

California

State OSHA Annual Report (SOAR)

FFY 2019

#### **EXECUTIVE SUMMARY**

The Cal/OSHA annual report documents progress toward achieving the Cal/OSHA strategic vision of becoming a model agency that promotes workplace safety and health by motivating employers and employees to be actively involved in preventing hazards, which would lead to reduced injuries and illnesses on the job.

The role of Cal/OSHA is to enforce safety and health regulations for employers who are not in compliance with the law through enforcement efforts, and to provide compliance assistance through targeted outreach, education and training and to emphasize increased awareness on the part of both employers and employees of the importance of a safety and health culture.

Cal/OSHA strives to provide as many employers as possible with assistance in achieving voluntary compliance with Cal/OSHA standards before enforcement measures become necessary—and, more importantly, before an employee is injured or killed. Traditional enforcement methods are supplemented by incentive and education programs and targeted outreach that encourage voluntary compliance. Partnership and cooperative programs leverage Cal/OSHA's resources.

In accordance with the requirements of the Government Performance and Results Act (GPRA), California developed a Five-Year Strategic Plan covering the period 2019 through 2023. The Five Year Strategic Plan incorporated the three federal OSHA goals as its direction. The three overall strategic goals are:

- Goal 1. Secure safe and healthy workplaces, particularly in high-risk industries, and improve workplace safety and health through enforcement and consultative assistance.
- Goal 2. Promote workplace cultures that increase employer and employee awareness of, commitment to, and involvement in safety and health.
- Goal 3. Maximize Cal/OSHA's effectiveness and enhance public confidence

The Federal Fiscal Year (FFY) 2019 Annual Performance Plan developed by Cal/OSHA was intended to support the overall goals of the five-year Strategic Plan. The 2019 Performance Plan included specific performance goals designed to produce measurable progress toward realization of Cal/OSHA's strategic goals. Performance goals include:

- Reducing fatalities and occupational injuries and illnesses in construction, agriculture and tree trimming;
- Reducing injuries, illnesses and fatalities in selected high hazard industries with a goal of removing the industry from the High Hazard Industries list due to decreased injury and illness rates;
- Reducing fatalities and occupational injuries and illnesses in petroleum refining and other industries which fall under the requirements of the Process Safety Management standard;

- Raising awareness of heat illness prevention among employees and employer groups in outdoor places of employment;
- Promoting, involving and communicating with high-risk vulnerable worker organizations and workers to increase their knowledge about workplace safety and health;
- Promoting voluntary compliance by offering employers a variety of partnerships including recognition and exemption programs;
- Joining with groups committed to worker safety and health to leverage Cal/OSHA resources and expertise in reducing fatalities, illnesses and injuries in the workplace;
- Responding effectively to mandates so that workers are provided full protection under Cal/OSHA by timely response to imminent hazards, to formal complaints and to work related fatality reports, as well as by timely issuance of citations, so that hazards could be timely corrected;
- Improving the skills, capabilities and technical knowledge of Cal/OSHA workforce; and
- Enhancing communication with industry, labor, and professional safety and health organizations.

This annual report for Cal/OSHA Enforcement reflects the integrated approach to achieving goals which were stated in the Cal/OSHA Strategic Plan. Cal/OSHA Enforcement programmed and self-referral activities have continued to be coordinated to ensure the greatest impact on selected industries with the highest preventable injury, illness and workers' compensation rates.

#### FFY 2019 ACCOMPLISHMENTS

For the past several consecutive years, authorization and funding was granted to Cal/OSHA for establishing new positions in Enforcement and Enforcement-support units, including, starting on October 1, 2018, six new positions to conduct inspections addressing the hazards posed by heat at indoor places of employment. However, during FFY 2019 a high rate of attrition combined with a change in the Department of Industrial Relations' (DIR) hiring process resulted in a higher-than-average number of vacant positions. Currently DIR and Cal/OSHA are working diligently to fill these vacancies.

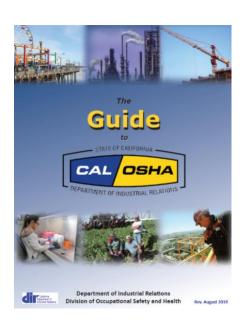
Starting in October 2017 and throughout the last two reporting periods, many parts of California were severely impacted by wildfires, which burned millions of acres, causing massive property damage, widespread evacuations and high levels of smoke-related pollutants in the air. Cal/OSHA took a multifaceted approach responding to each of the stages of these unprecedented natural disasters, from providing relevant health and safety information on the website, to participating in outreach and consultation, and during FFY 2019, engaging in extensive compliance assistance activities, all complemented by enforcement activities when necessary.

During this past fiscal year, Cal/OSHA collaborated with the Occupational Safety and Health Standards Board (OSHSB) to develop, propose, promulgate, and adopt, as an emergency regulation, the first in the nation standard that addresses worker protection from the hazards posed by wildfire smoke.

In FFY 2019, Cal/OSHA continued to strengthen its outreach and educational efforts. The Publications Unit developed and revised many educational materials and online resources, including guides, fact sheets, model programs, and webpages. Educational materials are primarily drafted or revised by the permanent full-time 23(g) staff member in the Publications Unit. The draft documents are reviewed and edited by Research and Standards Unit staff, the Cal/OSHA Legal Unit, senior management, Cal/OSHA leadership, by selected stakeholders, and DIR Communications.

Educational materials and online resources that were developed or updated, and made available to the public in FFY 2019 included the following:

- Aerosol Transmissible Diseases (Fact Sheet)
- Agricultural Industrial Tractors (Poster)
- Brief Guide to Recordkeeping Requirements (Guidance document)
- Cal/OSHA Pocket Guide for the Construction Industry (Professionally printed and PDF versions)
- Cannabis Industry Health and Safety (Internet webpage)
- Confined Space Guide for General Industry (Guidance document)
- Easy Ergonomics for Desktop Computer Users (Guidance document)
- Employer Sample Procedures for Heat Illness Prevention (Model programs in English and Spanish)
- Fall Protection in Construction (Fact Sheet)
- Guide to Cal/OSHA
- Hazard Alert in the Granite Countertop Industry (Hazard alert)
- Lockout/Tag-out/Block-out (Tailgate topic sheet)
- Musculoskeletal Injury Prevention Program for Hotel Housekeepers (Model program)



- N95 Mask Commonly Asked Questions (Internet webpage and PDF)
- Operating Rules for Industrial Trucks (Posters in English and Spanish)
- Protecting Indoor Workplaces from Wildfire Smoke with Building Ventilation Systems (Internet webpage)
- Protecting Workers When there are Power Outages (Internet webpage)
- Respirable Crystalline Silica Standards (Internet webpage)
- Respiratory Protection (Fact Sheet)
- Roofing Safety, General Requirements (Tailgate topic sheet)
- Safety and Health Protection on the Job (Cal/OSHA Poster)
- Tree Work Safety (Tri-fold pamphlet in English and Spanish and internet webpage)
- Wildfires, Wildfire Cleanup, and Rebuilding (Internet webpages)
- Workplace Violence Prevention in Health Care (Fact Sheet)

The Publications Unit also continued to develop, update, and expand educational material and guidance information on Cal/OSHA's internet pages for all stakeholders, including the public, and intranet webpages for internal staff. Internet webpages included information on protecting both indoor and outdoor workers during the quickly evolving wildfire emergencies and related power outages throughout the state.

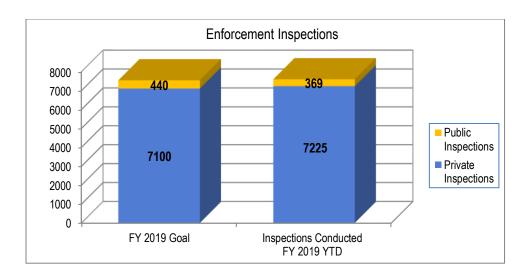
Throughout FFY 2019, last year's achievements in the training and professional development of Cal/OSHA staff continued by ensuring that newly hired employees and staff promoted to compliance safety and health officers participated in the Division-mandated and technical training courses. This was accomplished by coordinating, facilitating, and contracting a significant number of training courses over the fiscal year.

# **Enforcement and Outreach/Educational Activities**

As illustrated in the following table, Cal/OSHA Enforcement opened 7,594 inspections this federal fiscal year, exceeding the goal to conduct a total of 7,540 inspections, private and public sector inspections combined. The aforementioned inspections comprised of 7,225 private industry inspections and 369 public sector inspections, falling short of the goal to conduct 440 public sector inspections. During this time, Cal/OSHA identified approximately 18,896 hazards, potentially affecting the estimated 8.4 million workers employed at these establishments. Of the hazards identified, 4,245 resulted in serious, 28 resulted in willful, 223 in repeat, and 2 in failure-to-abate citations<sup>1</sup>.

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<sup>&</sup>lt;sup>1</sup> OIS Inspection Summary and Scan Summary Reports dated December 3, 2019.



While enforcement activities are critical to the Cal/OSHA program, educational outreach is also a valuable component to the success of fulfilling its mission. To achieve this, Cal/OSHA has a dedicated enforcement Outreach Coordination Program, which includes a Bilingual Outreach Team (BOT). The program focuses on providing educational outreach to high-risk, vulnerable employee populations.

