- 10 MS. STRICKLIN: I'm not sure about that
- 11 particular provision of the wage order. I was just
- 12 wondering about your concern under 516, why it could
- 13 not be done that way. What do you foresee as the
- 14 legal challenge?
- 15 COMMISSIONER BROAD: Well, I think the bill
- 16 establishes a pretty clear standard.
- MS. STRICKLIN: 516 of the Labor Code --
- 18 COMMISSIONER DOMBROWSKI: My understanding
- 19 is there's a law the Industrial Welfare Commission
- 20 may adopt and then working condition orders with
- 21 respect to break periods, meal periods, and days of
- 22 rest for any workers in California consistent with
- 23 the health and welfare.
- 24 COMMISSIONER BROAD: Well, my -- I think if

- 1 you read the two sections together, I'm not sure
- 2 that that's suggesting that you can diminish the
- 3 statutory standard. That would suggest that we
- 4 could eliminate all meal periods if we decided it
- 5 was in the health and welfare of employees, or
- 6 breaks, when you have a statutory requirement that
- 7 there must be a meal period.
- 8 And so, I think you have to read those two
- 9 sections together. I think, read together, it's
- 10 suggesting that California could increase its
- 11 protections for workers, but couldn't go beneath the
- 12 statutory standard set forth in the Labor Code.
- 13 Otherwise, that section would have no meaning
- 14 whatsoever.
- And it is the more specific section, rather
- 16 than the more general section, and would have to be
- 17 given some meaning and judicial interpretation.
- 18 That would be my argument for why I think
- 19 it would not -- would not necessarily be the most
- 20 prudent course, from a legal perspective.
- 21 MS. PATACK: Okay. I understand that
- 22 there's -- you don't take any decisional --
- 23 COMMISSIONER DOMBROWSKI: Right.
- MS. STRICKLIN: No.

- 1 MS. PATACK: -- action today.
- 2 COMMISSIONER DOMBROWSKI: What Commissioner
- 3 Broad is suggesting doesn't preempt anything else we
- 4 could do. So, it's -- I think it's in your interest
- 5 to pursue that as well as --
- 6 MS. PATACK: Wait for a decision from you.
- 7 Okay.
- 8 Thank you very much.
- 9 COMMISSIONER COLEMAN: Thank you.
- 10 COMMISSIONER DOMBROWSKI: Thank you.
- 11 Marcie Berman.
- MS. BERMAN: My name is Marcie Berman, as I
- 13 said before, and I'm here once again representing
- 14 the California Employment Lawyers Association on the
- 15 issue of rest periods and meal periods.
- In general, I would like to advocate that
- 17 the IWC seriously consider requiring break periods
- 18 longer than the ones that have been in the wage
- 19 orders to date. I have a copy of Wage Order 4, from
- 20 1998, and it requires rest periods at the rate of
- 21 every ten minutes net rest time for four hours or a
- 22 major fraction thereof, and also says that insofar
- 23 as practicable, shall be in the middle of each work
- 24 period.

- 1 And I wanted to make a point about certain
- 2 types of employees in particular who I think need
- 3 longer breaks than the net ten minutes that's
- 4 specified here every four hours. One type are
- 5 employees who are working in safety-sensitive jobs
- 6 where their concentration may be affected by working
- 7 continuously without breaks. And especially since
- 8 the on-site construction industries are henceforth
- 9 going to be covered by the wage orders, I can
- 10 envision that there would be real serious safety
- 11 hazards with ironworkers, you know, standing up
- 12 there without having any kind of breaks, or even
- 13 just a ten-minute break in four hours doesn't seem
- 14 like a lot to me.
- The second type of workers that we're
- 16 particular concerned about are workers whose jobs
- 17 entail repetitive movements, including factory
- 18 workers, food processing workers, and all variety of
- 19 office workers who are working at the ubiquitous
- 20 computer terminals. I think we're all familiar with
- 21 the news that's been very widely disseminated in the
- 22 past ten years about repetitive stress injuries.
- 23 These injuries are permanent. Once they occur,
- 24 they're permanent, there's nothing you can do about

