STATE OF CALIFORNIA CALIFORNIA OCCUPATIONAL SAFETY AND HEALTH APPEALS BOARD

MINUTES OF THE PUBLIC MEETING & CLOSED SESSION

Held on October 1, 2020

on Zoom

PRESENT:

Ed Lowry, Chair, Public Member Judith Freyman, Management Member Marvin Kropke, Labor Member Patricia Hapgood, Acting Executive Officer Jeff Mojcher, Chief Counsel Kevin Reedy, Presiding Administrative Law Judge Ursula Clemons, Presiding Administrative Law Judge Aaron Jackson, Industrial Relations Counsel Autumn Gonzalez, Industrial Relations Counsel Andia Farzaneh, Attorney Lee Berlin, Staff Services Manager Janis Jonas, Management Services Technician Kerry Lewis, Administrative Law Judge Christopher Jessup, Administrative Law Judge Sam Lucas, Administrative Law Judge

MINUTES OF September 17, 2020 MEETING:

(Approve or amend minutes of previous Board meeting.)

ACTION: Board approved minutes of the September 17, 2020 Board meeting. Moved: Judith Freyman Seconded: Marvin Kropke The vote was 3-0

NEW BUSINESS:

(The Appeals Board hears and discusses new reports presented by staff.)

ACTION: No report.

OLD BUSINESS:

(The Appeals Board hears and/or discusses matters on a follow-up basis.)

• Board to discuss progress on implementing Video Hearings.

ACTION: Kevin Reedy held a mock hearing for training. Judge Clemons also held a mock training. ALJs are in training. Three hearings are scheduled in October. Kerry Lewis will sit in on the first hearing for each

> judge as back up assistance for using technology. Stakeholder training is scheduled for October 1, 2020. Three more sessions are schedule in effort to reach as many stakeholders as possible.

LEGISLATION:

(Review and discuss current legislation which may affect the Appeals Board.)

ACTION: The Board discussed recent legislation and upcoming Bills. The Board also discussed a memo prepared by Counsel Autumn Gonzalez regarding AB685.

CHAIRPERSON'S REPORT:

(Hear report from the Chairperson on activities and issues affecting the Appeals Board.)

ACTION: Chair Lowry spoke to reports in the news regarding Covid19.

BOARD MEMBERS REPORTS:

(Hear reports from Board Members on activities and issues affecting the Appeals Board.)

ACTION: Member Freyman reported on last Standard Board's meeting and their effort to adopt an emergency regulation regarding Covid19 cases.

Member Kropke spoke to the Disneyland layoffs due to COVID19.

EXECUTIVE OFFICER'S REPORT:

(Report regarding administrative matters.)

ACTION: Acting Executive Officer Patricia Hapgood reported on updating OASIS. New hires update. HOI interviews will be scheduled soon. Legal Unit Limited Term Attorney should be approved soon.

STAFF REPORTS:

(Reports from the Presiding ALJ and the Chief Counsel regarding matters from the Hearing Operations and Legal Units.)

1. REGULATIONS:

ACTION:

I: Counsel Jackson updated the Board on current status on most recent Regulation packet.

- 2. Discuss the creation of, and availability of, OSHAB documents created in other languages.
 - ACTION: Lee Berlin reported on research regarding number of contacts received by the Board needing foreign language assistance. The Board uses language assistance on average nine times a month. Costing on average \$87 a month. There is also a service used for in person interpreters for hearings and that service has not been needed in 2020.

Counsel Jeff Mojcher reported on research on other agencies and their use of other language. Ms. Berlin and Mr. Mojcher both found Spanish to be the most used as a second language. Small percentages of other languages were found to be used.

It was suggested that the Board look into Google Translate to help translate the OSHAB website and documents.

- 3. Discuss recent appeals filed which are related to the current COVID-19 Pandemic.
 - ACTION: There was a discussion on cases related to COVID19 and tracking these cases. The Board's desire is to review these cases in a timely matter.
- 4. LITIGATION UPDATE:
 - ACTION: Chief Counsel Mojcher reported on current court cases.

Any matter not completed at this meeting may be continued to subsequent meetings. If the closed session agenda is not completed on the scheduled day, the closed session will continue from day to day until completion and adjournment.

PUBLIC COMMENT:

(Public comment will be entertained during discussion of each agenda item of the Open Meeting.)