In FFY 2019, bilingual outreach coordination staff and other Cal/OSHA personnel participated in 246 separate events, of which 152 of these events had high-risk, vulnerable employees in attendance. These are employees who have limited or no English-speaking skills, some being monolingual in indigenous languages, who are not aware of, or do not feel empowered to claim, their rights in the workplace, and who mainly work low wage jobs. Outreach staff coordinated with Mexican, Peruvian, Guatemalan, and Salvadorian Consulates and participated in 83 events throughout the state. Other events included participation at Associate Employees Union, Agsafe, SoCal Gas in Downey, EDD Farmworkers Resource Fair, Caltrans new engineers training, 6th Annual Farmworker Appreciation Day & Resource Fair, United Women's Organization Farmworker Women's Conference, California Nurses Association, Chinese Business Delegation, California Schools Risk Management, and events coordinated with insurance brokers and temporary staffing agencies. Outreach staff distributed 40,957 written materials covering heat illness prevention, and an additional 42,647 written materials covering other important safety and health-related topics.

Topics covered during these outreach events included agricultural safety, general industry safety, construction safety, heat illness prevention, cannabis safety, worker's rights, wildfires, and other industry specific topics.





In FFY 2019, Cal/OSHA's Recruiting Committee members, comprised of managers and senior professional staff, continued their efforts to forecast future vacancies, and monitor and track vacant positions in the professional staff classifications. These functions assisted with identifying where to allocate resources to recruit prospective employees. Members of the committee shared employment benefits and opportunities at local societal events and advertised in trade magazines and journals. The variety of marketing options selected and used by the committee furthered the goals of educating and successfully recruiting prospective applicants for the program.



#### **Public Sector Consultation Service Branch Activities**

The Consultation Services Branch provides onsite consultation services to the public sector under the 23(g) program. During FFY 2019 the Consultation Services Branch conducted 44 initial visits for the public sector. During these visits a total of 289 hazards were identified with 136 being classified as Serious, 128 being classified as Other-Than-Serious, and 25 being classified as Regulatory. In addition, one Golden Gate recognition award was presented. The Consultation Services Branch also provided eight formal training events and 19 other compliance assistance activities for the public sector.

PUBLIC - Goals	
FFY 2019 Visits & Compliance Assistance	Total
Total Onsites 10-1-18 to 9-30-19	
Total Number of Onsites	44
Number Initial Visits	44
Number Training and Assistance Visits	0
Number Follow Up Visits	0
Total Hazards	
Total Number of Hazards	289
Number of Serious Hazards	136
Number of O-T-S Hazards	128
Number of Regulatory Deficiencies	25
Partnership Programs	
Golden Gates	1
SHARPS	
New	0
Renewals	0
Compliance Assistance	
Compliance Assistance to Employers (Formal Training Event)	8
Compliance Assistance to Employers - (Other)	19

The Consultation Services Branch also administers the Voluntary Protection Program (VPP) under the 23(g) program. In FFY 2019, the VPP Unit evaluated and added six new sites, renewed 12 sites, along with 10 sites being withdrawn or terminated. The VPP Unit also provided one formal training event for current and potential VPP candidates. The VPP Unit ended FFY 2019 with eight pending applications, 64 VPP-Star, and eight VPP-Reach sites.

Lastly, under the 23(g) program operates the Voluntary Protection Program-Construction (VPP-C). For FFY 2019, the VPP-C Unit evaluated and added two new sites, along with three sites being withdrawn or terminated. The VPP-C Unit also provided one formal training event for current and potential VPP-C candidates. The VPP-C Unit ended Federal Fiscal Year 2019 with eight pending applications and 13 total active VPP-C sites.

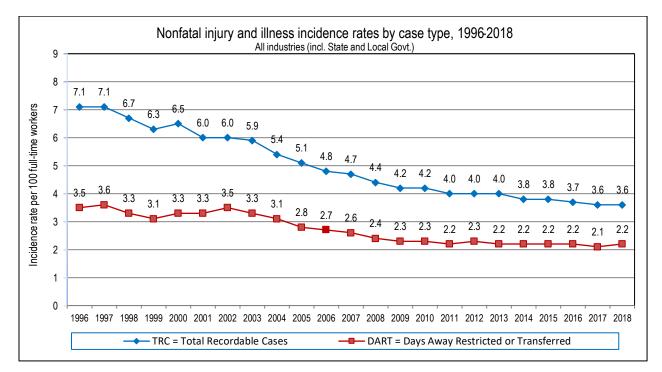






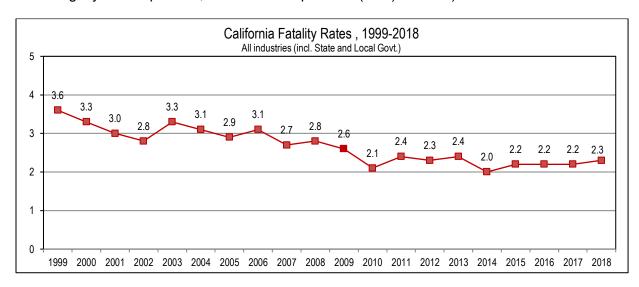
## Injuries, Illnesses and Fatalities

Cal/OSHA believes these combined enforcement and educational efforts have contributed to maintaining California's on-the-job total recordable case (TRC) injury and illness incidence rate of 3.6<sup>2</sup> in CY 2018. Please see the following graph.



<sup>&</sup>lt;sup>2</sup> Table 1. Incidence rates of nonfatal occupational injuries and illnesses by selected industries and case types, 2018 at <a href="www.dir.ca.gov/oprl/Injuries/2018/Menu.htm">www.dir.ca.gov/oprl/Injuries/2018/Menu.htm</a>

As reported by the Census of Fatal Occupational injuries (CFOI), the rate of fatalities for CY 2018 increased slightly to 2.3<sup>3</sup> per 100,000 full-time equivalent (FTE) workers).



In spite of the slight increase, California's CY 2018 fatality rate of 2.3, the fourth lowest in the country<sup>4</sup>, is significantly lower than the national rate of fatal work injuries for civilian workers in CY 2018, which was 3.5 per 100,000 full-time equivalent (FTE) workers<sup>5</sup>.

The tables below provide a quick comparison of fatality rates between the national and California data by industry type, and show that except for transportation/utilities and public administration, the fatality rates in all other industries were equal to or lower than the national average.

#### **California Fatality Rates**

Fatality Rate	Overall Rate	Ag, forestry, fishing & hunting	Const	Mfg	Transportation & Utilities	Whsle. and retail trade	Prof. and business services	Educ. and health services	Leisure and hospitality	Other services, except public admin.	Public Admin
2017	2.2	10.0	6.1	1.4	5.9	2.0	2.6	0.5	0.9	1.1	1.6
2018	2.3	9.3	6.1	1.2	7.8	1.3	2.7	0.5	1.5	1.4	2.8

#### **National Fatality Rates**

Fatality Rate	Total	Ag, forestry, fishing & hunting	Const	Mfg	Trade, Transportation & Utilities	Whsle. and retail trade	Prof. and business services	Educ. and health services	Leisure and hospitality	Other services, except public admin.	Gov't.
2017	3.5	23.0	9.5	1.9	5.4	n/a	3.0	0.8	2.2	2.9	2.0
2018	3.5	23.4	9.5	2.2	5.3	n/a	3.3	0.7	2.2	2.6	1.8

<sup>&</sup>lt;sup>3</sup> Fatal injury rates by state of incident and industry, 2017, available at <a href="https://www.bls.gov/iif/oshwc/cfoi/staterate2017.htm">www.bls.gov/iif/oshwc/cfoi/staterate2017.htm</a> and 2018 available at <a href="https://www.bls.gov/iif/oshwc/cfoi/staterate2018.htm">www.bls.gov/iif/oshwc/cfoi/staterate2018.htm</a>.

<sup>&</sup>lt;sup>4</sup> Table 5. Fatal occupational injuries counts and rates by state of incident, 2017-18 available at <a href="https://www.bls.gov/news.release/cfoi.t05.htm">www.bls.gov/news.release/cfoi.t05.htm</a>.

<sup>&</sup>lt;sup>5</sup> Fatal occupational injuries, total hours worked, and rates of fatal occupational injuries by selected worker characteristics, occupations, and industries, civilian workers 2017 and 2018 available at <a href="https://www.bls.gov/iiif/oshcfoi1.htm#rates.">www.bls.gov/iiif/oshcfoi1.htm#rates.</a>

# Occupational Safety and Health Appeals Board (OSHAB) Accomplishments

Calendar year 2019 brought staffing changes to the Occupational Safety and Health Appeals Board. Upon Art Carter's retirement in late 2018, Governor Brown appointed the Board's then current Public Member Ed Lowry as Chair. The Board functioned most of the year without a new Labor Member until late October when Governor Newsom appointed Marvin Kropke. The Board also hired three new Administrative Law Judges, Leslie Murad, Sam Lucas and Mario Grimm, to join the Board's team in West Covina.

The Appeals Board OASIS case management system increased the Board's ability to track the number of appeals and case history each month. In reviewing recent OASIS reports, the Board noted that the number of appeals grew from 2,075 cases in 2014 to 2,932 appeals in 2018. This is a 41% increase over a four-year time span. We have been very pleased with the success of the Board's OASIS system and staff's ability to address the increased workload.

The Board continued to achieve a high level of success in litigation cases. Specifically, two cases from the Court of Appeal further supported the Board's ruling that employers must make reasonable effort to provide employees with appropriate foot protection.

#### <u>Home Depot U.S.A., Inc. v. California Occupational Safety and Health Appeals Board, et al.,</u> Court of Appeal, Fourth Appellate District, Division Two, Case No. E070417

Within a Decision After Reconsideration, the Board affirmed a citation issued against Home Depot for violation of California Code of Regulations, title 8, section 3385, subdivision (a), which requires appropriate foot protection for employees exposed to foot injuries. This citation arose out of Home Depot's Mira Loma warehouse, which services Home Depot's stores. The Board affirmed the footwear citation finding Home Depot's employees were exposed to foot injuries when they manually lift heavy loads. The Board observed that these employees regularly had to lift heavy loads while unloading truck trailers and while reading orders for delivery to stores. The Board also observed that workers on foot worked or walked in close proximity (on some occasions within two feet) to industrial trucks. The Board found Home Depot's safety policies and prohibition on open-toed or open-heeled shoes did not adequately protect these employees and ordered Home Depot to provide appropriate foot protection. Home Depot challenged the Board's affirmance of the citations in Court, ultimately appealing the decision to the Fourth District Court of Appeal. The Court of Appeal denied Home Depot's appeal and concluded the Board's decision on the footwear citation was both reasonable and supported by substantial evidence.