- 1 them. You can certainly do a lot to prevent them,
- 2 but once they're that, that human being's body is
- 3 ruined. And I've met factory workers who are
- 4 grandmothers in their fifties and can never lift
- 5 their grandchildren because of these injuries that
- 6 they've got. So it's a serious matter.
- 7 I brought some news articles from some very
- 8 prominent, well respected newspapers, and I'll leave
- 9 a copy with the Commission, talking about this
- 10 problem and including recommendations from medical
- 11 experts that people who are involved in these
- 12 repetitive type of jobs have breaks of fifteen
- 13 minutes every few hours. In some of these articles,
- 14 they talk about having a five-minute break every
- 15 hour or two.
- So, I think it's incumbent upon the IWC to
- 17 seriously consider increasing the rest periods that
- 18 you require of employees -- of employers.
- 19 The other issue I wanted to point out is
- 20 this word "net" that's in Section 12 of the wage
- 21 orders. I did some legislative regulatory history
- 22 research and, unfortunately, forgot to bring what I
- 23 found. But what I found were some minutes or
- 24 findings from a past IWC, where there had been labor

- 1 proposals to increase the rest period to twenty
- 2 minutes based on their concerns that by the time
- 3 somebody actually gets out the door, in order to be
- 4 able to get some fresh air or walk around and
- 5 stretch, they may use up their whole ten minutes.
- 6 You know, in an office building, just waiting for
- 7 the elevator to go up and down before you can get
- 8 outside may take ten minutes, or in a factory, just
- 9 getting out or taking off your gear.
- 10 So the concern was that the time period
- 11 needed to be longer. And what the IWC did was to
- 12 say, "Well, we'll call this a 'net' ten minutes,"
- 13 "net" implicitly to mean that -- it means, by the
- 14 time you're outside of your workplace, you get the
- 15 ten minutes. So maybe something the IWC could do is
- 16 to, you know, work with that language. I don't
- 17 think anybody knows what that means. It's certainly
- 18 not clear on its face. You might want to -- excuse
- **19** me.
- MS. STRICKLIN: What order are you
- 21 referring to? Is it 4?
- MS. BERMAN: Right now I'm talking about in
- 23 general, but I've got in front of me Wage Order 4-
- **24** 98.

- 1 MS. STRICKLIN: And so, it's 12? Is it
- 2 Section 12?
- MS. BERMAN: Yeah, Section 12, yes.
- 4 MS. STRICKLIN: Okay.
- 5 MS. BERMAN: So you might want to think
- 6 about defining that word more specifically so people
- 7 know what it means, and also definitely increasing
- 8 the time period.
- 9 Also, what it says in this Section 12 is --
- 10 "insofar as practicable, shall be in the middle of
- 11 each work period" sort of implies to me that the
- 12 employer only needs to allow the person one break
- 13 somewhere in the middle of the period. And from
- 14 what I'm reading from these various health experts,
- 15 it may be better for these people with repetitive
- 16 injuries to have several breaks. And I wouldn't
- 17 want employers to think that they can restrict
- 18 employees and only allow one break when, in fact,
- 19 several breaks may be better.
- I think this is something that helps
- 21 everybody. Obviously, it's better for employers if
- 22 employees are productive. And some of these studies
- 23 show that if you give people breaks and let them
- 24 just stretch and exercise, that they will be more

- 1 productive. And obviously, injuries hurt everybody,
- 2 although they hurt most the people who are injured,
- 3 obviously.
- 4 The only other point I want to make about
- 5 the rest periods is that I believe that employers
- 6 don't necessarily take this very seriously. And
- 7 it's been my experience that it's sort of routinely
- 8 ignored. And I don't know what the enforcement is
- 9 like at the Labor Commissioner, but I would expect
- 10 that it's a problem because there's no sanction,
- 11 there's no disincentive to employers to ignore it.
- 12 So, that's something that you might want to take
- 13 into account.
- I don't know what the scope of your
- 15 authority is to do something about that, but maybe
- 16 one thing that you could do is to penalize an
- 17 employer who doesn't require these rest periods by
- 18 having to pay the employees, you know, double time
- 19 or some increased amount of hourly rate for those
- 20 rest periods that they don't get.
- 21 With respect to the meal periods, the half-
- 22 hour meal periods, the only thing that I wanted to
- 23 say about that is that there's language in this Wage
- 24 Order 4-98, Section 11(A), that says that an on-duty