ACTION: There were no public comments.

The Board recessed to its closed session.

DECISIONS OF ADMINISTRATIVE LAW JUDGES:

(Written decision issued by an Administrative Law Judge. The decision summarizes the evidence received from the Division of Occupational Safety & Health and the Employer, makes findings of fact for all issues involved in the appeal and gives reasons and grounds for the decision. The Board Members review the decision and decide if they will reconsider the ALJ decision on their own motion.)

NONE

PETITIONS FOR RECONSIDERATION:

(The Division of Occupational Safety & Health and the Employer each has the right to petition the Appeals Board to reconsider a decision or order of an Administrative Law Judge. The Appeals Board must decide to grant or deny each petition.)

NONE

PETITIONS FOR RECONSIDERATION (Second Review):

NONE

ORDERS DISMISSING APPEAL:

1432476 GOODWILL INDUSTRIES OF SOUTHERN CALIFORNIA ACTION: The Board discussed this matter.

ORDER DENYING LEAVE TO FILE LATE APPEAL:

NONE

MATTERS PENDING RECONSIDERATION:

(If the Appeals Board orders reconsideration of an Order or Decision, it reviews the record and then affirms, rescinds, alters or amends the Order or Decision being reconsidered.)

The following list is intended to inform stakeholders and members of the public of what the Board believes is the issue of most interest to the general public presented in each of the following matters. The issues are listed so as to assist those interested in research or public information, and not litigation, and are not necessarily or exclusively the only issue or issues presented in each matter. The issues identified are not positions of the Board. Further, the Board may add and decide issues not included in the list or decide the matter on other grounds, under authority of Labor Code sections 6620 through 6623.

1272378 ANDREW HARRISON BARNES Whether Mr. Barnes was/is an employer.

- 1332715 APTCO, LLC
- 1141604 BOY RACER INC. DBA BURNING ANGEL (EMPLOYER'S PETITION) Whether adult film performers are employees or independent contractors.
- 1141604 BOY RACER INC. DBA BURNING ANGEL (DOSH'S PETITION) Whether adult film performers are employees or independent contractors.
- 1246527 CEMEX Whether the settlement in this matter was procured by fraud.
- 316446855 CYBERNET ENTERTAINMENT, LLC, 14-R6D1-0364-0367 Whether adult film performers are employees or independent contractors.
- 1206788 DPR CONSTRUCTION, INC. ET AL Whether the Division had jurisdiction. Whether the ALJ decision constituted an underground regulation.
- 1199473 FEDEX GROUND Whether Employer's supervision of the workplace was reasonable.
- 1310525 GOLDEN STATE FC, LLC Whether Employer provided appropriate foot protection under § 3385.
- 1235643 GRANITE CONSTRUCTION CO., INC/GRANITE INDUSTRIAL Whether the Division proved exposure to Valley Fever.
- 1205077 HANOVER R S CONSTRUCTION LLC Whether the ALJ committed reversible error in evidentiary rulings regarding the alleged injury and illness prevention plan violation and the forklift operations violations.
- 1135350 HILL CRANE SERVICE INC. Whether Employer violated the safety orders as alleged.
- 1213886 JACE VARGHESE Whether Employer has satisfied requirements of petition for reconsideration.

- 1290383 JAFEC USA, INC.
- 1173183 L & S FRAMING, INC. Whether the stairway involved was a "stairwell." Whether the motion to amend citation was timely and for good cause.
- 1422951 LINEAGE LOGISTICS Whether Employer's motion to amend its appeal should be granted.
- 1304615 MASTER TREE SERVICE, INC. Whether the appeal was late and if so, was there good cause for the late appeal? Whether the employer's motion to include additional citations be treated as a motion to amend the appeal.
- 1290766 MILLENIUM REINFORCING Whether the Employer proved that wearing foot protection would not have prevented the injury. Whether futility is a defense to a personal protective equipment requirement.
- 1236440 PAPICH CONSTRUCTION COMPANY, INC. Whether the Division proved exposure to Valley Fever.