# <u>Home Depot U.S.A., Inc. v. California Occupational Safety and Health Appeals Board, et al., Court of Appeal, Fourth Appellate District, Division Two, Case No. E071313</u>

Within a Decision After Reconsideration, the Board again affirmed a citation issued against Home Depot for violation of California Code of Regulations, title 8, section 3385, subdivision (a), which requires appropriate foot protection for employees exposed to foot injuries. This citation arose out of Home Depot's Rialto, California store. The Board affirmed the footwear citation finding multiple sources of exposure to foot injuries for employees, including: some employees were required to, and it was reasonably predictable that they would, lift heavy loads by hand; employees worked on foot near industrial trucks, and, one employee was actually struck by an industrial truck. The Board found Home Depot's administrative and engineering controls did not adequately protect these employees. Home Depot challenged the Board's affirmance of the citations in Court, ultimately appealing the decision to the Fourth District Court of Appeal. The Court of Appeal denied Home Depot's appeal and concluded the Board's decision on the footwear citation was both reasonable and supported by substantial evidence.

# **Special Initiatives**

#### **Heat Illness Prevention**

According to the National Oceanic and Atmospheric Administration (NOAA), 2019 had the hottest summer ever recorded globally. This last summer saw average temperatures in the U.S. at 1.7 degrees above average. California continues to see record-breaking high summer temperatures. This past summer, temperatures in historically hot Palm Springs reach 121 degrees while historically cold San Francisco reached 100 degrees in June.

Cal/OSHA continued its highly effective heat illness prevention special emphasis program in 2019. The program uses a multifaceted approach that includes components of education and targeted enforcement.

In addition, in 2019 Cal/OSHA worked alongside agricultural and construction industry groups, insurance carriers and others and provided highly effective training and outreach to employers, supervisors and work crews on heat illness prevention. By the end of FFY 2019, Cal/OSHA staff participated in 199 events where heat illness was discussed.

As in past years, bilingual training efforts were augmented with television interviews and regular participation in radio programs to raise awareness of the Cal/OSHA program, on how to file a complaint, heat illness prevention and field sanitation issues. Cal/OSHA also participated in the yearly Heat Illness Prevention Network call, which connects over 100 employer associations, employers and worker advocate groups.

In addition to issuing five heat advisories, the outreach campaign included multilingual public service announcements on approximately 42 billboards, 86 wall posters, 71 lunch trucks and 40 work vans in Sacramento, San Joaquin, Merced, Madera, Fresno, Kings, Tulare, Kern, Santa Barbara, Ventura, Riverside, San Diego and Imperial counties. More than 8,800 multilingual ads in Spanish, Hmong, Punjabi and Mixteco aired on 29 radio stations in the target areas as well.



Outreach materials and resources continued to be highly useful in assisting both employees and employers in the prevention of heat-related illness and death. Many of these materials are available online at either the Cal/OSHA heat page at: <a href="http://www.dir.ca.gov/dosh/heatillnessinfo.html">http://www.dir.ca.gov/dosh/heatillnessinfo.html</a> or at the Cal/OSHA heat campaign outreach page located at <a href="http://99calor.org/english.html">http://99calor.org/english.html</a>. Both webpages are available in English and Spanish, and many of the educational materials are also available in Hmong, Mixteco, and Punjabi.

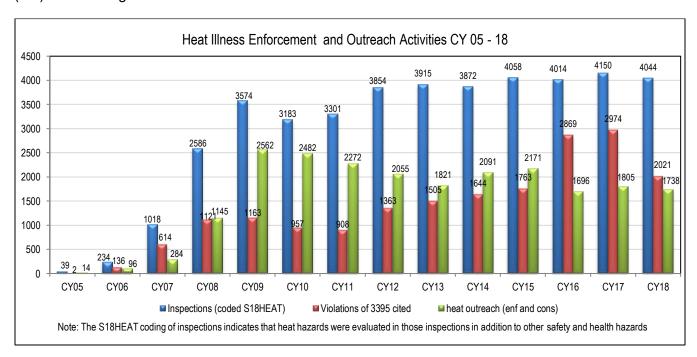




Throughout the year, Enforcement staff evaluated compliance with the heat standard (last amended in 2015) when inspecting employers in industries that had employees working outdoors. Enforcement efforts peaked just prior to and during high-heat events, particularly during the summer months.

The overall compliance rate for 2019 will be determined once all of the 2019 cases are closed. The overall compliance rate<sup>6</sup> in 2018 was 61.9%, very close to the 61.1% in 2017.

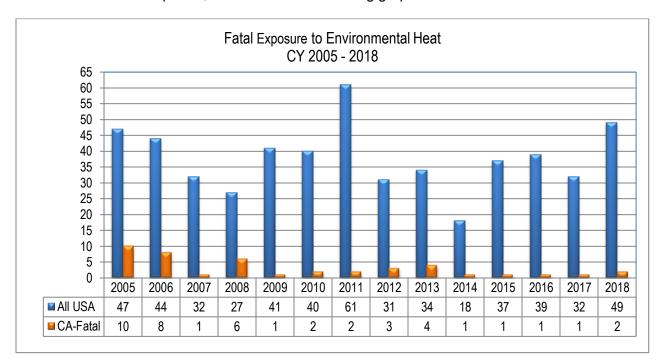
The following graph represents the year round enforcement and outreach activities from calendar year (CY) 2005 through CY 2018.



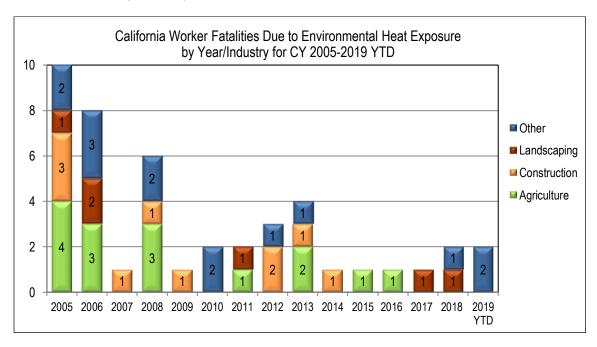
In CY 2018, there were two confirmed heat related fatalities compared to 10 in CY 2005, when the initial emergency standard was passed. California has seen a significant decrease in heat related fatalities in

<sup>&</sup>lt;sup>6</sup> The percentage of inspections opened in 2018 and completed in 2018 or later where no violations of section 3395 were cited, compared to all inspections opened in 2017 and completed in 2017 or later where compliance with section 3395 was evaluated.

the workplace since CY 2005, while nationwide the number of reported heat fatalities has decreased at lower rate over the same period, as shown in the following graph<sup>7</sup>.



To date for 2019<sup>8</sup>, California has had two medically-confirmed fatality cases related to outdoor heat exposure, and 16 suspect heat fatalities are pending medical records review. Final enforcement outcomes are still pending at this time. The following table indicates the distribution of fatalities due to outdoor heat exposure, by industry, for the 2005-2019 YTD period.



The national statistics may not be entirely comparable in that they may include cases of indoor heat-related fatalities, while California's are focused on outdoor heat cases. "USA" Source: United States Department of Labor - Bureau of Labor Statistics.

<sup>&</sup>lt;sup>8</sup> Data as of December 27, 2019.

## **Tree Work Safety Emphasis Program**

Following several tree-trimming workplace fatalities, in 2017 Cal/OSHA launched a safety awareness campaign aimed to protect the lives of tree service

campaign aimed to protect the lives of tree service workers. These efforts continued through FFY 19, as serious and fatal accidents continued to occur in these operations. Employers in this high-risk industry need to be aware of, and take steps to minimize, the hazards to their workers.

As part of the Tree Work Safety Emphasis Program, Cal/OSHA uses the combined approach of awareness campaign and making resources available for employers and employees, and enhanced enforcement.



Among the materials available are a Tree Work Safety Guide, fact sheet and checklist, a Tree Work Safety tri-fold pamphlet in English and Spanish, and a dedicated internet webpage (<a href="https://www.dir.ca.gov/dosh/Tree-Work-Safety.html">https://www.dir.ca.gov/dosh/Tree-Work-Safety.html</a>).

The enforcement component of the program requires Cal/OSHA inspectors throughout the state to investigate possible violations when they observe unsafe tree trimming or tree removal operations, in addition to inspections of complaints and accidents involving these processes.

# **Wildfires Response**

California experienced the most destructive wildfire season in State history in 2018, enduring over 8,500 wildfires that burned close to 1,900,000 acres in total, the largest area of burned acreage recorded in a fire season. One of these, the Camp Fire that burned in November 2018 in Northern California, was both the deadliest fire in State history, claiming the lives of 86 people, as well as the most destructive, destroying 18,804 structures. These extreme phenomena had catastrophic effects on almost any aspect of life in the state, including working conditions during the fires for many categories of workers, and in the aftermath of these distastes, during the cleanup and rebuilding phase.

As a result, along with other federal, state and local agencies, Cal/OSHA was called to assist with the response both at the time of the active emergencies, and during the cleanup, remediation and reconstruction stages.