- 1 meal period shall be permitted only when the nature
- 2 of the work prevents an employee from being relieved
- 3 from all duty, and when by written agreement between
- 4 the parties.
- 5 That seems to me to be a pretty loose
- 6 standard and could be an exception that swallows the
- 7 rule. I bet a lot of employers who are busy feel
- 8 that circumstances justify requiring the employee to
- 9 skip their lunch. But that's -- that doesn't seem
- 10 to me to be the right balance to end up with. And I
- 11 would recommend that you -- that you establish some
- 12 higher threshold for that type of arrangement.
- 13 (Fire alarm sounds)
- 14 COMMISSIONER DOMBROWSKI: There we go,
- 15 eleven o'clock.
- MS. BERMAN: Oh. Let me just -- I just
- 17 wanted to finish by putting on the record three
- 18 newspaper articles. I have a January 23rd, 1997,
- 19 article from the Chicago Tribune; a February 28th,
- 20 1996, article from the New York Times; and a June
- 21 9th, 1999, article from the Sacramento Bee.
- MR. RANKIN: Tom Rankin, California Labor
- 23 Federation.
- Ms. Berman has basically covered our

- 1 concerns. Just a couple other comments maybe.
- 2 In terms of meal periods and breaks, we
- 3 might need to look at things sort of order by order,
- 4 because there are particular situations. The farm
- 5 workers have expressed problems, not necessarily
- 6 with the length of breaks, but with the availability
- 7 of hand-washing facilities, because oftentimes they
- 8 eat a breakfast, a meal, at their first break. And
- 9 if they don't have nearby hand-washing facilities,
- 10 given the fact that they are often working in dirty
- 11 conditions and sometimes pesticides are around, it
- 12 makes it very difficult to do what they need to do
- 13 within a break, period.
- I think also that it's important that you
- 15 look at maybe defining a break period more
- 16 explicitly so it's clear, you know, that a worker's
- 17 not just getting ten minutes to sit at the desk, or
- 18 fifteen minutes. And a lot of union contracts, by
- 19 the way, have longer rest periods than the IWC
- 20 orders; I think probably most of them do. I think
- 21 it's important to consider lengthening, and also, in
- 22 certain cases where there's work involving
- 23 repetitive stress, as Ms. Berman stated, to consider
- 24 perhaps more -- shorter, spread out break periods,

- 1 because I think the evidence that break periods are
- 2 necessary in those jobs to prevent repetitive stress
- 3 injuries is pretty convincing.
- 4 Finally, I think the biggest problem we
- 5 have had with meal periods and break periods is the
- 6 problem of enforcement. And I know that your
- 7 abilities here are limited. There's no good remedy.
- 8 But I think you could create a remedy in terms of
- 9 your -- within your authority by looking at, as I
- 10 think Ms. Berman suggested, double pay or time and a
- 11 half pay for -- in cases where these meal periods
- 12 are violated.
- And finally, I would like to -- although we
- 14 do have a bill in the Legislature, which maybe you
- 15 want to take a look at, actually, which would deal
- 16 with the problem of the lack of penalties for these
- 17 periods -- and that's AB 2509, by Darrell Steinberg.
- 18 Finally, Pam Mitchell would like to say a
- 19 couple more words in terms of what the real
- 20 situation is with break periods in her industry,
- 21 where she works, at least.
- MS. MITCHELL: Hi. Again, I'm Pam
- 23 Mitchell, Mammoth Mountain ski area employee.
- 24 And in my industry, and from some of my

- 1 employees, cat crew employees have reported to me
- 2 that they -- when they're rearranging snow, they
- 3 drive cats -- do their whole shift with no breaks.
- 4 Frequently they are eating their lunches while
- 5 they're driving these cat machines. And by the way,
- 6 these are \$7.50-an-hour employees driving \$250-
- 7 million cats, that when, every time it snows, they
- 8 minimally work two to four hours overtime and
- 9 without breaks.
- 10 On our ski patrol, ski patrol doesn't take
- 11 breaks. They take lunches at usually designated
- 12 times, of course, if there's not some type of
- 13 emergency going on. Ski patrol can sometimes start
- 14 at 4:30 in the morning because they have to blast
- 15 and prepare the slopes prior to the lifts opening
- 16 up. And they don't
- 17 -- they don't have breaks. They also have to wear
- 18 their uniforms and be in the cafeteria and be on
- 19 duty during the lunch period to be available in case
- 20 there's any type of emergency.
- 21 Our ski instructors have very erratic
- 22 breaks. Frequently after a lesson, especially if
- 23 they're working with children, they end up
- 24 babysitting and taking care of the children for