1199064 SA RECYCLING Whether employer established that, the alleged violation was abated at the time of inspection.

- 1320327 SOUTHERN CALIFORNIA EDISON Whether the ALJ commit reversible errors of law and/or fact in ruling on each of the alleged violations.
- 1061365 SPHERE ALLIANCE, INC. dba ADVANCED AIRCRAFT SEAL Whether the Division had jurisdiction to cite the employer.
- 1303461 SSA TERMINALS (OAKLAND), LLC DBA SSA MARINE TERMINALS Whether Employer violated section 3212(a)(2)(A) as alleged.
- 1251879 TARGET STORES, INC. Whether the employee suffered a serious injury as defined by statute and regulation.
- 1402052 UNION PACIFIC RAILROAD Whether there was good cause for the late appeal.

> 1242676 UNITED PARCEL SERVICE, INC. Whether the cited Employer had an effective IIPP and trained its employees as required.
> 1384029 USA WASTE OF CALIFORNIA, INC. Whether the Division proved the alleged violation.
> 1226666 WASHINGTON ORNAMENTAL IRON WORKS, INC., dba WASHINGTON IRON WORKS Whether the ALJ was correct in holding the employer violated the injury and illness prevention plan requirements, the injury log (recordkeeping) requirement, and the machinery operational limitations, as alleged in the citations.

PENDING LITIGATION:

(If the Division of Occupational Safety & Health or the Employer disagrees with a decision after reconsideration or a denial of a petition for reconsideration, either one or both parties may apply to the California Superior Court for a writ of mandate. The Appeals Board receives legal advice from its Legal Unit and provides policy direction regarding pending litigation.)

SUPERIOR COURT:

- 1. MARIA DE LOS ANGELES COLUNGA DBA MERCED FARM LABOR, 15CV-00945 (08-R2D1-3093 through 3098)
- 2. CHARLES PANKOW BUILDERS, LTD., 34-2015-8000221 (13-R4D1-1759)
- 3. MCM CONSTRUCTION, INC., 34-2016-80002312 (13-R1D2-3851-3854)
- 4. SOLARCITY CORP., 34-2016-80002345 (14-R3D2-3707)
- 5. KEY ENERGY SERVICE, LLC (12004280)
- 6. BARNARD IMPREGILO HEALY, JV, (317134021), CPF 17-515575
- 7. R N R CONSTRUCTION, INC., (1092600) 34-2017-80002632)
- 8. ASHLEY FURNITURE INDUSTRIES, 34-2017-800002750, (1016514)
- 9. BLUE DIAMOND GROWERS, (1040471)
- 10. ROBINSON MFG., INC., 30-2019-01067631 (1169633)
- 11. WEST COAST ARBORISTS, 37-2019-00026620 (1180192)

- 12. UNITED PARCEL SERVICE, INC. DBA UPS, 34-2019-80003174 (1116529)
- 13. SHIMMICK CONSTRUCTION COMPANY, INC., 34-2019-80003191 (1059365)
- 14. PROCESS COOLING INTERNATIONAL, 34-2019-80003220 (1232555)
- 15. ACCO ENGINEERED SYSTEMS, INC., RG19042824 (1195414)
- 16. PRESTIGE PAINTING, 37-2019-00066143 (1367265)
- 17. DAVIS DEVELOPMENT COMPANY, 34-2020-80003373 (1226084)
- 18. VINCENT TUOMEY, RG20061099 (1152851)
- 19. GOLDEN STATE BORING & PIPE JACKING, INC. (1308948)

APPELLATE COURT:

- 1. BLUE DIAMOND GROWERS, 34-2012-80001308 (10-R2D1-1280/1281)
- 2. VENTURA COASTAL, F077267 (317808970)
- 3. LION FARMS, LLC, MCV075788 (1070258)
- 4. ATKINSON CONSTRUCTION, LP, 34-2017-80002611, C091705 (317386084)

ORDERS OF ADMINISTRATIVE LAW JUDGES:

(Written order issued by an Administrative Law Judge after a pre-hearing conference in which the Division of Occupational Safety & Health and the Employer agree to settle an appeal without a hearing. The Board Members review the order and decide if they will reconsider or remand the issued order.)

- 1304201 5M CONTRACTING, INC.
- 1422487 A.M. AG ENTERPRISE, INC.
- 1333609 ABC SUPPLY CO.
- 1433089 ACS STAFFING, INC.
- 1425711 ACTIVE PROTECTIVE SERVICES
- 1475849 ACV LOGISTICS LLC
- 1473207 ADVANCE QUALITY HAZMAT INDUSTRIES (AQHI), INC.
- 1449742 ALLWEATHER LANDSCAPE MAINTENANCE INC.
- 1448362 ALTAMIRA LABOR SERVICES, INC.