Cal/OSHA made many updates to the Worker Safety and Health in Wildfire Regions webpage. Updates

include helpful information on the new emergency regulation, Protection from Wildfire Smoke (section 5141.1) intended to protect employees exposed to wildfire smoke, a new frequently asked questions webpage related to wildfire hazards, and a webpage containing information employers to learn what to do to protect their workers when there are power outages. All of this educational information is posted and featured on the Department of Industrial Relation's homepage https://www.dir.ca.gov, which contains a link to https://www.dir.ca.gov/dosh/Worker-



<u>Health-and-Safety-in-Wildfire-Regions.html</u>. This page has been linked to the OSHA's wildfires safety page.

In response to complaints about smoke exposures, Cal/OSHA conducted three onsite inspections and more than 50 investigations by letter. In addition, Cal/OSHA safety and health staff was assigned for various lengths of time to the Office of Emergency Services (OES) operations centers, both regional and state.



During the FFY 2019, Cal/OSHA's role in providing compliance assistance to employers conducting cleanup operations in areas affected by wildfires increased significantly. Between March and June 2019, a number of 1,094 compliance assistance interventions were conducted, which resulted in 995 hazards that were identified and mitigated. Cal/OSHA has also provided safety training to contractors involved in cleanup operations.

Enforcement activities also occurred in response to complaints and accident reports stemming from the wildfire fighting activities and cleanup and rebuilding operations, and based on referrals from compliance assistance staff, on employers who demonstrated continued non-compliance.

# Communicating with the Limited and Non-English Speaking Workforce

Direct communication with limited and non-English-speaking workers and their employers continues to be a high priority for Cal/OSHA. Starting in 2002, Cal/OSHA sought to overcome language barriers between Cal/OSHA staff and the limited and non-English speaking workforce by increasing the number of in-house certified bilingual employees, which at the time were 26. As of November 2019, Cal/OSHA's bilingual staff (in various languages) increased significantly, having 65 employees who passed the state's language certification exam. These efforts were supplemented by contracting with an external translation service, providing a network of native-speaking language interpreters telephonically available for over 100 languages and dialects for those instances where an in-house bilingual employee was not readily available or staff was unable to identify the language spoken.

Cal/OSHA's commitment to serve the growing number of limited and non-English-speaking workers in California was reaffirmed in 2016 by supporting staff who desired to learn Spanish. The Cal/OSHA Spanish language support covers the cost of tuition fees, books, and in-person classes for employees interested in learning a second language after work hours at a community college, university extension program, or other local language institute. Cal/OSHA continued to make this program available to employees in FFY 2019.

## **Professional Training and Certification**

The Professional Development and Training Unit (PDTU) is responsible for administering the Professional Development and Training Program. The goal of the program is to assist Compliance Safety and Health Officers (CSHOs) and their supervisors with direction, guidance, and training options that directly contribute to their ability to perform their duties and represent Cal/OSHA with a high degree of professional expertise.

Throughout FFY 2019, PDTU provided Division-mandated and technical training to CSHOs statewide. The unit forecasted, planned, scheduled, and delivered training to meet the training needs of Cal/OSHA staff throughout the state. Training included in-person courses, online webinars conducted by Cal/OSHA staff, and out-service courses taught by academic institutions, professional organizations, and highly-respected professionals who are experts in their field.





During FFY 2019, PDTU coordinated and facilitated 28 total courses, comprised of both mandatory and technical training courses and webinars, which were attended by a total of 1,331 managers, senior professional staff, and CSHOs.



As in previous years, PDTU and Cal/OSHA leadership continue to encourage and support qualified staff in obtaining professional certifications. Staff that elect to participate in these opportunities are reimbursed tuition, books, and other related fees and expenses.

#### PARTNERSHIPS / COMPLIANCE ASSISTANCE

## **Employment Education and Outreach (EMPLEO)**

The Employment Education and Outreach (EMPLEO) was established as a partnership to provide Spanish-speaking employees and employers with information on federal and state workplace laws. This partnership consists of government agencies, consulates, and non-profit organizations in five counties in Southern California that assist workers understand their rights and provides employers with information pertaining to the resources available to them. Partners in the EMPLEO program include the U.S. Department of Labor's Wage and Hour Division; OSHA; the U.S. Equal Opportunity Commission; California Division of Labor Standards Enforcement; Cal/OSHA; the consulates of Mexico, El Salvador, Guatemala, Honduras, Nicaragua and Costa Rica; the regional Hispanic Chamber of Commerce; and the Coalition of Human Immigration Rights in Los Angeles, among others.

Cal/OSHA is proud to be part of this program since its inception in 2004, providing information and assistance to Spanish-speaking workers and employers regarding their rights and responsibilities, and responding to workplace complaints.

## **Cross Referrals with the Division of Labor Standards Enforcement (DLSE)**

Under California law, the Division of Labor Standards Enforcement (DLSE) has responsibility for investigating worker complaints related to unpaid wages, lack of rest breaks, and other labor law violations. Unlike the federal system, DLSE – not Cal/OSHA – is responsible for investigating worker complaints of retaliation, reprisal and discrimination by employers against employees who express concern about and/or contact Cal/OSHA regarding unsafe and unhealthy working conditions.

In May 2012, DLSE and Cal/OSHA established a streamlined system involving new forms and a centralized processing point for cross-referrals between the two agencies so that all referrals are logged and tracked. Cal/OSHA refers complaints of labor law violations and employer discrimination to DLSE, while DLSE refers worker complaints, and the observations of its own employees conducting DLSE inspections of work sites, regarding unsafe and unhealthy working conditions to Cal/OSHA. The new procedures have resulted in more reliable and rapid cross-referrals between Cal/OSHA and DLSE.

During the FFY 2019, the cross referral process continued for the benefit of the workers covered by these two Divisions of the Department of Industrial Relations, with Cal/OSHA forwarding 79 referrals for investigation to DLSE (67 concerning labor law violations, and 12 concerning employer retaliation and discrimination), and receiving four referrals from DLSE concerning working conditions.

In addition, one of the FFY 2017 FAME findings regarding retaliation claims was that DLSE was not consistently forwarding to Cal/OSHA the underlying occupational safety and health complaint. In 2019, DLSE and Cal/OSHA established an automated system that forwards to Cal/OSHA all complaints, with a notation regarding the referral being made in the DLSE file. As a result, 124 referrals were received by Cal/OSHA from DLSE during FFY 2019.

### **ALLIANCES**

## **Alliance Program**

In FFY 2019, Cal/OSHA established an Alliance Program and began implementing it immediately. In early spring of 2019, DIR signed 10 new alliance agreements between the U.S. Department of Labor, Department of Industrial Relations, Cal/OSHA and the Consulate of Mexico, in the following cities:



- Calexico
- Fresno
- Sacramento
- San Bernardino
- San Diego
- San Francisco
- San Jose
- Santa Ana
- Los Angeles
- Oxnard

The Alliance Agreement establishes a collaborative relationship to provide Mexican nationals in California and others, information, guidance, and access to education and training resources to promote workers' rights in protecting their occupational safety and health, and to help them understand U.S. domestic law on the rights of workers and the responsibilities of employers under the Occupational Safety and Health Act.

As part of the agreements, DIR and Cal/OSHA joined the Mexican Consulates in launching the annual Labor Rights Week, during which DIR and its representatives from Cal/OSHA, the Labor Commissioner's Office and Division of Workers' Compensation participated in seminars at all ten Mexican Consulates across the state.

#### SIGNIFICANT CASES

Cal/OSHA investigated many noteworthy cases during FFY 2019. Some of these include:

# Citations to Framing Contractor for Willful Violations of Nail Gun Safety Regulations Circle M Contractors, Inc. (#1311050)

On October 16, 2018, the Cal/OSHA Santa Ana district office issued two willful serious accident-related citations with total penalties assessed \$225,500 to Circle M Contractors, Inc., for a jobsite located in Lake Forest, California. On April 17, 2018, a carpenter was seriously injured when the pneumatic nail gun he was carrying, with his finger on the trigger, unintentionally discharged a nail into his left arm.

The willful serious accident-related citations were issued for failure to ensure safe operation of the pneumatically-driven nailer, in accordance with the manufacturer's instructions regarding the carrying of the gun only by its handle and not with the finger on its trigger; and for failure to provide effective, hands-on training for operating nailing tools safely. The employer had been cited before for failing to ensure workers carry nail guns only by the handle, and its Log 300 included numerous instances of nail gun injuries.

# Citations to Window Washing Company for Fatal Fall BWM, Inc. - Barry's Window Cleaning (#1322074)

On November 12, 2018, the Cal/OSHA San Diego district office issued eight general citations, three of which were classified as willful, and five serious citations, two of which were classified as willful with total penalties assessed \$235,040 to BWM, Inc. - Barry's Window Cleaning for fatality that occurred in San Diego, California. On June 12, 2018, a window cleaner fell 97 feet from the parapet on the roof of the building whose windows he was cleaning when he accessed the controlled descent apparatus (CDA) he intended to use for the operation.

The general violations were for deficiencies of the Injury and Illness Prevention Program (IIPP); for improper selection of a portable ladder; for failure to receive from the building owner written operating procedures for the window cleaning operations; and for two violations of the Heat Illness Prevention Program requirements. The willful general citations were issued for failure to restrict vehicular and pedestrian access to the area on the ground below the suspended CDA; for deficiencies of the marking, tagging and inspection of the CDA's components; and for using CDA lines that did not meet manufacturer's specifications. The serious violations addressed improper use of the portable ladder; deficiencies in the ladder safety training; and failure to provide independent anchorages for the support line and safety line of the CDA. The willful serious violations were cited for the use of a CDA although there were other means to clean the windows safely and practicably; and for allowing knots in the lanyards, working lines, and/or safety lines being used by employees.