- 1 fifteen minutes, half an hour, forty-five minutes,
- 2 once they're through with a lesson. And they don't
- 3 have breaks.
- 4 And our lift maintenance operators, many of
- 5 them do not have restroom facilities at the tops of
- 6 lifts. And they don't have breaks. They literally
- 7 pee behind a tree, between -- between tourists. The
- 8 ones that do have restroom facilities -- we just
- 9 received a memo which I'm sorry I don't have a copy
- 10 -- that hantavirus is a thing that we're aware of up
- 11 in the mountains where I live, and that their --
- 12 their lift facilities, their restroom facilities,
- 13 have been so dirty -- not -- not dirt dirty, but
- 14 from not being cleaned for so many years, that
- 15 there's been memos issued on warnings on hantavirus,
- 16 where the lift operators themselves are going to be
- 17 cleaning them out in order to get them ready.
- 18 Ski patrol is not allowed to use many of
- 19 the lift operators' restroom facilities, who do have
- 20 restroom facilities, because they fill up too
- 21 quickly
- 22 -- quote, "they fill up too quickly," and we don't
- 23 have the facilities to go pump them out.
- 24 And in my industry, the breaks are erratic.

- 1 In the cafeteria at Canyon Lodge, which is where I
- 2 was, many of the employees who were working worked
- 3 straight through without breaks, or the breaks are
- 4 erratic. And in working with these long hours and
- 5 the erratic break times, it causes immense
- 6 tiredness.
- 7 Thank you for your time.
- 8 COMMISSIONER DOMBROWSKI: Juli Broyles.
- 9 MS. BROYLES: Hi. I believe it's still
- 10 good morning, Mr. Chairman, members of the
- 11 Industrial Welfare Commission. I'm Julianne
- 12 Broyles, from the California Chamber of Commerce.
- 13 First of all, I'd like, if it's possible,
- 14 have distributed to the Commission an article that
- 15 was published on April 13th -- that's the High
- 16 Desert paper -- talking about how the rules put out
- 17 by the Industrial Welfare Commission have
- 18 specifically cost, in this one community's instance,
- 19 800 jobs from coming to that High Desert town,
- 20 specifically because of the Industrial Welfare
- 21 Commission rules and the state law changing to such
- 22 an extent 8-hour overtime applications in the State
- 23 of California.
- 24 And I knew that Mr. Broad has asked on a

- 1 number of occasions for additional information.
- 2 We're starting to put together quite a book, but
- 3 this one was particularly telling that they had lost
- 4 a very specific -- most companies will not come
- 5 forward and say, "Well, it was just the overtime
- 6 rules," but many employers have come to the
- 7 California Chamber and said that they are either
- 8 considering moving or will not be moving here to the
- 9 State of California. And we have been documenting
- 10 that for an overall submission to the Industrial
- 11 Welfare Commission.
- 12 One large food processor down in Fresno
- 13 County literally has promised us that they're doing
- 14 the same thing, that they're moving to Texas, taking
- 15 their entire processing facility away and the 1,200
- 16 jobs that that particular facility has in the Fresno
- 17 area.
- 18 One of the items I did also want to address
- 19 today, and it's really more in response to some of
- 20 the comments that were made on the meal breaks and
- 21 rest break period, it's interesting to have issues
- 22 that are more appropriate for the Cal OSHA Standards
- 23 Board here than to have here in this Commission's
- 24 purview, particularly the issue of repetitive motion

- 1 industries. On this issue, I've had a lot of
- 2 experience. I chair a very large employer coalition
- 3 on cumulative injuries, on repetitive motion
- 4 injuries and ergonomics, and spent several weeks
- 5 last month in Washington, D.C., testifying on this
- 6 issue to fed OSHA on ergonomics and the need for
- 7 breaks and that issue. But it is not appropriate
- 8 for it to be addressed by this Commission. There is
- 9 another statutory body appointed by the Governor to
- 10 deal with this issue, and it is not appropriate for
- 11 this Commission to take it on.
- 12 And so, for those reasons, I do want to
- 13 make sure that you know that we have very strong
- 14 problems with that even being brought up here as an
- 15 issue for you to take up.
- Do you have any questions?
- We did submit substantial comments, both in
- 18 January and in March, regarding a number of issues
- 19 that were on the table today, including the
- 20 managerial issue and the meal break issue. And if
- 21 we can answer any questions on those now, we'd be
- 22 happy to.
- 23 COMMISSIONER BROAD: Yeah, I have a
- 24 question. And I've read the article, and I'm glad