- 1407373AMERICAN INCORPORATED1441747ANHEUSER-BUSCH INC.
- 1393471 CA DEPARTMENT OF STATE HOSPITALS PATTON
- 1441464 CA WATER RESOURCES
- 1441742 CALIFORNIA CENTER FOR THE ART, ESCONDIDO
- 1273286 CALIFORNIA SHEET METAL WORKS, INC.
- 1436288 CAN AM ELECTRIC, INC.
- 1431332 CONSOLIDATED ELECTRICAL DISTRIBUTORS, INC.
- 1456485 CORVETTE PARTS, INC.
- 1461103 CROWN BAKERY INC.
- 1449421 CRUSHFOODS INC
- 1460437 DALOU CORPORATION
- 1436921 DENNY'S
- 1473977 DOC'S CONSTRUCTION & HANDYMAN SERVICE
- 1360827 EPIC SHEET METAL, INC.
- 1455366 ESPARZA ENTERPRISES, INC.
- 1477535 FARIA DAIRY INC.
- 1461728 FIVE STAR ROOFING, INC.
- 1394236 GARAVENTA ENTERPRISES INC.
- 1434884 GEARY & LESLIE REA
- 1477828 GENESIS SPROUTS, INC.
- 1443221 GOLDSTAR ROOFING INC.
- 1394258 HARP ENTERPRISES
- 1422091 HENLE CONSTRUCTION & RENOVATIONS, INC
- 1454770 HT WINDOW FASHIONS CORPORATION
- 1468508 J'S MAINTENANCE SERVICE INC
- 1449415 JOSEPH AND DIANE CARDENAS, A PARTNERSHIP
- 1398653 JT2 INC.
- 1441917 JV RECYCLING, INC.
- 1462628 KANN ENTERPRISES INC
- 1456112 KARAN BAKHSHI

> 1265728 **KURIOS TOWING & STORAGE** 1480497 MANUEL MORRIS DAIRY 1381224 MARIAK INDUSTRIES, INC. 1300058 MARTINEZ STEEL CORPORATION 1440981 MEHAR SEKHON HOTEL GROUP, LLC 1298690 MERICAL INCORPORATED MORGAN DEVELOPMENT, INC. 1444382 1444389 NEWMAN BROS. OF CALIFORNIA, INC. NEXT WAVE COMMUNICATIONS LLC 1481318 NORCAL MASONRY BUILDERS, INC. 1426016 1460439 ONE STOP AVIATION, INC. PACIFIC SPICE COMPANY, INC. 1397567 1471836 PACIFIC WIRED INC. 1470407 PROFESSIONAL PACKERS & FORWARDERS, INC. QUALITY TREE SERVICE 1347338 REPLANET, LLC 1338178 1479425 **RICHARD SWANSON INC.** 1251468 SAXCO INTERNATIONAL, LLC. 1415250 SIMPSON SAND BLASTING AND SPECIAL COATINGS, INC. 1398413 SOCAL FRAMING, INC. SONDANCE PAINTING, INC. 1430968 1452844 STANDARD OIL GROUP 1445701 TIPCO ENGINEERING INC. 1463466 TORKIAN CONSTRUCTION, INC. 1464943 TORKIAN CONSTRUCTION, INC. 1453915 TRI MARINE FISH COMPANY 1458707 UNIVERSITY INN CHICO, LLC 1317400 UTILITY TREE SERVICE, LLC. 1463598 VANIK ABELIAN 1478102 VARNER AND SON INCORPORATED

- 1403691 WAWONA FROZEN FOODS
- 1473550 WELLINGTON FOODS, INC.
 - ACTION: All Administrative Law Judge Settlement Orders approved. Moved: Judith Freyman. Seconded: Marvin Kropke. Vote: 3-0

PERSONNEL:

(Issues regarding staff)

ACTION: No report.

The Closed Session was adjourned at 12:15 p.m. and the Board returned to the Public Meeting. The Appeals Board incorporated by reference its ACTIONS in the Closed Session, as indicated above. The meeting was adjourned at 12:16 p.m.