# Citations to Pipe Installation Contractor for Fatal Trench Collapse Platinum Pipeline, Inc. (#1333964)

On December 5, 2018, the Cal/OSHA Foster City district office issued three general and seven serious citations, two of which were classified as willful serious accident-related with total penalties assessed \$242,600 to Platinum Pipeline, Inc., for a fatality at a jobsite located in Daly City, California. On July 27, 2018, five employees were digging a trench to install storm drain pipes at a residential construction site, when one of walls of the excavation, which was 14-foot high and was not protected against cave-ins, collapsed and killed one of the workers.

The general violations were for deficiencies of the IIPP recordkeeping requirements; for the failure to have a Heat Illness Prevention Plan (HIPP); and for not providing heat illness prevention training to employees. The serious citations were issued for failing to train all employees in the required excavator notification and excavation practices; for failing to ensure the stability of a power pole that was adjacent to the excavation; for placing excavated material too close to the edge of the excavation; for using sloping configurations of two of the excavation walls that did not meet the requirements of the standard; and for allowing employees to work on the faces of a sloped excavation at levels above other employees, who were not adequately protected from the hazard of falling, rolling, or sliding material. The willful serious accident-related citations were issued for failing to ensure that no employees were in the trench until an adequate protective system was put in place to ensure their safety; and for failing to remove workers from an excavation after a competent person observed cave-in hazards. One of the employees who was trained and competent in excavation operations had observed a large crack in the soft dirt of the unprotected wall, but instead of removing the workers from the trench, instructed them to be cautious but work was allowed to proceed.

# Citations to Cannabis Company for Safety Violations Following Explosion that Burned Employee Future2 Labs Health Services, Inc. / Future2 Labs, LLC. (#1325347)

On December 18, 2018, the Cal/OSHA Fremont district office issued three regulatory, four general and three serious accident-related citations with total penalties assessed \$50,470 to Future2 Labs Health Services, Inc., located in Santa Cruz, California, following an explosion that seriously injured a worker. On June 19, 2018, an employee was working in a cannabis extraction lab, which was being operated in a PODS storage container. He suffered second and third degree burns over most of his upper body when an electric spark from a piece of equipment ignited the propane gas that was used to extract oil from the cannabis leaves.

The regulatory violations were for failing to report the serious injury to Cal/OSHA; and for two deficiencies of the IIPP recordkeeping requirements. The general violations addressed the lack of an IIPP; the failure to provide training under employer's emergency action plan; the lack of a Hazard Communication Program; and the failure to maintain safety data sheets for the hazardous substances used at the workplace. The serious accident-related citations were issued for failing to ensure that the machinery and equipment involved in cannabis extraction operations was maintained in a safe operating condition, such that the equipment had frequent leaks; for failure to assess hazards and provide personal protective equipment; and failure to ensure that no source of ignition was permitted in the work location where the concentration of the flammable gases or vapors was reasonably be expected to exceed 25 percent of the lower explosive limit.

# Citations to Ceramic Material Company for Willful Failure to Guard Machinery in Fatal Accident Aardvark Clay & Supplies, Inc. (#1348217)

On March 20, 2019, the Cal/OSHA Santa Ana district office issued one general and four serious citations, two of which were classified as willful, with one of these being characterized as accident-related with total penalties assessed \$ 237,780 to Aardvark Clay & Supplies, Inc., located in Santa Ana, California. On September 20, 2018, an employee was fatally entangled in a pug mill, which is a clay manufacturing machine whose rotating mixing blades had their manufacturer-provided guards removed by the employer because they seemed to interfere with the rate of production.

The general citation was for a missing top rail of the guardrail provided on an elevated work platform. The serious violations were for employer's failure to effectively implement several provisions of its IIPP; and for failing to properly set up the point of operation guard for four slug cutters to prevent employees' hands from entering the point of operation. The willful serious violation was cited for failure to guard the point of operation of mixers, while the willful serious accident-related citation was issued for failure to guard openings of the four pug mills.

# Citations to Food Manufacturer and Staffing Agency for Amputation of Worker's Fingers JSL Foods, Inc. (#1351365) and Priority Workforce Inc. (#1351361)

On April 2, 2019, the Cal/OSHA Los Angeles district office issued one regulatory, three general and three serious citations, two of which were classified as willful and repeat, one being also characterized as accident-related with total penalties assessed \$276,435 to JSL Foods, Inc., located in Los Angeles, California. Priority Workforce Inc., located in Tustin, California, was also issued three serious citations with total penalties assessed \$29,250. On October 2, 2018, an employee of Priority Workforce Inc. was assigned to JSL Foods, Inc., a maker and distributer of noodles, pasta and baked goods. The worker was cleaning a dough rolling machine which had not been de-energized and locked-out, when his left hand was partially pulled into the moving rollers and two of his fingers were amputated.

The regulatory violation was for failing to report the serious injury to Cal/OSHA. The general violations were failing to mark electrical disconnecting means as to their purpose; failing to implement corrective procedures as required by the IIPP standard; and lack of effective provisions for prompt medical treatment in the event of serious injury or illness. The serious violation addressed the inadequate guarding of the rolls of a dough brake. The willful serious repeat citation was issued for employer's failure to train all employees who engaged in cleaning the machines in its hazardous energy control procedures, while the willful serious repeat accident-related citation was issued for the failure to ensure that the dough brake that the employee was cleaning had been de-energized and locked out. The employer had been previously cited twice during the past five years for similar violations of the lockout/tagout standard.

The three serious citations issued to Priority Workforce Inc. were for failing to inspect for health and safety hazards the workplace of the secondary employer where it sent employees; for not ensuring that the employees assigned by the secondary employer to clean machines were trained in in its hazardous energy control procedures; and for not ensuring that the dough brakes near which its employees were working had rolls that were guarded while in motion.

# Citations to Solar Panel Installation Company for Willful Fall Protection Violation Nexus Energy Systems Inc. (#1364467)

On June 6, 2019, the Cal/OSHA Oakland district office issued three general and four serious citations, one of which was classified as willful and also characterized as accident-related, with total penalties assessed \$193,905 to Nexus Energy Systems Inc. for a jobsite located in Oakland, California. On December 6, 2018, three installers were working to install solar panels at an Oakland residence when one of the workers lost his footing and fell 15 feet onto the concrete driveway, suffering serious injuries. None of the workers were wearing fall protection.

The general violations were for failing to investigate a prior burn accident and take measures to correct safety hazards; for falling to adopt a Code of Safe Practices that related to employer's solar panel installation operations; and for the lack of a Heat Illness Prevention Plan. The serious citations were for not providing approved insulated gloves to employees working on energized parts of electrical equipment; for failing to ensure that employees complied with employer's fall protection measures; and for not providing fall protection training to employees working at heights. The serious willful accident-related citation was issued for failing to ensure that fall protection equipment was used by employees who worked at heights of over 15 feet.

# Citations to Engineered Stone Manufacturer for Fatal Silica Exposures STONE ETC., INC. (#1374173 and # 1376013)

On July 26 and on August 5, 2019, the Cal/OSHA Oakland, and Long Beach, district offices issued a total of three regulatory, eight general, of which one was classified as willful, and 16 serious citations, six of which were classified as willful, with total penalties assessed \$893,745 to STONE ETC. INC. as result of inspections conducted at company's two locations, in Hayward and in Gardena, California. In January 2019 Cal/OSHA was notified of two deaths from silicosis of two former employees of the company at the Hayward location, and opened an inspection. Both employees had been working as stone fabricators/polishers for several years before they died. A complaint inspection was opened in February 2019 at the Gardena location.

The employer engages in similar operations at both locations, namely stone fabrication, which consists of cutting and finishing stone materials, mostly for countertops. Majority of these materials are various brands of engineered stone, a manufactured, quartz-based composite material that can contain >90% crystalline silica. Both locations had been inspected by Cal/OSHA before, and had been cited for violations related to silica exposures and hazards.

The regulatory violations were for failure to obtain compressed air tanks without permits; and for failing to post the required signs at entrances to silica regulated areas. The general violations cited were for failing to maintain the required working space about electric equipment; for a portable fuel container that was not the approved safety type; for failing to provide to employees required foot protection; for failing to ensure that hearing protection was correctly worn; for failing to activate monthly emergency eyewash equipment; for failing to conduct required silica exposure assessment for all employees; and for deficiencies in employer's written Silica Exposure Control Plan. The willful general citation was issued for failure to provide medical evaluation to respirator users. The serious violations cited were for failure to maintain grinders as required by the manufacturer; for allowing employees to wear tightfitting respirator facepieces over headwear; for conducting grinding, polishing, and/or buffing operations without required local exhaust ventilation; for not ensuring consistent use of respirators in silica regulated areas; for allowing the dry sweeping, and the use of compressed air, to clean silica-containing dust; for failing to effectively implement hazard identification and hazard correction procedures, and to provide effective training to employees, as required by the IIPP standard; for failing to conduct required silica exposure assessment for all employees; for failing to implement provisions of the Exposure Control Plan; and for failing to provide the required training regarding the hazards of silica to the employees exposed to it. The willful serious violations were cited in both inspections, and were for failing to fit-test the employees wearing tight-fitting facepiece respirators; for failing to use engineering and work practice controls to reduce and maintain employee exposure to respirable crystalline silica to or below the PEL for the employees engaged in processing engineered stone materials; and for not providing medical surveillance to employees who were determined to be occupationally exposed above the silica PEL for 30 or more days per year.

#### REGULATIONS

New or revised Title 8 California Code of Regulations in FFY 2019:

### **Administrative Regulations:**

**Section 336, Assessment of Civil Penalties.** (Effective January 1, 2019). This rulemaking is conducted every year, to increase maximum and minimum civil penalties for certain violation classifications to conform to the percentage increase in the CPI-U, not seasonally adjusted, for October of the current year, as compared to the prior year's October CPI-U.