- 1 to know that they're getting a casino, so --
- 2 MS. BROYLES: It's such a -- it's so good
- 3 to know.
- 4 COMMISSIONER BROAD: They have a casino,
- 5 because, you know, the gamblers won't go to Texas.
- 6 MS. BROYLES: No, they won't go to Texas.
- 7 But it's only 300 jobs in place of 800. So, it's
- 8 really not the -- not the type of revenue source in
- 9 the sense, you know, from the business community.
- 10 It is both good news and bad news when you have the
- 11 casinos come in, because until some of the compacts
- 12 are completed, there are legitimate issues on both
- 13 the employee side and the employer side in terms of
- 14 competitiveness, fair wages, how workers'
- 15 compensation is handled, and how OSHA is handled.
- So, certainly, we find ourselves on the
- 17 same side on that issue.
- 18 COMMISSIONER BROAD: Let me ask you this
- 19 question about breaks.
- MS. BROYLES: Sure.
- 21 COMMISSIONER BROAD: Marcie Berman and Tom
- 22 Rankin mentioned this. The breaks are ten minutes
- 23 net rest time. Obviously, that means you have sort
- 24 of travel time to the break. It's sort of included

- 1 in that. And -- but I'm not sure -- and I'd
- 2 actually like Miles to come up here in a minute.
- 3 COMMISSIONER DOMBROWSKI: No, I won't put
- 4 Miles in a position of having to --
- 5 COMMISSIONER BROAD: No, no. I want to ask
- 6 him about enforcement questions anyway.
- 7 But here's my question. Are you guys
- 8 averse to, say, changing this thing from ten minutes
- 9 to fifteen minutes, but maybe clarifying what this
- 10 "net" thing means. And I don't know; it may be
- 11 observed and breached, or not observed at all.
- MS. BROYLES: At this point, I would
- 13 probably have to see what was proposed. And
- 14 certainly, we'll be more than willing to discuss it,
- 15 but I cannot give any indication that we agree to a
- 16 change where you're adding the time on, to an
- 17 overall fifteen-minute -- as you were pointing out -
- 18 an undefined term of "net" -- away from the place
- 19 of work. In some cases, that would be totally
- 20 unrealistic because you're walking 15 feet out to go
- 21 outside the door to be away from it, versus someone
- 22 who might be in a different type of job.
- 23 COMMISSIONER BROAD: So, is it your sense
- 24 that -- just -- and obviously, I don't know what the

- 1 answer is, at all, but I have the impression that in
- 2 lots of workplaces in California, really the
- 3 standard is two fifteen-minute breaks in an 8-hour
- 4 period, not two ten-minute breaks.
- 5 MS. BROYLES: The standard that I'm aware
- 6 of is two ten-minute breaks. But normally, if -- it
- 7 depends, again, on the culture in that workplace,
- 8 almost always. There are some employers that have
- 9 one fifteen-minute break in the morning and a ten-
- 10 minute break in the afternoon, depending on customer
- 11 flow. There are some that have a number of five-
- 12 minute breaks, two five-minute breaks every hour, if
- 13 they are doing a different type of issue. But
- 14 again, it's what fits that company's culture, what
- 15 that employer feels free to do with the
- 16 productivity.
- 17 Sometimes, you know, you have the
- 18 differences between lunch hours. You have people
- 19 that have half-hour lunch hours, you have people who
- 20 have hour lunch hours. And the employers that
- 21 supply the one-hour lunch hour feel that that gives
- 22 the -- does not then constitute a need to extend a
- 23 ten-minute break in the morning and in the afternoon
- 24 in any way.

- 1 So, I mean, you have a lot of different
- 2 factors that come in there.
- 3 COMMISSIONER DOMBROWSKI: Okay. Does
- 4 anyone else want to speak about the meal periods?
- 5 COMMISSIONER BROAD: I'd just like to ask
- 6 Miles some questions about enforcement in this
- 7 area.
- 8 COMMISSIONER DOMBROWSKI: If Miles is
- 9 comfortable with it. I don't want to put him on the
- 10 spot.
- 11 COMMISSIONER BROAD: Miles, don't answer
- 12 any question that you feel uncomfortable with.
- MR. LOCKER: Thank you. Okay. Thank you.
- 14 COMMISSIONER BROAD: This issue was raised
- 15 about what is the remedy when an employer doesn't
- 16 give workers meal periods of rest breaks. I'd just
- 17 like to ask you what enforcement issues there are in
- 18 this
- 19 area.
- MR. LOCKER: It's -- yeah, I do feel
- 21 comfortable answering that one because it's an issue
- 22 that's come up quite a bit with us.
- 23 And the problem is, although the law or the
- 24 IWC orders are quite clear in terms of the right