## **Safety Regulations:**

**GISO Section 3389(a)** (Effective April 1, 2019). This non-horcher rulemaking addressed a deficiency in section 3389(a) that made it less effective than the Code of Federal Regulations, Title 29. The amendment changed section 3389(a) to require both a life ring and a personal flotation device (PFD) in marine terminal operations where employees are exposed to the hazard of drowning as required by CFR sections 1917.26(f) and 1917.95(b)(1).

**GISO Section 3999(b)** (Effective July 1, 2019). This rulemaking addressed the note contained in subsection 3999(b) that affected the clarity and application of the section. The note was originally included to explain that nonhazardous, belt conveyor support rollers need not be guarded. However the ambiguous terms "normally" and "serious injury" served to detract from the section's clarity and reduced its application to only hazards that would result in a serious injury. The amendment clarified the note by removing the terms "normally" and "serious injuries" and included a new reference to applicable hazards described in section 4002.

# **Health Regulations:**

**GISO Section 5141.1** (Effective July 29, 2019). This emergency regulation applies when the current air quality index for PM2.5 is 151 or greater and where the employer should reasonably anticipate that employees may be exposed to wildfire smoke. When the standard applies, the employer must determine employee exposure to PM2.5, communicate with and train employees on matters concerning wildfire smoke, and control exposures to wildfire smoke using a hierarchy of engineering, administrative, and respirator controls.

#### **LEGISLATION**

Governor Newsom signed seven bills affecting Cal/OSHA in FFY 2019. While signed in FFY 2019, most bills will take effect on January 1, 2020. The exception is SB 83, a budget trailer bill that took effect upon signing on June 27, 2019.

## AB 359 Worker safety: blood lead levels: reporting.

Under this bill the California Department of Public Health must report to Cal/OSHA any instance where a worker's blood lead level is at or above 20 micrograms per deciliter (µg/dL) within five business days of receiving the report. Reports received by Cal/OSHA shall constitute a complaint from a government agency representative charging a serious violation, subject to an investigation within three working days. In addition, Cal/OSHA must make information concerning any citations and fines imposed as a result of completed investigations publicly available on an annual basis. AB 35 also provides that the reportable blood lead levels do not supersede any lower blood lead levels that are actionable under Cal/OSHA lead standards.

#### AB 203<sup>10</sup> Occupational safety and health: Valley Fever.

This bill requires construction employers engaging in specified work activities or vehicle operation in counties where Valley Fever is highly endemic to provide effective awareness training on Valley Fever to all employees annually and before an employee begins work that is reasonably anticipated to cause substantial dust disturbance. Training must cover specific topics, and can be included in the employer's injury and illness prevention program training or as a standalone training program. If a county is identified as being highly endemic for the first time, covered employers working in that county would not have to provide training during that first year, but would be required to provide training in subsequent years.

### AB 647<sup>11</sup> Hazardous substances: cosmetics: disinfectants: safety documents.

This bill requires translation of safety data sheets (SDS) for cosmetics or disinfectants into languages common to the beauty care industry by July 1, 2020. Any entity that manufactures or imports a hazardous substance or mixtures of substances that constitute cosmetics or disinfectants (if those manufacturers are already required to develop or obtain safety data sheets (SDS) under existing law) must translate the safety data sheets by July 1, 2020 into the following languages: Spanish, Vietnamese, Chinese, Korean and any other language determined by the Director of the Department of Industrial Relations to be common to the beauty care industry. These entities must post and maintain the materials and its translations on their websites. If there are separate data sheets for color or tint, those would also have to be translated and posted online.

#### AB 1400<sup>12</sup> Employment safety: firefighting equipment: mechanics.

Under this bill the Commission on Health and Safety and Workers' Compensation, in partnership with the County of Los Angeles and labor organizations, must by January 1, 2021 conduct a study on the risk of exposure to carcinogens and the incidents of occupational cancer among mechanics who repair and clean firefighting vehicles.

### AB 1804<sup>13</sup> Occupational injuries and illnesses: reporting.

This is a technical fix amending Labor Code section 6409.1(b) to require employers to report serious occupational injuries and illnesses by telephone or through a specified online mechanism established by the division for this purpose, rather than by telephone or email.

#### AB 1805<sup>14</sup> Occupational safety and health.

Bill text: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill id=201920200AB35

Bill text: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201920200AB35

<sup>&</sup>lt;sup>11</sup> Bill Text: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201920200AB647

<sup>&</sup>lt;sup>12</sup> Bill text: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201920200AB1400

Bill text: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201920200AB1804

<sup>14</sup> Bill text: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201920200AB1805

This bill amends the definition of the term "serious injury or illness" in Labor Code section 6302(h) to make California's requirements for reporting serious occupational injuries and illnesses align with (and therefore be at least as effective as) the corresponding federal regulation. In addition, Labor Code section 6302(i) is amended to make its definition of "serious exposure" consistent with the new "realistic possibility" standard in Labor Code 6432, as amended by AB 2774 (Swanson, Chapter 692, Statutes of 2010). Finally, it amends Labor Code section 6309(a), which specifies when a complaint is deemed to allege a "serious violation," to make this section consistent with the new "realistic possibility" standard in Labor Code 6432.

## SB 83<sup>15</sup> Employment.

This is a budget trailer bill that makes several changes to existing law regarding employment. As it relates to Cal/OSHA, the provisions of this bill require the Division to submit to the Occupational Safety and Health Standards Board a rulemaking proposal to revise the lead standards for purposes of the general industry safety orders and construction safety orders and require the Board to vote on the proposed changes by September 30, 2020.

<sup>&</sup>lt;sup>15</sup> Bill text: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201920200SB83

#### SUMMARY OF ANNUAL PERFORMANCE PLAN RESULTS

The Federal FFY 2019 performance goals for Cal/OSHA Enforcement consist of:

Performance Goal 1.1 Targeting the Mobile Workforce ♣ Performance Goal 1.2 High Hazard Targeting Program Performance Goal 1.3 Process Safety Management (PSM) and Covered Industries Performance Goal 2.1 Heat Illness Prevention Enforcement and Outreach to Employees and **Employer Groups** Performance Goal 2.2 Educational Outreach to High-Risk, Vulnerable Employee Populations Performance Goal 2.3 Partnership Programs Performance Goal 2.4 Alliances Performance Goal 3.1 Timeliness of Inspections Opening and Citation Issuance Performance Goal 3.2 Training and Professional Development Performance Goal 3.3 Communication with Stakeholders

Each of these performance goals and their corresponding activities and outcome measures are detailed in the tables that follow.

#### **GOAL 1.1**

## **Targeting the Mobile Workforce**

**Strategic Goal:** Secure safe and healthy workplaces, particularly in high-risk industries, and improve workplace safety and health through enforcement and consultative assistance.

**Performance Goal:** Target the mobile workforce to reduce fatalities and occupational injuries and illnesses in construction, agriculture and tree trimming by reducing and eliminating hazards in these industries.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	Conduct approximately 2,950 inspections combined for construction, agriculture and tree trimming.	3,113 combined inspections were conducted in construction, agriculture and tree trimming during FFY 2019, as reflected by OIS as of December 3, 2019.	This goal was achieved. Reflects inspections in construction, agriculture and landscaping NAICS as well as inspections in other NAICS coded as S 12 Tree Trim.
	<ul> <li>Approximately 10% of the construction inspections will be programmed.</li> </ul>	17% (388 out of 2,280) construction inspections opened in FFY 2019 were programmed.	This goal was achieved.
	<ul> <li>Attempt to sustain a 2% higher percentage of the serious classification of citations issued as result of these inspections.</li> </ul>	The percent of serious citations issued in FFY 2019 as a result of these inspections, that were sustained (with final order dates) were:	This goal was partially achieved. These numbers, however, are expected to change as cases are adjudicated.
		FFY 2018 FFY 2019 Agriculture 80% 80%	
		Construction 80% 87%	
		Tree Trimming 85% 92%  FFY 18 OIS data as of December 5, 2019 FFY 19 OIS data as of December 12, 2019	

**Goal 1.1 Targeting the Mobile Workforce (cont.)** 

Performance Indicator Type	Indicator	Results	Comments
Outcome Measures Cont.	Abatement of non-contested serious hazards found in these industries will be achieved in 95% of cases.	Abatement of serious, willful, repeat (S/W/R) violations cited during FFY 2019 and not currently under contest is as follows:  99% - agriculture 98% - construction 97% - tree trimming	This goal was achieved. Whenever possible, Cal/OSHA field staff attempt to secure abatement of these hazards while on-site.
	The number of serious hazards eliminated as result of these inspections will increase by 2% compared to FFY 2017.	The number of serious, willful, repeat (S/W/R) hazards eliminated as of the result of these inspections were:  FFY 2017 FFY 2019  Agriculture 359 385  Construction 1,352 1,251  Tree Trimming 123 97  FFY 17 - OIS data as of December 5, 2019  FFY 19 - OIS data as of December 12, 2019	This goal was achieved in one of the three industries.
	The number of employees removed from serious hazards as result of these inspections will increase by 2% compared to FFY 2017.	The number of employees removed from serious, willful, repeat (S/W/R) hazards as result of these inspections were:  FFY 2017 FFY 2019  Agriculture 5,443 20,515  Construction 7,428 8,381  Tree Trimming 289 2,067  FFY 17 - OIS data as of December 5, 2019  FFY 19 - OIS data as of December 12, 2019	This goal to increase the number of employees removed from serious hazards as result of these inspections by 2% compared to FFY 2019 was achieved in all three industries.

#### **GOAL 1.2**

## **High Hazard Targeting Program**

**Strategic Goal:** Secure safe and healthy workplaces, particularly in high-risk industries, and improve workplace safety and health through enforcement and consultative assistance.

**Performance Goal:** Reduce injuries, illnesses and fatalities in selected high hazard industries, with a goal of removing the industry from the High Hazard Industries list due to decreased injury and illness rates.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	The High Hazard Unit and other district offices staff will conduct 385 targeted inspections of establishments in high hazard industries from the High Hazard Industries list.	426 targeted inspections were conducted during FFY 2019 by the High Hazard Enforcement Unit and other district offices, as reflected by OIS as of December 3, 2019.	This goal was achieved.
Outcome Measures	Abatement of non-contested serious hazards found in these inspections will be achieved in 97% of cases.	99.6% of serious, willful, and/or repeat violations (S/W/R), not currently under contest, cited in FFY 2019 as the result of HHU targeted inspections and district office programmed inspections (coded REGIONP1), were abated.	This goal was achieved.
	Percentage of Programmed inspections conducted in High Hazard establishments, with Serious/Willful/Repeat (S/W/R) violations will be 60% or greater.	61% of programmed inspections conducted in High Hazard establishments had S/W/R violations in FFY 2019 as reflected by OIS as of December 4, 2019.	This goal was achieved.
	The High Hazard Targeting program will identity violations in at least 90% of all programmed inspections during the FFY.	94% of Programmed inspections conducted in High Hazard establishments had violations cited in FFY 2019.	This goal was achieved.
	Average number of violations per inspection with violations will reach or exceed 5.0.	Average number of violations per inspection with violations was 5.2 for programmed inspections with violations cited in FFY 2019.	This goal was achieved.

# GOAL 1.3 Process Safety Management (PSM) and Covered Industries

**Strategic Goal:** Secure safe and healthy workplaces, particularly in high-risk industries, and improve workplace safety and health through enforcement and consultative assistance.

**Performance Goal:** Reduce fatalities and occupational injuries and illnesses in petroleum refining and other industries which fall under the requirements of the PSM standard.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	The Cal/OSHA Process Safety     Management Unit (PSM) will conduct a     total of 40 programmed inspections at     facilities, other than petroleum refineries,     that meet the trigger threshold quantities     for the PSM standard.	67 programmed inspections were conducted at facilities other than petroleum refineries that meet the trigger threshold quantities for the PSM standard, as reflected by OIS on December 3, 2019.	This goal was achieved.
	Participate in seven outreach/compliance assistance activities provided to industry/professional groups.	The PSM Unit staff participated in 16 outreach/compliance assistance activities provided to industry/professional groups.	This goal was achieved.
	PSM Unit will conduct four comprehensive inspections of petroleum refineries during normal operating conditions.	The PSM Unit staff conducted four comprehensive programmed inspections of petroleum refineries (NAICS 324110) during normal operating conditions in FFY 2019.	This goal was achieved.
	The PSM Unit will conduct four comprehensive turnaround inspections of petroleum refineries (two in the North and two in the South), in accordance with Labor Code 7872.	The PSM Unit conducted five turnaround inspections of petroleum refineries (NAICS 324110), two in the North and three in the South, in accordance with Labor Code 7872.	This goal was achieved.

**GOAL 1.3 Process Safety Management (PSM) and Covered Industries (cont.)** 

Performance Indicator Type	Indicator	Results	Comments
Activity Measures Cont.	The PSM Unit will conduct follow-up inspections at establishments other than petroleum refineries for 10% of all inspection types, whether programmed or unprogrammed.	Three follow-up inspections were conducted during FFY 2019.	This goal was not achieved: 57 non-refinery, non-follow-up inspections that are not currently under contest were conducted, which would have required six follow-up inspections.
Outcome Measures	Abatement of non-contested serious hazards found in these industries will be achieved in 98% of cases.	100% of serious, willful, and/or repeat violations (S/W/R), not currently under contest, cited during FFY 2019 were abated, as reflected OIS as of December 12, 2019.	This goal was achieved.
	The number of fatalities and serious injuries/illnesses attributable to violations of the PSM standard at these facilities will be reduced compared to the average level for the past three years.	There were no fatalities or serious injuries/illnesses attributable to violations of the PSM standard (T8 CCR 5189 and 5189.1) at covered facilities during CY 2018, as reflected by OIS reports (using accident investigations conducted by the dedicated Cal/OSHA PSM Unit).	This goal was achieved. The average number of fatalities and serious injuries/illnesses attributable to violations of the PSM standard at covered facilities for the past three years (2016 - 2018) <sup>16</sup> was 1.

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<sup>&</sup>lt;sup>16</sup> The number of fatalities and serious injuries/illnesses attributable to violation of the PSM standard for calendar years 2016, 2017 and 2018 were respectively 2, 1 and 0.

# Goal 2.1 Heat Illness Prevention Enforcement and Outreach to Employees and Employer Groups

**Strategic Goal:** Promote workplace cultures that increase employee and employer awareness of, commitment to, and involvement in safety and health.

Performance Goal: Raise awareness of heat illness prevention among employees and employer groups in outdoor places of employment.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	Conduct 2,500 inspections of outdoor places of employment where heat hazards are evaluated.	2,922 inspections in construction, agriculture and landscaping NAICS were conducted where heat hazards were evaluated (coded S 18 HEAT) during FFY 2019, as reflected by OIS on December 11, 2019.	This goal was achieved.
	Conduct a minimum of 95 seminars where heat illness prevention will be emphasized.	134 seminars/workshops were conducted where heat illness was emphasized during FFY 2019. In all, Cal/OSHA Enforcement staff participated in 199 outreach events where heat illness prevention was addressed, including TV and radio interviews.	This goal was achieved. Cal/OSHA continues to collaborate with various employers, labor groups, community based organizations and local governments to train employers and employees on heat illness prevention.
	Distribute a minimum of 10,000 units of heat illness prevention outreach materials during inspections and outreach events.	Staff distributed over 40,000 units of heat illness prevention materials during outreach events alone.	This goal was achieved.
Outcome Measures	Abatement of non-contested heat hazards found in outdoor places of employment will be achieved in 95% of cases.	94% of 3395 violations, not currently under contest, cited during FFY 2019 (all industries) were abated, as reflected by OIS as of December 12, 2019.	This goal was not reached. Cal/OSHA will continue to work with employers to obtain abatement.

**GOAL 2.1 Heat Illness Prevention Enforcement and Outreach to Employees and Employer Groups (cont.)** 

Performance Indicator Type	Indicator	Results	Comments
Outcome Measures	Reduce the number of heat-related serious illnesses and fatalities occurring in outdoor places of employment, based on Cal/OSHA internal tracking, from the baseline average level for calendar years 2011-2013.	There were two confirmed outdoor heat related fatalities and 73 confirmed heat illnesses in CY 2018, based on Cal/OSHA internal tracking. CY 2019 data as of December 27 shows there were also two confirmed heat fatalities and 65 confirmed heat illnesses. This number is expected to change as additional heat cases continue to be evaluated.	This goal was partially achieved. The baseline average number of heat fatalities for CY 2011 - 2013) <sup>17</sup> was three. The baseline average number of heat-related illnesses for CY 2011 – 2013 <sup>18</sup> was 52.

<sup>&</sup>lt;sup>17</sup> The number of worker fatalities due to outdoor heat exposure for calendar years 2011, 2012 and 2013 based on Cal/OSHA internal tracking were respectively 2, 3, and 4.

<sup>18</sup> The number of heat-related illness for calendar years 2011, 2012 and 2013 based on Cal/OSHA internal tracking were respectively 54, 48 and 54.

# Goal 2.2 Educational Outreach to High-Risk, Vulnerable Employee Populations

**Strategic Goal:** Promote workplace cultures that increase employer and employee awareness of, commitment to, and involvement in safety and health.

**Performance Goal:** Promote, involve and communicate with high-risk vulnerable worker organizations and workers to increase their knowledge about workplace safety and health.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	Cal/OSHA Enforcement Branch staff and BOT staff will continue to distribute publications in English and other languages that detail the requirements of Cal/OSHA regulations including worker rights. Publication distribution will exceed 20,000 in total.	Over 65,000 publications and flyers distributed during FFY 2019 outreach events with vulnerable workers.	This goal was achieved.
	Cal/OSHA staff will participate in 125 training and outreach events in FFY 2019 for high-risk, vulnerable workers organized by worker and community organizations, the UC programs, and consulates.	Cal/OSHA Enforcement staff participated in over 155 outreach events with vulnerable workers.	This goal was achieved.

Goal 2.2 Educational Outreach to High-Risk, Vulnerable Employee Populations (cont.)

Performance Indicator Type	Indicator	Results	Comments
Outcome Measures	At least 1,200 training and outreach event participants will have gained increased knowledge of workplace safety and health hazards, workers' rights, and how to exercise those rights. An additional 25,000 workers will gain this knowledge through trainings conducted by event participants.	There were over 23,000 attendees at FFY 2019 outreach events with vulnerable workers. Based on this information, it is safe to infer that at least 1,200 event participants came away with increased knowledge of workplace health and safety hazards, workers' rights under the law and how to exercise these. It is also safe to conclude that over 25,000 workers gained health and safety knowledge from the workshops, training and other events.	This goal was achieved.
	The Safety and Health in Agricultural Field Operations publication will be completed in English and translated into Spanish.	The English Safety and Health in Agricultural Field Operations publication is nearing completion. The translation of this publication into Spanish is expected to be completed in FFY 2020.	This goal was not achieved. There are many layers of review, which includes external stakeholders.

#### Goal 2.3

## **Partnership Programs**

**Strategic Goal:** Promote workplace cultures that increase employer and employee awareness of, commitment to, and involvement in safety and health.