- 1 that workers would have to a meal period or rest
- 2 periods, as a practical matter, the only means that
- 3 we would have for enforcing either of those would be
- 4 -- and once we do an investigation and determine
- 5 that workers are not being given the proper meal
- 6 period or rest period -- we could then go to court.
- 7 We could file an action for injunctive relief and
- 8 get a court order ordering an employer to provide
- 9 the workers with -- the employees with the
- 10 appropriate meal and rest periods.
- In all honesty, I have to tell you that as
- 12 a basic enforcement matter, that presents a huge
- 13 difficulty. It's simply a situation where -- I
- 14 think, truthfully, unless we were doing a civil
- 15 action involving other matters, in terms of
- 16 compensation or so, minimum wages, overtime, and the
- 17 like, then if we are aware there's a problem with
- 18 meal periods and rest periods, we would put that
- 19 into that civil action. But to expend the kind of
- 20 resources, the staff time and the attorney time,
- 21 court time, to actually file a civil action for
- 22 injunctive relief to enforce this right, we -- you
- 23 know, that's something that we just don't have the
- 24 staffing to be able to do that. It's not a good way

- 1 to enforce something. It's a problem.
- 2 COMMISSIONER BROAD: Now, I was surprised
- 3 to learn -- and I'd like you to confirm this -- that
- 4 there is no Fair Labor Standards Act enforcement in
- 5 this area, there's nothing in the Fair Labor
- 6 Standards Act governing breaks or meal periods.
- 7 MR. LOCKER: That's my understanding, that
- 8 under the FLSA there are no requirements as to meal
- 9 periods or rest periods.
- 10 COMMISSIONER BROAD: So, we have a
- 11 situation, then, where this may be a statute that,
- 12 when it's breached, there's no real effective remedy
- 13 or regulation when it's breached. There's no
- 14 effective remedy.
- MR. LOCKER: The remedy, as I say, would be
- 16 -- it's an expensive thing to bring about that
- 17 remedy. And then, of course, the remedy, if we were
- 18 to get the injunctive relief, the remedy would be
- 19 basically a court order telling the employer, "You
- 20 can't do this ever again." It's prospective.
- 21 COMMISSIONER BROAD: Well, I guess what we
- 22 could do -- I'm not asking you to comment on this --
- 23 but as a general comment to my fellow commissioners,
- 24 I guess what we could do is require the payment of

- 1 premium pay for the time that was not given, or
- 2 require that any employer that doesn't give rest
- 3 periods or a meal period in accordance with our
- 4 rules would have to, say, pay the employee one hour
- 5 at their regular rate of pay, in addition to all
- 6 hours worked on that day, or something so that there
- 7 would be an economic disincentive to violate the
- 8 rule, and that it would be more self-enforced.
- 9 MR. LOCKER: That's -- you know, I mean, I
- 10 -- I don't want to comment much on that, other than
- 11 to say that given our -- given our limited
- 12 enforcement, we like self-enforcement. We do like
- 13 self-enforcement.
- 14 (Laughter)
- MR. LOCKER: We do like.
- 16 COMMISSIONER DOMBROWSKI: All right.
- 17 It's the end of the day.
- The next item on the agenda is the duties
- 19 which meet the test for an exemption for executive,
- 20 administrative and professional employees.
- 21 Laura Ho.
- MS. HO: Yeah. I don't have anything to
- 23 present. I just wanted to respond to if there are
- 24 any other --

1 COMMISSIONER DOMBROWSKI: Does anyone else 2 want to talk about it? 3 (No response) 4 COMMISSIONER DOMBROWSKI: This is going to 5 be a first. 6 AUDIENCE MEMBER: (Not using microphone) 7 We're waiting for the next meeting. 8 COMMISSIONER DOMBROWSKI: Okay. The next 9 item is the licensed pharmacists. Again, the only 10 person I have is Laura Ho. 11 MS. HO: Again, I have the same --12 COMMISSIONER DOMBROWSKI: Okay. 13 Anyone have any other business they want to 14 bring before the Commission? 15 (No response) 16 COMMISSIONER DOMBROWSKI: Do I have a 17 motion to adjourn? 18 COMMISSIONER BROAD: So moved. 19 COMMISSIONER DOMBROWSKI: Second? 20 COMMISSIONER COLEMAN: Second. 21 COMMISSIONER DOMBROWSKI: All in favor, say 22 "aye." 23 (Chorus of "ayes")

(Thereupon, at 11:45 a.m., the public meeting

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