Performance Goal: Promote voluntary compliance by offering employers a variety of partnerships including recognition and exemption programs.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	Cal/VPP and Cal/VPP Construction Units will hold one workshop each to promote Cal/VPP and Cal/VPP Construction.	Cal/VPP and Cal/VPP Construction each held one workshop.	This goal was achieved.
Outcome Measures	Seven new establishments will be added into the Division's leadership level for fixed site establishments (Cal/VPP) and 15 will be renewed.	Six new VPP establishments were added into the Divisions leadership level for fixed establishments and 12 were renewed.	This goal was not achieved. Cal/VPP     Construction currently has eight applications being processed into FFY 2020.
	Six new establishments will be added into the Division's leadership level partnership program for construction VPP worksites and one will be renewed.	Two new establishments were added into the Division's leadership level partnership program for construction VPP worksites and none were renewed during FFY 2019.	This goal was not achieved. Cal/VPP     Construction had three projects completed and not renewed in FFY 2019.

#### Goal 2.4

#### **Alliances**

**Strategic Goal:** Promote workplace cultures that increase employer and employee awareness of, commitment to, and involvement in safety and health.

**Performance Goal:** Join with groups committed to worker safety and health to leverage Cal/OSHA resources and expertise in reducing fatalities, illnesses and injuries in the workplace.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	Identify 30 potential participants that meet the requirements for alliances.	38 potential participants were identified that meet the requirements for alliances.	This goal was achieved.
	Enter into a dialogue with 20 of the potential participants to explain the purposes, requirements and expectations of alliances, provide relevant information and explore a proposal that defines the projected participants and goals and objectives of the proposed alliance.	Cal/OSHA entered into a dialogue with 20 potential participants to explain the purposes, requirements, and expectations of alliances.	This goal was achieved.
	Select eight organizations with which to enter into alliance agreements.	10 organizations were selected and entered into alliance agreements.	This goal was achieved.
Outcome Measures	<ul> <li>Cal/OSHA will sign eight alliance agreements.</li> <li>Cal/OSHA and the alliance participants will develop written Work Plans describing the specific activities and products that</li> </ul>	<ul> <li>10 organizations were selected and entered into alliance agreements FFY 2019.</li> <li>Work plans were developed describing specific activities that will be completed</li> </ul>	<ul><li>This goal was achieved.</li><li>This goal was achieved.</li></ul>
	the alliance will complete during the year.     Cal/OSHA and the alliance participants will implement the actions agreed upon in the Work Plan.	<ul> <li>Cal/OSHA and the alliance participants began implementing the actions agreed upon.</li> </ul>	This goal was achieved.

# Goal 3.1 Timeliness of Inspections Opening and Citations Issuance

Strategic Goal: Maximize Cal/OSHA's effectiveness and enhance public confidence.

**Performance Goal:** Respond effectively to mandates so that workers are provided full protection under Cal/OSHA by timely response to imminent hazards, to formal complaints and to work related fatality reports, as well as by timely issuance of citations, so that hazards could be timely corrected.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	Cal/OSHA district offices will run on a weekly basis the "UPA Tracking" report to monitor the unsatisfied complaints, and will run monthly the "UPA One Liner Detail" report to track complaint response time.	Cal/OSHA staff ran the OIS "UPA Tracking" report on a weekly basis to monitor the unsatisfied complaints, and ran the "UPA One Liner Detail" report monthly to track complaint response time.	This goal was achieved.
	Cal/OSHA will use the SAMMs report to monitor, on a monthly basis, response times to imminent hazard complaints/referrals, as well as fatality reports, and correct data entry errors that occur.	Cal/OSHA staff ran the SAMMs report to monitor response times to imminent hazard complaints/referrals, as well as fatality reports and corrected any data entry errors that occurred.	This goal was achieved.
	Cal/OSHA district offices will run monthly the "Open Inspection" report and work with CSHOs to expedite citation issuance.	Cal/OSHA staff ran the OIS Open Inspections report on a monthly basis and worked with CSHOs to identify less complicated cases without serious citations with the goal of issuing citations as soon as possible.	This goal was achieved.
	Cal/OSHA offices will monitor SAMMs and other management reports to track progress of citations lapse time.	Cal/OSHA staff ran the OIS SAMMs, and Open Inspection reports to track citation lapse time and other measures.	This goal was achieved.

# Timeliness of Inspections Opening and Citations Issuance (cont.)

Performance Indicator Type	Indicator	Results	Comments
Outcome Measures	Respond to formal serious complaints on average within 3 working days and to formal non-serious complaints on average within 14 calendar days of receipt of the complaint.	Cal/OSHA responded within an average of 2.60 work days to ALL serious complaints (formal and non-formal), and within 11.10 calendar days to ALL non-serious complaints (formal and non-formal), as reflected by CA SAMMs #CA-1A and CA-1B dated December 13, 2019.	This goal was achieved.
	<ul> <li>Respond to 100% of imminent hazard complaints/referrals within one work day of receipt.</li> </ul>	Cal/OSHA responded to 100% of imminent hazard complaints/referrals within one work day of receipt.	This goal was achieved.
	Respond to 100% work related fatality reports within one work day of receipt.	Cal/OSHA responded to 99.51% work related fatality reports within one work day of receipt.	Cal/OSHA responded to one work related fatality report in three work days due to the misplacement of this accident report. The district office has implemented procedures to prevent this from reoccurring.
	Decrease the average number of days for citations issuance for both safety and health inspections.	Average citation lapse time as reported by OIS SAMMs #11 was as follows:      FFY 2018 FFY 2019     Safety 77.79 79.91     Health 80.51 84.99      FFY 2018 OIS SAMMs #11 dated 12/20/18     FFY 2019 OIS SAMMs #11 dated 12/5/19	This goal was not achieved.
	Percentage of serious violations abated during inspection will be at least 68%.	71% of serious, willful, repeat (S/W/R) violations cited during FFY 2019 were abated on site, as reflected by OIS as of December 12, 2019.	This goal was achieved.

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# Goal 3.2 Training and Professional Development

Strategic Goal: Maximize Cal/OSHA's effectiveness and enhance public confidence.

**Performance Goal:** Improve the skills, capabilities and technical knowledge of Cal/OSHA workforce.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	A professional development program for newly hired CSHOs will be developed and implemented during:	An improved professional development program was implemented for newly hired CSHOs working for DOSH during:	This goal was achieved.
	<ul><li>The first year</li><li>The first three years</li></ul>	<ul><li>The first year</li><li>The first three years</li></ul>	
	Individual development plans (IDPs) for CSHOs after the first three years will continue to be developed and implemented.	Individual development plans (IDPs) for CSHOs after the first three years have been implemented and the IDP results for training needs continue to move forward.	This goal was partially achieved. Not all managers submitted their IDPs as required.
	The implementation of all IDPs will be monitored and tracked by PDTU and management.	PDTU and management monitored and tracked the implementation of all IDPs completed.	This goal was achieved.
	At least two technical courses will be offered.	PDTU offered more than two technical courses to CSHOs this year.	This goal was achieved.

# **Training and Professional Development (cont.)**

Performance Indicator Type	Indicator	Results	Comments
Outcome Measures	80% of the newly hired CSHOs will receive all the required training during their first year.	100% of the newly hired CSHOs received all the required training during their first year.	This goal was achieved.
	90% of the newly hired CSHOs will receive all the required training during their first three years.	94% of the newly hired CSHOs received all the required training during their first three years.	This goals was achieved.
	70% of the CSHOs with more than three years of experience will attend at least two technical courses.	100% of the CSHOs with more than three years of experience attended at least two technical courses.	This goal was achieved.

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# GOAL 3.3 Communication with Stakeholders

Strategic Goal: Enhance communication with industry, labor, and professional safety and health organizations.

**Performance Goal:** Reach out and engage a wide range of stakeholders in all pertinent aspects of Cal/OSHA's program.

Performance Indicator Type	Indicator	Results	Comments
Activity Measures	Continue to hold the Cal/OSHA Advisory Committee meetings.	One Cal/OSHA Advisory Committee meeting was held during FFY 2019.	This goal was partially achieved.
	Hold exploratory and pre-rulemaking open public advisory meetings on a variety of topics.	Cal/OSHA held exploratory and pre- rulemaking open public advisory meetings on a variety of topics.	This goal was achieved.
	Reach out to stakeholder groups for their feedback when developing fact sheets and other publications on various subjects.	Stakeholders were identified and selected to participate in reviewing fact sheets and other publications on various subjects during development.	This goal was achieved.
	Respond to requests from stakeholders for Cal/OSHA senior staff and management to participate and present at various events.	Cal/OSHA responded to requests from stakeholders for senior staff and managers to participate and present at various events throughout the state.	This goal was achieved.

# Communication with Stakeholders (cont.)

Performance Indicator Type	Indicator	Results	Comments
Outcome Measures	Hold at least two Cal/OSHA Advisory Committee meetings	One Cal/OSHA Advisory Committee meeting was held during FFY 2019.	This goal was not achieved.
	Hold at least four exploratory and pre- rulemaking open public advisory meetings on emerging topics.	Eight exploratory and pre-rulemaking open public advisory meetings on emerging topics were held during FFY 2019.	This goal was achieved.
	<ul> <li>All of the factsheets and publications developed by Cal/OSHA or under its direction will be subject to input from the interested stakeholders.</li> </ul>	Selected stakeholders reviewed and provided input on all of the new fact sheets and publications that were developed by Cal/OSHA or under its direction.	This goal was achieved.
	Cal/OSHA senior staff and management will participate and present at eight events organized by stakeholder groups and organizations.	Senior staff and management participated and presented at 99 events organized by stakeholder groups and organizations.	This goal was achieved.

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